

**APPENDIX J**  
**SCOPING AND COORDINATION LETTERS**

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## **Stakeholder Coordination**

The following is an example of the scoping letter sent to stakeholders during the 2004 scoping period as described in Chapter 6 of this document.

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## United States Department of the Interior



NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
US 25E South  
P. O. Box 1848  
Middlesboro, KY 40965-1848  
(606) 248-2817

IN REPLY REFER TO:

D-18

July 22, 2004

Mr. Tom Shattuck, Chairman  
Bell County Tourism  
2215 Cumberland Avenue  
Middlesboro, KY 40965

  
Dear Mr. Shattuck:

In accordance with the National Environmental Policy Act of 1969 (Public Law 91-190, as amended), the National Park Service is preparing a General Management Plan and Environmental Impact Statement for Cumberland Gap National Historical Park. The purpose of this letter is to request your comments regarding the General Management Plan/Environmental Impact Statement, identify issues of concern that you might have, and solicit your input on the future management direction for the park. You are invited to attend a stakeholder meeting to be held August 10, 2004 at the Ramada Inn, Cumberland Gap, TN. The meeting is scheduled to begin at 9:00 a.m. and will conclude by 11:00 a.m. You may also submit comments by mail or telephone to:

Mr. Mark H. Woods, Superintendent  
Cumberland Gap National Historical Park  
US 25E South  
P.O. Box 1848  
Middlesboro, KY 40965-1848  
(606) 248-2817  
Cuga\_Superintendent@nps.gov

Our practice is to make comments, including names and home addresses of respondents, available for public review during regular business hours. We will make all submissions from organizations or businesses, and from individuals identifying themselves as representatives or officials of organizations or businesses, available for public inspection in their entirety. Submitting comments will ensure that you are included on the mailing list for further information. If you do not wish to comment at this time, but want to remain on the mailing list, you must notify the planning team at the address listed above. Although your comments are always welcome, comments received by **September 10, 2004**, are requested.

**The Purpose and Need:** The purpose of the Cumberland Gap National Historical Park is to preserve and protect the historic Cumberland Gap, including the Warrior's Path of the American Indian and the pioneer Wilderness Road, and to preserve and interpret its scenic, geological, cultural, natural, and historic resources for the enjoyment, benefit and inspiration of present and future generations. The National Parks and

Recreation Act of 1978, Public Law 95-625, requires the National Park Service to prepare a General Management Plan for every area that it administers. The current plan for Cumberland Gap National Historical Park was completed in 1979 and is now outdated to address current and future management needs. There is a clear need to update the General Management Plan for Cumberland Gap National Historical Park in order to provide essential guidance and direction for attaining desired future conditions, visitor experiences, and operational principles.

National Park Service managers constantly make difficult decisions about ways to preserve significant natural and cultural resources for public enjoyment, about competing demands for limited resources, about priorities for using available funds and staff, and about differing interests and views of what is most important. The General Management Plan process provides methods and tools for resolving these issues in ways that minimize conflicts and promote mutually beneficial solutions that articulate how public use and enjoyment of the park can be part of a strategy for ensuring that resources are protected unimpaired for future generations.

**The Process and Importance of Public Input:** The General Management Plan process provides for early identification of concerns, issues, expectations, and values of existing and potential visitors, neighbors, people with traditional cultural ties to lands within the park, cooperating associations, other partners, scientists, scholars, and other government agencies. Input gathered during this process will be used in the Environmental Impact Statement to assess and compare the effects of each alternative on the natural and man-made environment. The Environmental Impact Statement will also recommend selection of a "preferred" management alternative. The National Park Service is requesting the public's input throughout this project.

**Supplementary Information:** The Draft and Final General Management Plan/Environmental Impact Statement will be made available to known interested parties and appropriate agencies. A regional map of the park is available on the internet at <http://www.nps.gov/cuga/pphtml/maps.html> and is also attached for your convenience. Please visit our website for additional information: <http://www.nps.gov/cuga/pphtml/documents.html> and <http://planning.nps.gov/>. Full public participation by federal, state, and other agencies as well as other concerned organizations and private citizens are invited throughout the preparation of this document. The National Park Service would like to thank you for reviewing this letter, and for preparing and submitting your written comments.

Sincerely,



Mark H. Woods, Superintendent  
Cumberland Gap National Historical Park

**Coordination with State Historic Preservation Officers of Kentucky, Tennessee, and Virginia**

Coordination letters were sent to the State Historic Preservation Officers of Kentucky, Tennessee, and Virginia.

