



Chapter 5:

Consultation and
Coordination

PUBLIC INVOLVEMENT

The *Draft General Management Plan/ Environmental Impact Statement* for Olympic National Park represents the thoughts of National Park Service staff, other agencies and groups, and the public. Consultation and coordination among the agencies and the public were vitally important throughout the planning process. The public had several avenues and opportunities to participate during the development of the plan — participation in public meetings and workshops, responses to newsletters, and comments submitted at the NPS Planning, Environment, and Public Comment (PEPC) website and via e-mail and regular mail.

PUBLIC MEETINGS AND NEWSLETTERS

Newsletters, news releases, and public meetings are used to keep the public informed and involved in the planning process for Olympic National Park. A mailing list has been compiled and includes members of governmental agencies, organizations, businesses, legislators, local governments, media, and interested citizens.

The notice of intent to prepare an environmental impact statement was published in the *Federal Register* on June 4, 2001. This was followed by the first newsletter that introduced the planning effort and invited the public to initial open house “scoping” meetings. Public open houses held during September and October 2001 in Port Angeles, Forks, Clallam Bay, Quinault, Aberdeen, Silverdale, and Seattle, Washington, and were attended by 161 people.

In addition to the newsletters mailed to individuals and groups on the park’s mailing list, news releases have been sent to approximately 80 media outlets and interested

organizations to keep the general public informed. All newsletters and news releases are posted on the Olympic National Park website.

NPS representatives also met with city and county governments, and state agencies several times throughout the process.

The planning team received more than 500 individual comments in the meetings and in response to the first newsletter. The comments fell into the following categories: resource protection, wilderness management, visitor use and experience, access to park areas, and partnerships. These comments were considered/incorporated into the issues for the plan.

A second newsletter distributed in January 2002 presented the issue-related decisions to be made in the general management plan and invited the public to alternatives development workshops in Shelton, Clallam Bay, Silverdale, Port Angeles, Forks, Amanda Park, Brinnon, and Seattle, Washington. The workshops, held January 28-31, 2002, allowed participants to explore and present their ideas for park zoning and management alternatives. These workshops were attended by 187 people.

The draft alternative concepts for managing the park were delivered in a third newsletter that was distributed in May 2003.

A fourth newsletter was mailed in November 2004, apprising the public of timeline adjustments and current status of the planning effort.

The public input process continued as with the public review and comment on this the draft plan are welcomed. The mailing list for this document included more than 1,150 individuals and groups. Approximately 750 printed versions and 150 CD versions of the

draft plan were distributed. In addition, the draft plan was available from the park's website.

In August 2006, nine open house public workshops were held to summarize what the draft plan included, to provide information on what constituted substantive comments, and to encourage public comment. There were approximately 253 participants. Meetings were held in Sequim (16 participants), Seattle (45), Shelton (29), Silverdale (22), Port Angeles (70), Sekiu (26), Amanda Park (40), Port Townsend (21), and Forks (24).

The National Park Service received approximately 500 comments on the draft plan by mail, e-mail, fax, hand delivery, oral transcript, and the PEPC website. A number of groups / people submitted duplicate comments by different means, and several people commented up to three times. Eight letters were from American Indian tribes; two tribes commented twice. Of the comments, 16 were received from agencies and elected officials, 48 from organizations, and 13 from businesses. The remaining comments were from individuals. Approximately 637 additional individuals responded by using one of seven different form letters. Approximately 827 individuals signed one of three petitions. The public comment period began June 15, 2006, and the original 90-day public comment period was extended another 15 days, closing on September 30, 2006.

The comments from agencies, tribes, interest groups, and businesses are included in Volume 2. Comments from private individuals are summarized in Volume 2 of this document.

CONSULTATION WITH OTHER AGENCIES/ OFFICIALS AND ORGANIZATIONS (TO DATE)

Federal Agencies

U.S. Fish and Wildlife Service and National Oceanic and Atmospheric Administration Fisheries, Section 7 Consultation and Essential Fish Habitat Consultation During the preparation of this document, NPS staff has coordinated informally with the U.S. Fish and Wildlife Service, Western Washington Field Office. The list of threatened and endangered species (see appendix G) was compiled using lists and other information received from the U.S. Fish and Wildlife Service.

In accordance with section 7 of the Endangered Species Act and relevant regulations at 50 CFR Part 402, the National Park Service determined that the management plan requires formal consultation. A biological assessment was prepared by NPS staff and sent to the U.S. Fish and Wildlife Service with a request for a biological opinion (see appendix H). NOAA Fisheries was informally consulted and they determined that project specific consultation for essential fish habitat would be required in the future as more detailed implementation plans are developed. No further essential fish habitat consultation on the General Management Plan is required.

In addition, the National Park Service has committed to consult on future actions conducted under the framework described in this management plan to ensure that such actions are not likely to adversely affect threatened or endangered species.

Washington Islands National Wildlife Refuges. Flattery Rocks and Quillayute Needles National Wildlife Refuges (part of the Washington Maritime National Wildlife Refuge Complex) are within the boundary of Olympic National Park. The U.S. Fish and Wildlife Service and National Park Service

signed a “Memorandum of Understanding” in June 1988 (Agreement No. 9500-80001), which outlines the objectives for the Washington Islands refuges and the obligation of both agencies. Under this agreement, the U.S. Fish and Wildlife Service maintains management and administration responsibilities; regulates refuge uses; monitors wildlife; works with the National Park Service in developing educational information; notifies the National Park Service of site visits; and exchanges information and training pertinent to the Washington Islands refuges. The National Park Service develops informational and educational programs about the Washington Islands refuges; provides law enforcement training for park rangers; monitors trespasses; supports the U.S. Fish and Wildlife Service’s restriction of public and agency access to the refuges; and conducts cooperative scientific research as needed.

