

## **Santa Cruz Island Prisoner's Harbor Proposed Campground**

Channel Islands National Park proposes to construct a new campground on Santa Cruz Island at Prisoners Harbor as directed by the 2015 General Management Plan (GMP). The GMP states that a small primitive campground would be established (24-person capacity) at Prisoners Harbor. This proposal is for six public sites and one accessible/administrative site with up to four persons and two tents per site for a maximum total of 24 campers.

In June and July 2020, the park solicited feedback for this project. This updated plan incorporates suggestions from this public comment period.

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**Location**

Although the GMP stated that the campground would be located above Prisoner's Harbor along the Navy Road (Figure 1), the park proposes a different location adjacent to the GMP-proposed housing area (Figure 2). This change was based on the following:

- Original GMP location was in an area that was not previously developed.
- Original GMP location was on sloped terrain that was highly visible from land and water, resulting in a negative visual impact on view shed and natural and cultural landscape.
- Original GMP location was located .75 miles from the landing and bathroom with a 300-foot elevation gain.
- Original GMP location offered no shade and was along the main transportation route, factors that would negatively affect visitor experience.
- New proposed location is in an existing developed area that has been heavily impacted by historic agricultural use
- New proposed location has limited visual impact on natural and cultural landscapes since it is off the main road and hidden by dense vegetation.
- New proposed location is close to the pier (0.25 miles from the landing) along a flat path of travel and has shade.

Figure 1: Original GMP map

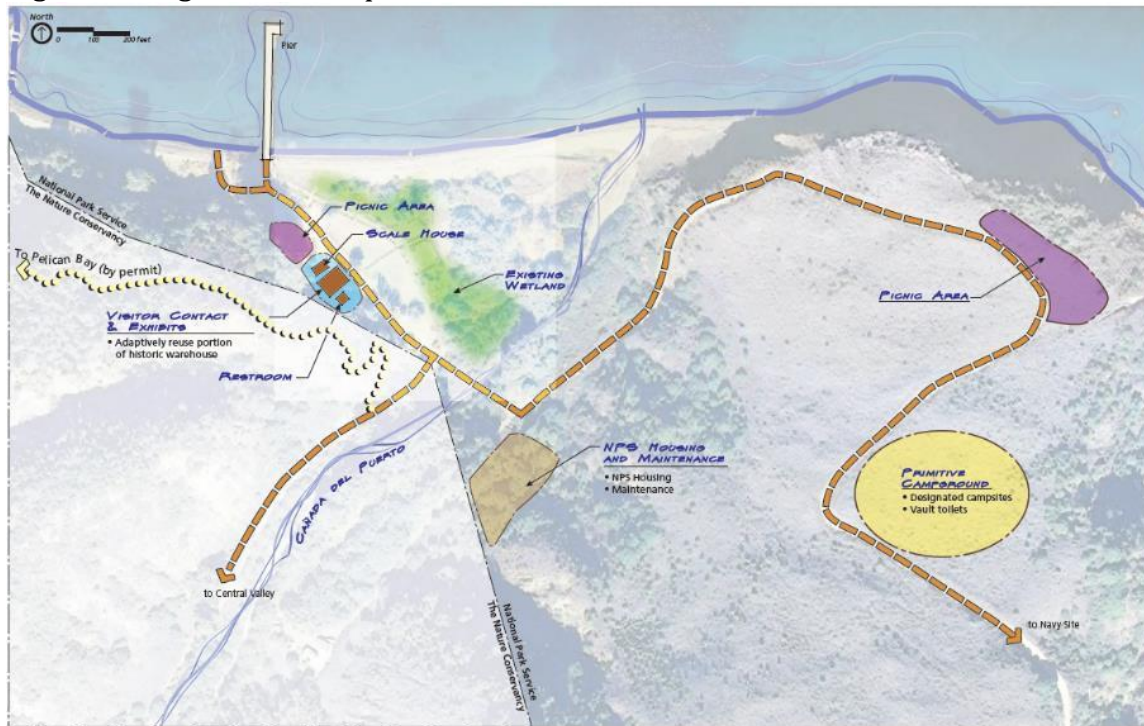


Figure 2: Proposed Campground Location (circled In green)



## **Campsites**

Six campsites were selected that provided the following characteristics:

- Privacy
- Visitor safety from potential oak tree limb fall
- Away from oak root zones to protect tree health
- Away from road
- Level or semi-level ground with no more than 8-10% grade
- Within previous eucalyptus grove footprint
- Avoids impacts to archeological site
- Away from wetland/riparian plants and low-lying areas that may accumulate water in heavy rain years.

One Accessible / Administrative campsite was selected adjacent to the road and restroom.

See Figure 3 and 4 for campsite layout. A more detailed layout may be viewed on the web map at: <https://nps.maps.arcgis.com/apps/webappviewer/index.html?id=4b4db43db20a413cb500566bf0e33995>

## **Campsite Improvements**

Each site would be constructed as an 8' x 20' pad framed with 6" x 6" timbers that are held in place by rebar driven 2' into ground. Decomposed / crushed granite would be used as the fill for the pads. Each pad would support 2 tents and a picnic table. The food storage box and campsite number stake would be bolted to the 6' x 6'.

Where the grade is the steepest, two or three 6' x 6' posts would be stacked on top of each other and tiered to create a step. Therefore, maximum height of the frame would be 18 inches. In order to successfully attach these to the ground, shallow scrapes (up to 6" deep maximum) may be made to nest the tent pad timbers in place along the slight slope.

See Figure 5 and 6 for tent pad layout. See Figure 7 and 8 for photos of picnic table and food storage box.



