

Chapter 5 – Consultation and Coordination

5.1 Introduction

National Park Service (NPS) Director’s Order 12 requires the NPS to make “diligent” efforts to involve the interested and affected public in the National Environmental Policy Act (NEPA) process. This chapter documents the scoping process for the Environmental Assessment (EA) as well as interagency consultation and coordination with the U. S. Fish and Wildlife Service (USFWS), the Missouri Department of Natural Resources, Missouri State Historic Preservation Office (SHPO) and other natural and cultural resource agencies. Included in this chapter is the list of recipients who received notice of the project undertaking and the planned stakeholder meetings.

5.2 Scoping Process and Public Involvement

Start-Up Meeting: To officially initiate this project, a kick-off meeting was held on November 14 and 15, 2016. Project team members from Commonwealth Heritage Group and Liz Sargent HLA met with park and regional NPS personnel at the Wilson’s Creek National Battlefield Visitor Center to initiate work on the EA. This internal scoping meeting included the following participants:

- Marla McEnaney, Historical Landscape Architect, NPS Midwest Regional Office
- Ted Hillmer, Superintendent, Wilson’s Creek National Battlefield (WICR)
- Gary Sullivan, Chief, Resources and Facility Management, WICR
- John Sutton, Chief, Interpretation and Visitor Services, WICR
- Connie Langum, Historian, WICR
- Shawn Pearce, Chief of Maintenance, WICR
- Mike Debacker, Network Program Manager, Heartland Inventor and Monitoring Network (Heartland)
- David Peitz, Wildlife Ecologist, Heartland
- Sherry Leis, Fire Ecologist, Heartland

- 1 • Jane Jacobs, Consultant, Commonwealth Heritage Group
- 2 • Liz Sargent, Consultant, Liz Sargent HLA (LSHLA).



Figure 5-1: Internal scoping meeting included NPS park and regional staff, Heartland managers and ecologists, and consultants.



Figure 5-2: The project team toured the battlefield after the internal scoping meeting.

This meeting focused on treatment recommendations implemented since 2004 based on the Cultural Landscape Report, park objectives and needs identified since 2004 to be accommodated in the preferred alternative, and the structure and content of the EA stakeholder groups. Identified stakeholders include the following:

- Executive Director of Ozark Greenways, Incorporated, Springfield Missouri
- Southwest Missouri Council of Governments, Springfield, Missouri
- Judith Deel, Archeologist, Missouri Department of Natural Resources (SHPO Office), Jefferson City, Missouri
- MDC (Missouri Department of Conservation)
- Missouri Department of Transportation (District 8)
- Greene County Highway Department, Springfield, Missouri
- City Administrator, City of republic, Missouri
- Transportation Department, City of Springfield, Missouri
- Department of Planning and Development, City of Springfield, Missouri
- U.S. Fish and Wildlife Service
- THPO/Tribe representatives
- Bicycle Club, Springfield, Missouri

- 1 • Wilson's Creek Foundation
- 2 • Public School District
- 3 • Equestrian Riders
- 4 • Air Quality, Water Quality, Waste Management, City of Springfield, Missouri
- 5 • Fort Leonard Wood Training Center
- 6 • Civil War Trust
- 7 • Sons of Union Veterans
- 8 • Sons of confederate Veterans
- 9 • Civil War Roundtable

10 All identified stakeholders will receive letters of invitation to the public meeting scheduled for the
11 fall of 2017, to review the draft EA.

12 **Public Open House:** A news release was issued from the staff at Wilson's Creek National
13 Battlefield on November 4, 2016 announcing an Open House hosted by the NPS at the park
14 Visitor Center. The Open House took place on November 15, 2016, and the public was urged to
15 attend the open house and provide input in the early development of the alternatives and the
16 subsequent EA process. Interested stakeholders who could not attend the meeting were urged to
17 send in email comments to the park staff. The purpose of the open house was to introduce the
18 project to interested friends, neighbors, visitors and recreational users of the park and provide the
19 project team and park staff additional input from the community. An equestrian user of the park
20 was the only attendee at the open house and there were telephone and email comments sent to
21 the Superintendent.



Figure 5-3: Equestrian users of park trails were interested in variations to equestrian trail alignments and or expansions.



Figure 5-4: Equestrians on the trail near the overflow parking for the large horse trailers.

The public will also have an avenue of participation through a public meeting in the fall of 2017 and responding to park communications by submitting comments via regular mail, by hand, and electronically using the NPS Planning, Environment, and Public Comment (PEPC) system website.