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August 7, 2009

United States Department of the Interior

NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848



David Morgan  
Executive Director  
State Historic Preservation Officer  
Kentucky Heritage Council  
300 Washington Street  
Frankfort KY 40601

Dear Mr. Morgan:

The National Park Service (NPS) is in the process of development of a General Management Plan and its associated environmental impact statement for Cumberland Gap National Historical Park. The purpose of a General Management Plan is to ensure that each park has a clearly defined direction for resource protection and visitor use. The basic foundation for decision-making will be developed in consultation with Servicewide program managers, interested parties, and the general public. It will be based on an adequate analysis of existing and potential resource conditions and visitor experiences, environmental (including natural, cultural and socioeconomic) impacts, and costs of alternative course of action. The development of a park General Management Plan will comply with the National Environmental Policy Act by preparing and environmental impact statement.

We would like your office to participate in the development of this planning effort. The draft environmental impact statement will be forwarded to your office for your review and comment.

We believe that the implementation of the proposed project may or could affect properties included in or that may be eligible for inclusion in the National Register of Historic Places. Therefore, we would like to invite your office to participate in this planning effort in accordance with 36 CFR 800, and the 1995 Servicewide Programmatic Agreement among your office, the Advisory Council on Historic Preservation, and the National Park Service.

We look forward to your participation in the planning process and believe that it will help ensure that natural resources are adequately considered during the preparation of the plan and accompanying environmental impact statement. If you have any questions, or require additional information, please contact Mr. Chris Phillips at (606) 246-1050.

Sincerely,

Mark H. Woods  
Superintendent



*Cumberland Gap National Historical Park  
Draft General Management Plan / Environmental Impact Statement*



IN REPLY REFER TO:  
D18

August 7, 2009

United States Department of the Interior

NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848



Milton Hamilton  
State Historic Preservation Officer  
Department of Environment & Conservation  
401 Church Street L & C Tower 21st Floor  
Nashville TN 37243

Dear Mr. Hamilton:

The National Park Service (NPS) is in the process of development of a General Management Plan and its associated environmental impact statement for Cumberland Gap National Historical Park. The purpose of a General Management Plan is to ensure that each park has a clearly defined direction for resource protection and visitor use. The basic foundation for decision-making will be developed in consultation with Servicewide program managers, interested parties, and the general public. It will be based on an adequate analysis of existing and potential resource conditions and visitor experiences, environmental (including natural, cultural and socioeconomic) impacts, and costs of alternative course of action. The development of a park General Management Plan will comply with the National Environmental Policy Act by preparing and environmental impact statement.

We would like your office to participate in the development of this planning effort. The draft environmental impact statement will be forwarded to your office for your review and comment.

The eventual implementation of the project has the potential to affect endangered or threatened species, or their designated habitat. Therefore, we would like to request any information that your office may have regarding the presence of any listed Federal threatened or endangered species, species proposed for listing, and existing or proposed critical habitats which may exist at Cumberland Gap National Historical Park, which includes portions of Bell and Harlan Counties Kentucky, Lee County, Virginia and Claiborne County, Tennessee. This request is being made pursuant to Section 7 of the Endangered Species Act. A similar request regarding State species was made to each of the three state fish and wildlife agencies.

We look forward to your participation in the planning process and believe that it will help ensure that natural resources are adequately considered during the preparation of the plan and accompanying environmental impact statement. If you have any questions, or require additional information, please contact Mr. Chris Phillips at (606) 246-1050.

Sincerely,

Mark H. Woods  
Superintendent





IN REPLY REFER TO:  
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August 7, 2009

## United States Department of the Interior

NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848



Kathleen Kilpatrick  
State Historic Preservation Officer  
Department of Historic Resources  
2801 Kensington Avenue  
Richmond VA 23221

Dear Ms. Kilpatrick:

The National Park Service (NPS) is in the process of development of a General Management Plan and its associated environmental impact statement for Cumberland Gap National Historical Park. The purpose of a General Management Plan is to ensure that each park has a clearly defined direction for resource protection and visitor use. The basic foundation for decision-making will be developed in consultation with Servicewide program managers, interested parties, and the general public. It will be based on an adequate analysis of existing and potential resource conditions and visitor experiences, environmental (including natural, cultural and socioeconomic) impacts, and costs of alternative course of action. The development of a park General Management Plan will comply with the National Environmental Policy Act by preparing and environmental impact statement.

We would like your office to participate in the development of this planning effort. The draft environmental impact statement will be forwarded to your office for your review and comment.

We believe that the implementation of the proposed project may or could affect properties included in or that may be eligible for inclusion in the National Register of Historic Places. Therefore, we would like to invite your office to participate in this planning effort in accordance with 36 CFR 800, and the 1995 Servicewide Programmatic Agreement among your office, the Advisory Council on Historic Preservation, and the National Park Service.

