United States Department of the Interior National Park Service

Mammoth Cave National Park

NATIONAL SERVICE

## Appendix II

# Visitor Use Value Analysis

For the Comprehensive Trail Management Plan (Draft) - 2007

### VALUE ANALYSIS - Mini VA

Park: <u>Mammoth Cave National Park</u>			
Project: <u>Comprehensive Trail Managemen</u>	nt Plan		
Date: <u>1-31-07</u>			
Project Element Evaluated: <u>Trail Use Alternatives</u>			
Phase I - Information:	Phase II - Function	Analysis	
Background Information/Special Concerns/Constraints/Previous	Functional Analysis/Des	scription of the Present	Proposal:
Decisions/Description of Present Proposal/Design Assumptions	Active Verb	Noun	
See Scoping Statement	1		
	2.		
	3 4		
	2 3 4		

#### **Phase II - Creativity (Alternatives):**

#	Alternative (Brainstormed)	Action ( consider further, reject and why)
1	No Action	Rejected
2	Shared Use Year round	Consider further
3	Shared use seasonal	Consider further
4	New bicycle trail	Consider further
5	Bicycle use on First Creek Trail	Consider Further
6		

#### **Phase IV - Evaluation**

#### **Evaluation Sub-Factors or Variables ():**

#	Evaluation Variables or Sub-factors	Definition of Variable or Sub-factors
1	Protect Public and Employee Health, Safety, and Welfare	
2	Protect Natural and Cultural Resources	
3	Provide for Visitor Enjoyment through Improved Educational and Recreational Opportunities	
4	Improve Operational Efficiency, Reliability and Sustainability	
5		

Several evaluation methods can be used. Choosing by Advantages (CBA) matrix is attached. Standard Line Item CBA Factors in attached matrix.

Phase V - Development (Confirm proposal feasibility, Initial and Life Cycle Costs):

All alternatives are feasible; life cycle costs does not apply.

Phase VI - Recommendation & (Recommendations, Preferred Alternative's Advantages, Benefit-Cost Issues Why should we do it?):

Alternative 5 is recommended and had the highest score.

**Phase VII - Implementation** (Considerations and Options for Implementation, Next steps, Who does what?)

Pending plan approval and, then, funding

#### **Study Team Members**

Discipline	Name	Organization	Phone
Facilitator:	Larry Johnson & Ken Kern	Mammoth Cave National Park	270-758-2150/270-758-2187
Park Management	Pat Reed	Mammoth Cave National Park	270-758-2184
Park Management	Bruce Powell	Mammoth Cave National Park	270-758-2186
Public Information	Vickie Carson	Mammoth Cave National Park	270-758-2192

#### Summary of Improvements, Cost Savings and Study Costs (All are reported to OMB)

Project Improvements e.g. increased benefit or importance of advantage

N/A

Cost Savings e.g. of the recommended VA proposals, which are to be implemented

N/A

Study Costs e.g. What costs were charged to project accounts?, What was the value of donated time?

## MAMMOTH CAVE NATIONAL PARK - CTMP

**DRAFT** -- Choosing by Advantages -- **DRAFT** 

COMPONENT;			FUNCTION:					
FACTOR		ALTERNATIVES						
Alternative 2: Shared use year round on Sal Hollow	Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers					
FACTOR 1 Protect Public and Employee Health, Safety and Welfare								
Attribute: a characteristic or consequence of one alternative	<ul> <li>Shared use between hikers, horses, bikes year round. Perceived safety concerns re: mixed use LEAST PREFERED</li> <li>Some single track trail</li> <li>Some double track trail</li> <li>Requires road crossing</li> </ul>	<ul> <li>Shared trails between hikers, horses, bikes part of the year Perceived safety concerns re: mixed use are reduced</li> <li>Some single track trail</li> <li>Some double track trail</li> <li>Requires road crossing</li> <li>Provides a horse-free trail and campsite part of the year</li> </ul>	<ul> <li>New trail for hikers and bikers only; horses use separate trails. Perceived safety concerns re: mixed use are reduced</li> <li>Single track trail</li> <li>Requires road crossing</li> <li>Provides a horse-free trail</li> <li>Multiple loops w/ varying levels of expertise</li> <li>Potential for future section of double track trail</li> <li>Shared use on access trail</li> </ul>	<ul> <li>Changes use of First Creek Trail to hikers and bikers only. Perceived safety concerns re: mixed use are reduced</li> <li>Single track trail</li> <li>Provides a horse-free trail and campsites</li> <li>Bike use on Houchins Ferry road may increase</li> <li>Potential for future section of double track trail</li> </ul>				