5.3 Consultation

The National Park Service contacted Amy Salveter, Field Supervisor with the U. S. Fish and Wildlife Service (USFWS) through a letter dated January 31, 2017. The letter served as notification that the park had begun the NEPA process and was proposing to have an EA available for public and regulatory review later in the year. In addition, the letter served as a record that the NPS was initiating informal consultation with USFWS pursuant to Section 7 of the Endangered Species Act of 1973, that requires that a federal agency consult with the USFWS or the National Marine Fisheries Service on any action that may affect endangered or threaten species or candidate species or that may result in adverse modification of critical habitat.

The National Historic Preservation Act (NHPA); National Environmental Protection Act (NEPA); NPS Organic Act; NPS Management Policies, 2006; Director's Order 12: Conservation Planning, Environmental Impact Analysis and Decision-making; and Director's Order 28: Cultural Resources Management Guideline require the consideration of impacts on cultural resources, either listed in or eligible to be listed in, the National Register of Historic Places. The National Park Service notified the Missouri Department of Natural Resources, State Historic Preservation Office (SHPO) through a letter dated January 31, 2017. In accordance with Section 800.8(3)(c) of the Advisory Council on Historic Preservation's regulations, this letter informed the office of the SHPO of the park's intention to use the EA to meet its obligations under Section 106 of the NHPA. It also stated that the EA will contain an Assessment of Effect for all cultural resources potentially affected by the proposed alternatives and the draft EA document would be available for their review and comment in the summer of 2017.

Will add additional information about document going to public review and up on PEPC site after comments from this submission.

Chapter 6 – Preparers, Consultants, and References

6-1 List of Preparers and Consultants

NPS WILSON'S CREEK NATIONAL BATTLEFIELD

Ted Hillmer, Superintendent
John Sutton, Chief, Interpretation and Visitor Services
Gary Sullivan, Chief, Resources and Facility Management
Connie Langum, Historian
Shawn Pearce, Chief of Maintenance

NPS MIDWEST REGIONAL OFFICE

Marla McEnaney, Historical Landscape Architect
Chris Holbeck, Natural Resource Program Manager
Nancy Finley, Associate Regional Director, Natural Resource Stewardship and Science

NPS HEARTLAND I&M NETWORK

Michael D. DeBacker, Network Program Manager
David Peitz, Wildlife Ecologist
Sherry Leis, Fire Ecologist

CONSULTANTS

Commonwealth Heritage Group:
Jane J. Jacobs, Historical Landscape Architect
Christina Osborn, Historic Preservation Specialist
Liz Sargent, Historical Landscape Architect:
Liz Sargent, Principal

6-2 References

- Annis, Gust M., Michael D. DeBacker, David D. Diamond, Lee F. Elliott, Aaron J. Garringer, Phillip A. Hanberry, Kevin M. James, Ronnie D. Lee, Michael E. Morey, Dyanna L. Pursell, and Craig C. Young. *Wilson's Creek National Battlefield Natural Resource Condition Assessment*. Natural Resource Report NPS/HTLN/NRR-2011/427. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, July 2011.
- Bowles, David E. *Aquatic Invertebrate Monitoring at Wilson's Creek National Battlefield; 1996–2010 Status and Trend Report*. Natural Resource Technical Report NPS/HTLN/NRTR—2013/754. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, June 2013.
- _____. *White-tailed deer monitoring at Wilson's Creek National Battlefield, Missouri: 2007 Status Report*. Natural Resource Technical Report NPS/HTLN/NRTR—2007/027. NPS D-77. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, March 2007.
- Cribbs, J. Tyler, Lloyd W. Morrison, and Craig C. Young. *Missouri Bladderpod Habitat Relationships on Bloody Hill Glade at Wilson's Creek National Battlefield*. Natural Resource Technical Report NPS/HTLN/NRTR—2007/062. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, November 2007.
- Cribbs, J. Tyler, and David G. Peitz. *White-tailed deer Monitoring at Wilson's Creek National Battlefield, Missouri: 2008 Status Report*. Natural Resource Technical Report NPS/HTLN/NRTR -2008/102. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, April 2008.
- DeBacker, Mike. DRAFT. *Baseline Plant Community Monitoring Report, Wilson's Creek National Battlefield*. Republic, Missouri: Wilson's Creek National Battlefield, Prairie Cluster Long-term Ecological Monitoring Program, November 2001.
- Diamond, David D., Lee F. Elliott, Michael D. DeBacker, Kevin M. James, Dyanna L. Pursell, and Alicia Struckhoff. *Vegetation Classification and Mapping of Wilson's Creek National Battlefield Project Report*. USGS-NPS Vegetation Mapping Program. Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, April 2013.
- John Milner Associates. *Wilson's Creek National Battlefield Cultural Landscape Report*. 2004.
- Leis, Sherry. "Prescribed Fire Monitoring Report; WICR; Units in Core West and Core East." 2008.
- _____. "Prescribed Fire Monitoring Report; WICR; Units in Core East and Manley Woods." 2009.
- _____. "Prescribed Fire Monitoring Report; Wilson's Creek National Battlefield." 29 September 2010.