Figure 3: Campground Location Map



Figure 4: Campground Site Map

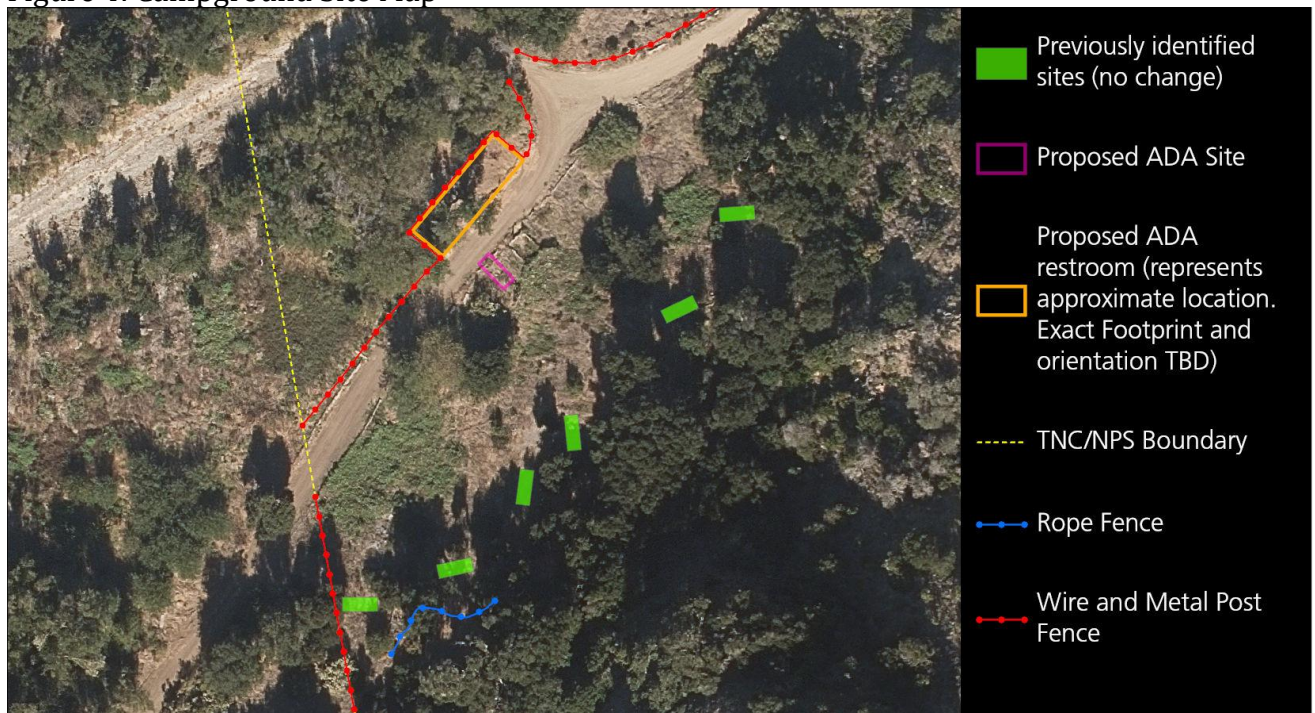


Figure 5: Campsite Pad Design

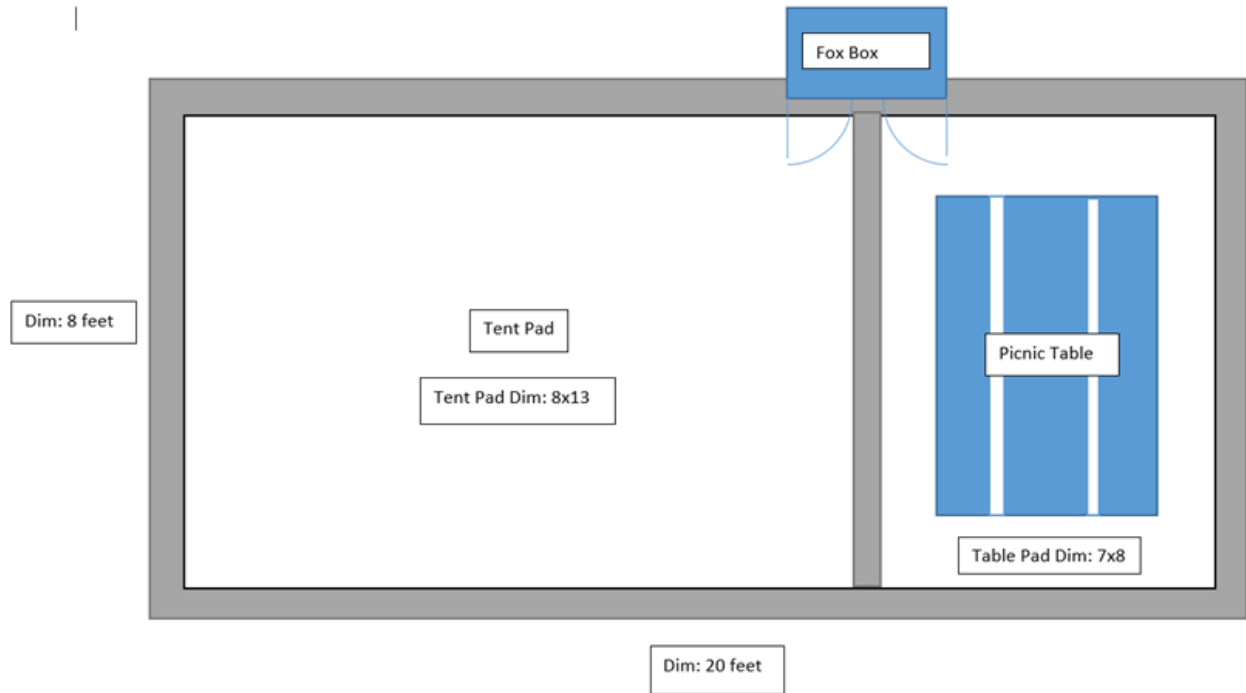


Figure 6: Campsite Pad Design on Slope

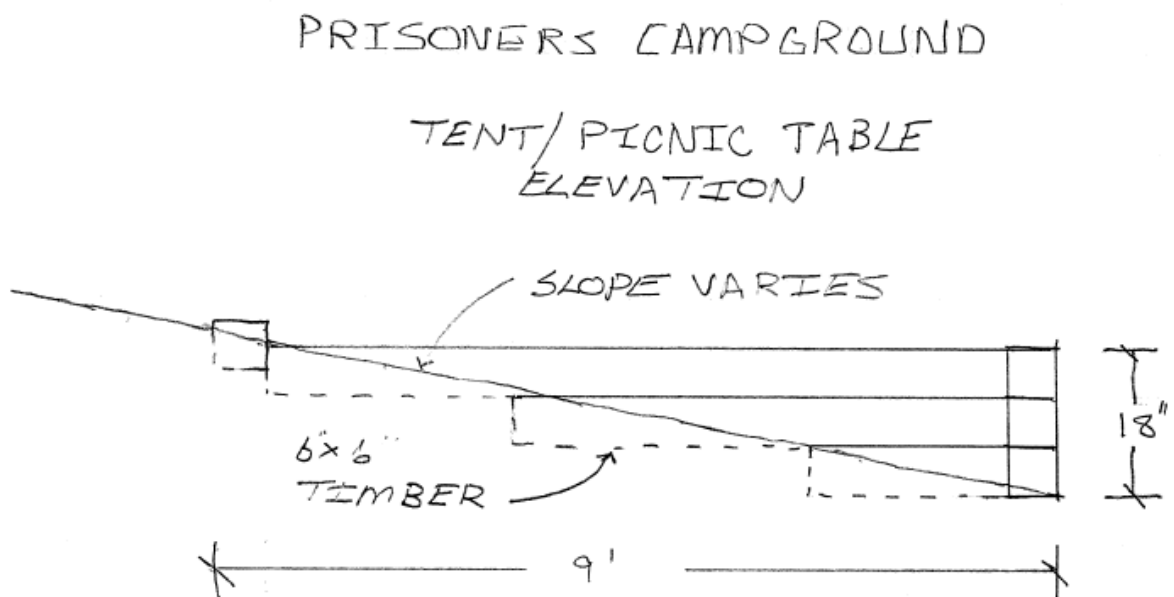




Figure 7: Proposed Picnic Table and Food Storage Box (example from Del Norte campground)



Figure 8: Proposed Picnic Table and Food Storage Box (example from Del Norte campground)



## Signs

One new sign with campground regulations will be installed at the campground entrance. This sign will include all campground regulations with emphasis on no trespassing onto The Nature Conservancy Property. See Figure 9 for sign design.

This sign will be installed near the campground entrance in an area that has been surveyed and determined to not disturb cultural resources. It will also be located 10 yards away from the historic cattle trough. Monitoring will occur during sign installation. See Figure 10 for photo trough, fence, and concrete pad.

New directional signage along Navy road and Navy well road to direct campers to beach and existing routes will also be installed. In order to avoid unnecessary ground disturbance, these signs will be driven into the ground by a fence post driver.