Park staff will continue coordination with the U.S. Fish and Wildlife Service for cooperative management of Flattery Rocks and Quillayute Needles in accordance with the “Memorandum of Understanding.”

State Agencies

Washington State Historical Preservation Office, Section 106 Consultation. Agencies that have direct or indirect jurisdiction over historic properties are required by section 106 of the National Historic Preservation Act of 1966, as amended (16 USC 270, et seq.) to take into account the effect of any undertaking on properties eligible for listing in the National Register of Historic Places. To meet the requirements of 36 CFR 800, the National Park Service sent letters to the Washington state historic preservation office (SHPO) and the Advisory Council on Historic Preservation in May 2001 inviting their participation in the planning process.

Under the terms of stipulation VI.E of the 1995 Programmatic Agreement among the National Park Service, the Advisory Council on Historic Preservation, and the National Conference of State Historic Preservation Officers, the National Park Service,

in consultation with the SHPO, will make a determination about which are programmatic exclusions under IV.A and B, and all other undertakings, potential effects on those resources to seek review and comment under 36 CFR 800.4-6 during the plan review process.

Washington State Parks and Recreation Commission. When the intertidal portion of Olympic National Park was transferred from state jurisdiction to the National Park Service in 1986, three covenants were attached to the transfer. These covenants state that (1) the intertidal zone shall be open to the taking of fish and shellfish in conformity with the rules and regulations of the state of Washington, (2) the National Park Service shall consult with the Washington State Parks and Recreation Commission prior to the implementation of any regulation of recreational use of the property, and (3) The National Park Service shall consult with the Washington State Parks and Recreation Commission regarding the adoption of any rules or changes in management policies with respect to the property and shall endeavor to accommodate the state's interest. These covenants are not in conflict with the National Park Service’s exclusive jurisdiction or with the potential NPS decision to institute intertidal reserve zones. The NPS will continue to consult with the state in the future through the rule-making process.

Native American Tribes

The United States has a unique legal relationship with Indian tribal governments as set forth in the Constitution of the United

States, treaties, statutes, executive orders, and court decisions.

There are eight Olympic Peninsula tribes that continue to recognize a relationship to the park based on traditional land use, origin beliefs, mythology, and spiritual beliefs and practices. These tribes are the Lower Elwha Klallam, Jamestown S’Klallam, Port Gamble S’Klallam, Skokomish, Quinault, Hoh, Quileute, and Makah (NPS 2003). The Port Gamble S’Klallam Reservation is outside the park (on the east side of Hood Canal), but this tribe shares traditional territory with the other two Klallam tribes. The ancestors of the tribes today formerly lived throughout the Olympic Peninsula, but ceded their lands to the federal government through treaties in 1855–1856 and now live on reservations along the shores of the peninsula.

The National Park Service must honor its legal responsibilities to American Indian tribes as required by the Constitution of the United States, treaties, statutes, and court decisions.

The Presidential Memorandum of April 29, 1994, addresses the unique legal relationship with Native American tribal governments as set forth in the Constitution of the United States, treaties, statutes, and court decisions. As executive departments and agencies undertake activities affecting Native American tribal rights or trust resources, such activities should be implemented in a knowledgeable, sensitive manner, respectful of tribal sovereignty.

This memorandum also outlines the responsibilities of federal agencies in government-to-government relationships and government to government consultations with tribal governments to ensure that the rights of sovereign tribal governments are fully respected.

There is a special relationship between Federally Recognized Indian Tribes and the Federal Government. The federal

government, including federal agencies such as the National Park Service, has a trust responsibility to protect Indian's rights and advance their interests.

The National Park Service recognizes that indigenous peoples may have traditional interests and rights in lands within the park. The need for government-to-government consultations stems from the historic power of Congress to make treaties with American Indian tribes as sovereign nations. Consultations with American Indians and other Native Americans, such as Native Hawaiians and Alaska Natives, are required by various federal laws, executive orders, regulations, and policies.

As part of the consultation process, letters were sent to the following Native American groups on May 21, 2001, to invite their participation in the planning process:

- Lower Elwha Klallam Tribe
- Hoh Tribe
- Jamestown S’Klallam Tribe
- Makah Tribe
- Quileute Tribe
- Quinault Indian Tribe
- Skokomish Tribe
- Port Gamble S’Klallam Tribe

Meetings were held with the tribal councils and representatives to identify issues of importance to the tribe. The tribes were briefed on the scope of the planning project. Some tribe representatives commented that existing treaty rights should continue to be protected and that interpretation in the park should include the Native American viewpoint.

After the meetings in 2001, the tribes were sent the four newsletters related to the general management plan. The May 2003 newsletter outlined three preliminary draft alternatives for the plan.

In April 2004, the park contacted the eight tribes by mail requesting more meetings on a

government-to-government basis to discuss the general management plan schedule, to seek tribal input about the direction of the plan, and to discuss any questions or concerns that have developed during the planning process.

Meetings were held between September 2004 and July 2005 with the Quileute Tribe (September 28), Jamestown S'Klallam Tribe (September 28), Skokomish Tribe (November 10), Hoh Tribe, (November 12), Lower Elwha Klallam Tribe (November 23), Makah Tribe (December 13), and the Quinault Tribe (July 15, 2005). All tribes had an opportunity to review and comment on the draft plan.

