



CHAPTER 5

CONSULTATION AND COORDINATION

CEDAR CREEK AND BELLE GROVE NATIONAL HISTORICAL PARK



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5.0 Consultation and Coordination

5.1 Public Involvement and Agency Coordination

Since beginning the GMP planning process in July 2005, the NPS has reached out to various members of the public on numerous occasions for input regarding management issues, the range of alternatives, and the types of impacts to be addressed in the park's new plan. This process – referred to as scoping – has involved the park's Advisory Commission and Key Partners, as well as other stakeholders, including the general public, interested individuals, local governments, civic organizations, and various federal, state, and local agencies. As the planning process has progressed, the NPS has provided information and updates via newsletters, news releases, the park website, and briefings.

Table 5.1 below provides a running list of the consultations and public involvement activities that have occurred during development of the GMP. For a summary of the comments received during these activities see Section 1.7 above and Appendix C below. Scoping activities and interests and concerns identified through December 2006 are summarized in more detail in the *GMP/EIS Scoping Report* (NPS 2006b). The key decision points considered in the GMP planning process – developed through the analysis of issues and concerns related to park management – are discussed above in Section 1.8.

5.2 Section 106 Consultation

Section 106 of the National Historic Preservation Act of 1966 (NHPA) as amended, requires that federal agencies consider the effects of undertakings on properties listed or eligible for listing on the National Register of Historic Places. On September 29, 2006 Cedar Creek and Belle Grove NHP initiated consultation with the Virginia State Historic Preservation Officer and the Advisory Council on Historic Preservation. On March 22, 2007 the park met with representatives from the Virginia Department of Historic Resources to discuss the planning process, cultural resources studies underway at the park, and the Section 106 consultation process with Native American groups. Copies of the Draft General Management Plan/EIS were forwarded to both the Virginia SHPO and the Advisory Council on Historic Preservation. The Virginia SHPO responded in writing, and their letter has been reprinted along with the other official comment letters received on the draft plan in Appendix D.

Section 106 also requires federal agencies to initiate consultation with Indian Tribes when an undertaking may potentially affect historic properties of significance to such groups. The park initiated consultation with several groups: Catawba Indian Nation, Cherokee Nation, Eastern Band of Cherokee Indians, Eastern Shawnee Tribe of Oklahoma, Shawnee Tribe, Shawnee Tribe of Indians of Oklahoma, Tuscarora Nation, Monacan Indian Nation, and Virginia Council on Indians. Some of the

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009)

Date	Audience	Venue	Planning Presentation	Scoping Session
6/15/05	Interim Park Management Team	Belle Grove	•	
7/13/05	Park Advisory Commission	Middletown Town Hall, Middletown	•	
8/27/05	Strasburg Planning Commission and Town Council	Strasburg Town Hall, Strasburg	•	•
9/15/05	Park Advisory Commission	Strasburg Town Hall, Strasburg	•	•
9/19/05	Shenandoah Valley Battlefields Foundation Board of Trustees	SVBF Office, New Market	•	•
10/03/05	Middletown Town Council	Middletown Town Hall, Middletown	•	•
10/11/05	Strasburg Town Council	Strasburg Town Hall, Strasburg	•	
10/20/05	Frederick County/Winchester Tourism Board	Public Safety Bldg., Winchester	•	•
10/26/05	Shenandoah Valley Battlefields Foundation Interpretation Committee	SVBF Office, New Market	•	•
11/13/05	Belle Grove Advisory Board	Belle Grove	•	•
11/15/05	Shenandoah County Board of Supervisors	Shenandoah Co Office, Woodstock	•	•
11/17/05	Park Advisory Commission	Middletown Town Hall, Middletown	•	• Partnerships
12/06/05	Warren County Board of Supervisors	Warren County Office, Front Royal	•	•
12/13/05	Key Partners	Belle Grove	•	• Partnerships
1/19/06	Park Advisory Commission	Strasburg Town Hall, Strasburg	•	• Transportation
2/01/06	Warren/Linden Rotary Club	The Apple House Restaurant, Linden	•	•
2/15/06	Key Partners	Belle Grove		• Partnerships
2/22/06	Fisher Diagnostics – All Employee Meeting (160 people)	Fisher Diagnostics, Middletown	•	
3/15/06	Key Partners	Belle Grove	•	• Fundamental Resources and Values
3/16/06	Park Advisory Commission	Middletown Town Hall, Middletown	•	• Fundamental Resources and Values; Facilities and Visitor Experience
3/21/06	Shenandoah University – Scholars and Students	Shenandoah University, Winchester	•	• Scholar’s Roundtable on Fundamental Resources and Values