We look forward to your participation in the planning process and believe that it will help ensure that natural resources are adequately considered during the preparation of the plan and accompanying environmental impact statement. If you have any questions, or require additional information, please contact Mr. Chris Phillips at (606) 246-1050.

Sincerely,

Mark H. Woods  
Superintendent



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**Coordination with United States Fish and Wildlife Service, Kentucky, Tennessee, and Virginia**

Coordination letters were sent to the United States Fish and Wildlife Service offices.

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August 7, 2009

## United States Department of the Interior

NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848



Roberta Hylton  
U.S. Fish and Wildlife Service  
Department of Interior  
Southwest Virginia Field Office  
330 Cummings Street  
Abingdon VA 24210

Dear Mr. Hylton:

The National Park Service (NPS) is in the process of development of a General Management Plan and its associated environmental impact statement for Cumberland Gap National Historical Park. The purpose of a General Management Plan is to ensure that each park has a clearly defined direction for resource protection and visitor use. The basic foundation for decision-making will be developed in consultation with Servicewide program managers, interested parties, and the general public. It will be based on an adequate analysis of existing and potential resource conditions and visitor experiences, environmental (including natural, cultural and socioeconomic) impacts, and costs of alternative course of action. The development of a park General Management Plan will comply with the National Environmental Policy Act by preparing an environmental impact statement.

We would like your office to participate in the development of this planning effort. The draft environmental impact statement will be forwarded to your office for your review and comment.

The eventual implementation of the project has the potential to affect endangered or threatened species, or their designated habitat. Therefore, we would like to request any information that your office may have regarding the presence of any listed Federal threatened or endangered species, species proposed for listing, and existing or proposed critical habitats which may exist at Cumberland Gap National Historical Park, which includes portions of Bell and Harlan Counties Kentucky, Lee County, Virginia and Claiborne County, Tennessee. This request is being made pursuant to Section 7 of the Endangered Species Act. A similar request regarding State species was made to each of the three state fish and wildlife agencies.

We look forward to your participation in the planning process and believe that it will help ensure that natural resources are adequately considered during the preparation of the plan and accompanying environmental impact statement. If you have any questions, or require additional information, please contact Mr. Chris Phillips at (606) 246-1050.

Sincerely,

Mark H. Woods  
Superintendent





IN REPLY REFER TO:  
D18

August 10, 2009

## United States Department of the Interior

NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848



Lee Andrews  
Ecological Services Field Office  
U.S. Fish and Wildlife Service  
Department of Interior  
330 W. Broadway, Suite 265  
Frankfort, KY 40601

Dear Mr. Andrews:

The National Park Service (NPS) is in the process of development of a General Management Plan and its associated environmental impact statement for Cumberland Gap National Historical Park. The purpose of a General Management Plan is to ensure that each park has a clearly defined direction for resource protection and visitor use. The basic foundation for decision-making will be developed in consultation with Servicewide program managers, interested parties, and the general public. It will be based on an adequate analysis of existing and potential resource conditions and visitor experiences, environmental (including natural, cultural and socioeconomic) impacts, and costs of alternative course of action. The development of a park General Management Plan will comply with the National Environmental Policy Act by preparing and environmental impact statement.

We would like your office to participate in the development of this planning effort. The draft environmental impact statement will be forwarded to your office for your review and comment.

The eventual implementation of the project has the potential to affect endangered or threatened species, or their designated habitat. Therefore, we would like to request any information that your office may have regarding the presence of any listed Federal threatened or endangered species, species proposed for listing, and existing or proposed critical habitats which may exist at Cumberland Gap National Historical Park, which includes portions of Bell and Harlan Counties Kentucky, Lee County, Virginia and Claiborne County, Tennessee. This request is being made pursuant to Section 7 of the Endangered Species Act. A similar request regarding State species was made to each of the three state fish and wildlife agencies.

We look forward to your participation in the planning process and believe that it will help ensure that natural resources are adequately considered during the preparation of the plan and accompanying environmental impact statement. If you have any questions, or require additional information, please contact Mr. Chris Phillips at (606) 246-1050.

Sincerely,

Mark H. Woods  
Superintendent





**Coordination with Federally-Recognized American Indian Tribes with Ancestral Lands in Kentucky, Tennessee, and Virginia**

Coordination letters were sent to Federally-recognized American Indian Tribes with ancestral lands in Kentucky, Tennessee, and Virginia requesting feedback concerning this General Management Plan/ Environmental Impact Statement. These letters were followed up with individual phone calls. A list of American Indian Tribes contacted is provided in Chapter 6, and a sample consultation letter follows.

