

ATTACHMENT 1: CORRESPONDENCE



United States Department of the Interior

NATIONAL PARK SERVICE
National Mall and Memorial Parks
900 Ohio Drive, S.W.
Washington, D.C. 20024-2000



October 7, 2019

Mr. David Maloney
State Historic Preservation Officer
District of Columbia, Office of Planning
1100 4th Street SW, Suite E650
Washington D.C. 20024

Subject: Redevelopment of Reservation 378

Dear Mr. Maloney:

The National Park Service (NPS), National Mall and Memorial Parks (NAMA), on behalf of the Federal Reserve Board, wishes to initiate consultation with the District of Columbia State Historic Preservation Office under Section 106 of the National Historic Preservation Act regarding the construction of a new structure and the redevelopment of the garden at Reservation 378, in accordance with 36 CFR 800.3 of the regulations of the Advisory Council on Historic Preservation. Reservation 378 is located between 20th and 21st Streets, along Virginia Avenue, NW.

Purpose and Identification of Historic Properties

The Federal Reserve Board (FRB) through an agreement with the NPS constructed and now maintains the underground parking garage, the entrance to the garage and a landscaped park on Reservation 378. The FRB proposes to replace the roof of the garage, construct a new accessible entrance to it in the form of a small building, and improve security. As a result, the existing garden will need to be removed for construction. George E. Patton, a nationally significant landscape architect designed the initial plan for Reservation 378, the Federal Reserve Annex garden. Minimalist plazas and planting plans, like those found at Bolivar Plaza, San Martin Park, and Patton's Robert Latham Owen fountain, reflect the modern landscape movement's attempt to address the massive social, physical and economic upheavals that affected cities throughout the country in the postwar period. Pared down, easily legible designs, featuring clean lines, simple forms and restricted use of materials and plant palates, were attempts to abandon the idea of architectural "style," in order to present a more universally appealing, timeless landscape, as part of an effort to respond to a rapidly changing, modern world. Another significant modern landscape along Virginia Avenue NW, is the garden designed for the north lawn of the Federal Reserve Annex, at Reservation 378, completed in 1977. In 1976, a storm destroyed much of Patton's original landscape. The Federal Reserve hired the firm of Oehme, van Sweden (OvS) to rehabilitate the space.

An early work of landscape architects Wolfgang Oehme and James van Sweden, the firm itself identifies the park as the first example of the New American Garden style of landscape design, for which they would become internationally known. Inspired by the modern movement, the New American Garden style embraced seasonality and the aesthetic of the Great Plains and North American meadows. The style is characterized by massive beds planted with swaths of grasses and perennials. Oehme, van Sweden's design for Reservation 378 captures a transitional period in modern landscape architecture, as the strict rigidity of earlier designs began to give way to more naturalistic expressions of seasonality and embrace of specific time and place. Oehme, van Sweden incorporated many elements from modernist George E. Patton's earlier design for the park—including specially designed hardscapes and small scale features

such as lamp posts—with their signature masses of native grasses, black-eyed susans and sedums. These meadow-like plantings softened Patton's original landscape, reflecting a symbolic break with the formal, European-inspired modern style, and signaling the beginning of a new, more expressive modern landscape architecture. George Patton, designed the original landscape over an underground parking lot. The final garden featured elements of the Modernist style Patton was known for, including specially designed lampposts, raised granite beds, a sunken tennis court along the park's western edge and plantings of evergreen and magnolias throughout. At the reservation's southeast corner, Patton designed a distinctly Modernist hardscape, centered around a large oval granite fountain and surrounding terraced plaza with built in seating. A Determination of Eligibility has not been completed for this landscape design.

The Area of Potential Effect (APE) is limited to Reservation 378 and the views into the park. The reservation is situated within the Plan of the City of Washington (incorporating L'Enfant and McMillan plan elements), which was listed in the National Register of Historic Places on April 24, 1997.

Consultation and Potential Effects to Historic Properties

Based on known information about Native American Groups in the study area, we have determined that there are no federally recognized tribes listed that might attach cultural or religious significance to the APE. Therefore, no consultation with Native American Groups is necessary. Additionally, it is not believed that this action will affect ethnographic resources.

The proposed Area of Potential Effect is shown in the attached map. However, at this early stage, we are unable to make any determination of effect. The NPS and FRB are seeking ways to avoid and minimize the potential for adverse effects on historic properties. Once determined, the NPS and FRB will prepare a formal Assessment of Effects for the project.

We look forward to consulting with you on this project. If you have any questions, please do not hesitate to contact Catherine Dewey, Chief of Resource Management for NAMA at 202-245- 4711 or via email at catherine_dewey@nps.gov.

Sincerely,



Jeffrey P. Reinbold
Superintendent

Enclosures: Area of Potential Effect



United States Department of the Interior



NATIONAL PARK SERVICE
National Mall and Memorial Parks
900 Ohio Drive, S.W.
Washington, D.C. 20024-2000

June 16, 2021

Subject: Public Meeting Notice for Federal Reserve Board (Martin) Building North and East Garages
Waterproofing Project for Reservations 105 and 378

Dear Interested Party:

The National Park Service (NPS), in cooperation with the Federal Reserve Board (FRB), is seeking public comments on the potential design of the proposed repairs and upgrades to the North and East Garages, including security, safety, and accessibility enhancements. In accordance with the National Historic Preservation Act, the NPS is conducting Section 106 consultation for the Federal Reserve (Martin) Building North and East Garage Waterproofing Project in Washington, DC.

The project site encompasses Edward J. Kelly Park (Reservation 105) and Reservation 378, located in the northwest quadrant of Washington, DC, and bounded by Virginia Avenue, 21st Street, C Street, and the Federal Reserve Board of Governors William McChesney Martin Building (Martin Building), which is currently undergoing an extensive renovation and addition through a separate project. Below grade on the project site and Reservation 378 are two parking garages, the North and East Garages, built as part of the Martin Building between 1971 and 1974. At the southeast corner of the site and Reservation 378 is a fountain and plaza dedicated to Robert Latham Owen, and at the northwest corner is Edward J. Kelly Park (Reservation 105). National Mall and Memorial Parks (NAMA) administers the project site and the Board maintains the park and fountain plaza through a Memorandum of Agreement. Additionally, the below-grade garages are governed by an Interagency Agreement between the Department of Interior and the Federal Reserve Board for operations and maintenance.

The purpose of the proposed project is to repair and provide critical maintenance, life-safety, building code, security, and accessibility upgrades to the below-grade North and East Garages and the fountain plaza at Robert Owen Park. Garage structures require replacement at the end of their usable life cycle, which is fifty years. The waterproofing and expansion joints at the roof of the below-grade garages have reached the end of their useful life and require replacement. Access to the top of the garage roofs necessitates the removal of landscape and hardscape features, including the soil, plantings, trees, paving, tennis courts, lights, and fountain. The project involves removing the existing waterproofing to evaluate the structural integrity of the roof and make necessary repairs, installation of a new waterproof system, and reinstalling, rebuilding, or replacing above-grade elements. A new entry kiosk serving the North Garage is proposed with upgraded security screening and accessible egress to the garage. The existing entry kiosk does not comply with current accessibility codes or the Board's security requirements.

In consultation with the DC Historic Preservation Office (DC SHPO), Reservations 105 and 378 have been determined eligible for listing in the National Register of Historic Places. Additionally, the reservations contribute to the National Register-eligible Northwest Rectangle Historic District, the Virginia Avenue NW Cultural Landscape, and the L'Enfant Plan of the City of Washington, which is listed in the National Register of Historic Places and the DC Inventory of Historic Sites.

The public is invited to provide feedback on the proposed project so that the NPS may appropriately consider and address concerns through the design development. A public meeting will be held from 6:00 p.m. to 7:30 p.m. on Wednesday, June 30, 2021, via webinar. To register and receive the meeting link, please contact Caridad de la Vega, cultural resource program manager, at caridad_de_la_vega@nps.gov. Further information on the public meeting is available at <https://parkplanning.nps.gov/MartinBuildingGarageandLandscape>. This meeting will serve as the initial public meeting for the Section 106 process of the National Historic Preservation Act of 1966, as amended. The public is invited to comment on the Area of Potential Effect (APE), the identification of historic properties in the APE, and identify ways the design development could avoid and minimize the potential for adverse effects to historic properties in the vicinity of the project site.

Interested parties are encouraged to provide written comments in addition to, or in lieu of, providing comments at the public meeting. Interested parties may submit comments online via the project website at <https://parkplanning.nps.gov/MartinBuildingGarageandLandscapeComment> until July 14, 2021, or may mail comments at any time to the following address:

Jeffrey P. Reinbold
Superintendent
Attn: Federal Reserve (Martin) Building North and East Garage Waterproofing Project
National Mall and Memorial Parks
900 Ohio Dr. SW
Washington, DC 20024

Before including your address, phone number, e-mail address, or other personal identifying information in your comment, you should be aware that your entire comment—including your personal identifying information—may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

Thank you for your participation in this process and we appreciate your feedback.

Sincerely,

Jeffrey P. Reinbold
Superintendent

U.S. COMMISSION OF FINE ARTS

ESTABLISHED BY CONGRESS 17 MAY 1910

401 F STREET NW SUITE 312 WASHINGTON DC 20001-2728 202-504-2200 FAX 202-504-2195 WWW.CFA.GOV

27 February 2020


Dear Ms. Mendelson-Ielmini:

In its meeting of 20 February, the Commission of Fine Arts reviewed a concept proposal for the replacement of Edward J. Kelly Park, located on Virginia Avenue, NW, between C and 21st Streets, functionally part of the campus of the Federal Reserve Board. Acknowledging the need for the park's reconstruction as part of the site disturbance necessary to repair the parking garage beneath it, the Commission approved the concept for the landscape design and for a new pedestrian entrance pavilion to the garage, providing the following comments for the development of the project.

The Commission members expressed appreciation for the project team's recognition of the importance of the existing landscape, designed by Oehme, van Sweden in the late 1970s; they noted the park's significance as the first institutional rendition of the firm's innovative New American Garden—the elevation of a domestic garden typology, based on perennials and grasses, to a public landscape. They supported the intent for the proposal to recall the existing design's spatial organization of a central lawn with perimeter perennial enclosures and an abundance of plants. Observing that this landscape has been characterized by the palette and form of the plants more than the specific plan geometry, they supported the modifications proposed for the layout of the park. They emphasized the need to present this adaptation clearly in the project documentation, such as by developing rendered section drawings through the perennial beds for different seasons to compare the current proposal with the late 1970s design, to ensure that the new landscape will retain the park's essential material, spatial, and experiential qualities. They expressed support for the design of the new parking garage entrance pavilion set within the landscape, recommending that it be as small as possible, and that the architect design the furniture inside the pavilion because of its transparency.

As always, the staff is available to assist you with the next submission.

Sincerely,

A handwritten signature in blue ink, appearing to read 'T. Luebke', written over a horizontal line.

Thomas E. Luebke, FAIA
Secretary

Lisa Mendelson-Ielmini, Acting Director
Region 1—National Capital Area
National Park Service
1100 Ohio Drive, SW
Washington, DC 20242

cc: Eric Groot, Oehme, van Sweden
Shalom Baranes, Shalom Baranes Associates
Winona Varnon, Federal Reserve Board



Executive Director's Recommendation

Commission Meeting: March 5, 2020

PROJECT Reservation 378 Park Design Revisions and Reconstruction Virginia Avenue between C Street and 21st Street, NW Washington, DC	NCPC FILE NUMBER 8147
SUBMITTED BY United States Department of the Interior National Park Service	NCPC MAP FILE NUMBER 1.34(38.00)45067
REVIEW AUTHORITY Federal Projects in the District per 40 U.S.C. § 8722(b)(1) and (d)	APPLICANT'S REQUEST Approval of preliminary site and building plans
	PROPOSED ACTION Approve comments on concept plans
	ACTION ITEM TYPE Staff Presentation

PROJECT SUMMARY

The National Park Service (NPS) in coordination with the Federal Reserve Board (Federal Reserve) has submitted site and building plans for design revisions and reconstruction of the park at National Park Service Reservation 378. This work is associated with the necessary repair and maintenance of the Federal Reserve's Martin Building north and east parking garages. Reservation 378 is located on Virginia Avenue, NW between C Street, NW and 21st Street, NW, in Washington, D.C. The north garage is accessed from 21st Street, NW and the east garage is accessed from C Street, NW. Both garages are located entirely underground, beneath Reservation 378 which is a public park with a fountain, seating, active and passive recreation areas, and mature trees originally designed by George Patton in 1971 and redesigned by Oehme, van Sweden & Associates (Oehme van Sweden) in 1979. In order to access the garage roofs and install a new waterproofing system the park at Reservation 378 must be removed. The applicant intends to store and reinstall, rebuild, and/or replace the park elements upon completion of the project, with some variations from the existing design including a new, relocated pedestrian garage entrance and security screening kiosk. The proposed kiosk is located within the park, serving the north garage with upgraded security screening and accessibility features.

Reservation 105 abuts Reservation 378 to the northwest where 21st Street, NW and Virginia Avenue, NW intersect. The proposed updates to Reservation 105 include in-kind replacement of an existing perimeter park fence and the base of the existing Discobolus statue. Reservations 105 and 378 are both open to the public, remain under the jurisdiction of the National Park Service, and are maintained by the Federal Reserve pursuant to a Memorandum of Agreement between the two agencies.