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009) (continued)

Date	Audience	Venue	Planning Presentation	Scoping Session
3/29/06	Belle Grove docents and volunteers	Belle Grove	•	• Interpretive Themes
4/04/06	Shenandoah Valley Battlefields Foundation Executive Director and Staff	SVBF Office, New Market		•
4/06/06	Cedar Creek Battlefield Foundation Executive Director	CCBF Office, Middletown		•
4/07/06	Kris Tierney, Assistant County Administrator, Frederick County	Frederick County Office, Winchester		•
4/07/06	Belle Grove Plantation Executive Director	Belle Grove		•
4/07/06	Shenandoah County Parks and Recreation, Executive Director	Parks and Recreation Office, Edinburg		•
4/18/06	Retired USGS employees	Old Country Buffet, Fairfax	•	•
4/27/06	Lord Fairfax Community College – Scholars and Students	LFCC Campus, Middletown	•	•
5/17/06	Key Partners	Belle Grove	•	•
5/18/06	Park Advisory Commission	Strasburg Town Hall, Strasburg	•	• GMP Alternatives; “Vision” for the Park
5/19/06	Mary Bowser, Park Advisory Commission	Middletown		•
5/19/06	Warren Hofstra, Professor of History, Shenandoah University	Winchester		•
6/06/06	National Trust for Historic Preservation – Executive Leadership	NTHP Headquarters, Washington, DC	•	
6/06/06	National Trust for Historic Preservation – Staff	NTHP Headquarters, Washington, DC	•	•
6/14/06	Frederick County Board of Supervisors	Frederick County Office, Winchester	•	
6/20/06	Joseph Whitehorne, Professor of History, Lord Fairfax Community College	Middletown		•
6/20/06	Nora Amos, Planner, Town of Strasburg	Strasburg Town Hall, Strasburg		•
6/20/06	NPS Public Scoping Meeting	Strasburg Town Hall, Strasburg	•	•
6/21/06	Sarah Mauck, Councilperson-Elect, Town of Strasburg	Strasburg Town Hall, Strasburg		•
6/21/06	NPS Public Scoping Meeting	Middletown Town Hall, Middletown	•	•
6/22/06	Patrick Farris, Park Advisory Commission and Executive Director, Warren Heritage Society	Warren Heritage Society Office, Front Royal		•
6/22/06	Tom Christoffel, Northern Shenandoah Valley Regional Commission	Front Royal		•
6/22/06	Tess Klimm, Town of Middletown Planning Board	CEBE Office		•
6/22/06	NPS Public Scoping Meeting	Warren County Government Center, Front Royal	•	•

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009) (continued)

Date	Audience	Venue	Planning Presentation	Scoping Session
6/23/06	Gigi and George Pasquet	Strasburg		•
6/23/06	Michael Kehoe, Board of Directors, Cedar Creek Battlefield Foundation	Stephens City Town Hall, Stephens City		•
7/11/06	Frederick County Rotary Club	Buffet Restaurant, Stephens City, VA	•	
7/20/06	Park Advisory Commission	Middletown Town Hall, Middletown	•	• GMP Scoping Results
9/20/06	Key Partners	Belle Grove	•	
9/21/06	Park Advisory Commission	Warren County Government Center, Front Royal	•	• Alternative Concepts
9/28/06	Virginia Department of Game and Inland Fisheries	CEBE Office	•	• Wildlife and Endangered Species Occurrences in the Park
11/7/06	Key Partners	Belle Grove	•	• Alternative Concepts
11/16/06	Park Advisory Commission	Strasburg Town Hall	•	• Alternative Concepts
1/18/07	Park Advisory Commission	Middletown Town Hall	•	• Alternative Concepts and Management Zones
1/25/07	Park Landowners' Forum	Lord Fairfax Community College	•	
1/29/07	The Conservation Fund	The Conservation Fund Offices, Arlington, VA	•	
3/13/07	Key Partners	Belle Grove	•	• Management Zones
3/15/07	Park Advisory Commission	Warren County Government Center	•	• Alternative Concepts, Management Zones, Final Scoping Report
3/19/07	Belle Grove Board of Directors	Belle Grove	Alternative Concepts	
3/20/07	Shenandoah Valley Battlefields Foundation Board of Trustees	New Market	Alternative Concepts	
3/22/07	State of Virginia, Department of Game and Inland Fisheries, Department of Conservation and Recreation, Department of Historic Resources, Natural Heritage Program	Richmond	•	• Alternative Concepts
3/26/07	Civil War Preservation Trust	Washington, D.C.	•	• Alternative Concepts
4/11/07	Winchester Cluster, Shenandoah Valley Battlefields National Historic District	Winchester	•	• Alternative Concepts
4/12/07	Rockingham Cluster, Shenandoah Valley Battlefields National Historic District	Port Republic	•	• Alternative Concepts
4/19/07	Virginia Division of Forestry	Middletown	•	• Alternative Concepts
4/25/07	Signal Knob Cluster, Shenandoah Valley Battlefields National Historic District	Strasburg	•	• Alternative Concepts