Figure 9: Example Campground Regulation Sign Design

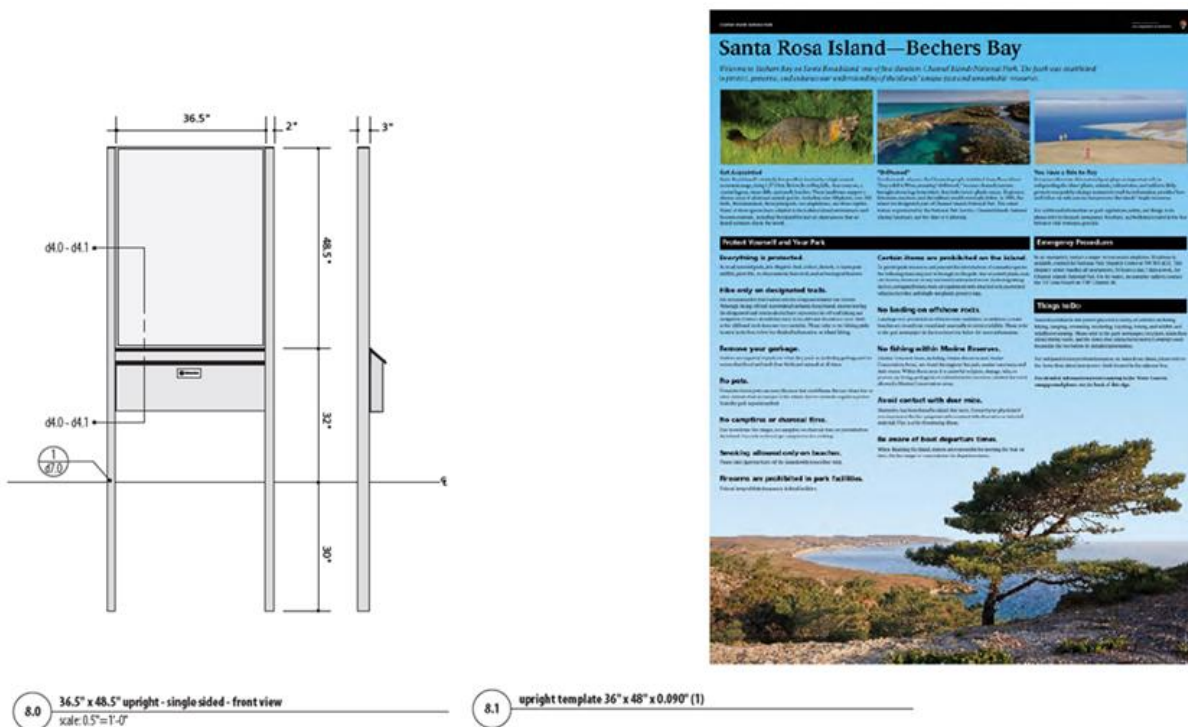




Figure 10: Fence, Trough, and Concrete Pad

Sign will be located 10 yards away from the historic fence, cattle trough, and concrete pad.



## Fencing

Several new sections of fence will be installed to mark the property boundary and protect sensitive resources. All fencing will be compatible with the historic ranch fencing (metal post and wire) that is currently on the island. See Figure 12 for Fence Design. Note that wood will not be used in order to avoid excavation. Only metal posts will be used that will be driven into the ground.

See Figure 11 and web map for fencing locations:

<https://nps.maps.arcgis.com/apps/webappviewer/index.html?id=4b4db43db20a413cb500566bf0e33995>

A fence of approximately 350 feet in length will be constructed along The Nature Conservancy boundary and a gate will be installed to allow access to the Navy well. Ten no trespassing signs will be placed on this boundary fence (See Figure 13).

The same type of fence will cross the road and run parallel to the Navy well road (for approximately 325 feet) to keep visitors from traveling into the riparian area and wetland. Ten “Area Closed Plant Restoration” signs will be placed along this section of fence. See Figure 14.

Approximately 1200 feet of fencing will also be constructed near the helicopter landing spot along the Navy Road to protect rare plants (gallium) on the bluff nearby. Clearance around helicopter landing pad will be the required diameter. Ten “Area Closed Plant Restoration” will be posted on this fence as well. See Figure 14.

Figure 11: Fence locations





Figure 12: Fence Design





Figure 13: No Trespassing Sign Mounted to Fence



IS-24.0, IS-37.0 - Warning - 12" x 8"

Figure 14: Closed for Sensitive Habitat Protection Sign Mounted to Fence



IS-40.0 - Warning - 12" x 8"

## Campground Trails

A short trail route into the selected campground location from the road will be constructed. In addition, short trail routes between each site will be constructed as well. All trail locations were chosen to avoid and provide the minimal amount of disturbance and paths through the campground area. It allows campers to enter on the north side and exit on the south with spur trails leading to individual sites.

See Figure 15 and web map for trail locations.

<https://nps.maps.arcgis.com/apps/webappviewer/index.html?id=4b4db43db20a413cb500566bf0e33995>

Figure 15: Trail Locations



## Restroom

A new, accessible restroom and access ramp will be constructed adjacent to the campground. The gold rectangle in Figure 16 represents the approximate location. The restroom will be located in the northern end of the gold rectangle outlined below with the access ramp extending parallel to the road.

