



ASSESSMENT OF ACTIONS HAVING AN EFFECT ON HISTORIC PROPERTIES

A. DESCRIPTION OF UNDERTAKING

1. Park: Denali National Park and Preserve

2. Project Description:

Project Name: Land Exchange in Kantishna - NPS & Kantishna Roadhouse (Doyon Tourism Inc)

Prepared by: Phoebe Gilbert **Date Prepared:** 10/18/2017 **Telephone:** 907-683-9540

PEPC Project Number: 68304

Locations:

County, State: Denali Borough, AK

Geographic Marker: MP 91 (Milepost)

Describe project:

Exchange Parties: National Park Service and Doyon Tourism, Inc

This categorical exclusion in addition to the associated reports and figures (please see attached documents in PEPC) describes a federal action to exchange of two parcels of land between Doyon Tourism, Inc (Doyon) and the National Park Service (NPS) in the Kantishna area of Denali National Park and Preserve.

The project involves acquisition of an approximately 17.8 acre parcel of the Galena Lode Claim (Galena) by the NPS. In exchange, Doyon would acquire title to up to 8.5 acres of federal lands adjoining the Kantishna Roadhouse property, including title to the Roadhouse Historic Site, built in 1919. A cash adjustment to equalize the values may be made by the owner of the less value property to bring the exchange to equal value. Conditions of the exchange would prohibit the development of any additional guest lodging, industrial uses, or commercial resource extraction on the part of Doyon or any other future owner. Details of the conditions of the exchange are found in the exchange agreement (attached in PEPC).

Much of the land to be transferred to Doyon has been used by Doyon under a special use permit in support of lodge operations since the facility opened in 1983 and includes roads and buildings. This exchange places land that is already developed into private ownership while placing undeveloped land under NPS management.

Purpose

The purpose of this exchange is for the NPS to acquire and protect approximately 17.8 acres at the Galena parcel, thereby precluding development at a highly visible location on the Denali Park Road (approximately milepost 91.7). This action would address a need to clarify operational and management responsibilities on the part of both the NPS and Doyon with respect to maintenance, access, and cultural and natural resource protection on the Roadhouse Addition parcel. The authority for this exchange is section 1302(h) of the Alaska National Interest Lands Conservation Act (ANILCA, 16 U.S.C. 3192(h)) and Denali National Park Improvement Act, Public Law 113-33.

Project Details

The NPS would manage the Galena property as any other undeveloped area in the 1980 additions to Denali. Due to the steep terrain on the parcel and the existence of cultural sites, the NPS does not have plans to develop any visitor facilities. Both the Park Road and Skyline Drive (aka Quigley Ridge Road) pass through the parcel. Skyline Drive is a primitive route used to access park lands and inholdings located east of Kantishna.

Both parcels being considered are known to contain cultural resources related to Kantishna's mining history. The Roadhouse Addition contains the 1919 Roadhouse Historic Site, a two-story log structure (Historic Roadhouse), outhouse, and archaeological pit feature, as well as other sites. Cultural sites including adits (closed) and mining implements are found on the Galena parcel.

NPS' current management plan of the Historic Roadhouse is benign neglect, which would result in eventual deterioration of the building and associated features.

Under the exchange, the Roadhouse Historic Site would come under private ownership. It is an adverse effect per the National Historic Preservation Act (NHPA) to relinquish cultural resources. Additionally, without a preservation plan in place, and Historic Roadhouse would be removed from the National Historic Registrar.

To ensure that the land exchange would not diminish management of the Historic Roadhouse, NPS would take the following steps:

- NPS would enter a five-year Memorandum of Agreement (MOA) with the State Historic Preservation Office (SHPO) that outlines mitigation measures, such as documentation of the structure, that would be inherited by Doyon with the exchange.
- NPS would work with Doyon to relist the Historic Roadhouse on the National Historic Registrar.
- Once sold, Doyon could continue the current management approach or could opt to stabilize, rehabilitate, or reconstruct the Historic Roadhouse and related sites. If choosing to do so, they must abide by the Secretary of Interior's Standards for the Treatment of Historic Properties.

Following the exchange, undiscovered cultural sites on the parcels would remain the property of the United States and would be assessed for subsequent treatment or disposition by park resources staff.