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## United States Department of the Interior



NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
US 25E South  
P. O. Box 1848  
Middlesboro, KY 40965-1848  
(606) 248-2817

IN REPLY REFER TO:

D-18

October 8, 2004

Chief Dallas Proctor  
United Keetoowah Band of Cherokee Indians  
P.O. Box 746  
Tahlequah, OK 74465

Dear Chief Proctor:

In accordance with the National Environmental Policy Act of 1969 (Public Law 91-190, as amended), the National Park Service is preparing a General Management Plan and Environmental Impact Statement each for Cumberland Gap National Historical Park. The purpose of this letter is to request your comments on issues of concern that you might have regarding the General Management Plan/Environmental Impact Statement and your input on the future management direction for the park. A regional map of each park is available on the internet at <http://www.nps.gov/cuga/pphtml/maps.html>. A map is also attached for your convenience.

**The Purpose and Need:** The purpose of the Cumberland Gap National Historical Park is to preserve and protect the historic Cumberland Gap, including the Warrior's Path of the American Indian and the pioneer Wilderness Road, and to preserve and interpret its scenic, geological, cultural, natural, and historic resources for the enjoyment, benefit and inspiration of present and future generations. The National Parks and Recreation Act of 1978, Public Law 95-625, requires the National Park Service to prepare a General Management Plan for every area that it administers. The current plan for Cumberland Gap National Historical Park was completed in 1979 and is now outdated to address current and future management needs. There is a clear need to update the General Management Plan for Cumberland Gap National Historical Park in order to provide essential guidance and direction for attaining desired future conditions, visitor experiences, and operational principles.

The general management planning process provides a comprehensive approach to establish the basic management philosophy for each park and provide strategies for addressing issues and achieving identified management objectives. The resulting plans will evaluate the environmental impacts of a range of



UNITED STATES DEPARTMENT OF THE INTERIOR  
NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
Page 2

management alternatives for each park. The plans will further examine different management approaches to preserving significant natural and cultural resources, competing demands for limited resources, funding and staffing priorities, and differing interests and views of what is most important to guide each park into the future.

National Park Service managers constantly make difficult decisions about ways to preserve significant natural and cultural resources for public enjoyment, while balancing competing demands for limited resources, setting priorities for using available funds and staff, and weighing conflicting views of what is most important. The General Management Plan process provides methods and tools for resolving these issues in ways that minimize conflicts and promote mutually beneficial solutions for public enjoyment of the park and the protection of park resources for future generations.

**The Process and Importance of Public Input:** The general management planning process provides for early identification of concerns, issues, expectations, and values of visitors, neighbors, people with traditional cultural ties to lands and waters within the park, cooperating associations, other partners, scientists, scholars, and other government agencies. Public input gathered during this process will be used in the Environmental Impact Statement to assess and compare the effects of each alternative on the natural and man-made environment. The Environmental Impact Statement will also recommend selection of a "preferred" management alternative for each park. The National Park Service is requesting your input in these early stages and throughout this project.

**Who to Contact:** If you are interested in providing input on the General Management Plans/Environmental Impact Statements, you are invited to respond by mail or telephone to:

Mr. Mark H. Woods, Superintendent  
Cumberland Gap National Historical Park  
P.O. Box 1848  
Middlesboro, KY 40965-1848  
(606) 246-1052  
[CUGA\\_Superintendent@nps.gov](mailto:CUGA_Superintendent@nps.gov)

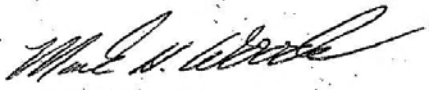
Our practice is to make comments, including names and home addresses of respondents, available for public review during regular business hours. We will make all submissions from organizations or businesses, and from individuals identifying themselves as representatives or officials of organizations or businesses, available for public inspection in their entirety. Submitting comments will ensure that you are included on the mailing list for further information. If you do not wish to comment at this time, but want to remain on the mailing list, you must notify the planning team at the address listed above.

**Supplementary Information:** The Draft and Final General Management Plans/Environmental Impact Statements will be made available to known interested parties and appropriate agencies. Please visit our websites for additional information: <http://planning.nps.gov/> and <http://www.nps.gov/cuga/pphtml/documents.html>. Full public participation by federal, state, and other agencies as well as other concerned organizations and private citizens are invited throughout the

UNITED STATES DEPARTMENT OF THE INTERIOR  
NATIONAL PARK SERVICE  
Cumberland Gap National Historical Park  
Page 3

preparation of this document. The National Park Service would like to thank you for reviewing this letter, and for preparing and submitting your written comments.

Sincerely,



Mark H. Woods  
Superintendent

Letters also sent to :

Chief Charles Emyart  
Governor Kenneth Blanchard  
Chief Chad "Cortasse" Smith  
Chief Michelle Hill  
Chairman Ron Spaulman

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