				FUNCTION	APPENDIX II
COMPONENT;	I			FUNCTION:	
FACTOR			ALTERNATIVES		
FACTOR 1 Drotost public and	Alternative 2: Shared use year round on Sal Hollow	10	Alternative 3: Shared use seasonally on Sal Hollow • Provides high level 50	Alternative 4: Construct New Bike/Hike Trail on Northside • Increased variety of 95	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers
FACTOR 1 Protect public and employee health, safety, and welfare. Advantage: a difference between the attributes of two alternatives.	<ul> <li>Provides for maximum recreational use of trails</li> <li>Provides some double track trail for family bike use</li> </ul>	10	<ul> <li>Provides high level of recreational use of trails</li> <li>Provides horse-free trail and campsite for part of the year</li> <li>Reduces interaction between user groups</li> <li>Shared use concerns are reduced</li> </ul>	<ul> <li>Increased variety of trail difficulty</li> <li>Provides horse-free trail</li> <li>Reduces interaction between user groups</li> <li>Shared use safety concerns are substantially eliminated</li> </ul>	<ul> <li>Provides horse-free trail and campsite</li> <li>Reduces interaction between user groups</li> <li>Shared use safety concerns are eliminated; this alternative provides the clearest division of trail user groups.</li> <li>GREATEST ADVANTAGE; PARAMOUNT ADVANTAGE.</li> <li>Eliminates horses crossing secondary road</li> </ul>
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COMPONENT;			APPENDIX FUNCTION:				
FACTOR	ALTERNATIVES						
TACION	Alternative 2: Shared use year round on Sal Hollow	Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers			
FACTOR 2 - Protect Natural and• Cultural Resources							
Attribute: a characteristic or consequence of one alternative	<ul> <li>Use of and impact to Sal Hollow trail increases</li> <li>Trail impacts decrease on other trails</li> <li>No new trail construction</li> <li>Increases horse waste on Sal Hollow (exotic species, water quality concerns)</li> <li>Mixed year round use promotes ruts, braiding, and mud bogs</li> </ul>	<ul> <li>Increases trail impacts on Sal Hollow part of the year</li> <li>Decreases trail impacts for part of the year</li> <li>No new trail construction</li> <li>Reduces number of users on Sal Hollow for part of the year</li> <li>Reduces horse waste on Sal Hollow for part of the year (exotic species, water quality concerns)</li> <li>Mixed use during part of the year promotes ruts, braiding, and mud bogs</li> <li>Seasonal closure to horses promotes sustainability</li> </ul>	<ul> <li>Requires new trail construction; impacts undeveloped park resources; increases the footprint of development in the park. LEAST PREFERED.</li> <li>New use in additional park area</li> <li>Requires a spur connector trail to Maple Springs Trailhead</li> <li>Constructed to sustainable standards</li> <li>Volunteer maintenance shifts from Sal Hollow to new trail</li> </ul>	<ul> <li>Bike use will require some trail reroute (Temple Hill area)</li> <li>Increases horse use on other trails</li> <li>Eliminates horse use in the First Creek drainage</li> <li>Change in use could potentially affect wintering eagles</li> <li>Volunteer maintenance shifts from Sal Hollow to First Creek trail</li> </ul>			