The proposed project is a separate phase of the Martin Building modernization project, which is currently under construction. The project is also separate from the proposed expansion project recently reviewed by the Commission.

KEY INFORMATION

- Reservation 378 is a public park owned by the National Park Service. It was originally designed by George Patton in 1971 and redesigned by Oehme van Sweden in 1979.
- The District of Columbia State Historic Preservation Officer (DC SHPO) requested a National Register Determination of Eligibility form be prepared for the Oehme van Sweden-designed landscape at Reservation 378.
- The project proposes maintenance and repair work to the below-grade parking structures located beneath Reservation 378 and a new, relocated entrance and security screening kiosk for the north garage with updated accessibility and security features.
- The proposed maintenance and repair work requires removal of the park at Reservation 378 in order to access the rooftops of the below-grade garages. The proposal includes reinstallation or replacement of the existing park elements, with some variations from the existing design.
- The proposed project is a separate phase of the Martin Building modernization project, which the Commission reviewed and approved in March 2014 and October 2016, and the proposed expansion project recently reviewed by the Commission in December 2019.
- Improvements within or adjacent the District right-of-way, including curb and seat walls, may require a public space permit prior to construction.

RECOMMENDATION

The Commission:

Notes the park at Reservation 378 must be removed in order to access the roofs of the below-grade parking garages to perform necessary maintenance and repairs.

Notes the DC SHPO has requested completion of a National Register Determination of Eligibility form for the Oehme van Sweden-designed landscape at Reservation 378 as part of the historic preservation review process.

Supports the applicant's intent to reinstall, rebuild, and/or replace the existing park elements at Reservation 378.

Requests a plan that illustrates the existing features to be demolished, retained in place, reinstalled, and replaced in the next submission.

Park Features and Design

Finds the composition of ornamental grasses and perennials integrated with the generally level planes and modest berms in the park demonstrate the hallmark style of Oehme van Sweden's "New American Garden" at Reservation 378.

Notes that the applicant proposes some variations to the original Oehme van Sweden design, including the addition of curbs, garden walls, and elevated berms within the park.

Notes the applicant does not propose to alter the perimeter security line as part of the project.

Notes the importance of providing planting soil volume and depth consistent with current industry best practices to support the proposed vegetation; however, the addition of walls and berms can change the open character of the park and perception of public access.

Finds the perspective renderings and sections demonstrate that the walls, berming, and plant material collectively alter views into the park from Virginia Avenue, NW resulting in a greater sense of enclosure compared to the open character of the park today.

Requests the applicant continue to refine the landscape design and explore ways to accommodate planting soil volume, depth, and seating while maintaining a feeling of openness and public access from Virginia Avenue, NW.

Notes that any improvements within or adjacent to the District right-of-way may require coordination with or review by the District Public Space Committee.

Requests a tree survey and inventory prepared by a certified arborist that documents the size, species, and condition of the existing trees is provided in the next submission.

Requests the applicant develop a tree replacement plan in the next submission pursuant to the Federal Environment Element of the *Comprehensive Plan* to prevent a net tree loss on-site.

Proposed Kiosk

Notes the existing entrance kiosk does not comply with current accessibility standards or the security requirements of the Federal Reserve.

Finds the proposed location of the garage entrance and security kiosk appropriate in relationship to Virginia Avenue, the Martin Building, and the park.

Supports the overall form and massing of the garage entrance and security kiosk but finds the design could be further simplified to further distinguish it from the Martin Building.

Requests the applicant provide additional information about the proposed building materials as part of the next submission.

PROJECT REVIEW TIMELINE

Previous actions	None.
Remaining actions (anticipated)	Approval of preliminary and final site and building plans.

PROJECT ANALYSIS

Executive Summary

The National Park Service has requested approval of site and building plans for the proposed design revisions and reconstruction of the park at Reservation 378. The parking garages below Reservation 378 currently serve Department of Interior and Federal Reserve employees. The purpose of this project is to repair structural and waterproofing issues on the roofs of the below-grade garages and upgrade security screening and accessibility to the north garage from the ground level. Reservation 378 is a public park originally designed by George Patton in 1971 and redesigned by Oehme van Sweden in 1979. The existing Oehme van Sweden park design at Reservation 378 is widely known as the birth of the “New American Garden.” In order to access the roofs of the parking garages, the park at Reservation 378 must be removed. Therefore, staff recommends the **Commission notes the park at Reservation 378 must be removed in order to access the roofs of the below-grade parking garages to perform necessary maintenance and repairs.** The applicant proposes to store and reinstall certain elements and replace or rebuild other park elements generally in-kind with some design variations, including a new garage entrance and security kiosk.

Although the applicant requests approval of preliminary site and building plans, staff reviewed the submission as a concept plan due to outstanding information related to the historic significance of the Oehme van Sweden-designed landscape at Reservation 378. The DC SHPO has recognized the significance of the Oehme van Sweden-designed landscape of Reservation 378 in the history of landscape architecture and design. As such, staff recommends the **Commission notes the DC SHPO requested completion of a National Register Determination of Eligibility form for the Oehme van Sweden-designed landscape at Reservation 378 as part of the historic preservation review process.** As a concept review, the Commission is reviewing the project for general consistency with the *Comprehensive Plan*, an understanding the unique issues, and identification of items to be addressed prior to the next review. The Commission’s comments as part of the concept review will assist staff in reviewing and providing comments on future project development.

Analysis

Although the proposed maintenance and repairs to the north and east garages will occur below-grade, this project requires the Commission's review because of the impacts to the park at Reservation 378 and the proposed removal and relocation of the north garage entrance kiosk. While staff recommends the **Commission supports the applicant's intent to reinstall, rebuild, and/or replace the existing park elements at Reservation 378**, staff also recommends the **Commission requests a plan that illustrates the existing features to be demolished, retained in place, reinstalled, and replaced in the next submission** to better understand the impacts this process will have on the individual park elements.

The key components of the project include the park features and design, and the proposed garage entry kiosk. These items are analyzed further in the following sections.

Park Features and Design

As described in the submission materials, the palimpsest of Reservation 378 began with a site plan developed by George E. Patton in 1971, a landscape architect working in Philadelphia. His design included a large, open lawn surrounded by a formal evergreen plant palette and the original east fountain that exists today. The evolution of the garden began when harsh winter weather in 1977 destroyed most of Patton's evergreen plantings. The following year, the Federal Reserve Board engaged James van Sweden and Wolfgang Oehme of Oehme, van Sweden & Associates to reimagine the garden and develop a more usable public space. Oehme van Sweden created a design for the Federal Reserve which would later be described as the birth of the "New American Garden," the hallmark style of Oehme and van Sweden. Their design included a composition of ornamental grasses and perennials interwoven into Patton's network of pathways and plant beds. The design connects the garden to the existing public sidewalks on Virginia Avenue, NW and 21st Street, NW at-grade, which slopes gently from the north and west to the south and east. Planted berms, rising between one and two feet from the adjacent grade surround a generally flat central lawn area offering views through the site from Virginia Avenue, NW. A taller planted berm, rising to approximately five feet above finished grade, screens the view of the tennis courts and its perimeter chain link fence. For these reasons, staff recommends the **Commission finds the composition of ornamental grasses and perennials integrated with the generally level planes and modest berms in the park demonstrate the hallmark style of Oehme van Sweden's "New American Garden" at Reservation 378.**

As previously noted, the applicant proposes to replace, rebuild, and/or reinstall the park elements with completion of the proposed maintenance and repair work. The applicant also proposes some updates, revisions, and refinements to the Oehme van Sweden park design to respond to current user needs and maintenance demands. The proposed changes primarily result in the following variations to the current design:

- **Proposed Kiosk:** As described in the following section, the existing garage entrance kiosk will be removed and consolidated with the existing garage egress kiosk located adjacent to the tennis courts.
- **Circulation:** Modest shifts to the geometry of the internal pathways are proposed to facilitate movement through the park and maximize green space. Widening of the sidewalk on Virginia Avenue, NW from 4-feet to 10-feet and on 21st Street, NW from 8-feet to 10-feet is also proposed.
- **Tennis Court:** The proposal includes shifting the tennis court 10-feet northwest of its current location. This shift is intended to accommodate relocating existing mechanical exhaust at the southern end of the court into a consolidated and more effective exhaust area at the northern end of the court. The shift also results in a more generous east-west pathway on the south side of the court as well as more open and green space in the park.
- **South Plaza:** The South Plaza will be raised to match the finished floor elevation of the Martin Building, with stairs and accessible ramps to transition the grade from the plaza to the park.
- **Curbs and Garden Walls:** 8-inch tall curbs and 18-inch tall garden walls are proposed along the perimeter of the park on Virginia Avenue, NW and 21st Street, NW, and around the perimeter of the plant beds internal to the park.
- **Seating:** Fixed benches are integrated with the proposed garden walls internal to the park along the edges of the plant beds. The garden walls are also intended to provide additional seating opportunities.
- **Grading:** The top elevation of the existing plant beds is proposed to increase between 8-inches and 30-inches (inclusive of proposed wall heights) from the current conditions in most areas.

In consideration of the proposed changes, staff recommends the **Commission notes that the applicant proposes some variations to the original Oehme van Sweden design, including the addition of curbs, garden walls, and elevated berms within the park.** The applicant indicated the proposed curbs, walls, and berms are not intended to serve as new perimeter security measures and that existing perimeter security measures will be reinstalled in-place. As such, staff also recommends the **Commission notes the applicant does not propose to alter the perimeter security line as part of the project.** Instead, the proposed curbs, garden walls, and elevated berms are intended to provide a means of achieving additional soil volume to support the proposed vegetation. The existing trees have experienced stress and signs of decline due to lack of necessary soil volume and compact spacing between the trees. Additional research has been conducted since the time of their planting and more information is known today about best practices to support the health and longevity of trees and other vegetation above structure. Current industry best practices recommend a minimum soil depth of three feet above structure to support large canopy trees, with

less depth required for small trees, shrubs, and perennials. Further, industry standards emphasize the importance of maximizing the amount of soil volume per tree, with recommendations of approximately 1,000 cubic feet of soil per tree if shared by multiple trees and 1,200 – 1,500 cubic feet of soil for individual trees depending on the soil system. Planting soil volumes are typically calculated with only the upper three feet of soil because critical root areas primarily grow in wide, horizontal patterns rather than deep, vertical patterns. For these reasons, staff recommends the **Commission notes the importance of providing planting soil volume and depth consistent with current industry best practices to support the proposed vegetation; however, the addition of walls and berms can change the open character of the park and perception of public access.**

The proposed curbs, garden walls, and berms collectively change the current relationship of the planting areas to the adjacent pathways, resulting in altered views through the site as demonstrated in the application materials. For example, the lawn area adjacent to Virginia Avenue, NW is now proposed to slope up to a height of 6-inches above an 18-inch high garden wall, with perennial vegetation planted at the crest. The provided renderings and sections illustrate the tops of these plantings reaching or exceeding a person's standing eye-level from the adjacent sidewalk on Virginia Avenue, NW. For these reasons, staff recommends the **Commission finds the perspective renderings and sections demonstrate that the walls, berming, and plant material collectively alter views into the park from Virginia Avenue, NW resulting in a sense of enclosure compared to the open character of the park today.** Therefore, staff recommends the **Commission requests the applicant continue to refine the landscape design and explore ways to accommodate planting soil volume, depth, and seating while maintaining a feeling of openness and public access from Virginia Avenue, NW.**

The significance of any changes to the existing design will also be evaluated through the historic preservation review process. As noted previously, the DC SHPO requested determination of National Register eligibility for the Oehme van Sweden-designed landscape at Reservation 378. This determination will inform the development of the scope and design of the undertaking. In addition to the historic preservation review process, further coordination with the District's Public Space Committee is necessary due to the project's proximity and impacts to the District right-of-way. Therefore, staff recommends the **Commission notes any improvements within or adjacent to the District right-of-way may require coordination with or review by the District Public Space Committee.** Elements that fall within the purview of the Public Space Committee may include, but are not limited to, street tree removal, sidewalk improvements, and the proposed curbs and garden walls that abut the right-of-way.

Additionally, a visual survey demonstrates that multiple mature trees exist on the site and adjacent to the site within the District right-of-way. While the existing trees are shown illustratively in the submission drawings, documentation of the trees' species, size, and condition is not provided. Therefore, staff recommends the **Commission requests a tree survey and inventory prepared by a certified arborist that documents the size, species, and condition of the existing trees is provided in the next submission.** Furthermore, staff recommends the **Commission requests the applicant develop a tree replacement plan in the next submission pursuant to the Federal Environment Element of the *Comprehensive Plan* to prevent a net tree loss on-site.**

Proposed Kiosk

A new entrance and security kiosk serving the north garage is proposed with upgraded security screening and accessible access to the garage from the ground level. This kiosk will replace an existing entrance kiosk that does not currently meet the security standards of the Federal Reserve or provide access for those who are disabled or handicapped. As such, staff recommends the **Commission notes that the existing entrance kiosk does not comply with current accessibility standards or the security requirements of the Federal Reserve.** The proposed kiosk will have two elevators to serve the Department of Interior and Federal Reserve employees that park in the garage, as well as upgraded security screening. A magnetometer, x-ray scanning unit, physical access control system, a law enforcement post, and a holding room without direct access to the kiosk lobby are incorporated into the proposed design.