Figure 16 Accessible Restroom Location

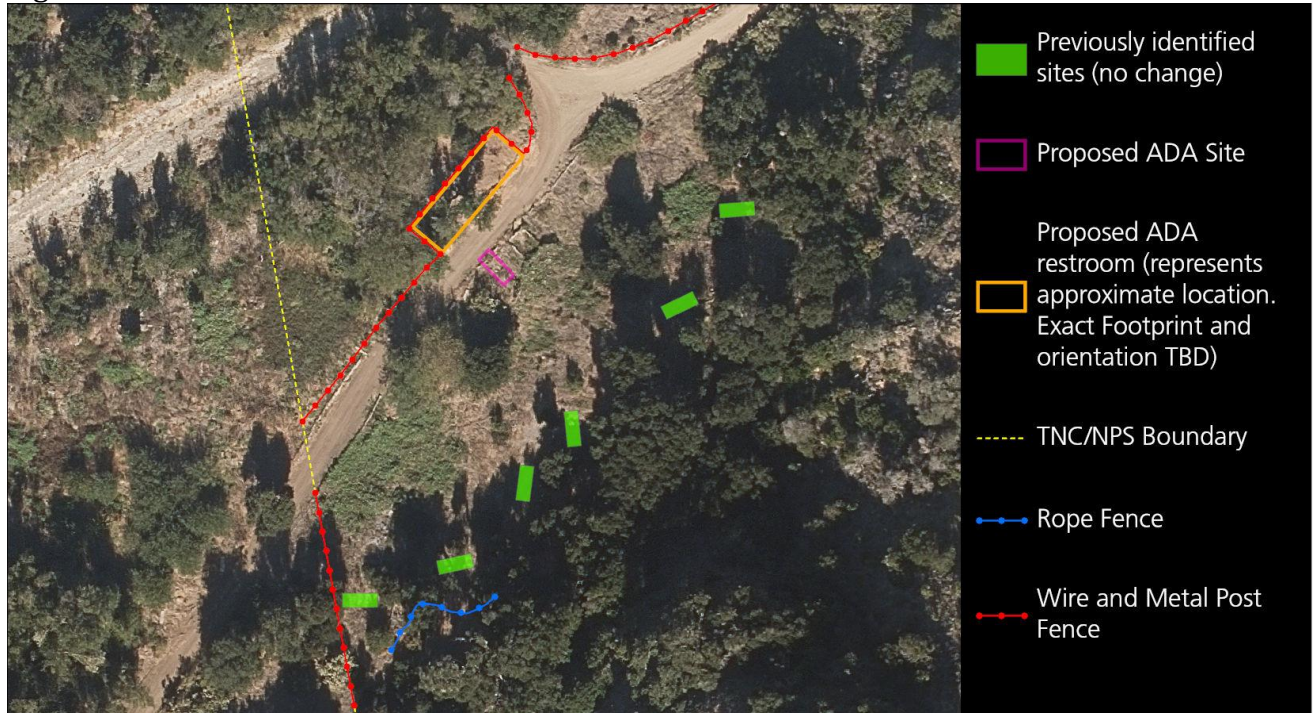


Figure 17 Accessible Restroom Draft Plan

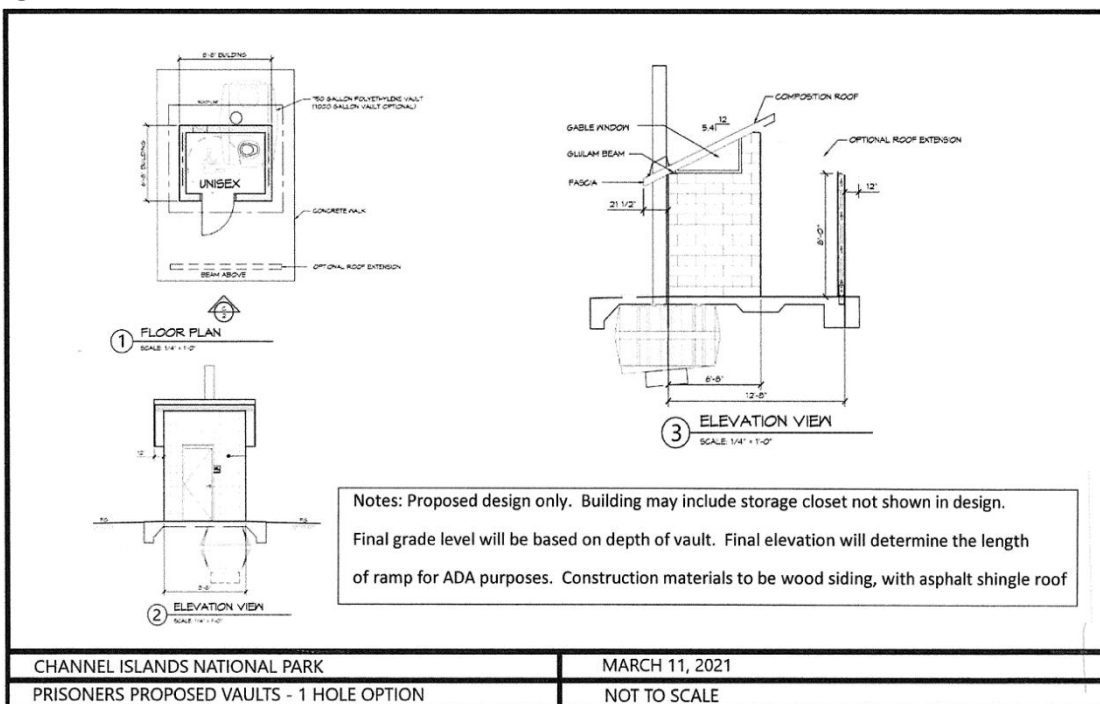
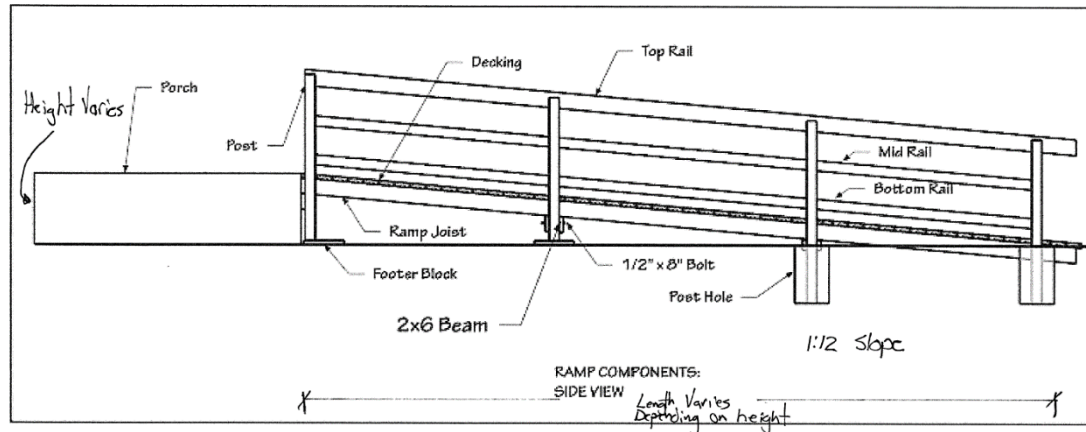




Figure 18 Accessible Restroom Ramp Draft Plan



Notes: Proposed design only. ADA ramp to be 1:12 slope. For every inch of elevation the vault is above ground the ramp will be 1' long. Minimum ramp length will be 30'. Construction materials to be wood framing and decking. Railing to be wood rail type.

## Water

The campground will be a dry campground similar to park campgrounds on Anacapa, Santa Barbara, and, San Miguel Islands. Campers will carry in their own water. Any future plans to provide water will be subject to separate compliance review and designed and constructed to avoid impacts to sensitive park resources.

## **Campground Management**

Due to its remote location, the campground will be managed in a fashion similar to backcountry camping at Del Norte campground which includes: 1) The information on the upright sign, recreation.gov website and camper's printed reservation confirmation will provide them with the rules and regulations with emphasis on no trespassing onto The Nature Conservancy Property; 2) Each camper would receive an orientation from park or concessioner staff that would reinforce the rules and regulations; 3) Restroom cleaning and campground checks will occur periodically throughout the week depending upon the number of campers. This work will be coordinated between the park concessioner, park guides, maintenance, and law enforcement.

Campers will be required to place tents on the decomposed / crushed granite tent pads and utilize food storage boxes.

Campground management will be informed and adapted, as necessary, from the results a visitor use and resource condition monitoring plan that is currently being developed and will be complete before implementation of this action. As part of that plan, indicators would be developed for key resources that are sensitive to changes in visitor use and monitored to ensure that unacceptable changes are not occurring.

## **Reservations**

The campground will be set up in recreation.gov and each campsite will be able to be reserved in advance. Therefore, campsites will not need to be assigned at check in. Total fee including recreation.gov admin fee (\$10) will be the current fee as the other campgrounds \$15 per night per site. This fee is subject to change. The information on the recreation.gov website and visitor's printed reservation confirmation will provide them with the rules and regulations with emphasis on no trespassing onto The Nature Conservancy Property. Specific language will include amount of fine for trespassing as well clear language that the Pelican trail is TNC property and currently off limits.