COMPONENT;					
COMPONENT;				FUNCTION:	
FACTOR			ALTERNATIVES		_
	Alternative 2: Shared use year round on Sal Hollow		Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers
FACTOR 2 - Protect Natural and Cultural Resources Advantage: a difference between he attributes of two alternatives		65	<ul> <li>No additional construction required</li> <li>Does not disturb undeveloped resources</li> <li>Reduces horse waste seasonally</li> <li>Reduces resource impacts seasonally</li> <li>Reduces number of visitors seasonally</li> <li>No change in current impacts to eagles</li> <li>Seasonal closure to horses promotes sustainability</li> </ul>	<ul> <li>Reduces trail use on Sal Hollow</li> <li>Eliminates bikes on Sal Hollow</li> <li>No change in current impacts to eagles</li> <li>No horse impacts on this trail: tread wear; exotic species concerns; water quality concerns</li> <li>New trail condition is maintained by volunteers</li> </ul>	
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COMPONENT;			FUNCTION:	
FACTOR		ALTERNATIVES		
FACTOR 3 - Provide for Visitor Enjoyment through Improved Educational and Recreational Opportunities	Alternative 2: Shared use year round on Sal Hollow	Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers
Attribute: a characteristic or consequence of one alternative	<ul> <li>Sal Hollow is open to mixed use, even though users have expressed they don't prefer mixed use of trails LEAST PREFERRED.</li> <li>No horse-free campsites</li> <li>Mixed use year round promotes ruts, braiding, and mud bogs</li> <li>Year round: 60 miles for horses and hikers; 13 miles for bikes, including 6.9 miles of single-track</li> <li>Many options for loop trails</li> <li>Easy access to trailhead, parking, restroom, picnic tables, group camping area</li> <li>Capacity for year round use is less than Alternative 4; greater than Alternatives 3 &amp; 5</li> </ul>	<ul> <li>Sal Hollow is open to mixed use seasonally, event though users have expressed they don't prefer mixed use of trails</li> <li>No horse-free trails for part of the year</li> <li>No horse-free campsites for part of the year</li> <li>60 miles for horses and hikers; 13 miles for bikes, including 6.9 miles of single track; 9 miles closed to horses seasonally.</li> <li>Fewer options for loops, seasonally.</li> <li>Easy access to trailhead, parking, restrooms, picnic tables, group camping area</li> <li>Places fewer users on the trail in weather conditions that promote ruts, braiding, and mud bogs</li> <li>Use is limited part of the year.</li> </ul>	<ul> <li>Provides new opportunities for hikers and bikers</li> <li>Provides horse-free trails</li> <li>Multiple loops provide variety in trail length and difficulty</li> <li>Provides potential for future horse-free campsite</li> <li>Year round: 60 miles for horses; 66 miles for hikers; 6 miles for bikes (all single track).</li> <li>Provides a short loop on the northside</li> <li>Implementation time required</li> <li>Potential for future section of double track trail</li> <li>Shared use on access trail</li> <li>Easy access to trailhead, parking, restrooms, picnic tables, group camping area</li> </ul>	<ul> <li>Eliminates horse use on First Creek Trail, campsites</li> <li>Provides horse-free trails</li> <li>No viewing of First Creek Lake by horse riding</li> <li>Single track trail</li> <li>Fewer miles for bikes</li> <li>Year round: 53 miles for horses; 60 miles for hikers; 7 miles for bikes, including 5.5 miles of single track.</li> <li>Isolated/remote area of park</li> <li>Access via two trailheads</li> <li>No loop</li> <li>Implementation time required</li> <li>Potential for future section of double track trail</li> <li>Significantly further from visitor center area</li> <li>This alternative has the lowest capacity for year round use</li> </ul>

COMPONENT; FACTOR FACTOR 3 - Provide for Visitor Enjoyment through Improved	Alternative 2: Shared use year round on		ALTERNATIVES	FUNCTION:	
FACTOR 3 - Provide for Visitor	Shared use year round on				
	Shared use year round on				
Educational and Recreational Dpportunities Advantage: a difference between he attributes of two alternatives	<ul> <li>Sal Hollow</li> <li>Increases miles of horse trails and loops</li> <li>Provides longer loop rides for horses</li> <li>Easy access to trailhead, parking, restroom, picnic tables, group camping area for all user groups</li> </ul>	20	<ul> <li>Alternative 3: Shared use seasonally on Sal Hollow</li> <li>Increases miles of horse trails and loops for part of the year</li> <li>Provides bike/hike only trail for part of the year</li> <li>Provides longer loop rides from Maple Springs for part of the year</li> <li>Maintains better trail conditions on Sal Hollow</li> <li>Provides single track trail part of the year</li> <li>Decreases mixed use</li> </ul>	<ul> <li>(hikers/bikers do not encounter horses or horse waste), excepting the access trail.</li> <li>Reduces mixed use</li> <li>Increases horse trail mileage</li> <li>Increases loops for all user groups</li> <li>Increases miles of trail in park</li> <li>Multiple loops provide variety in trail length and difficulty for bikers</li> <li>Provides short loop on northside</li> </ul>	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers70• Horse-free trails and campsites (hikers/bikers do not encounter horses or horse waste)70• Increases miles and loops for horses70• Isolated/remote area of park9• Single track trail• Access via two trailheads• Maintains better tread condition on First Creek trail
	•		<ul> <li>Decreases mixed use for part of the year</li> <li>Easy access to trailhead, parking, restroom, picnic tables, group camping area</li> </ul>	<ul> <li>Easy access to trailhead, parking, restroom, picnic tables, group camping area</li> <li>Provide potential for future horse-free campsite</li> <li>Maintains better tread conditions on new trail</li> <li>Largest recreational capacity for year round use. GREATEST ADVANTAGE.</li> </ul>	•