The applicant studied several locations for the proposed kiosk, including: the current entrance kiosk location adjacent to the Martin Building; the approved northeast guard booth; on-axis with 20th Street, NW; and at the existing north garage emergency egress kiosk. Their studies concluded that to meet the program and accessibility requirements, the height and massing of the proposed kiosk at the existing kiosk location appears too large and incongruous with the new Martin Building addition, and siting the kiosk on axis with 20th Street, NW made the kiosk appear as an object in the landscape which emphasized the private use of the kiosk, rather than the public garden.

The proposed location for the kiosk consolidates it with the existing north garage emergency egress kiosk located adjacent to the tennis courts. The entry kiosk in this location is the same distance to Virginia Avenue, NW as the current entry kiosk, allows for unobstructed views along Virginia Avenue, NW and into the park, and is further away from the Martin Building than the other options. This location orients the kiosk on an east-west axis, which is consistent with other structures and hardscape elements on the site and also positions the kiosk near other utilitarian uses on the site, including the garage exhaust vent. For these reasons, staff recommends the **Commission finds the proposed location of the garage entrance and security kiosk appropriate in relationship to Virginia Avenue, NW, the Martin Building, and the park.**

The applicant studied the overall form, height, and footprint of the proposed kiosk building to minimize its visual and physical impacts on the site while also accommodating the required program. As a result, the proposed form of the kiosk building is comprised of two rectangular volumes that intersect, clad with glass and stone materials. The overall footprint of the kiosk is approximately 30-feet by 50-feet with a gross floor area of 1,485 square feet, which is 170 square feet more than the existing garage kiosk. The proposed building height is 15-feet and 7-inches, which is the minimum height required to accommodate the elevator overrun. As such staff recommends the **Commission supports the overall form and massing of the garage entrance and security kiosk but finds the design could be further simplified to further distinguish it from the Martin Building.** Also, staff recommends the **Commission requests the applicant provide additional information about the proposed building materials as part of the next submission.**

CONFORMANCE TO EXISTING PLANS, POLICIES AND RELATED GUIDANCE

Comprehensive Plan for the National Capital

Staff analyzed the project using guidance in the Federal Elements of the *Comprehensive Plan*, particularly those related to the Urban Design, Environment, and Historic Preservation Elements. Applicable policies include creating welcoming public spaces, ensuring compatible changes to reservations with historic landscapes, and tree preservation and replacement. The comments in this report are intended to support conformance with those policies.

National Historic Preservation Act

NPS and NCPC each have a responsibility to comply with Section 106 of the National Historic Preservation Act (NHPA). NPS is serving as the lead agency for the Section 106 consultation. NPS initiated consultation with the DC SHPO on October 7, 2019. In response, the DC SHPO requested completion of a National Register Determination of Eligibility form for the Oehme van Sweden-designed landscape at Reservation 378 before the Consulting Parties can begin to determine whether the project has the potential for adverse effects and development of the scope and design of the undertaking.

National Environmental Policy Act

Both NPS and NCPC have an independent obligation to fulfill the requirements of the National Environmental Policy Act. NPS is the lead agency and NCPC is a cooperating agency. NPS is currently evaluating the appropriate NEPA pathway for compliance, which is pending the assessment of effects through the NHPA Section 106 process.

CONSULTATION

Coordinating Committee

The Coordinating Committee reviewed the proposal at its February 12, 2020 meeting. Without objection, the Committee forwarded the proposed plans to the Commission with the statement that the proposal has been coordinated with all participating agencies, with requests for additional information. Participating agencies included: U.S. General Services Administration, National Park Service, District of Columbia Department of Transportation (DDOT), District of Columbia Office of Planning (DCOP), District Office of Energy and Environment (DOEE), District State Historic Preservation Office (SHPO), and Washington Metropolitan Area Transit Authority (WMATA).

The DC SHPO stated that no response was received following their request for Determination of Eligibility for the National Historic Register, and further consultation under Section 106 is required. DDOT and DCOP requested additional information regarding property ownership to determine Public Space Committee review. Additional information to clarify perimeter security

and the status of the loading facility on 21st Street, NW was also requested. DOEE noted that they had not had any contact with the applicant on this project.

U.S. Commission of Fine Arts

The Commission of Fine Arts (CFA) approved the concept plans at its February 20, 2020 meeting. The Commission noted the historic significance of the perennial plant material in the birth of the “New American Garden,” encouraged the applicants to maintain the same, or greater, ratio of plantings at the ground level to the amount that exists today, and recommended the applicant study the proposed plant palette in consideration of present and future climate conditions.

ONLINE REFERENCE

The following supporting documents for this project are available online at www.ncpc.gov:

- Submission Package
- Section 106 Documentation

Prepared by Stephanie Free
02/12/2020

POWERPOINT (ATTACHED)

MEETING MINUTES

ATTENDEES:

Chris Haulsey (FRB)	Sophie Kelly (NPS)
Skip McGinley (FRB)	Catherine Dewey (NPS)
Jeff Foltz (FRB)	Joel Gorder (NPS)
Jack Moyer (SBA)	Caridad de la Vega (NPS)
Melissa Cohen (SBA)	Lee Webb (NCPC)
Eric Craig (SBA)	Stephanie Free (NCPC)
Eric Groft (OVS)	Rick Busch
James Joyce (OVS)	
Patti Babin (Quinn Evans)	
Charles Birnbaum (ULI)	

TAKEN BY: Melissa Cohen, SBA

DATE: June 30, 2021

RE: 210630 Meeting #45 Section 106 Consultation Presentation

PROJECT: 45132 – Federal Reserve Board – North & East Garage

Introductions

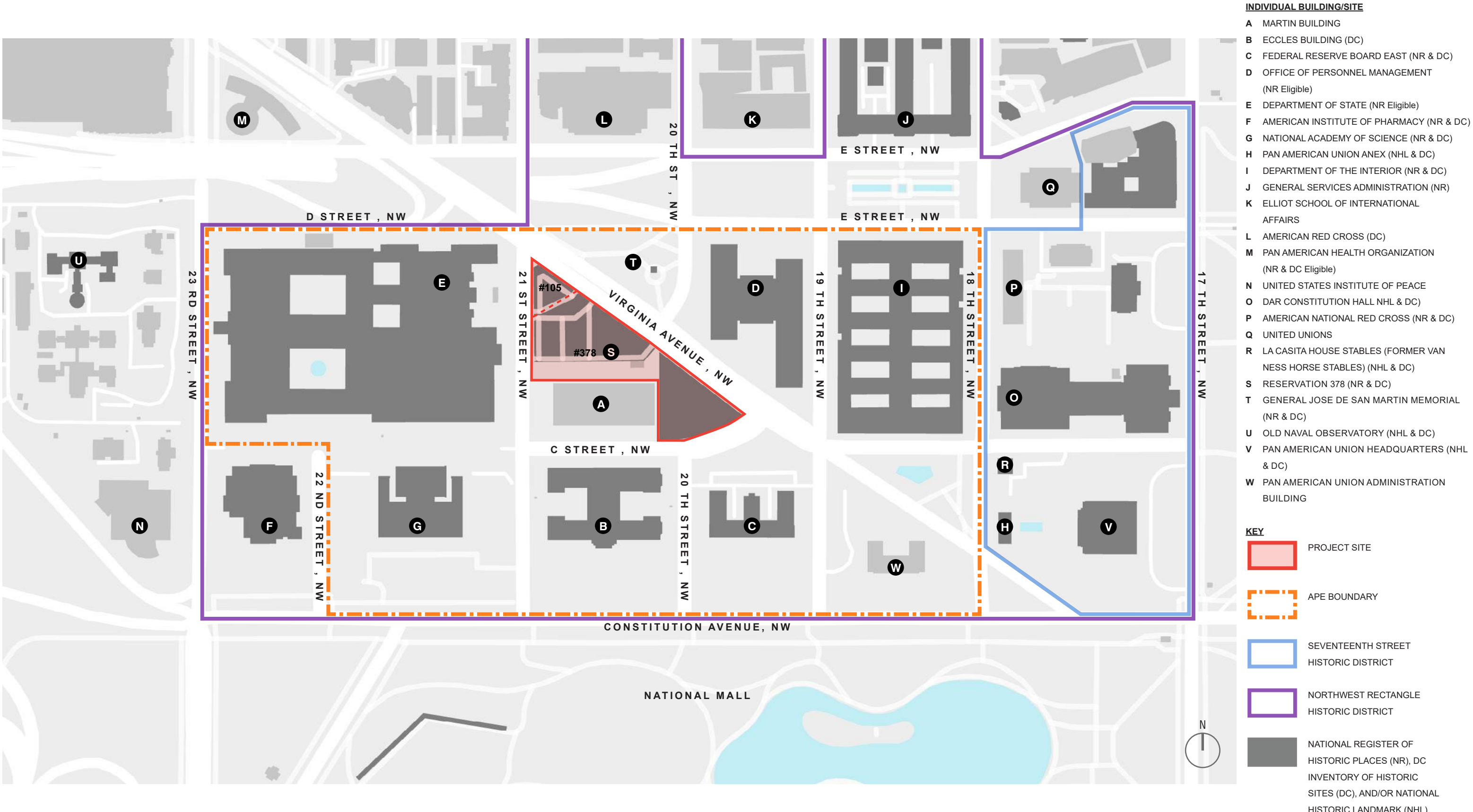
Presentation

- Land Ownership and Management
- Project Goals
- Section 106 Overview
- Landscape Design History
- Site Analysis
- Concept Diagrams: Architecture
- Next Steps

Questions/Comments

- Lee Webb asked whether we had presented the concept to CFA. Sophie confirmed that we had.
- Lee asked if the DOE was available and if it was reviewed by SHPO. Sophie confirmed that the DOE is available on PEPC and that the SHPO reviewed the draft DOE and preliminary agreed with the findings.
- No other questions or comments.