The Accessible /Administrative campsite will only be reservable by visitors with a disability or otherwise limited physical mobility. All other visitors will be required to reserve a non-accessible site. The park may also use this site for administrative purposes when not in use by visitors.

## Regulatory Compliance

The Environmental Screening Form (ESF) is available in Appendix – A of this document

A draft of the Categorical Exclusion Form is available in Appendix – B of this document

Other Compliance/Consultations Form is available in Appendix – C of this document

NHPA Section 106: Draft Determination of No Adverse Effect in Appendix – D of this document

One of the purposes of this public review is to provide notice and information to the public of this proposed undertaking specific to its potential for effects to historic properties (cultural and historic resources eligible for listing in the National Register of Historic Places). This notice is provided pursuant to 36 CFR 800.2 (d), the implementing regulations of the National Historic Preservation Act of 1966 (as amended). The views of the public are essential to informed Federal decision making in managing the important cultural and historic resources of Channel Islands National Park. For more information on the National Historic Preservation Act and its implementing regulations, see <https://www.nps.gov/subjects/historicpreservation/laws.htm>

### Additional Cultural Resources Compliance Details

The National Park Service (NPS) has surveyed the general area and the specific proposed location for cultural resources (a.k.a. Historic Properties). The NPS has identified two island-wide national register districts and several contributing elements to these districts in the project's area of potential effects. These are the Santa Cruz Island National Register Archeological District (listed in the National Register of historic Places) and the Santa Cruz Island Ranching Historic District (determined eligible for listing). The archeological district contains hundreds of archeological sites that reflect the entirety of human occupation on the island, extending from the recent past into the late Pleistocene/early Holocene. The ranching historic district contains buildings, structures, objects and landscape features from the 19<sup>th</sup> and 20<sup>th</sup> century agricultural development, including the Prisoners Magazine (Warehouse), lookout building, historic tree plantings, roads and trails. More information on these important cultural resources can be found on the park's website here: <https://www.nps.gov/chis/learn/historyculture/index.htm>

The NPS obtained more detailed information and analysis of the cultural resources through several means. Park officials consulted with tribal partners (Federally recognized Santa Ynez Band of Chumash Mission Indians and the traditionally associated Barbareño/Ventureño Band of Mission Indians) regarding this project, both to ensure the information factored into planning is complete and to discuss questions and listen to any issues and concerns regarding the proposed development. NPS conducted specific archeological investigations in the area proposed for development and sought the input of other specialists in the historical architecture and historical landscape architecture fields. Results of the archeological investigation and tribal consultation are retained in confidential files at Channel Islands National Park. The NPS has taken all of the available information into account into the planning and design for the proposed campground. The NPS has determined that the proposed campground will not result in any adverse effects to historic properties. This analysis is based on the procedural steps and substantive criteria presented in 36 CFR 800, the implementing regulations for Section 106 of the National Historic Preservation Act. The campground has been designed and situated to avoid any direct or indirect



adverse effects to the either the Santa Cruz Island Archeological District or the proposed Santa Cruz Island Ranching Historic District. Ground disturbance necessary to establish and use the campground is localized and will not disrupt any archeological deposits. Archeological resources in the vicinity would be protected from the minimal new public use associated with the campground. The campground would not be visible from the primary historic developed area at Prisoners Harbor and would not alter or remove any contributing elements in the historic district. New facilities (e.g., restroom, access ramp) will be designed to be compatible with the historic setting. (See Figure 19 and 20 below for more specific information and images of historic resources.)

Figure 19: Historic Resources at Prisoner's Harbor

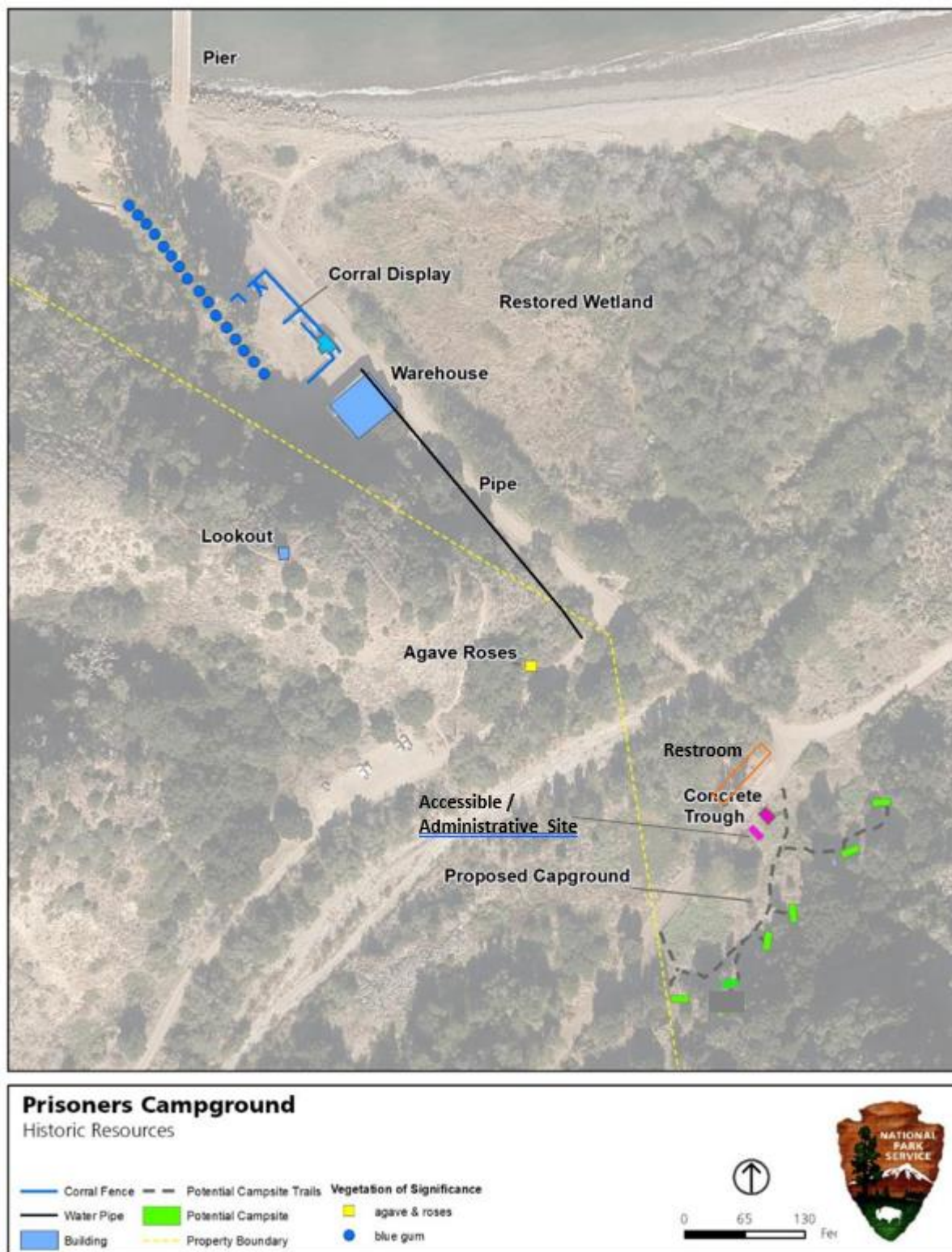


Figure 20: View from Historic District looking toward Southeast. The proposed campground area is not visible due to vegetation.





