

# Chapter 6

## Consultation and Coordination with Others



# Public Involvement

The *Rosie the Riveter/World War II Home Front National Historical Park General Management Plan / Environmental Assessment* represents the contributions from cooperating park partners; participants in local community workshops, public meetings and other organized forums; government agencies that are local, regional, and national; and public comments gathered at public workshops and through newsletters that included e-mails, letters, and response cards. More than 300 different types of consultation, coordination, informational meetings among the community, agencies, and the public were vitally important throughout the planning process in the development of this new national historical park.

## COOPERATING PARTNERS

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Rosie the Riveter/World War II Home Front National Historical Park is conceived as a collaboration between public and private entities to preserve and share the sites, structures, and stories of the World War II home front. The cooperating partners are working to establish this national historical park, to achieve success and mutual benefit, and to carry out the park's legislated mandates. Throughout the planning process, the cooperating partners have evolved to include citizens, communities, private entities, governmental entities, and nonprofit organizations that share common goals in the effort to pursue, secure, and interpret the resources of the national historical park. This collaborative nature has required a commitment of all the partners to building and sustaining relationships. The continuous and dynamic conversations that have resulted have truly fostered a partnership park that includes individuals and groups who are able to tell their own stories at park sites and to encourage others throughout the greater Richmond and Bay Area communities to do so, too.

The National Park Service hosted or participated in more than 240 meetings with officials, decision-makers, and committees. Most of these meetings involved the participation of members and staff of the National Park Service; the City of Richmond; the

Mayor's office; the Port of Richmond; Richmond Community and Economic Development; and other city departments, committees, and commissions. Other local cooperating partners include Contra Costa County, the Richmond Museum Association, Rosie the Riveter Trust, Levin Shipping, the Council of Industries, and the owner of the Ford Assembly Building.

In addition to the above meetings, the superintendent of Rosie the Riveter/World War II Home Front National Historical Park and staff organized more than 25 planning and informational meetings with citizens associated with local business and nonprofit organizations such as the Council of Industries, the Richmond Chamber of Commerce, the Richmond Convention and Visitors Bureau, the Western County Business and Professional Association, the Point Richmond Businessmen's Association, Atchison Village, and the League of Women Voters. The National Park Service also coordinated meetings with the managers or staff of county and regional governments including Contra Costa County, the San Francisco Bay Conservation and Development Commission, the California Coastal Commission, the San Francisco Bay Area Water Transit Authority, and the San Francisco Bay Trail.

During the planning process, a total of nine workshops were organized with cooperating partners and other subject-matter experts. The following workshops were instrumental in building a vision for the national historical park: (1) a workshop on preparing for the general management planning process; (2) a workshop on defining the park's foundation; (3) a visioning charrette for Richmond Shipyard No. 3; (4) three workshops in developing alternative visions for the new park; (5) a visioning charrette for the World War II Home Front Visitor / Education Center; and (6) a workshop on developing interpretive themes for Shipyard No. 3.

## PUBLIC MEETINGS AND NEWSLETTERS

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Public meetings and newsletters were used to involve the public in the planning for Rosie the Riveter/World War II Home Front National Historical Park. A “Notice of Intent” to prepare the environmental impact statement for *Rosie the Riveter/World War II Home Front National Historical Park General Management Plan* was published the March 26, 2002, *Federal Register* (page 13801). A “Notice of Intent” is the first announcement that the public is invited to participate in planning for a national park system unit.

In July 2002, a press release and other announcements were distributed inviting the public to participate in the first public meeting for developing the general management plan. To support the meetings, the first planning newsletter was prepared, with input from cooperating partners, and distributed throughout the San Francisco Bay Area. The National Park Service held 8 public meetings throughout the San Francisco Bay area in the cities of Richmond, Oakland, San Francisco, Vallejo, and Palo Alto. More than 2,300 newsletters were mailed to individuals on the park mailing list and distributed at the public meetings and at other community events. Participants at each of these first public scoping meetings provided the planning team with their thoughts for the new park, concerns that should be addressed, and ideas for interpretive themes. The public meetings also provided the public with an opportunity to begin sharing their Rosie the Riveter and World War II home front stories and experiences.

A second planning newsletter was prepared and distributed in November 2003. This newsletter provided the public with the opportunity to comment on the park foundation that the planning team and cooperating partners had developed. A park foundation defines the park purpose, describes the park significance, identifies mandates and constraints, lists the primary interpretive themes, and includes the issues that the general management plan would address. A total of 3,000 newsletters were printed, mailed, and distributed at various park events. Comment cards were included to encourage public comments.