ATTACHMENT 2: AREA OF POTENTIAL EFFECTS



ATTACHMENT 3: PROJECT PLANS



REPAIR & MAINTENANCE OF THE NORTH AND EAST GARAGES

PROJECT PLANS

October 2021

CLIENT

BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM

ARCHITECT

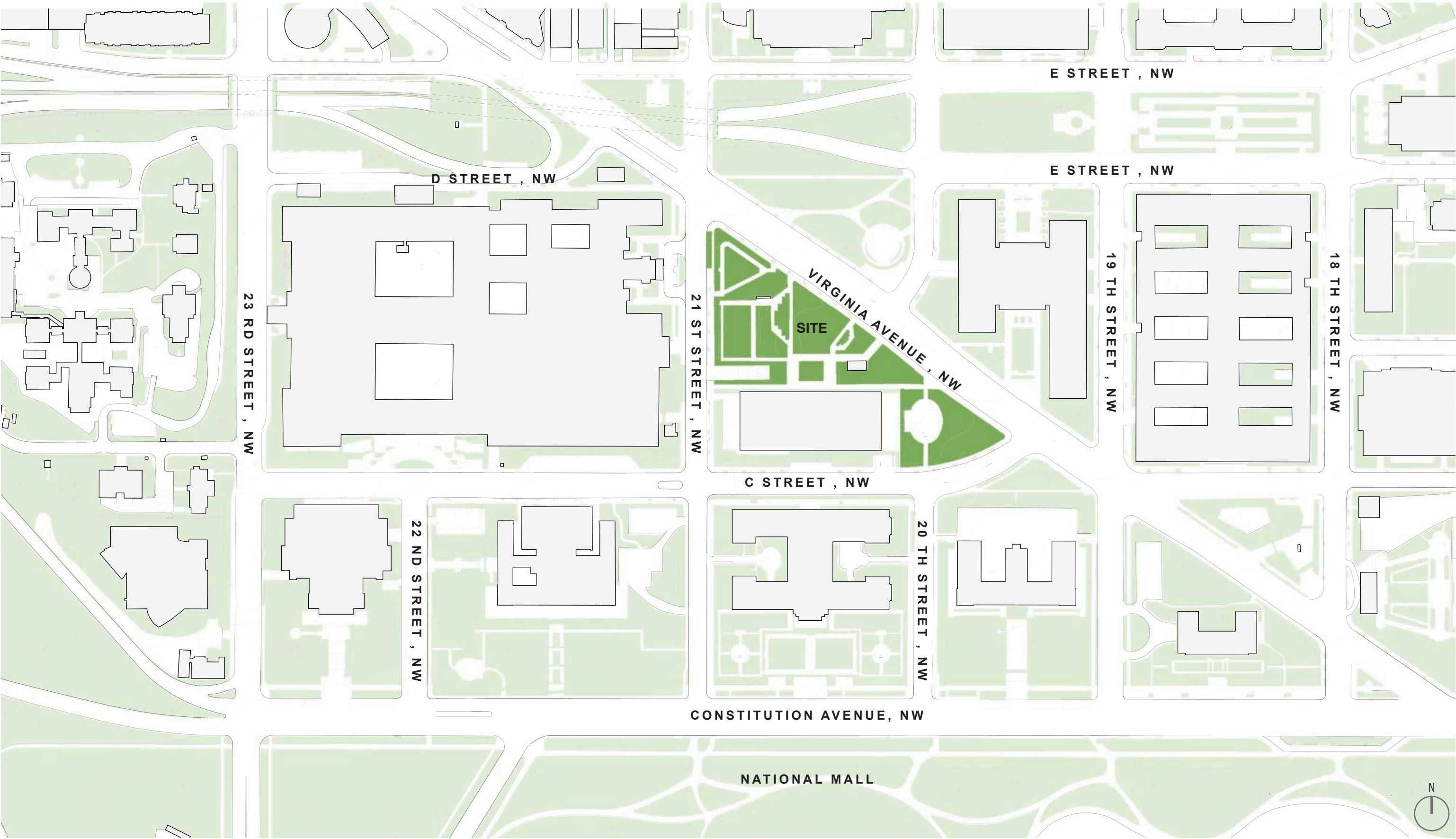
SHALOM BARANES ASSOCIATES

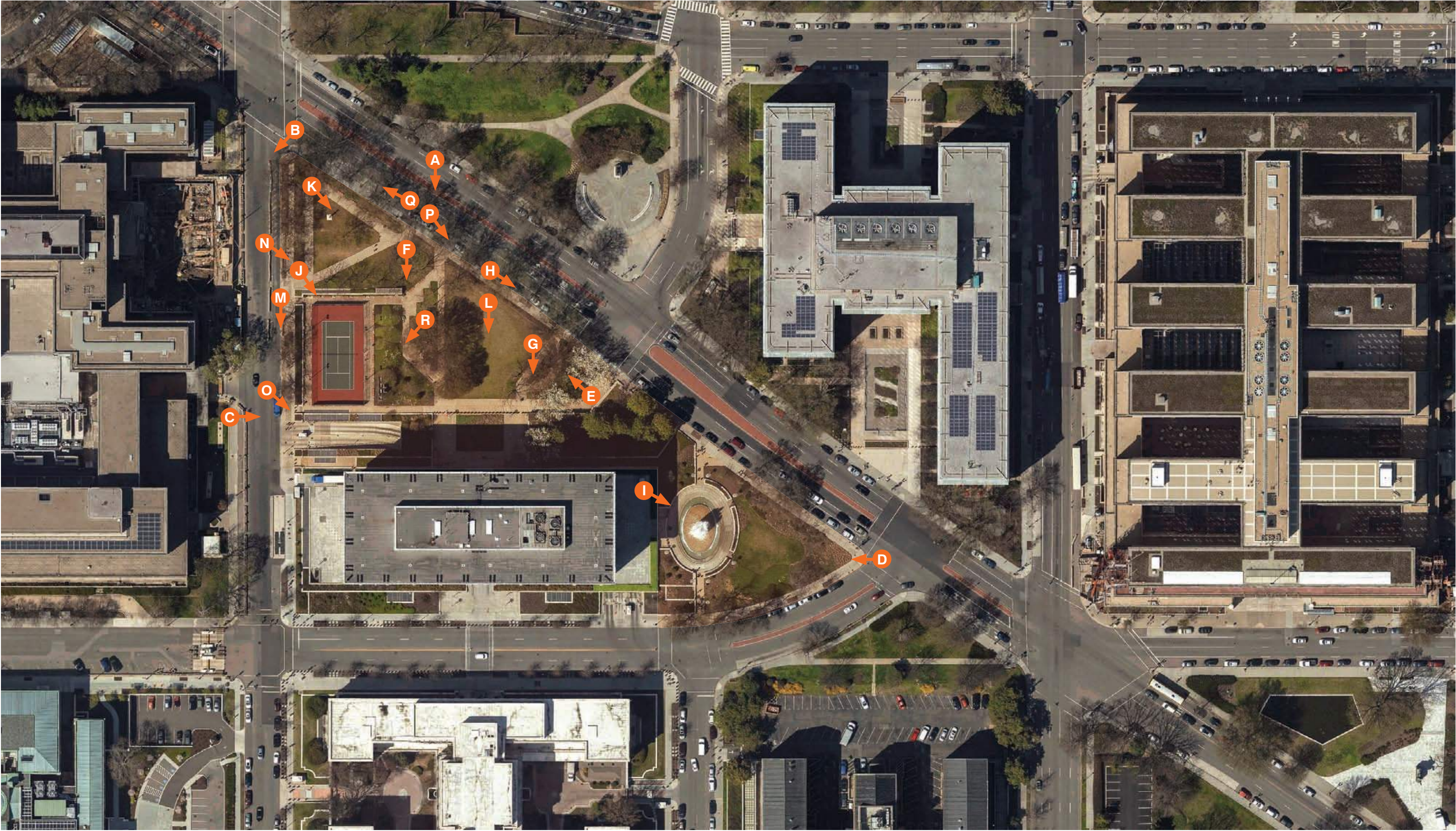
LANDSCAPE ARCHITECT

OEHME, VAN SWEDEN



SITE OVERVIEW







VIEW FROM VA AVENUE SOUTH TO MARTIN BUILDING [A]



INTERSECTION OF 21ST STREET & VA AVENUE [B]



21ST STREET AT NORTH GARAGE ENTRANCE RAMP [C]



VIEW FROM INTERSECTION OF C STREET & VA AVENUE [D]



SEATING AREA EAST OF THE LAWN, LOOKING NORTHWEST [E]



SEATING AREA WEST OF THE LAWN, LOOKING SOUTH [F]



SEATING AREA EAST OF THE LAWN, LOOKING SOUTH [G]



VIRGINIA AVENUE SIDEWALK, LOOKING SOUTHEAST [H]



VIEW OF THE FOUNTAIN, LOOKING SOUTHEAST [I]



VIEW OF THE TENNIS COURT, LOOKING SOUTH [J]



EDWARD J. KELLY PARK, LOOKING SOUTHEAST [K]



VIEW OF THE LAWN AND SCULPTURES, LOOKING SOUTH [L]



21ST STREET LOOKING SOUTH [M]



21ST STREET PLANTERS LOOKING SOUTHEAST [N]



EXISTING GRATES AT 21ST STREET LOOKING SOUTHEAST [O]



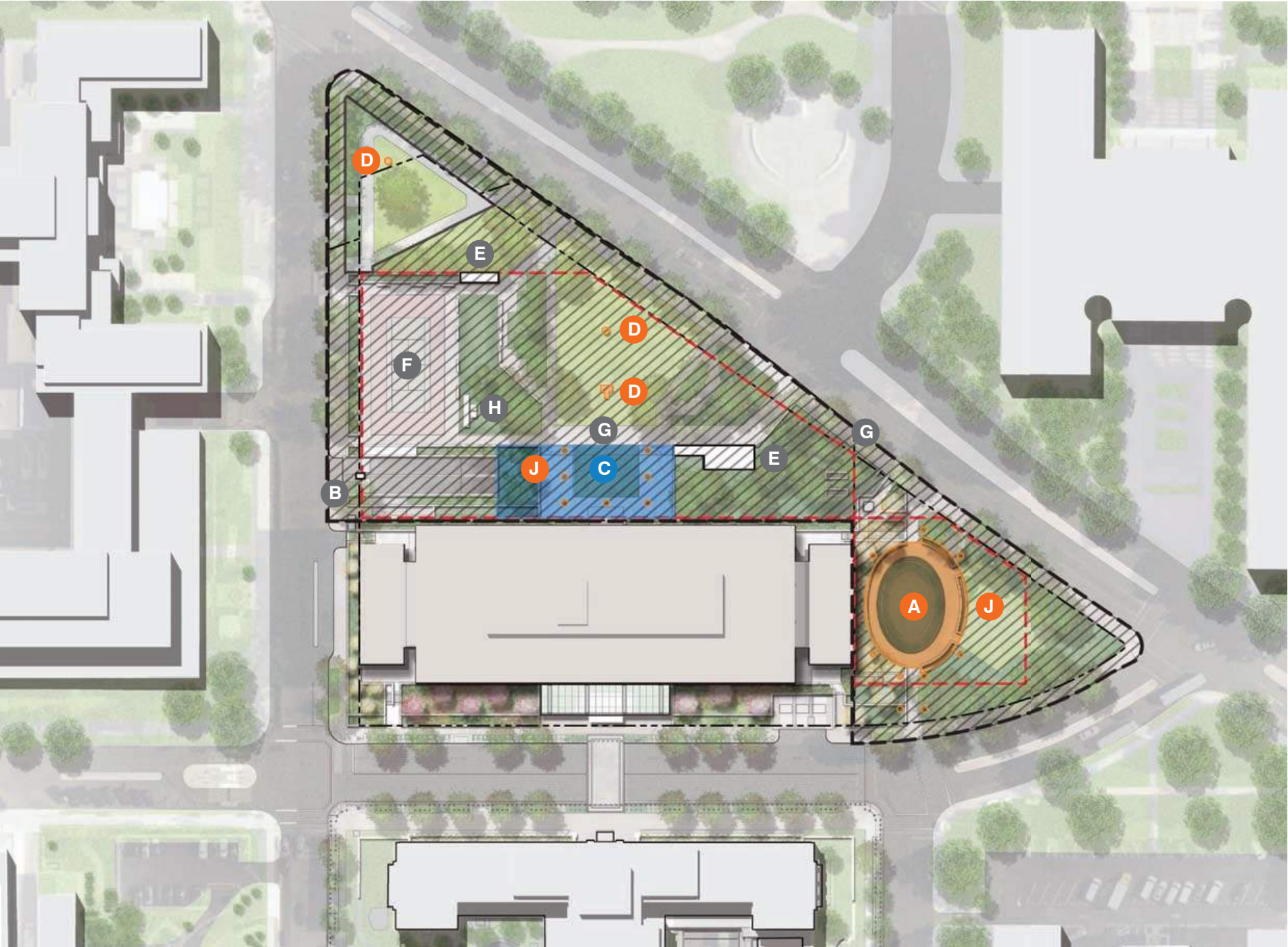
VA AVENUE LOOKING SOUTHEAST [P]



VA AVENUE LOOKING NORTHWEST [Q]



EXISTING GENERATOR EXHAUSTS [R]

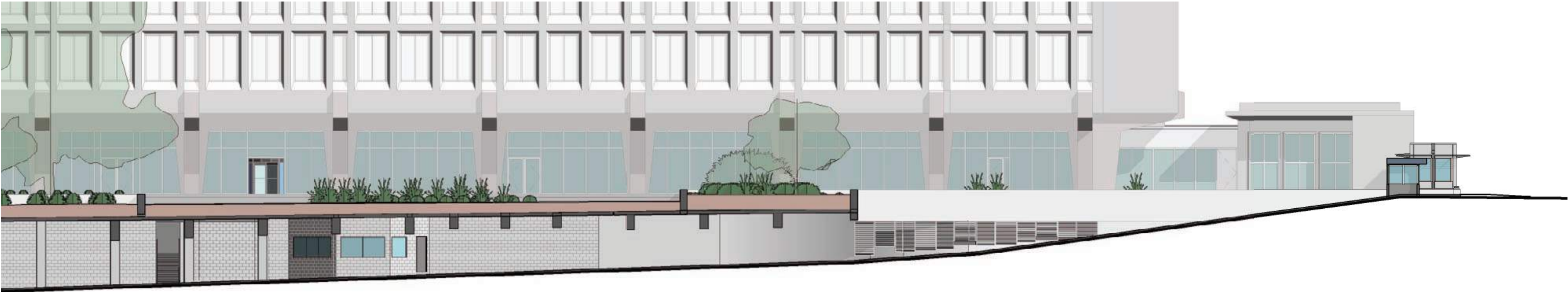


EXISTING SITE

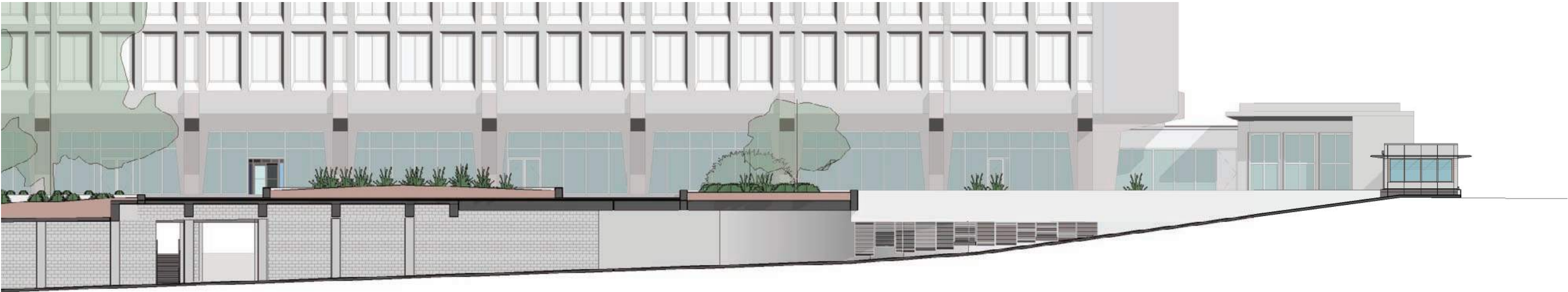
- A FOUNTAIN (SALVAGED)
- B GUARD BOOTH
- C SOUTH PLAZA (TO BE RAISED)
- D SCULPTURES (SALVAGED)
- E VIRGINIA AVENUE ENTRY KIOSK / STAIR
- F TENNIS COURT
- G BOLLARDS / WALL
- H GENERATOR EXHAUST
- J LIGHT FIXTURES (SALVAGED)