After the release of the DGMP, Olympic National Park contacted all eight tribes in June 2006 to request additional tribal government-to-government consultation meetings. Six tribes requested meetings to discuss issues in the plan and to provide input. The park met with representatives from the Lower Elwha Tribe (July 10), Skokomish Tribe (July 12), Makah Tribe (July 24), Quileute Tribe (July 27), Hoh Tribe (August 16), and the Quinault Indian Nation (September 7 and 26). Eight comment letters were received from American Indian tribes; two tribes commented twice. These letters are included in Volume 2 of this document.

At the request of area tribes, an additional meeting was held in Port Angeles on July 20, 2007, to clarify issues and to discuss their questions and concerns related to the tribal-related sections of the DGMP. Tribes were afforded the opportunity to meet with park staff as a group in the morning to discuss common issues, then to meet individually with park staff in the afternoon. Seven out of eight tribes sent representatives to in this meeting:

- Lower Elwha Klallam Tribe
- Hoh Tribe
- Makah Tribe
- Quileute Tribe
- Quinault Indian Tribe
- Skokomish Tribe
- Port Gamble S'Klallam Tribe

Three tribes, the Hoh Tribe, Quinault Indian Nation, and the Quileute Tribe chose to meet with park staff individually after the group meeting.

While not all the issues the tribes brought forward at this meeting could be resolved within the framework of a general management plan, Olympic National Park will continue to work with the tribes on a government-to-government basis to resolve issues and will fully consider tribal views in future planning and decision-making processes, and during project implementation.

COMPLIANCE REQUIREMENTS

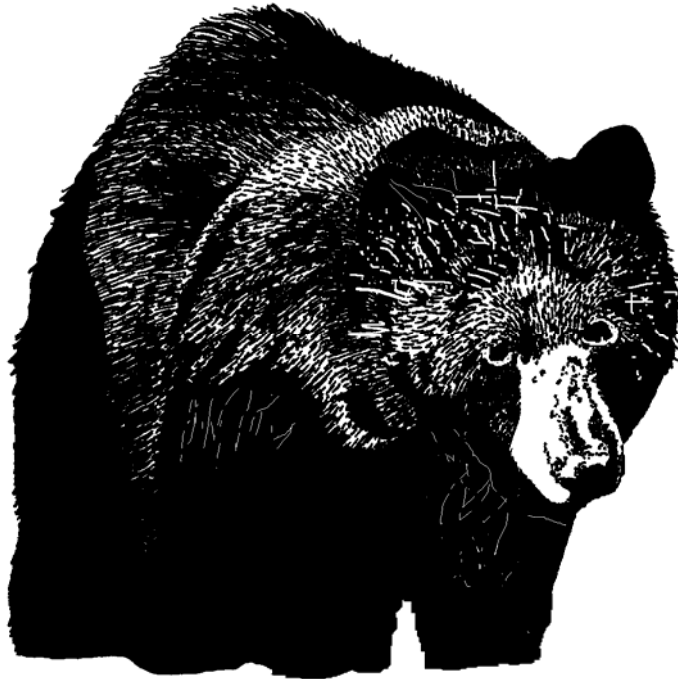
Executive Order 11990 for protecting wetlands directs federal agencies to minimize the destruction, loss, or degradation of wetlands. NPS Director's Order #77-1 (NPS 1998a) and Procedural Manual #77-1 (NPS 1998b) provide the guidelines for implementing this order.

Executive Order 11988 on floodplain management directs federal agencies to reduce the risk of flood loss; minimize the impacts on human safety, health, and welfare; and restore and preserve the natural and beneficial values served by floodplains. The *National Park Service Floodplain Management Guideline* (NPS 1993) provides the procedures for implementing this order. In compliance with this executive order, a floodplain statement of findings was prepared for this general management plan (appendix D). The National Park Service concluded that there were no practicable alternatives for avoiding all impacts on floodplains.

Table 30 below lists sample actions and potential compliance requirements. The list is not all-inclusive and may change based on requirements at the time of project planning and compliance for individual implementation plans.

TABLE 30: COMPLIANCE REQUIRED FOR IMPLEMENTATION OF SPECIFIC ACTIONS

Action	Compliance Requirement
All undertakings affecting historic properties in the preferred alternative.	Review and consultation with affiliated tribes and the state historic preservation officer
Construction involving a waterway	Section 404 permit with Army Corps of Engineers, Section 401 water quality permit through Washington Department of Ecology, consultation with tribes for potential effects to fish species or adjacent tribal lands and waters
Construction or other disturbing activity or habitat for threatened and endangered species or essential fish habitat.	Threatened and endangered species consultation with USFWS and essential fish habitat consultation with NOAA Fisheries and area tribes
Construction involving wetlands or floodplains	Wetlands/Floodplains Statements of findings and consultations with area tribes



AGENCIES AND ORGANIZATIONS RECEIVING A COPY OF THIS DOCUMENT

FEDERAL AGENCIES

Advisory Council on Historic Preservation
U.S. Army Corps of Engineers
U.S. Coast Guard
U.S. Department of Agriculture
 U.S. Forest Service, Olympic National Forest
 Natural Resources Conservation Service
U.S. Department of the Interior
 Ebey's Landing National Historical Reserve
 Klondike Gold Rush National Historical Park - Seattle Unit
 Mount Rainier National Park
 National Park Service, Washington, D.C.
 North Cascades National Park
 San Juan Island National Historical Park
 U.S. Fish and Wildlife Service, Washington Islands National Wildlife Refuge
 U.S. Geological Survey
U.S. Department of Commerce
 National Oceanic and Atmospheric Administration, Olympic Coast National Marine Sanctuary
U.S. Department of Transportation
 Federal Highway Administration, Western Federal Lands Highway Division
U.S. Environmental Protection Agency