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009) (continued)

Date	Audience	Venue	Planning Presentation	Scoping Session
4/25/07	Signal Knob Cluster, Shenandoah Valley Battlefields National Historic District	Strasburg	•	• Alternative Concepts
4/27/07	Shenandoah Valley African American Association	Museum of the Shenandoah Valley, Winchester	•	• Civic Engagement Session
4/28/07	Shenandoah County Democratic Women	Woodstock	•	• Alternative Concepts
5/8/07	Key Partners	CEBE Office, Middletown		• User Capacity Workshop
5/17/07	Park Advisory Commission	Strasburg Town Hall, Strasburg		• Alternative Concepts
6/7/07	Cedar Creek Battlefield Foundation Board of Directors	CCBF Office, Middletown	•	• Alternative Concepts
7/9/07	Town of Strasburg Recreation Committee	Strasburg Town Hall	•	• Alternative Concepts
7/10/07	Key Partners	Belle Grove	•	• Alternative Concepts and Zones
7/17/07	Shenandoah Valley Battlefields Foundation Board of Trustees	New Market	• GMP Status Update	
7/19/07	Park Advisory Commission	Middletown Town Hall	•	• GMP Zones
8/8/07	Congressman Frank Wolf	Senator Wolf's Office, Winchester	• Invited	•
8/15/07	Shenandoah County Parks and Recreation Advisory Board	Strasburg Town Hall	•	•
8/21/07	Senator John Warner's Staff; Congressman Bob Goodlatte's Staff	Russell Senate Office Bldg, Washington, DC	• Invited	•
9/14/07	Congressman Bob Goodlatte's Staff	Congressman Goodlatte's Office, Harrisonburg	• Invited	•
9/17/07	Senator Jim Webb's Staff; Congressman Frank Wolf's Staff	Russell Senate Office Bldg, Washington, DC	• Invited	•
9/18/07	Shenandoah Valley Battlefields Foundation Board of Trustees	New Market	• GMP Status Update	
9/20/07	Park Advisory Commission	Warren County Government Center, Front Royal	•	• GMP Zones
10/2/07	Stephens City Town Council	Stephens City	•	
12/13/07	Park Advisory Commission	Strasburg Town Hall	•	
3/6/08	Cedar Creek Battlefield Foundation Board of Directors	Middletown	•	• GMP Zones
3/20/08	Park Advisory Board	Middletown Town Hall	•	
5/20/08	Shenandoah Valley Battlefields Foundation Board of Trustees	New Market	•	
6/19/08	Park Advisory Commission	Warren County Government Center, Front Royal	•	

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009) (continued)