- 1 Leis, Sherry A. and Christopher M. Kopek. *Prescribed Fire Monitoring Report Wilson's Creek National*
2 *Battlefield, 2011*. Natural Resource Data Series NPS/WICR/NRDS—2011/213. Fort Collins,
3 Colorado: National Park Service, Natural Resource Stewardship and Science, December 2001.
- 4 Leis, Sherry and Sarah Hinman. "Prescribed Fire Monitoring Report; Wilson's Creek National Battlefield."
5 March 2015.
- 6 Middlemis-Brown, Sherry A. and Craig C. Young. *Heartland Invasive Plant Management Plan and*
7 *Environmental Assessment*. National Park Service, Natural Resource Data Series,
8 NPS/MWR/HTLN/NRDS. 2013.
- 9 *Wilson's Creek National Battlefield General Management Plan Amendment / Environmental Assessment /*
10 *Assessment of Effect for the Civil War Museum and Addition Lands*. Republic, Missouri: Wilson's
11 Creek National Battlefield, July 2007.
- 12 Park, Logan. *Assessment of Equestrian Recreation at Wilson's Creek National Battlefield*. Accomplished by a
13 cooperative agreement with Forest Recreation and Park Management, Department of Forestry,
14 Southern Illinois University. Carbondale, Illinois: Southern Illinois University, Department of
15 Forestry, 2016.
- 16 Peitz, David G. *Bird Monitoring at Wilson's Creek National Battlefield, Missouri; 2008 Status Report*. Natural
17 Resource Technical Report NPS/HTLN/NRTR—2009/195. Fort Collins, Colorado: National Park
18 Service, Natural Resource Stewardship and Science, April 2009.
- 19 _____. *Bird Community Monitoring at Wilson's Creek National Battlefield, Missouri Status Report*.
20 Natural Resource Technical Report NPS/HTLN/NRTR—2013/726. Fort Collins, Colorado:
21 National Park Service, Natural Resource Stewardship and Science, April 2013.
- 22 _____. *White-tailed deer monitoring at Wilson's Creek National Battlefield, Missouri: 2005–2006 Status*
23 *Report*. Natural Resource Technical Report NPS/HTLN/NRTR—2006/016; NPS D-80. Fort
24 Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, May 2006.
- 25 Wilson's Creek National Battlefield. *Environmental Assessment Wilson's Creek National Battlefield Fire*
26 *Management Plan*. Republic, Missouri: National Park Service, December 2004.
- 27 *Wilson's Creek National Battlefield General Management Plan Amendment / Environmental Assessment /*
28 *Assessment of Effect for the Civil War Museum and Addition Lands*. Republic, Missouri: Wilson's
29 Creek National Battlefield, July 2007.
- 30 *Environmental Assessment for Resource Preservation and Visitor Interpretation of Bloody Hill at Wilson's*
31 *Creek National Battlefield, Greene County, Missouri*. Republic, Missouri: National Park Service,
32 February 2014.
- 33 *Foundation Document • Wilson's Creek National Battlefield*. Republic, Missouri: National Park Service,
34 January 2017.

- 1 _____ . *Sign Inventory and Assessment. Wilson's Creek National Battlefield*. Republic, Missouri:
2 (September 2016).
- 3 _____ . *Vegetation Management Implementation Plan*. Republic, Missouri: National Park Service, April
4 2014.
- 5 _____ . Midwest Regional Office, Harpers Ferry Center Interpretive Planning. *Wilson's Creek National*
6 *Battlefield Long-Range Interpretive Plan*. Republic, Missouri: National Park Service, June 2009.
- 7 Young, Craig C., Dr. Lloyd W. Morrison, and Holly J. Etheridge. *Missouri Bladderpod Population Size and*
8 *Initial Habitat Assessment for the Bloody Hill Glade Population at Wilson's Creek National Battlefield*.
9 Natural Resource Technical Report NPS/HTLN/NRTR—2006/017. NPS D-79. Fort Collins,
10 Colorado: National Park Service, Natural Resource Stewardship and Science, November 2006.
- 11 Young, Craig C. and Jennifer L. Haack. *Missouri Bladderpod Status Report for Six Populations at Wilson's*
12 *Creek National Battlefield*. Natural Resource Technical Report NPS/HTLN/NRTR—2007/031.
13 Fort Collins, Colorado: National Park Service, Natural Resource Stewardship and Science, July
14 2007.