NATIVE AMERICAN TRIBAL GOVERNMENTS

Hoh Tribal Business Council
Jamestown S'Klallam Tribe
Lower Elwha Klallam Tribe
Makah Indian Tribal Council
Port Gamble S'Klallam Tribe
Point No Point Treaty Council
Quileute Indian Tribe
Quinault Indian Nation
Skokomish Tribal Council

U.S. SENATORS AND REPRESENTATIVES

U.S. Representative Norm Dicks
U.S. Senator Maria Cantwell
U.S. Senator Patty Murray

STATE OFFICIALS

Christine Gregoire, Washington State Governor
Former Representative Jim Buck, Washington State Legislature
Representative Kevin Van De Wege, Washington State Legislature
Representative Lynn Kessler, Washington State Legislature
Senator James Hargrove, Washington State Legislature

STATE AGENCIES

State of Washington
 Department of Ecology
 Department of Fish and Wildlife
 Department of Natural Resources
 Office of Archaeology and Historic Preservation
 Parks and Recreation Commission
 Department of Transportation

REGIONAL, COUNTY AND LOCAL GOVERNMENTS

City of Aberdeen, Mayor
City of Forks, Mayor
City of Hoquiam, Mayor
City of Port Angeles, Mayor
City of Sequim, Mayor
City of Shelton, Mayor
Clallam County Board of Commissioners

Grays Harbor County Board of
Commissioners
Mason County Board of Commissioners
Jefferson County Board of Commissioners

ORGANIZATIONS AND BUSINESSES

American Forests Resource Council
American Rivers
American Whitewater Association
Backcountry Horsemen of Washington
Bellingham Bares
Brown's Outdoor
Clallam Bay-Sekiu Advisory Council
Clallam Bay-Sekiu Chamber of Commerce
Clallam County Heritage Advisory Board
Clallam County Historical Society
Clallam Economic Development Committee
Conservation Northwest
Evergreen Packgoat Club
Forks Chamber of Commerce
Friends of Lake Crescent
Friends of Miller Peninsula State Park
Friends of Olympic National Park
Green Crow Corporation
Hood Canal Environmental Council
Howard County Bird Club
Hurricane Ridge Winter Sports Club
Interfor Pacific
Jefferson County Historical Society
Juan de Fuca Scenic Byway Association
Klahhane Club
Lake Quinalt Community Action Forum
Llama Ladies
Mason County Historical Society
The May Valley Company
Merrill & Ring
The Mountaineers
National Audubon Society
National Coast Trail Association
National Outdoor Leadership School Pacific
Northwest
National Parks and Conservation Association
Naturist Action Committee
North Cascades Conservation Council
North Olympic Peninsula Visitor and
Convention Bureau
North Olympic Timber Action Committee
Northwest Interpretive Association

Olympia Hiking Club
Olympic Coast Alliance
Olympic Environmental Council
Olympic Forest Coalition
Olympic Park Associates
Olympic Peninsula Audubon Society
Pacific Northwest Trails Association
Peninsula Citizens for the Protection of
Whales
Portac, Inc.
Port Angeles Business Association
Port Angeles Regional Chamber of Commerce
Port Townsend Chamber of Commerce
Public Employees for Environmental
Responsibility
Rayonier
Rochelle Environmental Forestry Consulting
Seacrest Land Development Corp.
Seattle Audubon Society
Seattle Mountaineers
Sequim Dungeness Chamber of Commerce
Sierra Club – Cascade Chapter
Snolsle Natural Foods
Society of American Foresters, North
Olympic Chapter of American Foresters
Sol Duc Valley Packers
Sport Townsend
The Wilderness Society
Washington Environmental Council
Washington Forest Protection Association
Washington's National Park Fund
Washington Native Plant Society
Washington Wilderness Coalition
The Wilderness Society
Wilderness Watch
Wild Salmon Center

LIBRARIES

Daniel J. Evans Library, The Evergreen State
College
Kitsap Regional Library, Bremerton Branch
North Olympic Library System
Clallam Bay Branch
Forks Branch
Port Angeles Branch
Sequim Branch
Peninsula College Library

Port Townsend Public Library
Quilcene Branch
Seattle Public Library
Tacoma Public Library
Timberland Regional Library
Aberdeen Branch
Amanda Park Branch
Hoodsport Branch
Hoquiam Branch
University of Washington Library
William G. Reed Public Library
Wilson Library, Western Washington
University

**CONCESSIONERS AND IN-PARK
BUSINESSES**

ARAMARK
Kalaloch Lodge
Sol Duc Hot Springs Resort
Forever Resorts
Fairholme Store
Hurricane Ridge Cafe and Gift Shop
Lake Crescent Lodge
Hurricane Ridge Public Development
Authority
Hurricane Ridge Winter Sports Club
Log Cabin Resort
Olympic Park Institute
Olympic Raft and Kayak