Date	Audience	Venue	Planning Presentation	Scoping Session
9/18/08	Park Advisory Commission	Strasburg Town Hall	• Preferred Alternative	
10/21/08	Town of Strasburg Town Council and Planning Commission	Strasburg	• Preferred Alternative/ Draft GMP	•
11/16/08	Belle Grove Board of Directors	Belle Grove	• Preferred Alternative/ Draft GMP	•
11/18/08	Preserve Frederick Board of Directors	Daily Grind, Winchester	• Preferred Alternative/ Draft GMP	•
11/19/08	Shenandoah County Parks and Recreation Advisory Board	New Market Town Hall, New Market	• Preferred Alternative/ Draft GMP	•
12/4/08	Cedar Creek Battlefield Foundation Board of Directors	Middletown	• Preferred Alternative/ Draft GMP	•
12/18/08	Park Advisory Commission	Middletown	•	
1/14/09	Woodstock Rotary	Woodstock	•	
1/20/09	Shenandoah Valley Battlefields Foundation Board of Trustees	New Market	• Preferred Alternative/ Draft GMP	•
1/21/09	National Trust for Historic Preservation – Executive Leadership	Washington, DC	• Preferred Alternative/ Draft GMP	•
1/24/09	Shenandoah County Democratic Women	Woodstock	• Preferred Alternative/ Draft GMP	
1/28/09	Open-House Meeting	Strasburg Town Hall, Strasburg	•	• Draft GMP/EIS
1/29/09	Open-House Meeting	Warren County Government Center, Front Royal	•	• Draft GMP/EIS
2/2/09	Middletown Town Council	Middletown	• Preferred Alternative/ Draft GMP	
2/4/09	Open-House Meeting	Middletown Town Hall, Middletown	•	• Draft GMP/EIS
2/5/09	Shenandoah County Board of Supervisors	Woodstock	• Preferred Alternative/ Draft GMP	
2/10/09	Shenandoah University – Scholars and Students	Winchester	• Preferred Alternative/ Draft GMP	
2/11/09	Shenandoah Forum Board	Winchester	• Preferred Alternative/ Draft GMP	

Table 5.1 Cedar Creek and Belle Grove NHP GMP/EIS – Civic Engagement Activities
(June 1, 2005 through February 4, 2009) (continued)

Date	Audience	Venue	Planning Presentation	Scoping Session
2/25/09	Frederick County Board of Supervisors	Winchester	• Preferred Alternative/ Draft GMP	
3/19/09	Park Advisory Council	Front Royal		
4/14/09	Lions Club	Edinburg	• Preferred Alternative/ Draft GMP	
4/22/09	Middletown Heritage Society	Middletown	• Preferred Alternative/ Draft GMP	
4/25/09	Shenandoah Valley Network		• Preferred Alternative/ Draft GMP	
5/19/09	Cedar Creek Battlefield Foundation Executive Board	Middletown		
6/18/09	Park Advisory Commission	Strasburg		

outgoing letters have been reprinted in this document, along with the responses received.

In 2008, after the GMP was underway, a new programmatic agreement for compliance with Section 106 of the National Historic Preservation Act was ratified among the NPS, the Advisory Council on Historic Preservation, and the National Conference of State Historic Preservation Officers. The programmatic agreement establishes two processes for Section 106 review – a “streamlined” review process for undertakings meeting specific criteria and a “standard” review process for all other undertakings. Only in the most general way has the GMP identified potential undertakings – some of which may potentially fall under the “streamlined” review process and some of which would require a “standard” review process. As the undertakings are more specifically defined, the park would apply the criteria contained in the 2008 programmatic agreement to determine which specific undertakings would require a standard review process and which undertakings would require a “streamlined” review process.

5.3 Section 7 Consultation

Section 7 of the Endangered Species Act of 1973, as amended (16 USC 1531 et seq.) requires all federal agencies to consult with the U.S. Fish and Wildlife Service to ensure that any action authorized, funded, or carried out by the agency does not jeopardize the continued existence of listed species or critical habitat. NPS management policies also

require cooperation with appropriate state conservation agencies to protect state-listed and candidate species of special concern within park boundaries.

On October 25, 2006 Cedar Creek and Belle Grove NHP initiated consultation with the Virginia Field Office of the U.S. Fish and Wildlife Service (US FWS), the Virginia Department of Conservation and Recreation (VDCR), and the Virginia Department of Game and Inland Fisheries (VDGIF) to initiate consultation and request information about special status species within the park. The U.S. Fish and Wildlife Service responded on December 20, 2006 stating that the proposed action would not adversely affect federally listed species or federally designated critical habitat because no federally listed species are known to occur in the project area (see Appendix D).