LEGEND

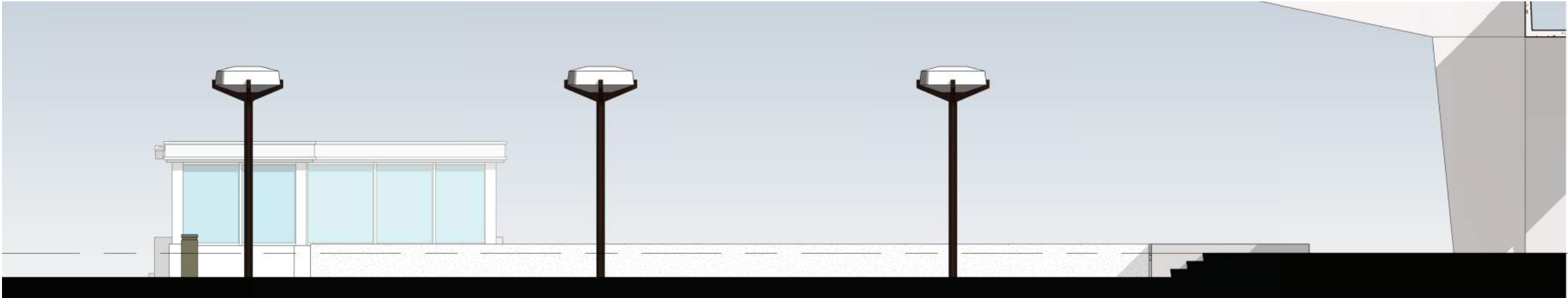
- PROPERTY LINE
- - - GARAGE BELOW
- EXISTING ELEMENT TO BE SALVAGED, REPAIRED, AND REINSTALLED
- EXISTING ELEMENT TO BE REMOVED, REINSTALLED AT AN HIGHER ELEVATION
- EXISTING ELEMENT TO BE REMOVED



EXISTING ENTRY RAMP ROOF

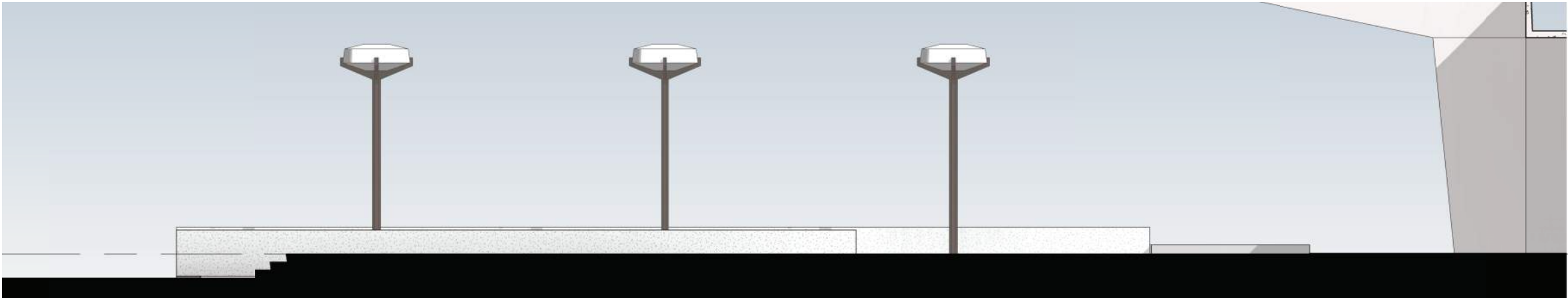


PROPOSED ENTRY RAMP ROOF



EXISTING PODIUM

PODIUM
ELE. 34'-6"

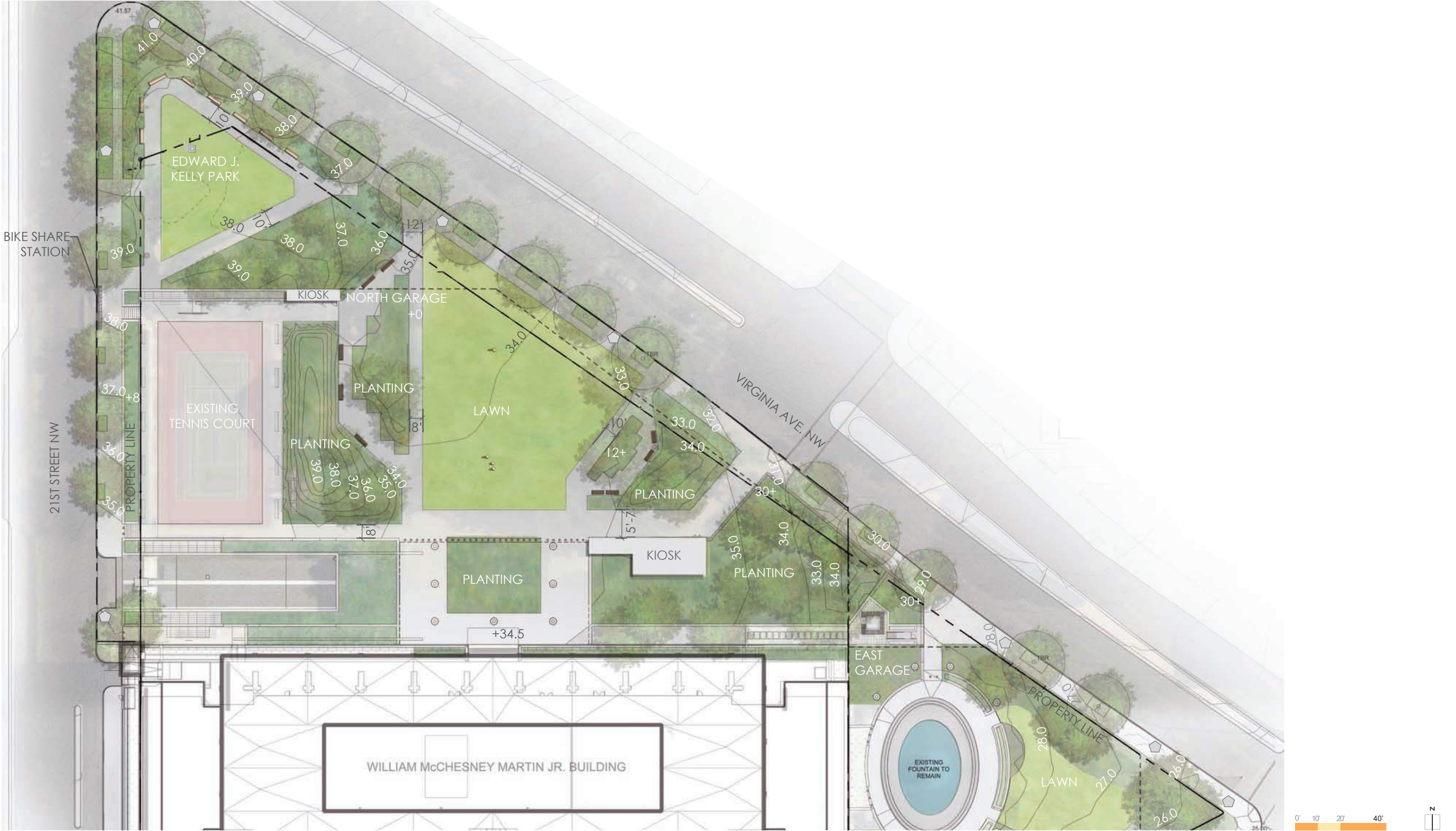


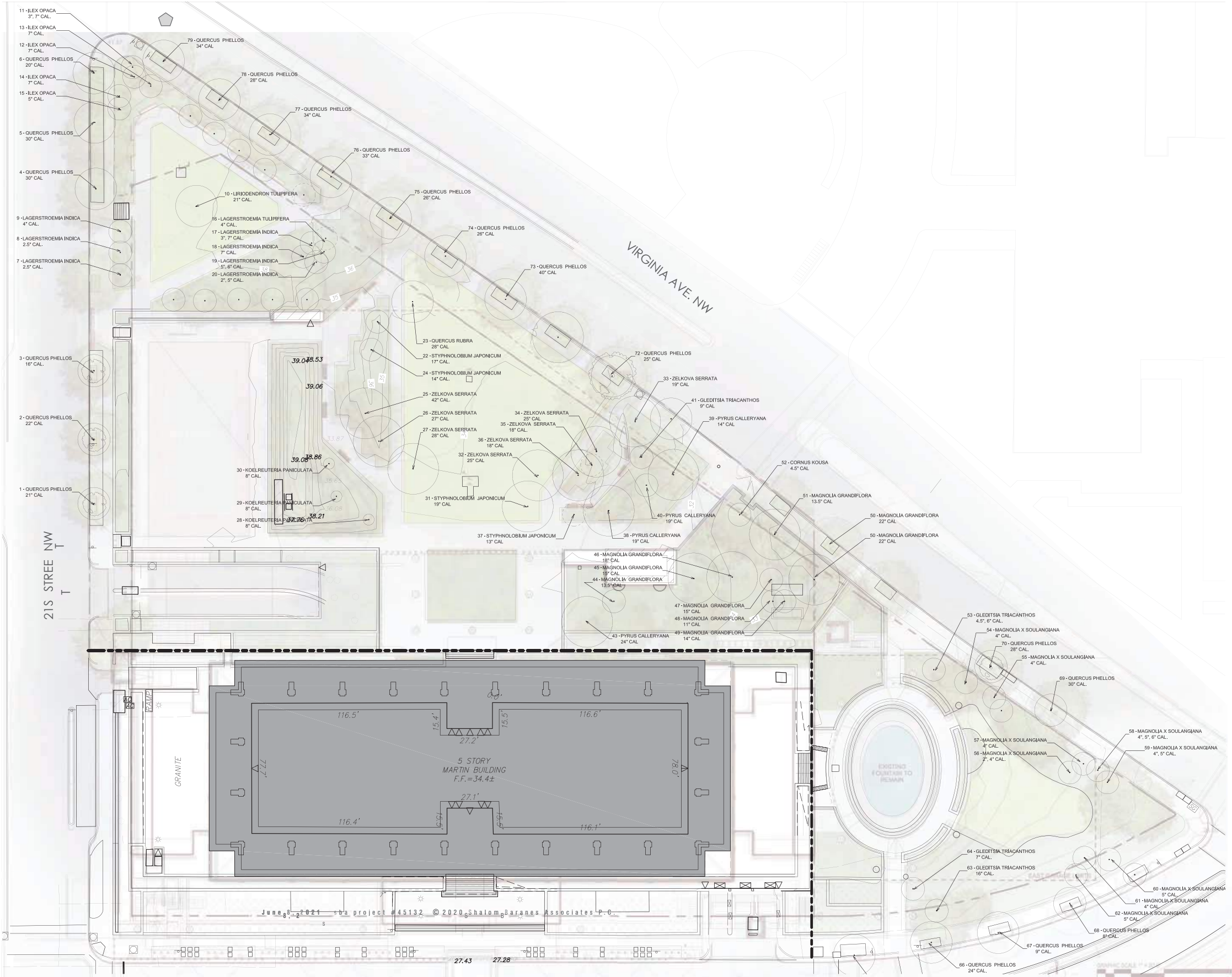
PROPOSED PODIUM

PODIUM
ELE. 34'-6"