MEDIA

Newspapers

Forks Forum, Forks, Washington
Kitsap Sun, Bremerton, Washington

Peninsula Daily News, Port Angeles,
Washington
Seattle Post-Intelligencer, Seattle, Washington
Sequim Gazette, Sequim, Washington
The Daily World, Aberdeen, Washington
The Everett Herald, Everett, Washington
The Herald, Bellingham, Washington
The Leader, Port Townsend, Washington
The News Tribune, Tacoma, Washington
The Olympian, Olympia, Washington
The Oregonian, Portland, Oregon
The Seattle Times, Seattle, Washington
The Shelton-Mason Country Journal, Shelton,
Washington
The Spokesman-Review, Spokane, Washington
The Vidette, Montesano, Washington

Radio Stations

KAYO, Aberdeen, Washington
KGY, Olympia, Washington
KIRO, Seattle, Washington
KMAS, Shelton, Washington
KOMO, Seattle, Washington
KONP, Port Angeles, Washington
KPLU, Tacoma/Seattle, Washington
KUOW, Seattle, Washington
KXRO/KDUX, Aberdeen, Washington
Northwest Public Radio, Pullman/Port
Angeles, Washington

Television Stations

KCTS/Seattle, Seattle, Washington
KING-5 Television, Seattle, Washington
KIRO 7, Seattle, Washington
KOMO TV, Seattle, Washington
Peninsula News Network, Port Angeles,
Washington
Q-13 Fox, KCPQ, Seattle, Washington
TVW, Olympia, Washington

INDEX FOR VOLUME 1

- access, i, v, vi-ix, 6, 7, 13, 21, 37, 38, 41, 47, 54, 58, 61, 69, 70, 73, 75, 78-82, 141, 142, 145, 149, 153, 157-160, 163, 165, 167, 196, 219, 220-222, 228, 229, 233-237, 240-242, 268, 271, 273, 274, 281, 283-288, 291, 295, 303, 308, 309, 311-313, 318-325, 334, 337, 346, 348-352, 354, 359-367, 372, 378, 379, 383, 386-389, 391, 392, 394-396, 398, 400-408, 417, 418, 424, 428, 430-439, 441-452, 461, 463
- air quality, 18, 22, 26, 49, 161, 172, 173, 276, 291, 293, 332, 333, 374, 375, 413, 414
- American Indians, 61, 149, 245, 464
- archeological resource, vi, 34, 55, 57, 148, 162, 204, 205, 209, 281, 282, 307, 348, 390, 412, 430, 431
- bald eagle, 30, 188, 190, 303, 344, 385
- Barnes Point, 202, 227, 233, 268, 320, 361, 381, 403
- Beardslee trout, 43, 423, 426
- bicycle, 73, 220, 229, 242, 269, 273, 311, 352, 374, 394, 413, 435, 447
- bicycling, 71, 219, 220, 221, 242, 269, 274, 311, 394, 435
- boat launches, 72, 221, 234, 395, 436
- boating, 53, 71, 72, 199, 221, 222, 312, 353, 354, 395, 436, 445
- boundary, vii, 3, 22, 41, 42, 43, 45-47, 58, 73, 75, 79, 81, 82, 152, 156, 180, 186, 195, 212, 220, 222, 228, 236, 237, 273, 286, 306, 335, 336, 337, 341, 343, 344, 346, 347, 362, 367, 377, 378, 379, 383, 385, 387-389, 393, 404, 419, 423, 426-429, 434, 445, 448, 449, 462
- ~~e~~bins, 35, 36, 176, 194, 196, 205, 209, 223, 234, 298, 447
- campground, 176, 219, 220, 222, 223, 229, 233-237, 241, 270, 312, 343, 353, 361, 364, 381, 403, 404, 406, 421, 426, 437, 444-447
- camping, 53, 57, 69-72, 74, 140, 163, 196, 219, 223, 235, 271, 285, 312, 313, 351, 353, 354, 361, 362, 364, 394, 396, 404-406, 435-437, 444, 445, 448, 449
- carrying capacity, 140, 229
- CCC, 202, 203
- Civilian Conservation Corps, 202, 204, 205
- Coast Guard, 26, 203
- concessioners, 19, 23, 275, 313, 372
- critical habitat, 26, 27, 30, 45, 49, 146, 188, 190-193, 280, 344, 385, 426
- cultural collection, 207, 208, 392
- cultural landscape, viii, 12, 29, 31, 35, 36, 52, 57, 70, 78-81, 148, 149, 153, 162, 196, 204, 206, 209, 271, 281, 282, 308, 348, 349, 381, 391, 422, 431, 432
- cultural resources, iv, vi, vii, ix, 6, 8, 12-14, 17, 22, 32, 33, 37-39, 49, 52, 53, 57, 75, 82, 141, 144, 147-149, 157, 158, 196, 204, 206, 209, 225, 227, 263, 268, 281-283, 293, 308, 311, 330, 331, 334, 347, 373, 376, 394, 401, 412, 415, 435, 442, 446, 456, 457
- desired conditions, v, 8, 13, 14, 17-32, 34-39, 48, 49, 67, 75, 78, 140, 143, 146, 277, 285, 293, 333, 374, 376, 415
- ecosystem management, 49
- elk, 11, 12, 28, 45-47, 156, 185, 186, 201, 212, 221, 341
- Elwha River, 50, 63, 64, 176, 191, 201, 203, 212, 220, 233, 237, 269, 296, 301, 303, 329, 336, 337, 342, 344, 378, 384, 386, 418, 424, 426
- Enchanted Valley Chalet, 202
- endangered species, 8, 13, 21, 26, 30, 49, 52, 54, 146, 171, 191, 193, 462, 466
- environmental justice, 59, 60
- erosion, 26, 27, 52, 63, 142, 145, 146, 163, 175, 176, 179, 181, 209, 219, 229, 235, 269, 273, 278, 279, 294, 295, 298, 299, 307, 312, 313, 322, 324, 335, 336, 338, 339, 343, 346, 348, 351, 352, 359, 362-364, 377, 380, 381, 385, 388, 390, 396, 405, 416, 419, 420, 421, 429, 431, 437, 442, 443, 447, 448
- essential fish habitat, 146, 191-193
- ethnographic resource, vi, viii, 8, 37, 57, 148, 149, 163, 204, 209, 283, 309, 349, 350, 392, 432, 433
- exotic species, 13, 22, 29, 41, 299, 302, 340, 343, 382, 384, 421, 422, 425
- Finley Creek**, 153, 269, 295, 335, 336, 405, 417, 418, 448
- fire, 22, 48, 73, 142, 201-203, 205, 270, 299, 340, 382, 422
- fire management, 22, 48, 270
- fishing, 15, 28, 54, 71, 142, 200, 207, 211, 212, 214, 221-223, 274, 312, 322, 352, 353, 363, 395, 405, 435, 436, 448