VDCR responded on November 28, 2006 identifying a number of natural heritage occurrences within or near the park, summarized as follows (see Appendix D):

- the North Fork of the Shenandoah River-Strasburg Stream Conservation Unit is located downstream of the park
- the Panther Conservation Unit is partly located within the park
- the park includes a section of Cedar Creek and Meadow Brook that has been designated "Threatened and Endangered Species Water" for Wood Turtle
- the park includes a section of the North Fork of the Shenandoah River that has been designated "Threatened and Endangered Species Water" for Brook Floater
- the park lies within a well-developed karst landscape typical of the Shenandoah Valley (including at least one significant cave)

VCDR recommended avoidance of actions with the potential to adversely impact documented natural heritage resources and surveying for various species within the designated conservation units (see Appendix D).

VDGIF responded on November 20, 2006 stating that waters within and adjacent to the park are inhabited by the federal species of concern and state endangered brook floater and state designated threatened wood turtle (see Appendix D). VDGIF also stated that a number of other species identified in the Virginia Wildlife Action Plan as species of greatest conservation need are likely to occur in and around the park, if suitable habitat exists. A number of general management actions were recommended to enhance existing habitat and to provide additional habitat. Actions were also recommended to mitigate potential impacts associated with future park development related to stormwater management, erosion and sedimentation control, instream construction, and trail development.

5.4 Distribution of the Draft GMP/EIS

In November 2008, Cedar Creek and Belle Grove NHP released its *Draft General Management Plan and Environmental Impact Statement* (GMP/EIS) for public review. Approximately 500 copies of the document were mailed to agencies, organizations, and interested individuals and copies were made available for public review at the park administrative office and the offices of the Key Partners. The document was also posted and made available for download on the NPS Planning, Environment and Public Comment (PEPC) web site (<http://parkplanning.nps.gov>).

A Notice of Availability of the Draft GMP/EIS was published in the *Federal Register* by the NPS on November 26, 2008 (Volume 73, Number 229, page 72078). A separate Notice of Availability was published in the *Federal Register* by the Environmental Protection Agency on November 28, 2008 (Volume 73, Number 230, page 72477). The public review period ended on February 27, 2009.

5.4.1 Draft GMP/EIS Recipients

Copies of the Draft GMP/EIS were distributed to the following government officials and agencies, non-governmental organizations, consultants and businesses, and individuals.

- **Virginia Congressional Delegation and Other Interested Members of Congress**

Representative Bob Goodlatte (VA)

Representative Frank Wolf (VA)

Senator George Allen (VA)

Senator Jim Jeffords (VT)

Senator John Warner (VA)

Senator Jim Webb (VA)

- **Cedar Creek and Belle Grove NHP Advisory Commission**

Fred Andraea, *National Trust for Historic Preservation*

Mary Bowser, *Private Landowner*

Honorable Gene Dicks, *Town of Middletown*

Roy Downey, *Private Landowner*

Patrick Farris, *Warren County*

Diann Jacox, *Cedar Creek and Belle Grove National Historical Park*

Howard Kittell, *Shenandoah Valley Battlefields Foundation (former)*

Richard Kleese, *Shenandoah County (former)*

Sarah Mauck, *Town of Strasburg*

Elizabeth McClung, *Belle Grove, Inc.*

Gary Rinkerman, *Cedar Creek Battlefield Foundation*

Pam Sheets, *Shenandoah County*

James Smalls, *U.S. Forest Service*

Alson Smith, *State of Virginia (former)*

Randolph Jones, *State of Virginia*

Dan Stickley, *Citizen Interest Group*

Kris Tierney, *Frederick County*

Richard Wilson, *Town of Strasburg (former)*

■ **Cedar Creek and Belle Grove NHP Key Partners**

Belle Grove, Incorporated

Cedar Creek Battlefield Foundation

National Trust for Historic Preservation

Shenandoah County Board of Supervisors (and Shenandoah County Department of
Parks and Recreation)

Shenandoah Valley Battlefields Foundation

■ **Federal Agencies**

U.S. Army Corps of Engineers

U.S. Department of Agriculture, Natural Resource Conservation Service

U.S. Department of the Interior, Fish and Wildlife Service, Virginia Field Office

U.S. Department of the Interior, National Park Service

- American Battlefield Protection Program
- Blue Ridge Parkway
- Washington Office

U.S. Department of Agriculture, U.S. Forest Service, George Washington National Forest

Advisory Council on Historic Preservation, Office of Federal Agency Programs

Senate Committee on Indian Affairs

■ **Virginia Legislative Delegation**

Delegate Clifford Athey, Jr.