## Appendix - A

National Park Service  
U.S. Department of the Interior

Channel Islands National Park  
Date: 05/20/2021

# ENVIRONMENTAL SCREENING FORM (ESF)

Updated Sept 2015 per NPS NEPA Handbook

## A. PROJECT INFORMATION

**Project Title:** Develop a New Campground at Prisoners Harbor  
**PEPC Project Number:** 86793  
**PMIS Number:**  
**Project Type:** Development Concept Plan/Site Plan (DCP)  
**Project Location:**  
**County, State:** Santa Barbara, California  
**Project Leader:** Sean Pickton

## B. PROJECT DESCRIPTION

This project will create a new primitive campground at Prisoners Harbor on Santa Cruz Island. The Park's General Management Plan (EIS) included this activity in the preferred/selected alternative. The small campground will include 7 sites, including an accessible site and restroom, and would be limited to a maximum total of 24 campers.

## C. RESOURCE IMPACTS TO CONSIDER:

Resource	Potential for Impact	Potential Issues & Impacts
Air Air Quality	None	
Biological Nonnative or Exotic Species	Potential	<p>Issue: Overnight visitors may bring non-native species, including seeds, to the island in their camping gear.</p> <p>Impact: If nonnative species were to be introduced, the possible effect on island ecosystems and native wildlife habitat and populations would vary, depending on the species. Any introduction of a non-native species would be considered negative. The park maintains a robust biosecurity program, which includes a program lead (biosecurity specialist) and Integrated Pest Management (IPM) coordinator/specialist. The potential for the introduction of non-native species would be reduced with continued implementation of biosecurity measures, including visitor education efforts and providing visitors with brushes and boot scrapers to rid their boots and clothing of nonnative plant seeds before they set foot on the islands. Regular monitoring of the area for non-native species would allow for rapid response to address newly introduced threats.</p>
Biological Species of Special Concern or Their Habitat	None	<p>Impact: There would be no effect on federally listed species or other species of special concern. Two federally-listed species are known to occur on NPS property in the vicinity of Prisoners Harbor: <i>Malacothamnus fasciculatus</i> var. <i>Nesioticus</i> and <i>Galium buxifolium</i>. Neither of these species is present within</p>

		<p>the footprint of the campground. Two occurrences of <i>Malacothamnus fasciculatus</i> var. <i>nesioticus</i> occur nearby and are completely surrounded by dense, native vegetation including willows and <i>baccharis</i> scrub. These occurrences are inaccessible to the public due to thick vegetation. A newly constructed fence and educational signage would further reduce the potential for impacts. <i>Galium buxifolium</i>, also known as island bedstraw, grows on steep coastal bluffs near Prisoners Harbor. Because this species grows on steep and unstable bluffs visitor impacts would not occur. Newly installed fencing and educational signage along bluffs would further reduce the potential for impacts on this species. Rare and protected species on TNC property would be protected by existing access restrictions. Smoking is prohibited except on the beach and campfires are and will continue to be prohibited.</p>
<b>Biological</b> Vegetation <i>Herbaceous species - Trampling</i>	Potential	<p>Issue: Vegetation may be trampled by campers walking off of established paths. Unapproved “social trails” may form.</p> <p>Impact: Social trails may lead to erosion, soil compaction, and loss of vegetative cover. Because the proposed project site is immediately adjacent to a dirt road, social trails, if they develop, are likely to be few in number and short in length, and have only minor, highly localized adverse impacts.</p>
<b>Biological</b> Vegetation <i>Trees</i>	Potential	<p>Issue: Some pruning and management of trees to mitigate potential hazards may be required.</p> <p>Impact: Pruning actions associated with hazard tree management will be limited to trees which pose an imminent danger to visitors or immediate threat to park resources. Sites would be located to minimize the risk of falling vegetation and the need to maintain trees for safety. Impacts to vegetation from this activity would be negligible and highly localized. All hazard tree management will be done in compliance with Pacific West Region Directive: PW-062 “Hazard Tree Management”, and will not have the potential to significantly impact the health or viability of the forest.</p>
<b>Biological</b> Wildlife and/or Wildlife Habitat including terrestrial and aquatic species <i>Wildlife</i>	Potential	<p>Issue: Improper food storage and feeding of wildlife in could attract some animals such as fox, mice and ravens. Animals may become habituated.</p> <p>Impact: Animals occasionally accessing human food may result in localized negligible adverse impacts on individual animals. There would be no population level impacts on the park’s wildlife. Wildlife proof boxes at each campsite would minimize likelihood of unintentional food provisioning and associated impacts.</p>
<b>Cultural</b> Archeological Resources	Potential	<p>Issue: Some visitor activities and ground disturbance may disturb archeological resources.</p> <p>Impact: Archeological resources are sensitive to ground disturbance and surface collection. Conducting archeological and tribal monitoring where necessary will minimize the likelihood of impacts.</p>
<b>Cultural</b> Cultural Landscapes	Potential	<p>Issue: New development in the Santa Cruz Island Historic District could diminish the historical qualities of the area.</p> <p>Impact: Modern development can detract from visitor appreciation of a historic setting and affect the integrity of these resources. Ensuring the new facilities</p>

		are small scale, of rustic design, and located away from the historic buildings and features will avoid or minimize the potential for these impacts.
<b>Cultural</b> Ethnographic Resources	Potential	<p>Issue: Santa Cruz Island and the historic Chumash villages there are important to today's Chumash peoples. These connections are mostly invisible to the visiting public.</p> <p>Impact: Without meaningful information, the public may not understand deep traditional associations of the Chumash peoples. Ensuring that their story is told helps visitors understand these connections and reinforces the Chumash peoples' cultural and historical ties to the land.</p>
<b>Cultural</b> Museum Collections	None	
<b>Cultural</b> Prehistoric/historic structures	None	
<b>Geological</b> Geologic Features	None	
<b>Geological</b> Geologic Processes	None	
<b>Lightscares</b> Lightscares	Potential	<p>Issue: Post-sunset camping could create temporary increase in lighting associated with lanterns, headlamps/flashlights.</p> <p>Impact: Slight increase in lighting in the immediate area, likely for only a few hours after sunset when visitors are present.</p>
<b>Other</b> Human Health and Safety		<p>Issue: Some campers may not always use the provided restroom facilities and may deposit organic waste and restroom paper in natural areas.</p> <p>Impact: Occasional improperly deposited human waste and toilet paper would be uncommon and unlikely to be a threat to human health or safety. Park staff would monitor occurrence of waste. A visitor use and resource impacts plan would describe a monitoring protocol and potential actions to address this issue, if appropriate. A nearby restroom would be available for park guests and would reduce improperly deposited waste.</p>
<b>Socioeconomic</b> Land Use	None	
<b>Socioeconomic</b> Socioeconomic	None	
<b>Soundscapes</b> Soundscapes	Potential	<p>Issue: Sounds and noise from the overnight campers within the immediate local area.</p> <p>Impact: Noise from campers talking, cooking, etc., may result in long-term, minor changes to ambient sound conditions in the localized area. Quiet hours would be designated.</p>
<b>Viewsheds</b> Viewsheds	Potential	Issue: The campground may affect the quality of views from nearby walking trails, roads, and a few higher elevation areas.