- floodplains, v, 8, 24, 52, 56, 61, 62, 78, 145, 161, 171, 176, 179, 295-297, 303, 330, 335-337, 373, 377, 378, 412, 417, 418, 456, 465, 466
- food service, 274, 285, 313, 353, 396, 437
- frontcountry trail, 81, 82, 143, 158, 311, 381, 395, 444-449
- gift shop, 219, 223, 233, 285, 313
- Graves Creek, 195, 204, 220, 224, 236, 237, 239, 335, 352, 364, 405, 417, 448, 449
- hiking, 53, 70, 71, 196, 199, 218, 221, 222, 227, 229, 235, 312, 352, 395, 435, 436, 444
- historic districts, 12, 153, 203, 205, 449
- historic structures, vi, viii, 12, 35, 52, 57, 70, 80, 81, 142, 148, 162, 196, 204, 206, 209, 282, 305, 308, 346, 348, 349, 355, 388, 391, 398, 412, 428, 431, 432, 441, 456
- homesteads, 199, 200, 205, 209
- Humes Ranch, 206, 308, 349, 391, 431, 432
- indicators, 18, 140, 141-143
- Internet, 225, 365, 407, 450
- interpretation, iv, ix, 38, 53, 54, 57, 70, 80, 82, 164, 209, 226, 283, 284, 285, 315, 317, 329, 350, 355, 356, 358, 359, 398-401, 411, 432, 439, 440-442, 455, 464
- intertidal, v-vii, 3, 12, 26, 48, 56, 67, 69, 71, 73, 74, 80-82, 141, 142, 161, 180, 185, 187, 195, 221, 268, 271, 278, 297, 337, 338, 346, 359, 379, 380, 388, 418, 419, 429
- intertidal reserve, v-vii, 48, 67, 69, 71, 73, 74, 80-82, 141, 142, 337, 346, 359, 379, 388, 418, 429
- local economy, 329, 368, 370, 410, 454
- lodging, 57, 69, 70, 140, 203, 219, 223, 235, 237, 274, 285, 313, 353, 354, 363, 374, 391, 396, 403, 413, 431, 437, 444
- Log Cabin Resort, 222-234, 238
- Low Divide Chalet, 202
- management zones, v, vi, ix, 18, 29, 67, 68, 75, 284, 332, 374, 376
- marbled murrelet, 3, 30, 162, 188, 189, 303, 343, 344, 385-387, 426, 427
- marine resources, 26, 315, 355, 358, 395, 398, 399, 436, 439, 440
- maritime, 209
- military presence, 203
- minimum requirement process, 147
- Mission 66, 35, 203
- mitigation, 25, 26, 49, 50, 63, 144, 146, 148, 149, 209, 263, 278, 280, 307, 338, 420, 426, 430
- motel, 223
- motorized, 19, 71, 172, 222, 281, 286, 312, 352, 353, 395, 436
- mountaineering, 71, 72, 199, 200, 221, 312, 352, 395, 435
- museum collection, 38, 57, 147, 149, 208, 263, 283, 284, 309, 350, 392, 393, 433
- National Environmental Policy Act, vi, ix, 55-58, 78, 151, 157, 267, 282
- National Historic Preservation Act, 13, 31, 34-38, 52, 57, 78, 148, 151, 196, 204, 267, 282, 283, 431, 463
- National Oceanic and Atmospheric Administration, 462
- National Register of Historic Places, i, 34, 35, 37, 78-81, 148, 205, 281, 282, 307, 348, 391, 463
- Native Americans, 37, 60, 204, 205, 464
- native species, 28, 29, 72, 144, 145, 188, 221, 421
- natural history, 207, 227, 283, 392, 400
- natural resources, iii, vi, vii, ix, 18, 20, 24, 32, 48, 52, 75, 157, 159, 162, 164, 172, 195, 206, 225, 263, 276, 279, 317, 330, 347, 356, 357, 359, 373, 389, 397-401, 412, 438-442, 445, 456
- night sky, 20, 61, 62, 281
- nonmotorized, 49, 71, 72, 222, 273, 286, 312, 353, 395, 436
- nonnative plants, 56, 146, 184, 340, 382, 383, 385, 423, 426
- nonnative wildlife, 188
- northern spotted owl, 3, 30, 50, 185, 188, 189, 271, 272, 303, 344, 386, 426
- Olympic Discovery Trail, 269, 273, 313
- Olympic Hot Springs, 201-203, 220, 233, 298, 299, 336, 338, 339, 352, 353, 378, 380, 381, 395, 417, 420, 422, 436, 444
- Olympic Park Institute, 48, 223, 227, 233, 234, 269, 313, 315, 316, 355, 357, 398, 439, 440
- orientation, vi, vii, ix, 39, 57, 58, 71, 75, 164, 225, 226, 229, 285, 314-316, 355, 357-359, 397, 398, 400, 439, 441, 442