EXISTING SITE

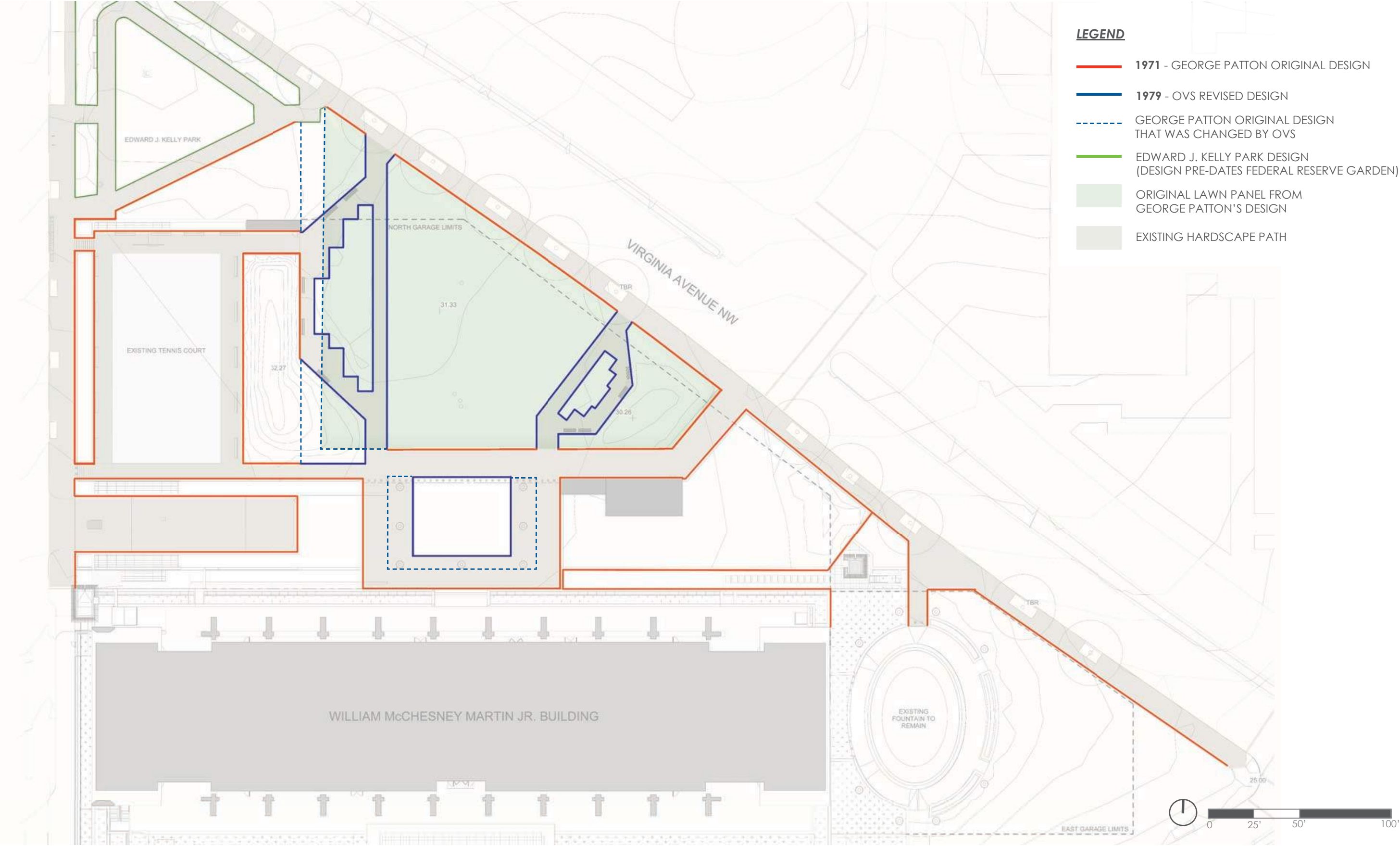




PHASE 2 - EXISTING TREE SCHEDULE				
Tree #	Scientific Name	Common Name	Diameter	Comments
1	QUERCUS PHELLOS	WILLOW OAK	21" CAL	FAIR
2	QUERCUS PHELLOS	WILLOW OAK	22" CAL	FAIR/POOR
3	QUERCUS PHELLOS	WILLOW OAK	16" CAL	FAIR
4	QUERCUS PHELLOS	WILLOW OAK	30" CAL	GOOD
5	QUERCUS PHELLOS	WILLOW OAK	30" CAL	GOOD
6	QUERCUS PHELLOS	WILLOW OAK	20" CAL	FAIR
7	LAGERSTROEMIA INDICA	CRAPE MYRTLE	2.5" CAL	GOOD
8	LAGERSTROEMIA INDICA	CRAPE MYRTLE	2.5" CAL	FAIR
9	LAGERSTROEMIA INDICA	CRAPE MYRTLE	4" CAL	FAIR
10	LIRIODENDRON TULIIFERA	TULIP POPLAR	21" CAL	FAIR
11	ILEX OPACA	AMERICAN HOLLY	3", 7" CAL	FAIR
12	ILEX OPACA	AMERICAN HOLLY	7" CAL	FAIR
13	ILEX OPACA	AMERICAN HOLLY	7" CAL	FAIR
14	ILEX OPACA	AMERICAN HOLLY	7" CAL	FAIR
15	ILEX OPACA	AMERICAN HOLLY	5" CAL	FAIR
17	LAGERSTROEMIA INDICA	CRAPE MYRTLE	3", 7" CAL	GOOD
18	LAGERSTROEMIA INDICA	CRAPE MYRTLE	7" CAL	GOOD
19	LAGERSTROEMIA INDICA	CRAPE MYRTLE	5", 6" CAL	GOOD
20	LAGERSTROEMIA INDICA	CRAPE MYRTLE	2", 5" CAL	GOOD
22	STYPHNOLOBIMUM JAPONICUM	PAGODA TREE	17" CAL	FAIR
23	QUERCUS RUBRA	NORTHERN RED OAK	28" CAL	POOR
24	STYPHNOLOBIMUM JAPONICUM	PAGODA TREE	14" CAL	POOR
25	ZELKOVA SERRATA	ZELKOVA	42" CAL	GOOD
26	ZELKOVA SERRATA	ZELKOVA	27" CAL	GOOD
27	ZELKOVA SERRATA	ZELKOVA	28" CAL	GOOD
28	KOELREUTERIA PANICULATA	GOLDEN RAINTREE	8" CAL	GOOD
29	KOELREUTERIA PANICULATA	GOLDEN RAINTREE	8" CAL	GOOD
30	KOELREUTERIA PANICULATA	GOLDEN RAINTREE	8" CAL	GOOD
31	STYPHNOLOBIMUM JAPONICUM	PAGODA TREE	19" CAL	FAIR/POOR
32	ZELKOVA SERRATA	ZELKOVA	25" CAL	GOOD
33	ZELKOVA SERRATA	ZELKOVA	19" CAL	FAIR
34	ZELKOVA SERRATA	ZELKOVA	25" CAL	GOOD/FAIR
36	ZELKOVA SERRATA	ZELKOVA	18" CAL	GOOD/FAIR
38	PYRUS CALLERYANA	CALLERY PEAR	19" CAL	FAIR
39	PYRUS CALLERYANA	CALLERY PEAR	14" CAL	FAIR/POOR
40	PYRUS CALLERYANA	CALLERY PEAR	19" CAL	FAIR/POOR
41	GLEDITSIA TRIACANTHOS	HONEYLOCUST	9" CAL	GOOD
43	PYRUS CALLERYANA	CALLERY PEAR	24" CAL	POOR
44	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	13.5" CAL	POOR
45	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	15" CAL	GOOD/FAIR
46	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	18" CAL	GOOD/FAIR
47	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	15" CAL	GOOD/FAIR
48	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	11" CAL	FAIR
49	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	14" CAL	GOOD/FAIR
50	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	22" CAL	GOOD
51	MAGNOLIA GRANDIFLORA	SOUTHERN MAGNOLIA	13.5" CAL	FAIR
52	CORNUS KOUSA	KOUSA DOGWOOD	4.5" CAL	GOOD
53	GLEDITSIA TRIACANTHOS	HONEYLOCUST	4.5", 6" CAL	GOOD
54	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4" CAL	GOOD
55	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4" CAL	FAIR/POOR
56	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	2", 4" CAL	GOOD/FAIR
57	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4" CAL	GOOD/FAIR
58	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4", 5", 6" CAL	FAIR/POOR
59	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4", 5" CAL	GOOD
60	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	5" CAL	GOOD
61	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	4" CAL	GOOD
62	MAGNOLIA X SOULANGIANA	SAUCER MAGNOLIA	5" CAL	GOOD
63	GLEDITSIA TRIACANTHOS	HONEYLOCUST	16" CAL	POOR
64	GLEDITSIA TRIACANTHOS	HONEYLOCUST	7" CAL	GOOD
65	QUERCUS PHELLOS	WILLOW OAK	23" CAL	GOOD
66	QUERCUS PHELLOS	WILLOW OAK	24" CAL	GOOD
67	QUERCUS PHELLOS	WILLOW OAK	9" CAL	GOOD
68	QUERCUS PHELLOS	WILLOW OAK	8" CAL	GOOD
69	QUERCUS PHELLOS	WILLOW OAK	30" CAL	GOOD
70	QUERCUS PHELLOS	WILLOW OAK	28" CAL	GOOD
71	QUERCUS PHELLOS	WILLOW OAK	8" CAL	GOOD
72	QUERCUS PHELLOS	WILLOW OAK	25" CAL	GOOD
73	QUERCUS PHELLOS	WILLOW OAK	40" CAL	FAIR
74	QUERCUS PHELLOS	WILLOW OAK	26" CAL	GOOD/FAIR
75	QUERCUS PHELLOS	WILLOW OAK	26" CAL	GOOD/FAIR
76	QUERCUS PHELLOS	WILLOW OAK	33" CAL	GOOD
77	QUERCUS PHELLOS	WILLOW OAK	34" CAL	GOOD
78	QUERCUS PHELLOS	WILLOW OAK	28" CAL	GOOD
79	QUERCUS PHELLOS	WILLOW OAK	34" CAL	GOOD

NOTE
TREE SURVEY COMPLETED BY PITCHFORD & ASSOCIATES ON 10/13/2020
79 TREES TOTAL (61 AT NOTRH GRAGAGE, 18 AT SOUTH GARAGE)







