PROPOSED CHANGES SUPERINTENDENT'S COMPENDIUM 2020 WRANGELL-ST. ELIAS NATIONAL PARK AND PRESERVE

Wrangell-St. Elias National Park and Preserve is seeking comment on proposed changes to the Superintendent's Compendium. A compendium is a written compilation of designations, closures, permit requirements and other restrictions adopted under the Superintendent's discretionary authority. After review and consideration of the need for annual updates, one change is proposed.

36 CFR 13.50 Closures and restrictions, National Park System Units in Alaska

The NPS seeks public comment on allowing the use of electric bicycles (e-bikes) in National Park System units in Alaska. The proposal for the 2020 compendium is:

The term "e-bike" means a two- or three-wheeled cycle with fully operable pedals and an electric motor of less than 750 watts (1 h.p.).

E-bikes are allowed in accordance with the provisions of 36 CFR Part 4. E-bikes are allowed on park roads, parking areas, and trails that are open to traditional bicycles.

E-bikes are prohibited where traditional bicycles are prohibited under 36 CFR 4.30. Except where use of motor vehicles by the public is allowed, using the electric motor to move an e-bike without pedaling is prohibited.

A person operating an e-bike is subject to the following sections of 36 CFR part 4 that apply to the use of traditional bicycles: sections 4.12, 4.13, 4.20, 4.21, 4.22, 4.23, and 4.30(h)(2)-(5).

Except as specified in this Compendium, the use of an e-bike is governed by State law, which is adopted and made a part of this Compendium. Any violation of State law adopted by this paragraph is prohibited.

This provision is approved and will remain in effect until rescinded or superseded.

The reason for this proposed addition is as follows:

On August 30, 2019, the National Park Service published an e-bike policy. A stated goal of the policy is to address e-bikes so that the NPS can exercise clear management authority over them within the National Park System. The policy provides that e-bikes are to be allowed in areas where traditional bicycles are allowed. Under national NPS regulations, traditional bicycles are allowed only on roads, parking areas, and designated trails. 36 CFR 4.30(h).

Under Federal law specific to conservation system units in Alaska, which include national parks, "nonmotorized surface transportation methods for traditional activities ... and for travel to and from villages and homesites" are allowed notwithstanding any other provision of law. 16 USC 3170(a). It has been the position of the Department of the Interior that these methods include the use of traditional bicycles. E-bikes do not fall under this allowance because they have an electric motor and therefore are not "nonmotorized."

Although ANILCA allows traditional bicycles anywhere within conservation system units in Alaska, NPS Region 11 (Alaska) proposes to allow e-bikes only on roads, parking areas, and designated trails where traditional bicycles are allowed. This will ensure that the NPS manages e-bikes in Alaska in the same way it manages e-bikes outside of Alaska. The nationwide policy intended to achieve a consistent management framework for e-bikes within the National Park System. In addition, the NPS has no data on the level of bicycle use on more than 20 million acres in Alaska that are off-trail and not in designated wilderness. This would make it very difficult to anticipate the impacts of allowing e-bikes in those same, vast locations – impacts that could include concerns about public safety associated with remote, cross-country travel, protection of resources in sensitive biomes such as tundra, and management objectives such as preserving wilderness character.

The National Park Service in Alaska is requesting comment on this proposed addition to the 2020 park compendiums.

Superintendent