		Impact: The project site is situated within Prisoners Harbor in a wooded area just above sea level, away from the beach and not visible from the ocean. The campground would be visible from only a few vantage points outside the immediate area.
<b>Visitor Use and Experience</b> Recreation Resources	Potential	<p>Issue: Up to 24 persons would be allowed stay overnight in the campground. This would increase from the number of visitors in this area in the morning and evening hours, when typically only private boaters are ashore. As described in the General Management Plan, this action could also increase the total number of visitors ashore during the daytime hours, when Island Packers provides opportunities for day visitors.</p> <p>Impact: Long-term benefit for visitors (up to 24 at a time) who want to camp and enjoy increased recreational opportunities on this part of the island. Impacts on day visitors would be negligible and would result from increased human presence in the vicinity.</p>
<b>Visitor Use and Experience</b> Visitor Use and Experience	Potential	<p>Issue: This project would enhance visitor experience by providing new activities at Prisoners Harbor, including camping.</p> <p>Impact: This may facilitate overnight camping in other areas of the park, such as Del Norte, by providing a base camp either at the beginning or ending of a trip. Further, some users may choose to utilize sea kayaks and other watercraft, not commonly used in this area. Overall, this project would provide a long-term moderate benefit for visitors who want to camp and enjoy increased recreational opportunities available on this part of the island.</p>
<b>Water</b> Floodplains	None	Impact: The proposed project site is above the 100 year floodplain.
<b>Water</b> Marine or Estuarine Resources	None	
<b>Water</b> Water Quality or Quantity	None	
<b>Water</b> Wetlands	Potential	<p>Issue: The proposed project site is located outside of wetlands, however some campers may walk through some wetland areas, especially when dry. As a result, some social trails could develop and some wetland associated plants could be trampled.</p> <p>Impact: Social trails may lead to erosion, soil compaction, and loss of vegetative cover. Because the proposed project site is immediately adjacent to a dirt road, social trails, if they develop, are likely to be few in number and short in length, and have only minor, highly localized adverse impacts. A newly constructed fence with informational signage will be installed and will limit access and minimize impacts to wetland areas.</p>
<b>Wilderness</b> Wilderness	None	Impact: The proposed project site is located outside of proposed wilderness, and therefore would have no effect on wilderness character.



**D. ESF ADDENDUM QUESTIONS:**

Question	Answer	Notes
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## Appendix - B

National Park Service  
U.S. Department of the Interior

Channel Islands National Park  
Date: 05/20/2021

### DRAFT - Categorical Exclusion Documentation Form (CE Form)

**Project:** Develop a New Campground at Prisoners Harbor

**PEPC Project Number:** 86793

**Description of Action (Project Description):**

This project will create a new primitive campground at Prisoners Harbor on Santa Cruz Island. The Park's General Management Plan (EIS) included this activity in the preferred/selected alternative. The small campground will include 7 sites, including an accessible site and restroom, and would be limited to a maximum total of 24 campers.

**Project Locations:**

**Location**

**County:** Santa Barbara **State:** CA

There are no required mitigations identified.

**CE Citation:** C.18 Construction of minor structures, including small improved parking lots, in previously disturbed or developed areas.

**CE Justification:**

This project involves the construction or installation minor structures including picnic tables, tent pads, wildlife-proof food storage boxes, and a restroom in a previously disturbed area. The project site has a history of over 100 years of disturbance and was most recently (2011) used as a fill disposal area for the Prisoners wetland restoration project. The impacts of the proposed action are consistent with NPS NEPA Categorical Exclusion C.18 and would not have a significant effect on the environment, nor do extraordinary circumstances apply.

**Decision:** I find that the action fits within the categorical exclusion above. Therefore, I am categorically excluding the described project from further NEPA analysis. No extraordinary circumstances apply.

**Signature**

**Superintendent:** To Be Signed Once Final

Ethan McKinley

**Date:**

DRAFT

**Extraordinary Circumstances:**

If implemented, would the proposal...	Yes/No	Notes
<b>A.</b> Have significant impacts on public health or safety?	No	This action would not have significant impacts on public health or safety.
<b>B.</b> Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation, or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988); national monuments; migratory birds; and other ecologically significant or critical areas?	No	This action, the installation of a small, primitive campground, would not have significant impacts natural resources and unique geographic characteristics as historic or cultural resources; park, recreation, or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands; floodplains; national monuments; migratory birds; and other ecologically significant or critical areas. Adverse impacts, if they occur at all, would be expected to be minor and localized.
<b>C.</b> Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources (NEPA section 102(2)(E))?	No	This project does not involve highly controversial environmental effects or unresolved conflicts, as described in NEPA 102(2)(E).
<b>D.</b> Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks?	No	There are no significant environmental effects or unknown environmental risks of establishing a small, primitive campground, such as the one described here, in a National Park.
<b>E.</b> Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects?	No	This action, the establishment of a small, primitive campground, would not establish a precedent for future action or represent a decision about future actions with potentially significant environmental effects.
<b>G.</b> Have significant impacts on properties listed or eligible for listing on the National Register of Historic Places, as determined by either the bureau or office?	No	This action would not have significant impacts on historic properties listed or eligible for listing in the National Register of Historic Places.
<b>H.</b> Have significant impacts on species listed or proposed to be listed on the List of Endangered or Threatened Species, or have significant impacts on designated	No	This action would have no significant impacts on threatened or endangered species or on designated critical habitat.



Critical Habitat for these species?		
<b>I.</b> Violate a federal, state, local or tribal law or requirement imposed for the protection of the environment?	No	This action would not conflict with any federal, state, local or tribal law nor other regulations or policies imposed for the protection of the environment.
<b>J.</b> Have a disproportionately high and adverse effect on low income or minority populations (EO 12898)?	No	This action would provide an opportunity for all park visitors who wish to camp and would not disproportionately impact low income or minority populations.
<b>K.</b> Limit access to and ceremonial use of Indian sacred sites on federal lands by Indian religious practitioners or adversely affect the physical integrity of such sacred sites (EO 130007)?	No	This action would not limit access to Indian sacred sites on Federal Lands or adversely affect sacred sites.
<b>L.</b> Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112)?	No	The park maintains an active and effective biosecurity and integrated pest management (IPM) program designed to prevent and quickly respond to the introduction of non-native species.