Area of potential effects (as defined in 36 CFR 800.16[d])

see attached report

3. Has the area of potential effects been surveyed to identify historic properties?

☐ No

☒ Yes

Source or reference:

4. Potentially Affected Resource(s):

Archeological Resources Present: Yes

Historical Structures/Resources Present: Yes

Cultural Landscapes Present: Yes

Ethnographic Resources Present: No

5. The proposed action will: (check as many as apply)

☒ Yes Destroy, remove, or alter features/elements from a historic structure

☐ No Replace historic features/elements in kind

☐ No Add non-historic features/elements to a historic structure

☐ No Alter or remove features/elements of a historic setting or environment (inc. terrain)

☐ No Add non-historic features/elements (inc. visual, audible, or atmospheric) to a historic setting or cultural landscape

☐ No Disturb, destroy, or make archeological resources inaccessible

☐ No Disturb, destroy, or make ethnographic resources inaccessible

☐ No Potentially affect presently unidentified cultural resources

Yes Begin or contribute to deterioration of historic features, terrain, setting, landscape elements, or
_____ archeological or ethnographic resources

Yes Involve a real property transaction (exchange, sale, or lease of land or structures)

_____ Other (please specify): _____

6. Supporting Study Data:

(Attach if feasible; if action is in a plan, EA or EIS, give name and project or page number.)

B. REVIEWS BY CULTURAL RESOURCE SPECIALISTS

The park 106 coordinator requested review by the park's cultural resource specialist/advisors as indicated by check-off boxes or as follows:

[X] 106 Advisor

Name: Phoebe Gilbert

Date: 08/24/2020

Check if project does not involve ground disturbance []

Assessment of Effect: _____ No Potential to Cause Effect _____ No Historic Properties Affected _____ No Adverse
Effect _____ X _____ Adverse Effect _____ Streamlined Review

Recommendations for conditions or stipulations:

Doc Method: Standard 4-Step Process

No Reviews From: Curator, Archeologist, Historical Architect, Historian, Other Advisor, Anthropologist, Historical
Landscape Architect

C. PARK SECTION 106 COORDINATOR'S REVIEW AND RECOMMENDATIONS

1. Assessment of Effect:

_____ No Potential to Cause Effects
_____ No Historic Properties Affected
_____ No Adverse Effect
_____ X _____ Adverse Effect

2. Documentation Method:

[X] A. Standard 36 CFR Part 800 Consultation

Further consultation under 36 CFR Part 800 is needed.

[] B. Streamlined Review Under the 2008 Servicewide Programmatic Agreement (PA)

The above action meets all conditions for a streamlined review under section III of the 2008 Servicewide PA for Section 106 compliance.

Applicable Streamlined Review Criteria

(Specify 1-16 of the list of streamlined review criteria.)

[] C. Undertaking Related to Park Specific or Another Agreement

The proposed undertaking is covered for Section 106 purposes under another document such as a park, region or statewide agreement established in accord with 36 CFR 800.7 or 36 CFR 800.14.

[] D. Combined NEPA/NHPA Process

Process and documentation required for the preparation of an EA/FONSI or an EIS/ROD to comply with Section 106 is in accord with 36 CFR 800.8.c.

[] E. Memo to Project File

3. Consultation Information

SHPO Required: Yes

SHPO Sent: Sep 20, 2017

SHPO Received: Oct 5, 2017

THPO Required:

THPO Sent:

THPO Received:

SHPO/THPO Notes:

Advisory Council Participating: No

Advisory Council Notes:

Additional Consulting Parties: No

4. Stipulations and Conditions: Following are listed any stipulations or conditions necessary to ensure that the assessment of effect above is consistent with 36 CFR Part 800 criteria of effect or to avoid or reduce potential adverse effects.

5. Mitigations/Treatment Measures: Measures to prevent or minimize loss or impairment of historic/prehistoric properties: (Remember that setting, location, and use may be relevant.)

No Assessment of Effect mitigations identified.

6. Assessment of Effect Notes:

D. RECOMMENDED BY PARK SECTION 106 COORDINATOR:

Compliance Specialist:

NHPA Specialist

Phoebe Gilbert

Date:

E. SUPERINTENDENT'S APPROVAL

The proposed work conforms to the NPS *Management Policies* and *Cultural Resource Management Guideline*, and I have reviewed and approve the recommendations, stipulations, or conditions noted in Section C of this form.

Signature

Superintendent:

Date:

Denice Swanke