● MALVAVCHER CANADENSIS / SERVICEBERRY



● BETULA NIGRA 'HERITAGE' / HERITAGE RIVER BIRCH



● CERCE CANADENSIS / FLOWER EASTERN REDBUD



● CERCE CANADENSIS 'ALBA' / WHITE FLOWER EASTERN REDBUD



● CHIONANTHUS VIRGINICUS / FRINGE TREE



● CORYLUS KOKA / KOKA DOGWOOD



● CRATAEGUS PHAENOPYRUM / WASHINGTON HAWTHORN



● GLEDITSIA TRIACANTHOS VAR. HERM / SHADEMASTER



● HAMAMELIS x INTERMEDIA 'FALDA' / HAMAMELIS



● ILEX 'NELLE STEVENS' / NELLE STEVENS HOLLY



● JUNIPERUS VIRGINIANA 'DOLWILD' / DOLWILD EASTERN RED CEDAR



● MAGNOLIA GRANDIFLORA 'ALTA' / SOUTHERN MAGNOLIA



● MAGNOLIA STELLATA 'ROYAL STAR' / ROYAL STAR MAGNOLIA



● MAGNOLIA VIRGINIANA / SWEETBAY MAGNOLIA



● OXYDENDRUM ARBOREUM / SOURWOOD



● PARROTIA PERSICA 'VANESSA' / PERSIAN IRONWOOD



● QUERCUS LYRATA 'HIGHBEAM' / OVERCUP OAK



● QUERCUS PHELLOS / WILLOW OAK



● AZALEA 'GLACIER' / GLACIER AZALEA



● CLETHRA ALNIFOLIA / SUMMERSWEET



● CORNUS SANGUINEA 'MIDWINTER FIRE' / BLOODWING DOGWOOD



● CORNUS COCCINEA 'YOUNG LADY' / YOUNG LADY SMOKE BUSH



● DAPHNE ODORA 'AUROMARGINATA' / WINTER DAPHNE



● EDGEWORTHIA CHRYSANTHA / PAPERBUSH



● EXOCHORDA x MACRANTHA 'THE BRIDE' / PEARL BUSH



● FOTHERGILLA MAJOR 'MOUNT AIRY' / MOUNT AIRY FOTHERGILLA



● ILEX CRENTATA / JAPANESE HOLLY



● ILEX VERTICILLATA 'JIM DANDY' / WINTERBERRY



● RHUS AROMATICA 'LOW-GROW' / GROW-LOW AROMATIC SUMAC



● ROSA 'THE PINK KNOCKOUT' / THE PINK KNOCKOUT ROSE



● SPIRAEA JAPONICA 'ANTHONY WATERER' / ANTHONY WATERER SPIREA



● STEPHANANDRA INCISA 'CRABRA' / STEPHANANDRA



● TAXUS CUSPIDATA / JAPANESE YEW



● VIBURNUM x BURKWOODII 'CONROY' / BURKWOOD CONOY VIBURNUM

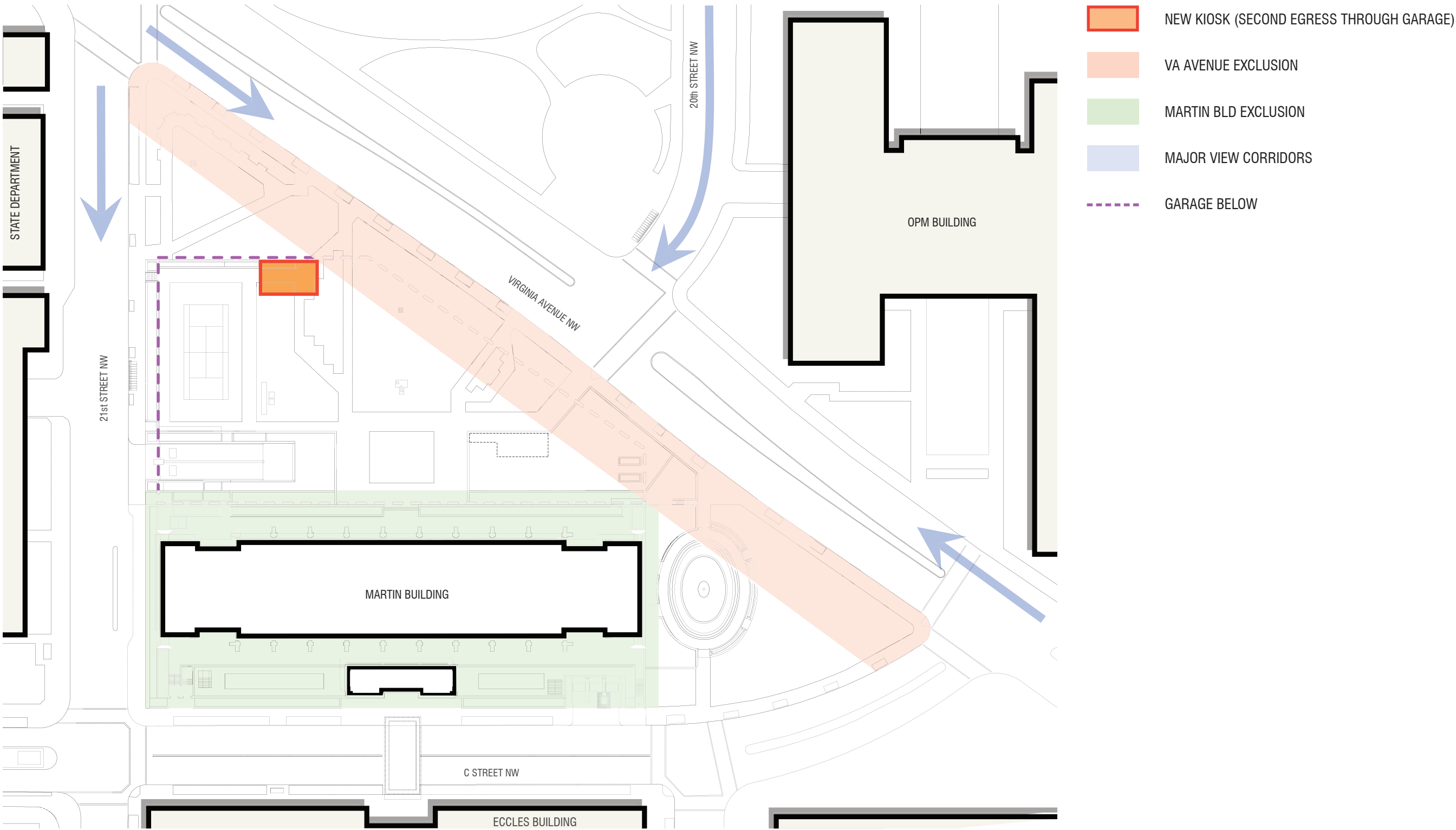
- SPECIES FROM GEORGE PATTON DESIGN OF 1975
- SPECIES FROM OVS 1979
- SPECIES FROM OVS 2015
- SPECIES FROM OVS 2020 (OPTIONS)

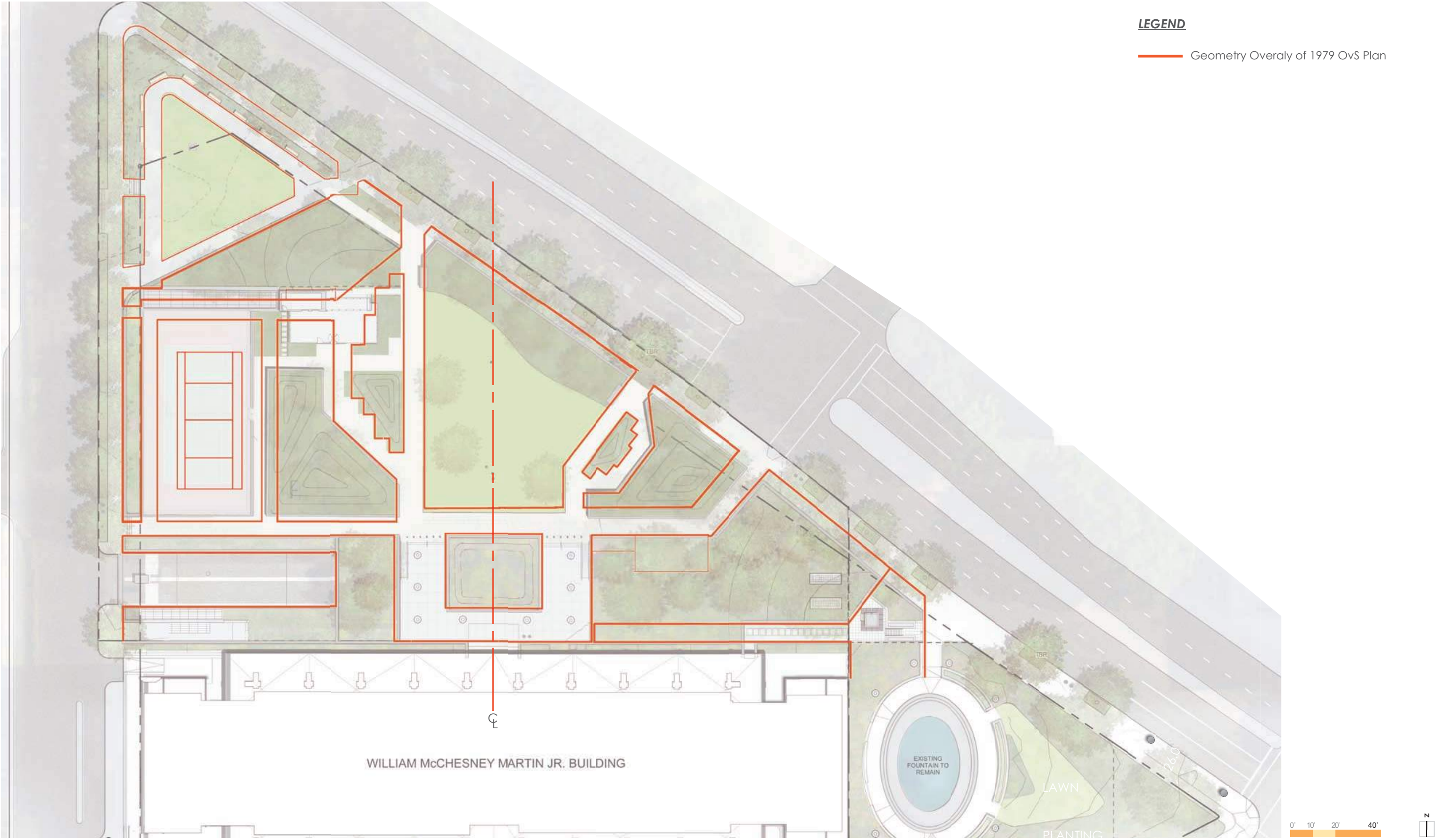


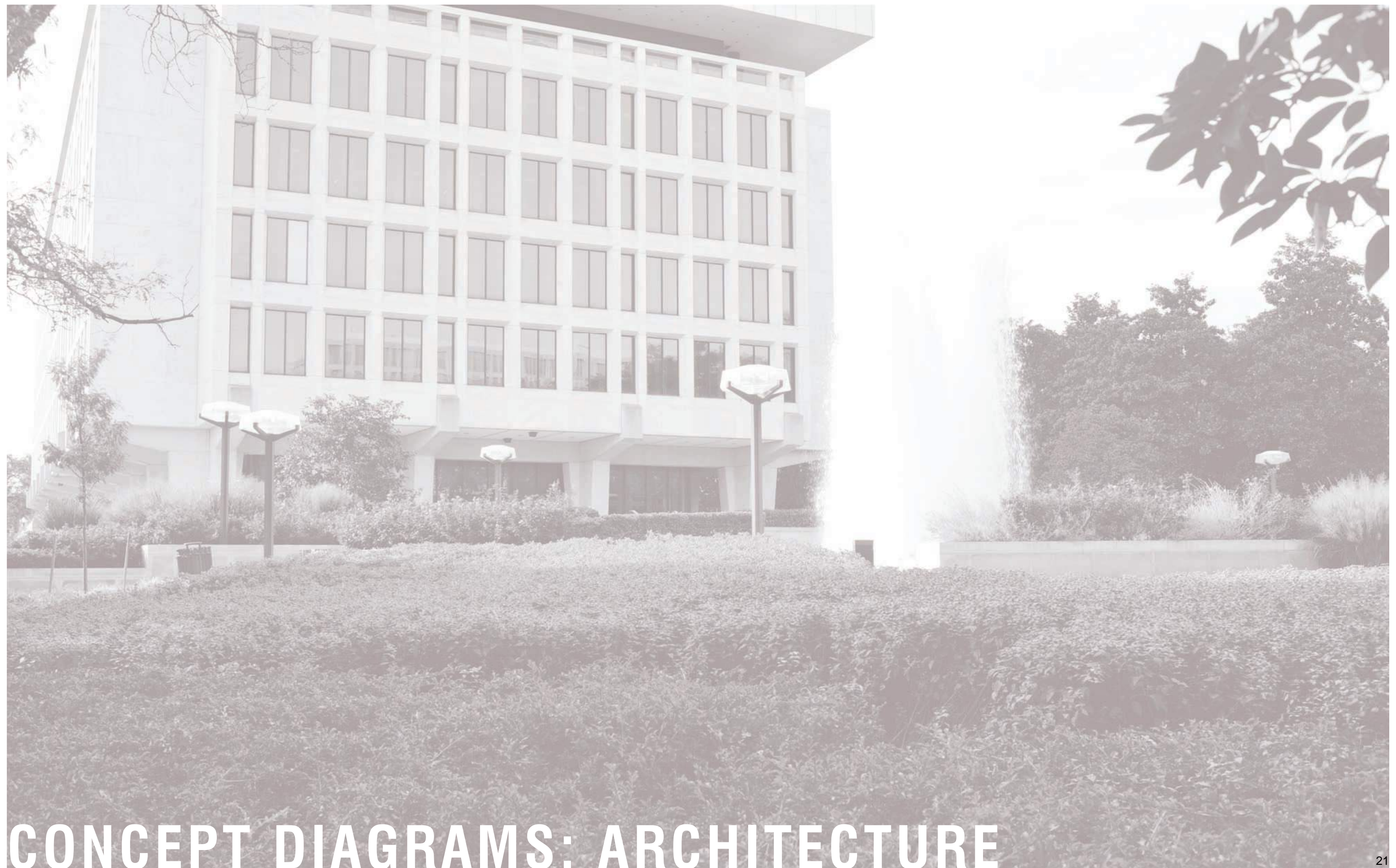
- SPECIES FROM GEORGE PATTON DESIGN OF 1975
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- SPECIES FROM OVS 2015
- SPECIES FROM OVS 2020 (OPTIONS)