- outreach, iv, 38, 39, 53, 71, 79, 80, 158, 164, 316, 354, 357, 359, 397, 399, 402, 438, 440, 443
- park operations, 18, 20, 48, 58, 63, 69, 144, 146, 148, 161, 167, 237, 293, 297, 301-303, 329, 330, 333, 338, 342-344, 362, 372, 374, 375, 386, 391, 402, 403, 411, 413, 415, 420, 426, 431, 444, 445, 449, 455, 456
- parking, 39, 63, 71, 73, 140, 141, 143, 145, 164, 165, 225, 228, 233-235, 237-240, 263, 268-270, 274, 286, 287, 298, 299, 308, 310, 314, 317-325, 349, 355, 359-364, 366, 367, 381, 385, 391, 400-408, 421, 425, 426, 432, 434, 442-451
- partnership, i, 354, 397, 406, 438, 446, 449
- permits, 8, 142, 143, 202, 222, 305, 346, 387, 388, 429
- personal watercraft, 221, 222
- picnicking, 274
- primeval wilderness, v, 67, 163, 346, 387, 428, 437
- primitive wilderness, v, 67, 346, 387, 428
- public transit, 241
- Quinault Indian Reservation, 213
- ranger station, 53, 71, 73, 153, 173, 194-196, 201, 203-205, 209, 221, 233-237, 271, 291, 293, 305, 306, 322, 334, 346, 347, 364, 376, 388, 406, 415, 428, 446
- regional economy, 326, 328, 329, 368, 370, 372, 409, 452
- resorts, 35, 36, 202, 209, 235, 274
- restoration, i, 25, 36, 39, 50, 56, 63, 70, 76, 78, 79, 82, 141, 145, 146, 263, 268, 269, 271, 295-299, 313, 315, 317, 335-340, 342, 351-353, 355, 358, 366, 377-382, 384, 385, 398, 400, 417-422, 424, 433, 439, 441, 442, 449, 451
- Rialto Beach, 218, 228, 234, 235, 239, 319, 321, 334, 335, 362, 404, 436, 446
- rivers, 3, 12, 50, 62-64, 70, 141, 153, 176, 179, 187, 190-193, 195, 199-202, 212-214, 221-223, 228, 234, 284, 295, 301, 303, 304, 311, 312, 332, 335, 336, 342, 344, 385, 386, 394, 425, 427, 435
- Rosemary Inn, 36, 48, 206, 223, 269, 308, 349, 391, 431, 432
- RV sites, 223
- salmon, 3, 46, 63, 153, 176, 186-188, 191, 192, 212, 213, 220, 221, 272, 343, 385
- scenic resources, 284, 373
- scoping, ix, 52, 55, 67, 461
- Section 106, 282, 283, 463
- Singers Tavern, 202
- skiing, 53, 54, 163, 204, 222, 312, 353, 354, 396, 436, 437, 444
- snowshoeing, 222, 312, 353, 395, 436, 444
- socioeconomic, ix, 58-60, 144, 171, 243, 268, 274, 328, 370
- soil resources, 27, 55, 161, 278, 298, 381
- soils, 18, 27, 56, 62, 141, 144, 145, 161, 180-182, 278, 298, 338, 339, 380, 381, 412, 420, 421
- soundscape, 55, 141, 142, 174, 277, 281, 293, 294, 334, 376, 415, 416
- Spruce Railroad Trail, 221, 234, 238, 242, 269, 273, 312, 352, 394, 395, 403, 435, 444
- steelhead, 3, 176, 186, 221
- stock use, 48, 71, 72, 159, 163, 199, 221, 306, 311, 347, 352, 388, 395, 429, 436, 437
- sustainable design, 59, 61, 144
- swimming, 63, 71, 222, 223, 312, 353, 395, 436
- threatened and endangered species, 8, 21, 26, 30, 52, 193, 462, 466
- threatened species, 3, 12, 303
- tourism, i, vi, 80, 268, 287, 292, 310, 326, 329, 351, 368, 370, 393, 394, 434, 438, 452
- traditional tribal activities, 209
- traditional use, 149, 157, 349, 392, 432
- traffic, 49, 165, 172, 199, 219, 221, 229, 237, 240, 241, 274, 286, 287, 291-293, 311, 318, 319, 321-325, 332-334, 363-365, 374-376, 406-408, 413-416, 447, 451
- trails, vi, 31, 36, 39, 49, 53, 54, 69, 70, 72, 73, 78, 79, 81, 82, 140-143, 145, 157-159, 165, 179, 194, 195, 199, 201-203, 205, 218-221, 225, 226, 229, 233-237, 242, 263, 270, 274, 298-301, 305-308, 311, 312, 314, 316, 317, 320, 325, 332-334, 338-340, 342, 343, 346-349, 352, 355, 358-361, 363, 365, 372, 376, 380-382, 387-391, 394, 395, 397, 398, 400-402, 405-408, 415, 419-423, 428-432, 435, 436, 438, 439, 441-444, 447, 448, 450, 451
- transportation, iv, viii, 18, 54, 140, 158, 159, 165, 228, 241, 242, 268, 273, 274, 281, 286, 287, 291, 318, 319, 323-325, 359, 360, 362, 363, 365, 366, 401, 403, 406-408, 442, 444, 447, 449, 450-452