COMPONENT;			FUNCTION:	
FACTOR		ALTERNATIVES		
Alternative 2: Shared use year round on Sal Hollow	Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers	
FACTOR 4 - Improve Operational Efficiency, Reliability and Sustainability				
Attribute: a characteristic or consequence of one alternative	<ul> <li>Facilitates visitor contacts</li> <li>More concentrated use</li> <li>Patrol area remains the same</li> <li>Maintenance mileage and facility management remain the same</li> <li>Requires increased tread maintenance</li> <li>Volunteer efforts may be compromised by mixed use</li> </ul>	<ul> <li>Facilitates visitor contacts</li> <li>More concentrated use part of the year</li> <li>Patrol area remains the same</li> <li>Maintenance mileage and facility management remain the same</li> <li>Seasonal closure to horse promotes sustainability of trail</li> <li>Increases need for and coordination of visitor information media</li> <li>Increases regulatory complexity</li> <li>Seasonal closure to horse enhances volunteer trail maintenance efforts</li> </ul>	<ul> <li>Disperses use</li> <li>Requires greatest oversight and management: new trail construction; maintenance mileage increases; increases facility management.</li> <li>LEAST PREFERED.</li> <li>Patrol area increases</li> <li>Facilitates enforcement</li> <li>Reduces shared use and perceived conflicts</li> <li>Increases need for and coordination of visitor information media</li> <li>Easy access</li> <li>Implementation time required</li> <li>Increases regulatory complexity</li> <li>Requires altered volunteer agreement</li> <li>Volunteer trail maintenance support is provided under MOA</li> </ul>	<ul> <li>Disperses use</li> <li>Require construction of some reroutes</li> <li>Patrol area remains the same</li> <li>Increases need for and coordination of visitor information media</li> <li>Isolated/remote area of park</li> <li>Implementation time required</li> <li>Increases regulatory complexity</li> <li>Requires altered VIP agreement</li> <li>Volunteer trail maintenance support shifts from Sal Hollow to First Creek</li> </ul>

COMPONENT			FUNCTION	APPENDIX II
,			FUNCTION:	
COMPONENT; FACTOR FACTOR 4 - Improve Operational Efficiency, Reliability and Sustainability Advantage: a difference between the attributes of two alternatives	Alternative 2:         Shared use year round on         Sal Hollow         • Facilitates visitor contacts         • Patrol area remains the same         • Permits efficient patrols         • Maintenance mileage and facility management remains the same         • No new construction or associated costs         • Requires least number of rangulatory signs	ALTERNATIVES         Alternative 3:         Shared use seasonally on         Sal Hollow         • Facilitates visitor contacts         • Patrol area remains the same         • Permits efficient patrols         • Maintenance mileage and facility management remains the same         • Promotes sustainability of trail         • Reduces tread maintenance	FUNCTION:         Alternative 4:         Construct New Bike/Hike         Trail on Northside         • Can be constructed to provide sustainability         • Provides clear division of horse/bike use areas, except for access trail.         • Disperses use         • Facilitates enforcement         • Reduces shared use and perceive conflicts         • Easy access         • Increased volunteer maintenance support	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers  Disperses use Patrol area remains the same Facilitates enforcement Isolated/remote area of park Provides clear division or horse/bike use areas. GREATEST ADVANTAGE. Increased volunteer maintenance support
			maintenance support	

COMPONENT;		FUNCTION:							
FACTOR	ALTERNATIVES								
	Alternative 2: Shared use year round on Sal Hollow	Alternative 3: Shared use seasonally on Sal Hollow	Alternative 4: Construct New Bike/Hike Trail on Northside	Alternative 5: Change of use of First Creek Trail to Bikers/Hikers					
Factor 4b – Costs									
Attributes	Minimal expense	More expense	Most expensive	Moderate expense					
Advantages									

							APPENDIX	II				
COMPONENT;					FUNCTION:							
FACTOR	ALTERNATIVES											
	Alternative 2: Shared use year round on Sal Hollow		Alternative 3: Shared use seasonally on Sal Hollow		Alternative 4: Construct New Bike/Hike Trail on Northside		Alternative 5: Change of use of First Creek Trail to Bikers/Hikers					
•	•		•		•		•					
	•		•		•	<b>_</b>	•					
TOTAL IMPORTANCES OF ADVANTAGES		125		185		3 0 0		345				
Initial Cost (Net)												
Re-design Cost												
Compliance												
Life Cycle Cost (Net)												

Green Circle represents Most Important Advantage in a Factor

Red Underline represents Least Preferred Set of Attributes

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