In October, 2004, a third newsletter was printed and 11,100 copies were distributed by mail; another 900 were distributed at public meetings and other community events. This newsletter presented the public with four alternative visions for the new park and invited interested individuals to attend the two public meetings in Oakland and three in Richmond during November 2004. Comment cards were included in each newsletter. The planning team received 232 letters by mail and e-mail.

A total of 103 people participated in the five public meetings held in California. Public feedback on the alternatives included likes and dislikes associated with each potential park vision. Feedback from these public involvement activities affirmed that alternatives A, B, and C provided an appropriate range of future park visions. A fourth alternative, alternative D, proposed to preserve the structures and sites through adaptive use; visitors would be exposed to the historic settings through involvement in a high density of contemporary activities relating to commerce, culture, arts, education, and community services. Generally, this alternative required actions that were beyond the control of the National Park Service. Park and planning staff also believed that alternative D strayed outside the boundaries of the park purpose and significance, as well. Therefore it was dismissed from further consideration. The tone of the public meetings and comments were very supportive of establishing the national historical park and the level of interest in making the park succeed continues to rise.

Following the initial environmental analysis on May 7, 2007, the National Park Service published in the *Federal Register* a “Notice of Termination” of the Environmental Impact Statement (EIS) for the General Management Plan, Rosie the Riveter/World War II Home Front National Historical Park, Richmond, California. As the general management plan evolved, the National Park Service had determined that an environmental assessment rather than an environmental impact statement would be the appropriate environmental documentation for this plan.

# Consultation with Other Agencies, Officials and Organizations

During the preparation of this plan, the various superintendents and members of the planning team met and consulted with various entities regarding the general management plan, as follows:

## **CITY OF RICHMOND, CALIFORNIA**

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### **Mayor's Office**

Mayor Gayle McLaughlin  
Mayor Irma Anderson (former)  
Mayor Rosemary Corbin (former)

### **Richmond City Council Members**

Nathaniel Bates  
Charles Belcher (former)  
Gary Bell (former)  
Thomas K. Butt  
Richard Griffin (former)  
Ludmyrna Lopez  
John E. Marquez, Vice Mayor  
Mindell L. Penn (former)  
Jim Rogers  
Tony Thurmond  
Harpreet S. Sandhu  
Maria Viramontes

### **City Manager's Office**

City Manager Bill Lindsay  
City Manager Isiah Turner (former)  
Acting City Manager and Assistant City Manager  
Jay Corey (former)  
Assistant City Manager Leslie Knight  
Deputy City Manager Leveron Bryant (former)

### **Art and Culture Commission**

### **Community and Economic Development**

Redevelopment Agency  
Housing Authority

### **Historic Preservation Advisory Committee**

### **Neighborhood Councils**

### **Parks and Landscaping Division**

### **Planning and Building Services**

### **Port of Richmond**

### **Recreation and Parks Commission**

### **Richmond General Plan Advisory Committee**

## **OTHER AGENCIES, ORGANIZATIONS, AND INDIVIDUALS**

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**Association of Bay Area Governments  
(ABAG) – San Francisco Bay Area Trail  
Project**

**Atchison Village (Board Representatives)**

**California Coastal Conservancy**

**California State Historic  
Preservation Office**

**Canada Mortgage and Housing  
Corporation – Granville Island**

**Contra Costa County**

**Council of Industries**

**East Bay Regional Park District**

**Greater Richmond Interfaith Program**

**Kaiser Permanente**

**Levin Shipping**

**National Park Foundation**

**National Trust for Historic Preservation**

**Northern California Muslim Association**

**Nystrom Urban Revitalization Effort  
(NURVE)**

**Orton Development, Inc**

**Point Richmond Business Association**

**Richmond Museum of History**  
Richmond Museum Association  
*SS Red Oak Victory* Executive Committee

**Rosie the Riveter Trust (Board Members)**

**San Francisco Bay Area Water Transit  
Authority**

**San Francisco Bay Conservation and  
Development Commission**

**Trails for Richmond Action Committee  
(Trac)**

**West County Council of Industries**

**West County Contra Costa County Unified  
School District**

**West County Business and Professional  
Association**



## **SECTION 7 CONSULTATION WITH U.S. FISH AND WILDLIFE SERVICE**

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During the preparation of the general management plan, NPS staff contacted the Sacramento, California, office of the U.S. Fish and Wildlife Service to begin the consultation process and obtain a list of threatened and endangered species. A consultation letter and list of threatened and endangered species and species of concern was received from the U.S. Fish and Wildlife Service on May 16, 2003 (see appendix D).