■ **Virginia Agencies**

Virginia Department of Agriculture

Virginia Department of Conservation and Recreation

Virginia Department of Conservation and Recreation, Natural Heritage Program

Virginia Department of Emergency Management

Virginia Department of Environmental Quality, Air Quality Division

Virginia Department of Environmental Quality, Environmental Enhancement Division

Virginia Department of Environmental Quality, Waste Division

Virginia Department of Environmental Quality, Water Quality Division

Virginia Department of Environmental Quality, Water Resources Division

Virginia Department of Forestry

Virginia Department of Game and Inland Fisheries

Virginia Department of Historic Resources

Virginia Department of Housing and Community Development

Virginia Department of Mines

Virginia Department of Transportation, District Administrator
Virginia Department of Rail and Public Transportation
Virginia State Health Commissioner
Virginia Tourism Corporation

■ **Local Governments**

Frederick County Board of Supervisors
Shenandoah County Board of Supervisors
Warren County Board of Supervisors
Town of Middletown
Town of Strasburg
Town of Edinburg
Town of Front Royal
Town of Stephens City
Town of Toms Brook
Town of Woodstock
Frederick County Planning Commission
Shenandoah County Planning Commission
Warren County Planning Commission
Town of Middletown Planning Commission
Town of Strasburg Planning Commission
Frederick County Sanitation Authority
Shenandoah County Parks and Recreation Board

■ **Organizations and Agencies**

Chantilly Battlefield Association	National Parks and Conservation Association
Civil War Preservation Trust	
Edinburg Heritage Foundation	Northern Shenandoah Valley Regional Planning Commission
Frederick County Equine Network	
Friends of the North Fork of the Shenandoah River	Piedmont Environmental Council
Front Royal Tourism	Potomac Conservancy
Front Royal-Warren County Economic Development Authority	Preserve Frederick
George Washington National Forest	Save Our Gateway
Kernstown Battlefield Association	Scenic 340 Project
Lord Fairfax Community College	Shenandoah County Democratic Women
Lord Fairfax Small Business Development Center	Shenandoah County Historical Society
Meadow Mills Union	Shenandoah Long Rifles
Middletown Hunt Club	Shenandoah University
Museum of the Shenandoah Valley	Shenandoah Valley Civil War Round Table
	Shenandoah Valley Music Festival
	Shenandoah Valley Network

Stonewall Jackson Museum	Virginia Outdoors Foundation
Strasburg Chamber of Commerce	Warren Heritage Society
Strasburg Heritage Association, Inc.	Warren Rifles Confederate Museum
Strasburg Museum	Winchester-Frederick County
The Conservation Fund	Convention and Visitors Bureau
Trout Unlimited	Woodstock Chamber of Commerce
Valley Conservation Council	

■ **Businesses**

Battle of Cedar Creek Campground	Inn at Narrow Passage
First Bank	Jennings Gap Partnership
Fisher Diagnostics	LaRose LLC
Fort Loudon Properties	Lord Fairfax Development Center
Free Press	Massey Maxwell Associates
Garrett Farms, LLC	Newtown History Center
Greenway Engineering	O-N Minerals, Chemstone
Holtzman Corporation	Shenandoah National Bank
Hotel Strasburg	Sympoetica
Hottle Keller Memorial, Inc.	Watson & Henry, Associates