Categorical Exclusion Documentation Form (CE Form) - Develop a New Campground at Prisoners Harbor - PEPC ID: 86793

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## Appendix - C

National Park Service  
U.S. Department of the Interior

Channel Islands National Park  
Date: May 20, 2021

### DRAFT - Other Compliance/Consultations Form

**Park Name:** Channel Islands National Park  
**PEPC Project Number:** 86793  
**Project Title:** Develop a New Campground at Prisoners Harbor  
**Project Type:** Development Concept Plan/Site Plan  
**Project Location:**  
**County, State:** Santa Barbara, CA  
**Project Leader:** Sean Pickton

#### ESA

<p><b>Any Federal Species in the project Area?</b> Yes</p> <p><b>If species in area:</b> No Effect</p> <p><b>Was Biological Assessment prepared?</b> No</p> <p><b>If Biological Assessment prepared, concurred?</b></p> <p><b>Formal Consultation required?</b> No</p> <p><b>Formal Consultation Notes:</b></p> <p><b>Formal Consultation Concluded:</b></p> <p><b>Any State listed Species in the Project Area?</b></p> <p><b>Consultation Information:</b></p> <p><b>General Notes:</b> Determined that no T&amp;E species would be affected by this project, given final site selection, fire restrictions, educational signage, and fencing keep visitors out of sensitive areas.</p>
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**Data Entered By:** Kenneth Convery **Date:** May 20, 2021

#### ESA Mitigations

*No ESA mitigations are associated with this project.*

#### Floodplains/Wetlands/§404 Permits

Question	Yes	No	Details
A.1. Is project in 100- or 500-year floodplain or flash flood hazard area?		No	Not in floodplain or flash flood hazard area.
A.2. Is Project in wetlands as defined by NPS/DOI?		No	Not in wetland as defined by NPS/DOI.
B. COE Section 404 permit needed?		No	No placement of fill in waters of the United States.
C. State 401 certification?		No	
D. State Section 401 Permit?		No	Issue Date: Expiration Date:

E. Tribal Water Quality Permit?		No	
F. CZM Consistency determination needed?		No	Date Review Requested: Date Reply Received: Date State Concurred: Mar 12, 2020
G. Erosion & Sediment Control Plan Required?		No	
H. Any other permits required?		No	Permit Information:
Other Information:			California Coastal Commission Negative Determination - June 26, 2020

Data Entered By: Kenneth Convery

Date: May 20, 2021

### ***Flood Plains & Wetlands Mitigations***

*No Flood Plains & Wetlands mitigations are associated with this project.*

### **Wilderness**

Question	Yes	No	
A. Does this project occur in or adjacent to Designated, Recommended, Proposed, Study, Eligible, or Potential Wilderness?		No	
B. Is the only place to conduct this project in wilderness?			NA
C. Is the project necessary for the administration of the area as wilderness?		No	
D. Would the project or any of its alternatives adversely affect (directly or indirectly) Designated, Recommended, Proposed, Study, Eligible, or Potential Wilderness? (If Yes, Minimum Requirements Analysis required)		No	
E. Does the project or any of its alternatives involve the use of any of the Wilderness Act Section 4(c) prohibited uses: commercial enterprise, permanent road, temporary road, motor vehicles, motorized equipment, motorboats, landing of aircraft, mechanical transport, structure, or installation? (If Yes, Minimum Requirements Analysis required)			
If the answer to D or E above is "Yes" then a Minimum Requirements Analysis is required. Describe the status of this analysis in the column to the right.			Initiation Date: Completed Date: Approved Date: Date:
Other Information:			

Data Entered By: Kenneth Convery

Date: May 20, 2021



**Other Permits/Laws** *Questions A & B are no longer used.*

Question	Yes	No
C. Wild and scenic river concerns exist?		No
D. National Trails concerns exist?		No
E. Air Quality consult with State needed?		No
F. Consistent with Architectural Barriers, Rehabilitation, and Americans with Disabilities Acts or not Applicable? (If N/A check Yes)	Yes	
G. Other:		No

**Other Information:**

**Data  
Entered**

**By:** Kenneth Convery **Date:** May 20, 2021

Other Compliance/Consultations Form - Develop a  
New Campground at Prisoners Harbor - PEPC ID:  
86793

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## NHPA Section 106: DRAFT Determination of No Adverse Effect

**Historic Properties Present in Area of Potential Effects:** The NPS identified two historic properties within the area of potential effects of the proposed campground: the Santa Cruz Island Archeological District and the Santa Cruz Island Ranching Historic District.

The Santa Cruz Island Archeological District has been nominated for listing in the National Register under Criteria A and D as a nationally significant historic property. In terms of Criterion A, sites within the Santa Cruz Island archeological district have visual characteristics and surrounding environments that convey a sense of association with historic events, that is, aboriginal life on the island at the time when groups of Island Chumash last occupied them. As the second largest village at the time of historic contact, the site of xaxas (located near Prisoners Harbor) is individually significant under this criterion. In terms of Criterion D, sites within the archeological district have the potential to contribute information about both regional and California history. The site of xaxas is also individually significant under this criterion and has yielded significant data regarding Island Chumash lifeways, including the emergence of social hierarchy and craft specialization, the extensive island-mainland trade network, and the *Olivella* shell bead industry. The district and the village of xaxas retain high cultural and religious significance for the Chumash peoples, especially those who trace their ancestry to this locale.

The Santa Cruz Island Historic District is significant under Criterion A as one of the earliest sustained ranches on Santa Cruz Island, and under Criterion C as a rare example of vernacular French Alps architecture on the west coast of the United States. The Prisoners Harbor developed area includes a two historic buildings (Prisoners Harbor Warehouse and a small Lookout) and several historic structures (scale house, corrals, fence lines, a concrete trough and a stone-lined well). The scale house and corrals were relocated during a previous undertaking, the Prisoners Wetlands Restoration project. The setting includes historic vegetation and the Navy Road. The most visible development (historic structures and reconstructed corrals) are clustered in an area approximately 500' away from the proposed campground. A small concrete livestock water trough is located within the proposed campground footprint.

### Consultation with Tribal Partners

The NPS has consulted with the Santa Ynez Band of Chumash Mission Indians (SYB) and the Barbareño/Ventureño Band of Mission Indians (BVI). Through in-person meetings, site visits, electronic mail and telephone communications, the NPS have received valuable comments and incorporated them into the final project design. These comments consisted of concern for the large Coast Live Oaks present in the proposed campground area, protection of archeological deposits, and protection of the larger site area from potential looting, vandalism and increased visitor use. Based on these comments proposed campsites have been located in a manner that protects the trees – both from direct impacts within the root zone and indirect impacts as possible public safety hazards. Following extensive archeological testing, the NPS has confirmed that the campground development and use will not affect archeological deposits. NPS has also confirmed that the sensitive resources in the vicinity are sufficiently protected, and will confirm this through regular monitoring and adaptive management to address any visitor use impacts.

**Effects on Archeological Resources:** The significance and integrity of the district and the contributing site would be protected from direct and indirect effects of construction and use by avoiding disturbance of archeological deposits and protection of nearby surface deposits by fencing and vegetation. The setting, feeling and association of the district and contributing site would be protected from effects by sensitive campsite

placement and protection of adjacent cultural deposits. Tribal and archeological monitors would ensure no sensitive deposits are affected by construction and use of the campground. Tribal consulting partners have concurred with these measures.

**Effects on Historic Properties:** The undertaking would not alter or remove any contributing elements of the district in the Prisoners Harbor area. The undertaking would result in the construction of a small-scale, rustic new campground facility within the Prisoners developed area, which would alter the local setting. While this change would result in a minor change in the district's integrity of setting, it would not affect the district's integrity of location, design, materials, workmanship, feeling and association. The scale and design of the proposed campground would be compatible with the historic setting, and its siting at the edge of the historic developed area would minimize its intrusion.

Given the small scale of change, protection of archeological and cultural values, visual separation between the proposed campground and the Prisoners Harbor contributing buildings, and compatible design of the proposed campground, the NPS proposes that the undertaking would not adversely affect the Santa Cruz Island Archeological District, the Chumash village of xaxas, or the Santa Cruz Island Ranching Historic District.