In accordance with the Endangered Species Act and relevant regulations at 50 CFR Part 402, the National Park Service determined that this general management plan is not likely to adversely affect any federally listed threatened or endangered species and will send a copy of this draft management plan to the U.S. Fish and Wildlife Service with a request for written concurrence with this determination.

In addition, the National Park Service has committed to consult on future actions conducted under the framework described in this management plan to ensure that such actions are not likely to adversely affect threatened or endangered species or species of concern.

## **SECTION 106 CONSULTATION WITH STATE HISTORIC PRESERVATION OFFICE**

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Agencies that have direct or indirect jurisdiction over historic properties are required by Section 106 of the National Historic Preservation Act of 1966, as amended, to take into account the effect of any undertaking on properties eligible for listing in the National Register of Historic Places. To meet the requirements of 36 CFR 800, the National Park Service has sent a letter to the California state historic preservation officer, and the Advisory Council on Historic Preservation on June 2, 2003, inviting their participation in the planning process. Newsletters associated with this plan were sent to each of these offices. On November 18, 2004, the National Park Service sent a letter to the California state historic preservation officer offering to

schedule a meeting with his staff and inviting participation in public meetings that were held in Oakland and Richmond on November 30–December 2, 2004.

Under the terms of 1995 programmatic agreement among the National Park Service, the Advisory Council on Historic Preservation, and the National Conference of State Historic Preservation Officers, the National Park Service, in consultation with the state historic preservation office, will make a determination about which undertakings are programmatic exclusions and which require further compliance (see table 24).

## **CONSULTATION WITH NATIVE AMERICANS**

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Letters were sent to the following Native American groups on October 10, 2003, inviting their participation in the general management plan planning process: Muwekma Ohlone Indian Tribe, Costanoan-Rumsen Carmel Tribe, The Ohone Indian Tribe, Costanoan Ohlone-Rumsem-Mutsun Tribe, Ohlone/Costanoan-Esselen Nation, Indian Canyon Band of Costanoan/Mutsun, and Amah/Mutsun Band of Ohlone/Costanoan Indians.

Subsequently, newsletters associated with this plan were sent to these groups. In addition, letters were sent to the following Native American Indian groups on June 17, 2005, inviting their participation in the planning process: Scotts Valley Band of Pomo Indians, Guidiville Rancheria.

## **FUTURE COMPLIANCE REQUIREMENTS**

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The National Park Service will submit to the California state historic preservation office for review, any federal actions or financial support associated with the following undertakings affecting historic resources at Rosie the Riveter/World War II Home Front National Historical Park:

- ◆ ground disturbing activities resulting from development of facilities to support visitor

- access, services, and interpretation
  - ◆ rehabilitation of exteriors of historic structures or buildings
  - ◆ rehabilitation of portions of interiors of historic structures or buildings
  - ◆ adaptive use of interiors of historic structures or buildings for park administration or operations and nonpark-related purposes
  - ◆ potential changes to land use, circulation, and building patterns and overall spatial organization resulting from development of facilities to support visitor access, services, and interpretation
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# Agencies, Organizations, and Individuals Receiving A Copy of this Document

## **CITY AND COUNTY GOVERNMENTS**

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### **City of Richmond**

Gayle McLaughlin, Mayor  
Nathaniel Bates, Vice Mayor  
Thomas K. Butt, Councilmember  
Ludmyrna Lopez, Councilmember  
John E. Marquez, Councilmember  
Jim Rogers, Councilmember  
Tony Thurmond, Councilmember  
Harpreet S. Sandhu, Councilmember  
Maria Viramontes, Councilmember

### **Richmond Boards and Commissions**

Art and Culture Commission  
Historic Preservation Advisory Committee  
Recreation and Parks Commission  
General Plan Advisory Committee

### **Richmond Neighborhood Councils**

Richmond Neighborhood Coordinating Committee  
Atchison Village Neighborhood Council  
Coronado Neighborhood Council  
Cortez/Stege Neighborhood Council  
East Richmond Neighborhood Council  
Eastshore Neighborhood Council  
Fairmede Hilltop Neighborhood Council  
Greenbriar Neighborhood Council  
Iron Triangle Neighborhood Council  
Hilltop Neighborhood Council  
Laurel Park Neighborhood Council  
Marina Bay Neighborhood Council  
May Valley Neighborhood Council  
North & East Neighborhood Council  
Panhandle Annex Neighborhood Council  
Parchester Village Neighborhood Council  
Park Plaza Neighborhood Council  
Parkview Neighborhood Council  
Point Richmond Neighborhood Council  
Pullman Neighborhood Council  
Quail Hill Neighborhood Council  
Richmond Annex Neighborhood Council  
Richmond Heights Neighborhood Council  
Richmore Village Neighborhood Council  
Santa Fe Neighborhood Council