■ **Individuals**

Allamong, James	Galton, Steve	Nichols, Gary and Dale
Allamong, Larry	Gardenhour, Harold R.	Noble, Donna H.
Allowatt, Timothy A.	Garms, David J.	Noyalas, Jonathan A.
Andrick, Cecil S.	Geier, Clarence	O'Reilly, Frank
Apelquist, Fred	Gilpin, Tyson	Orndorff, William
Austin, Bill	Giunta, M. A.	Orndorff, Randy
Bailey, Trina H.	Glaize, Jr., Fred L.	Pasquet, George and
Bain, Michael and Denise	Gochenour, Patsy	Pfeifer, Kathryn
Barley, Judith	Goodier, Rob	Pierce, Kay
Barringer, Wayne	Gratzer, Earl	Piper, Sandra
Beatty, Douglas E.	Gregory, Ralph S.	Powers, Jeanne
Benton, Peter	Gregory, Jeffery Scott	Powers, David
Bishop, Kim	Gregory, Lisa Carol	Price, Thomas
Bloom, Ralph	Grogg, Jason	Prince, Mark
Blount, David	Grogg, Rob	Radi, Richard
Bly, Dexter	Grose, Gregory B.	Ramey, Jr., Roger
Boies, Chris	Guinn, Dianne	Raney, Linda A.
Borden, Gary E.	Hall, John E.	Ratcliffe, Donald E.
Borkowsky, Fabiana	Hamilton, Wendy and	Reiter, Jennifer
Bostic, Harold	Hanna, Willam T.	Reynolds, Judy
Bousquet, Dr. Woodward	Haynes, B.	Richards, Billy and Johnny
Bowers, Billy B.	Heishman, Janice	Riggs, Everett S.
Bowers, Jerry	Henderlite, Mr.	Riggs, Sam

Bragdon, Kathleen	Herbert, Bea	Ritenour, Ray
Brill, Byron A.	Herron, Kenneth	Rives, Sandy
Brooks, Karen	Hickman, Joe and Betsy	Rosenberger, Leon
Brownlee, Paula	Hill, Susie	Rosenfeld, Scott
Bruckner, Erin	Hines, James	Ross, John
Brumback, Mildred	Hodge, Robert Lee	Sager, R. R.
Brumback, Larry	Hodson, Cornelia	Santiful, Luther and
Bryant, James	Hofstra, Warren	Schultz, Karen
Cardin, Annette	Holtzman, William	Schutte, Betty
Chandler, Stacy	Hoover, Wayne C.	Sears, Winsome
Chewning, Patrick L.	Horan, Jr., John F.	Shell, J. H.
Clapp, Dean W.	Hudson, Goldie L.	Shillingburg, Ronald
Clark, Larry S.	Jenkins, Edward L.	Shipe, Steven
Clark, Mark	Johnston, R.E.	Shubert, Julie
Clark, James Robert	Jones, Brenda	Sileck, Suzanne
Clark, Jeff	Judd, David B.	Simmons, Charles B.
Clarke, Jerry A.	Keller, Ann Grove	Smith, Bob and Patricia
Claytor, Robert W.	Kenny, Joseph L.	Sowers, Kate
Comer, Nancy Lee	Kidd, Faye	Stalcup, Hal and Becca
Connolly, Mary	King, Mary	Stalnaker, Caroline
Cooley, Jack and Patsy	Kisak, Paul F.	Stewart, Phillip
Cornwell, James Kirk	Koller, Jennifer	Stickley, Al
Cornwell, Kirk and Kathy	Layman, Brian L.	Strosnider, Harold
Cornwell, Doug	Layman, Ernest C.	Tenney, Ken
Currie, Scott	Layman, Carroll	Thompson, James
Davidson, Charles	Legge, Michael T.	Thompson, III, Joseph L.
Davidson, John Smith	Lekas, II, Thomas G.	Tischler, Allan
Davis, Mark	Lineberry, Ben	Tisinger, Catherine
Davison, Harold D.	Littrell, Mary Ann	Truban, Deb
Davison, Charles	Lockhart, Tom	Tusing, Gary and Jan
Dawson, Mr.	Luce, Bob and Claudia	Tutelo, Diane and Patrick
Diaz, Amy	Mack, Valenthia	Utz, David
Dorrell, Tony	Maddox, Chuck	Van Meter, Val
Downey, Roy	Malone, Gwen	Van Osten, Barbara
Dunlap, Dennie	Mann, H. Lindy	Vann, Hilda
Dysart, Dennis	Marvel, Robert	Venable, James B.
Ellmore, Patricia M.	McCauley, Walter	Venable, Keith
English, D. M.	McClung, G. K.	Venable, Chris
Erbach, William	McCook, Mark	Walker, Pat
Failmezger, Tory	McCray, Leon and Valerie	Walter, Tara W.
Ferrell, Max L.	McDonald, Gary	Walton, Jeanne
Filerman, Joe	McFarland, George S.	Watkins, Daryl
Fisher, Jack	McFarlane, Rima	Werner, E.V.
Fletcher, Helen	Mckee, Lester B.	Wetsel, Patsy
Fogle, Dale	McNulty, Lynn	Wheeler, Linda