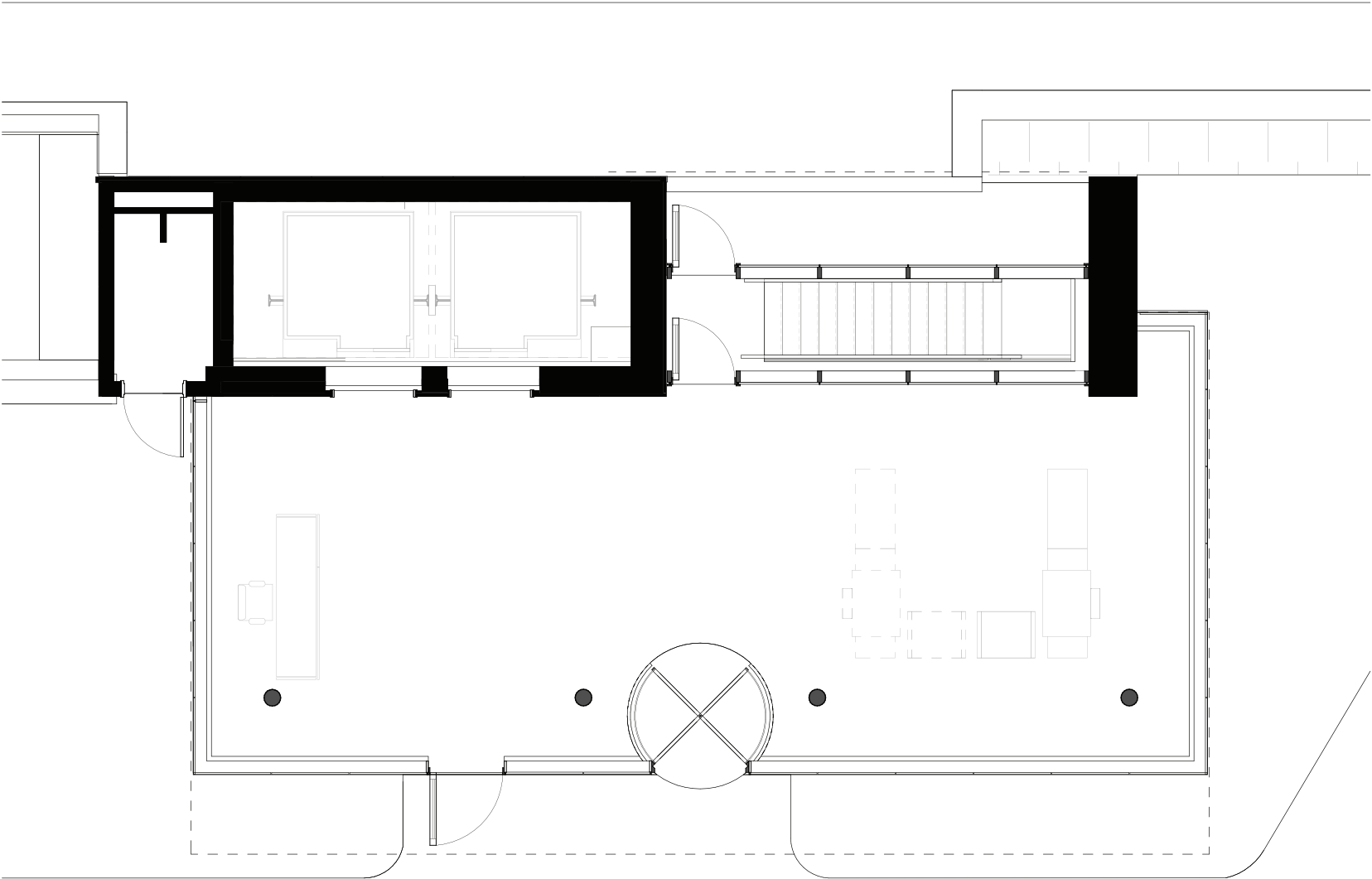
CONCEPT DIAGRAMS: LANDSCAPE





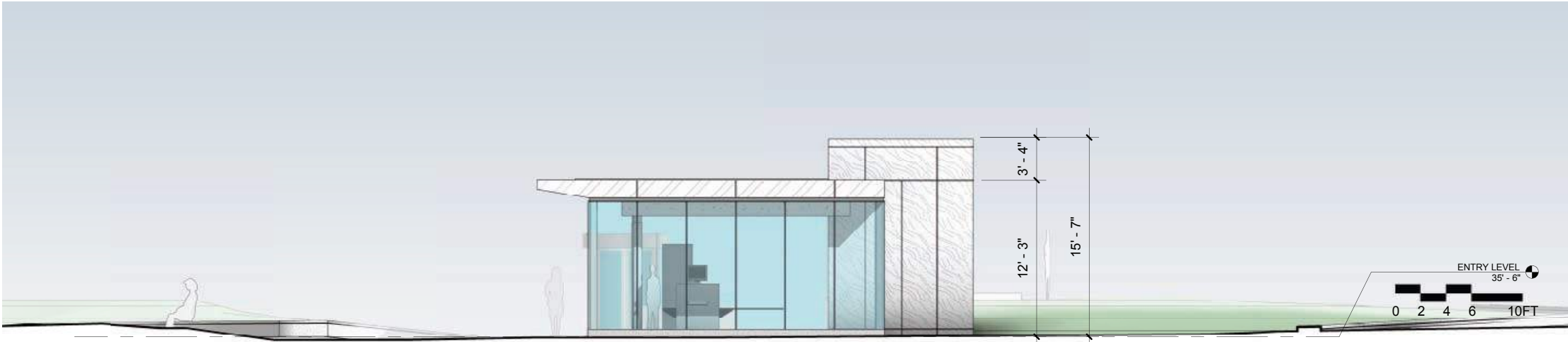


CONCEPT DIAGRAMS: ARCHITECTURE





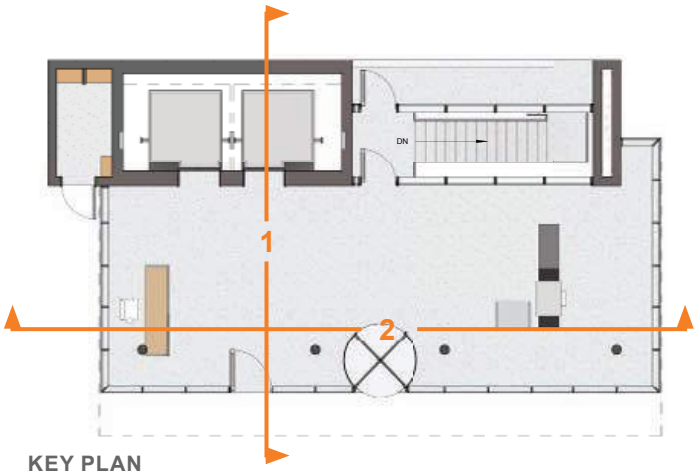
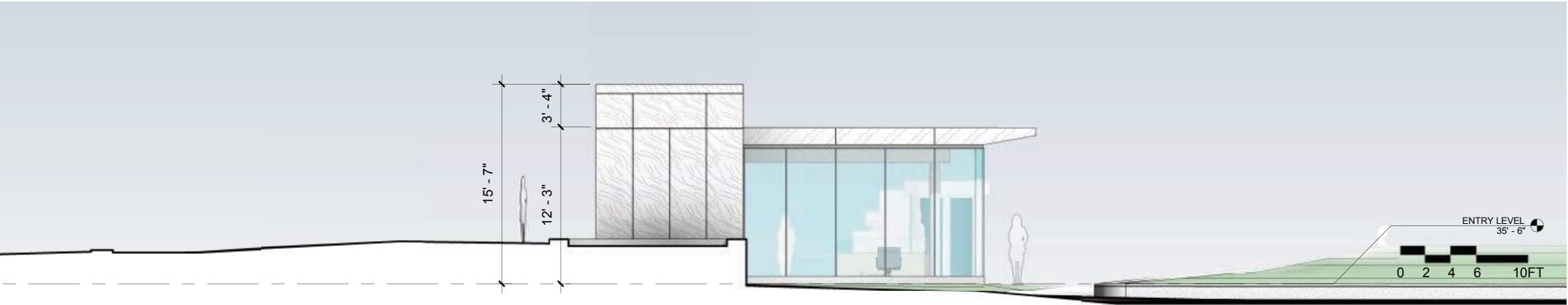
SOUTH ELEVATION



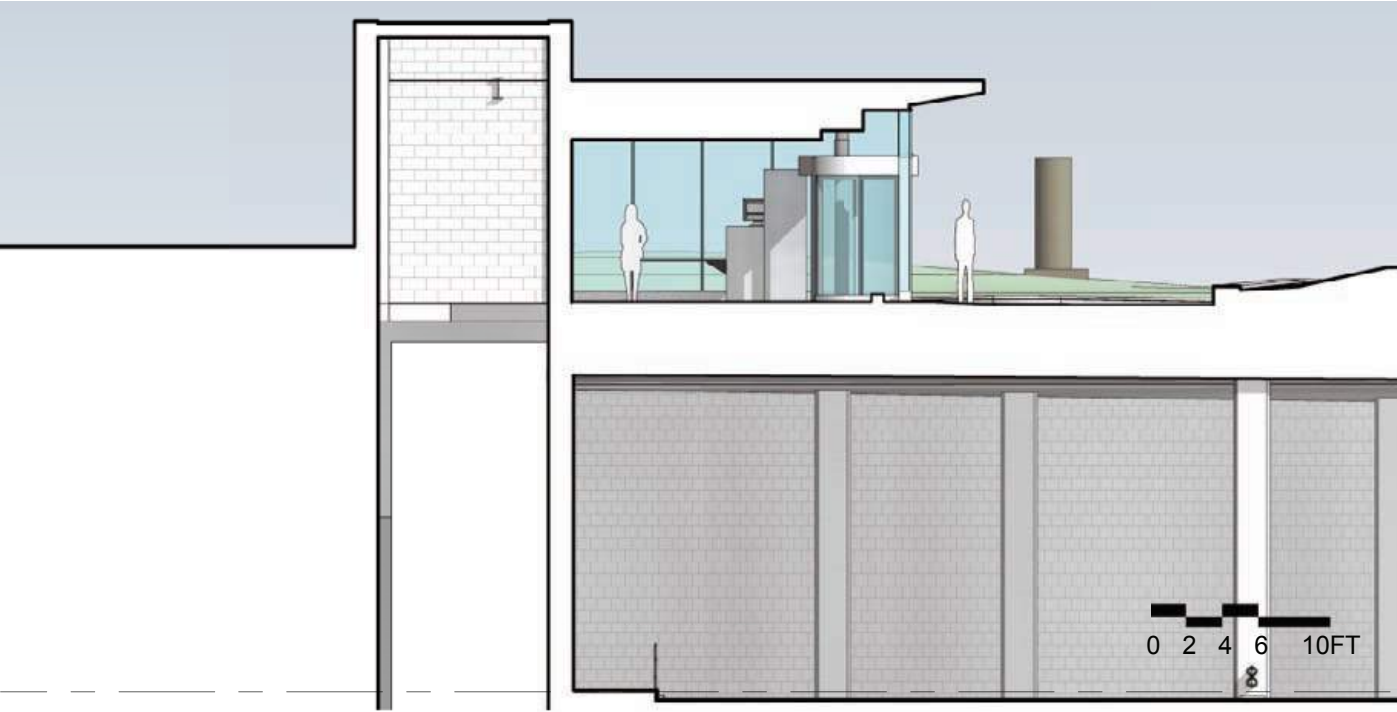
EAST ELEVATION



NORTH ELEVATION



WEST ELEVATION



PARTIAL GARAGE SECTION N-S [1]

PARTIAL GARAGE SECTION E-W [2]



VIEW FROM VA AVENUE WITH LANDSCAPE



VIEW FROM VA AVENUE WITHOUT LANDSCAPE



EXISTING VIEW



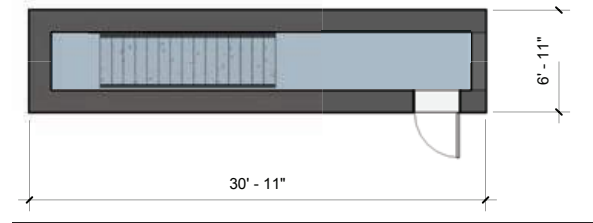
VIEW WITH LANDSCAPE



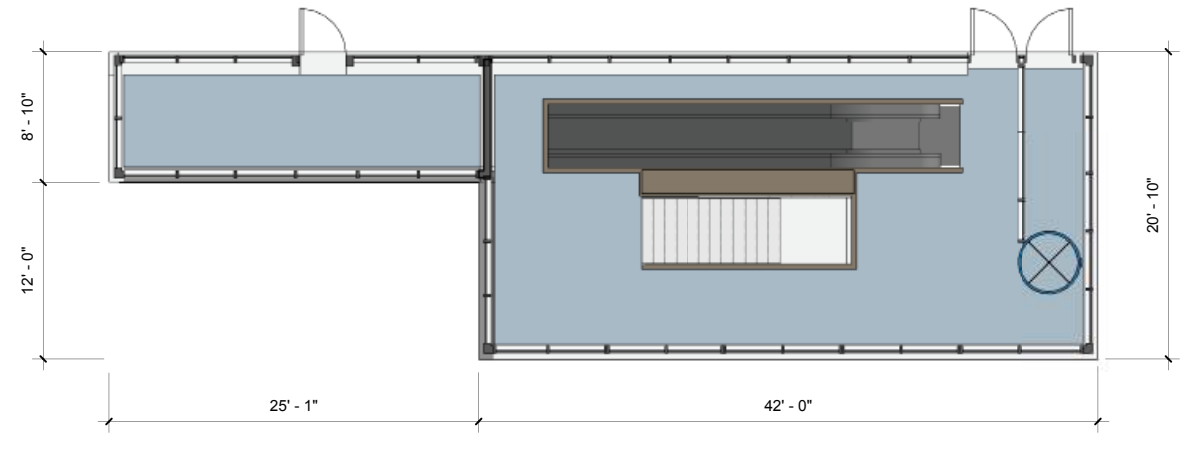
VIEW WITHOUT LANDSCAPE



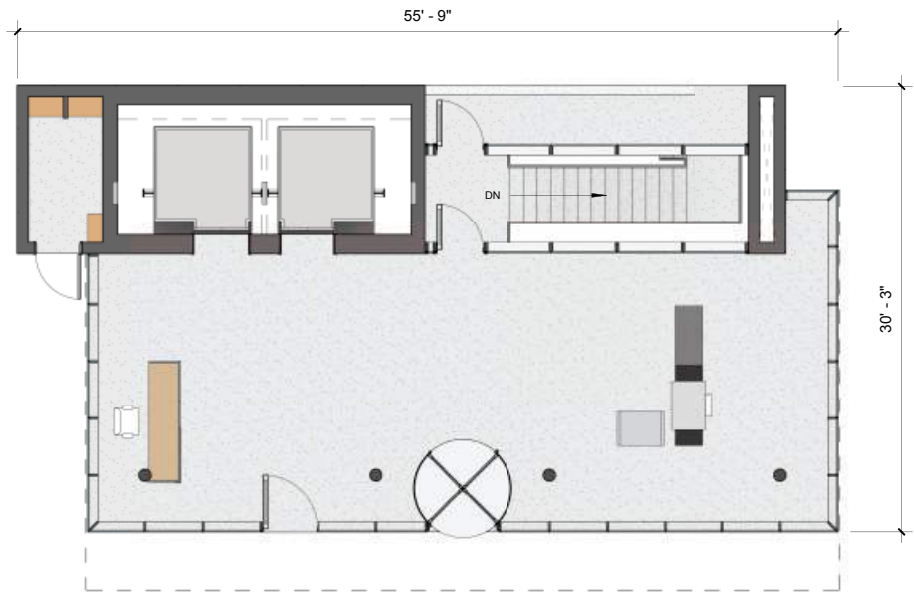
EXISTING VIEW



EXISTING EGRESS STAIR PLAN



EXISTING ENTRY KIOSK PLAN [1,315 SF TOTAL]



PROPOSED ENTRY KIOSK PLAN [1,485 SF TOTAL]



EXISTING ENTRY KIOSK PERSPECTIVE



EXISTING EGRESS STAIR PERSPECTIVE



PROPOSED ENTRY KIOSK PERSPECTIVE

ATTACHMENT 4: LIST OF CONSULTING PARTIES

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The Committee of 100 on the Federal City

Stephen A. Hansen

Chair

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President

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Teresa Durkin

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