Shields-Reid Neighborhood Council  
SW Richmond Annex Neighborhood Council

### **Richmond City Departments**

City Manager  
Administrative Chief  
Assistant City Manager/Human Resources  
Management Director  
Building Regulations  
City Attorney  
City Clerk  
City Engineer  
Economic Development  
Confidential Investigative and Appeals Officer  
Economic Development  
Engineering  
Finance  
Fire Department  
Housing Authority  
Housing and Community Development  
Library and Community Services  
Operations and Maintenance  
Parks and Public Facilities  
Planning and Building Services  
Police Commission  
Police Department  
Port Operations  
Public Works  
Recreation Commission  
Recreation Division  
Redevelopment Agency  
Richmond Memorial Convention Center

### **Board of Supervisors, Contra Costa County, California**

John M. Gioia, District I  
Gayle B. Uilkema, District II  
Mary N. Piepho, Chair, District III  
Susan Bonilla, District IV  
Federal D. Glover, District V

### **Contra Costa County Departments**

John Cullen, County Administrator  
Administration  
Administrative Services Officer  
Assistant County Administrator



Building Inspection Department  
Capital Facilities and Debt Management  
Capital Projects Management  
Community Development Department  
Community Services  
Facilities Maintenance  
General Services Department  
Health & Welfare, Special Districts & General  
Government  
Office of Communications & Media  
Public Safety & Finance

### **U.S. SENATORS AND REPRESENTATIVES**

Honorable Barbara Boxer, U.S. Senator  
Honorable Diane Feinstein, U.S. Senator  
Honorable George Miller, U.S. House of  
Representatives

### **FEDERAL AGENCIES**

Advisory Council on Historic Preservation  
U.S. Department of the Interior  
Bureau of Indian Affairs  
National Park Service  
Golden Gate National Recreation Area  
San Francisco Maritime National  
Historical Park  
U.S. Fish and Wildlife Service  
Sacramento Office  
U.S. Environmental Protection Agency

### **STATE OFFICIALS**

Arnold Schwarzenegger, Governor of California  
Don Perata, State Senator  
Tom Torlakson, State Senator  
Loni Hancock, Assembly Member

### **STATE AGENCIES**

Air Resources Board  
California Coastal Conservancy  
California Environmental Protection Agency  
California State Historic Preservation Officer  
California Department of Transportation District 4  
Office of Historic Preservation  
Department of Conservation, Office of Land  
Conservation  
Resources Agency  
Department of Fish and Game

Department of Parks and Recreation  
Department of Forestry and Fire Protection  
Department of Water Resources  
State Water Resources Control Board  
California State Parks, Sacramento Headquarters

### **AMERICAN INDIAN GROUPS**

Amah/Mutsun Band of Ohlone/Costanoan Indians  
Costanoan Ohlone-Rumsem-Mutsun Tribe  
Costanoan-Rumsen Carmel Tribe  
Indian Canyon Band of Costanoan/Mutsun  
Muwekma Ohlone Indian Tribe  
Ohlone Indian Tribe  
Ohlone/Costanoan-Esselen Nation  
Scotts Valley Band of Pomo Indians, Guidiville  
Rancheria

### **ORGANIZATIONS AND BUSINESSES**

Association of Bay Area Government  
Atchison Village  
Council of Industries  
East Bay Regional Parks District  
Greater Richmond Interfaith Program  
Historian Donna Graves  
Historian Steve Gilford  
Kaiser Permanente  
Levin Shipping  
National Park Foundation  
National Parks Conservation Association  
National Trust for Historic Preservation  
Northern California Muslim Association  
Nystrom Urban Revitalization Effort  
Orton Development, Inc  
Point Richmond Business Association  
Richmond Chamber of Commerce  
Richmond Museum Association  
Richmond Museum of History  
Rosie the Riveter Trust  
San Francisco Bay Area Water Transit Authority  
San Francisco Bay Conservation and  
Development Commission  
The Sierra Club, San Francisco Bay Chapter  
TRAC – Trails for Richmond Action Committee  
West County Business and Professional Association

### **INDIVIDUALS**

The list of individuals is available from park  
headquarters.