Foster, Jane	Miller, Jody	Whittle, Mike
Fox, Erik	Miller, Russell E.	Willetts, Judith
French, Douglas	Mitchell-Watson, Leslie	Wilson, Thomas
French, Marian	Monk, Martin L.	Wilson, Richard
Frie sema, Paul	Morehead, Patsy	Wine, Bill
Funk, Caine	Morrissey, Dee	Winn, John
Funk, Dorsey A.	Murray, Daniel J.	Wright, Robin
Funk, Philip E.	Newman, D.	Yates, Terry and Renee
Funk, Daniel L.	Nichols, David	

5.5 Public Meetings on the Draft GMP/EIS

The NPS and the park’s Federal Advisory Commission held three open-house meetings on January 28, 2009 in Strasburg, VA, January 29, 2009 in Front Royal, VA, and February 4, 2009 in Middletown, VA. The purpose of the meetings was to provide an opportunity for the public to meet with NPS staff and the Federal Advisory Commissioners to discuss the Draft GMP/EIS, ask questions, and provide comments. The NPS announced dates, times, and locations of public meetings in a post card that was mailed to approximately 500 recipients and through a news release issued to 60 media sources. News articles featuring the public meetings and release of the Draft GMP/EIS were published in the *Winchester Star* and the *Northern Virginia Daily*.

5.6 Summary of Public Comments Received on the Draft GMP/EIS

NPS received 35 pieces of correspondence containing comments on the draft GMP/EIS. All comments received or postmarked through February 27, 2009 (the close of the comment period) are included in the official record. Comments received included letters, e-mails, faxes, comment forms, transcripts of public meeting comments, and electronic comments submitted through the PEPC web site. Each of these is re-printed in its entirety in Appendix E below.

5.6.1 The Role of Public Comment

The National Environmental Policy Act (NEPA) requires that the NPS solicit public comment on draft plans for major proposed actions. Public comments are viewed by the NPS as critical in helping park managers to shape responsible plans for our national parks that best meet the NPS mission, the goals of NEPA, and the interests of the American public.

NEPA and NPS policy require that NPS respond to all “substantive” comments. As defined in the NPS’s NEPA guidance (Director’s Order # 12) and based on Council of Environmental Quality Regulations, a substantive comment is one that:

- questions, with reasonable basis, the accuracy of the information in the environmental impact statement

- questions, with reasonable basis, the adequacy of the environmental analysis
- presents reasonable alternatives other than those presented in the environmental impact statement
- causes changes or revisions in the proposal

Non-substantive comments include those that simply state a position in favor of or against the proposed alternative, merely agree or disagree with NPS policy, or otherwise express an unsupported personal preference or opinion.

5.6.2 Analysis and Responses to Comments

All public comments received on the Draft GMP/EIS, were read and analyzed by NPS staff and consultants. During the process of identifying public concerns, all comments were treated equally – they were not weighted by organizational affiliation or other status of respondents, and it did not matter if an idea was expressed by dozens of people or a single person. The process is not one of counting votes; emphasis is on the content of a comment rather than who wrote it or the number of people who agreed with it.

NPS received 35 comments on the draft GMP/EIS that were received or postmarked through February 27, 2009 (the close of the comment period) and that are therefore included as part of the official record (see Appendix E below). Comments received included letters, e-mails, faxes, comment forms, public meeting comments, and electronic comments submitted through the NPS Planning, Environment and Public Comment (PEPC) web site.

All public comments received on the Draft GMP/EIS, were read and analyzed by the NPS GMP Planning Team. During the process of identifying public concerns, all comments were treated equally – they were not weighted by organizational affiliation or other status of respondents, and it did not matter if an idea was expressed by dozens of people or a single person. The process is not one of counting votes; emphasis is on the content of a comment rather than who wrote it or the number of people who agreed with it.

All substantive comments received a response from the NPS (see Appendix F below). Also included are a number of non-substantive comments that were raised with some frequency. These non-substantive comments are included in order to clarify both the plan and the legal mandates that NPS is required to follow in managing the park.