- tribes, iv, viii, 4, 5, 7, 14, 15, 26, 34, 37, 39, 53, 60, 80, 82, 148-150, 207, 211, 214, 263, 307, 309, 349, 350, 354, 357, 392, 397, 399, 401, 402, 430, 432, 433, 438, 440, 441, 443, 464-466
- U.S. Coast Guard, 26
- U.S. Fish and Wildlife Service, 8, 12, 26, 30, 51, 184, 188, 191, 272, 276, 280, 426, 462, 463
- U.S. Forest Service, 32, 43, 194, 201, 202, 206, 226, 228, 236, 237, 271, 291, 316, 332, 356, 359, 374, 399, 401, 413, 440, 442
- user capacity, 140, 141, 143, 286
- vegetation, 22, 56, 141, 142, 143-146, 153, 162, 183, 205, 206, 219, 276, 279, 282, 291, 298-300, 305, 332, 339-341, 373, 374, 380-382, 412, 413, 420-423
- vehicles, 6, 144, 172, 218, 233, 236, 237, 239-241, 291, 293, 319, 320, 324, 332, 334, 344, 352, 355, 360, 365, 374, 376, 406, 413, 415, 444, 445, 450
- viewsheds, 21, 26, 209
- visitation, i, iv, vi, vii, 39, 53, 57, 69, 79, 80, 82, 140, 160, 161, 163-165, 180, 203, 209, 216, 218, 225, 226, 237, 238, 257, 284-286, 291, 293, 294, 297, 299, 305, 306, 309-311, 318-323, 325, 337, 345, 351, 353, 359-361, 364-367, 379, 387, 390, 393-395, 399-404, 406, 413, 419, 428, 433, 434, 440-445, 447, 449-452
- visitor centers, 71, 80, 140, 141, 143, 164, 223, 227, 263, 365
- visitor experience, i, iii, iv, vi, vii, ix, 5, 14, 19, 32, 39, 49, 53, 54, 61, 81, 82, 140-144, 146, 162-164, 223, 240, 241, 268, 276, 285, 286, 290, 305, 306, 311, 313, 316, 317, 319, 347, 353, 354, 358, 359, 367, 389, 392, 396, 399-401, 430, 434, 436, 437, 441, 442, 449, 451
- visitors with disabilities, 219, 229, 312, 319, 324, 352, 360, 361-363, 365, 403
- visual intrusions, 149
- Washington Department of Natural Resources, 42, 45, 153, 272
- Washington Department of Transportation, 228, 273
- water quality, 23, 43, 45, 46, 49, 50, 62, 63, 141, 142, 145, 153, 191, 269, 276, 297, 338, 379, 417, 419
- water resources, 21, 23, 55, 62, 145, 146
- watershed, 42, 45, 50, 63, 179, 201, 212, 339, 341, 344, 378, 381, 383, 385, 417, 448
- wetlands, 8, 18, 25, 56, 145, 161, 179, 180, 191, 276, 295-297, 336, 337, 378, 379, 417, 418, 465, 466
- wild and scenic river, 50, 64, 153
- wilderness, i, iv-ix, 3, 5-7, 12-14, 17, 22, 29, 31, 32, 35, 36, 39, 41, 48, 49, 52-55, 57, 64, 67-72, 74, 75, 78-82, 140, 142-144, 146, 147, 151, 152, 157-159, 161-163, 172, 175, 176, 183, 194-196, 199, 218-223, 225, 228, 229, 235, 242, 263, 268, 270, 271, 277, 280, 281, 293, 294, 297, 299, 302, 303, 305, 306, 308, 311, 312, 314, 332-335, 337-340, 343-348, 351, 352, 354, 355, 357-360, 374, 376, 377, 379, 381, 382, 384, 386-391, 394-397, 400-402, 404, 406, 412, 413, 415, 416, 419-422, 425, 426, 428-431, 433-438, 441, 443, 445, 449, 450, 461
- wilderness trail, v-vii, 67, 69, 70, 79-82, 157, 163, 219, 221, 270, 306, 311, 345-347, 352, 387-390, 394-396, 428, 429, 435, 445, 449
- wilderness values, iv, vi, viii, ix, 5, 6, 32, 49, 53, 68, 162, 199, 268, 305, 306, 346, 347, 348, 354, 357, 388-390, 412, 428-430, 438
- wildlife, 11, 21, 28, 30, 53, 56, 69, 71, 146, 153, 162, 185, 187-189, 195, 196, 199, 206, 218-220, 263, 271, 276, 279-281, 300-302, 304, 341-345, 353, 373, 383-386, 395, 412, 423, 424-426, 436, 463
- winter use, 312, 353, 395, 436
- World War II, 202, 203, 209, 210



As the nation's principal conservation agency, the Department of the Interior has responsibility for most of our nationally owned public lands and natural resources. This includes fostering sound use of our land and water resources; protecting our fish, wildlife, and biological diversity; preserving the environmental and cultural values of our national parks and historical places; and providing for the enjoyment of life through outdoor recreation. The department assesses our energy and mineral resources and works to ensure that their development is in the best interests of all our people by encouraging stewardship and citizen participation in their care. The department also has a major responsibility for American Indian reservation communities and for people who live in island territories under U.S. administration.

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