Catoctin Mountain Park Thurmont, Maryland





UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

DRAFT WHITE-TAILED DEER MANAGEMENT PLAN / ENVIRONMENTAL IMPACT STATEMENT CATOCTIN MOUNTAIN PARK

Frederick and Washington Counties, Maryland

Lead Agency: National Park Service (NPS), U.S. Department of the Interior

This *Draft White-tailed Deer Management Plan/Environmental Impact Statement* describes four alternatives for the management of deer at Catoctin Mountain Park, as well as the environment that would be affected by the alternatives and the environmental consequences of implementing these alternatives.

The purpose of this action is to develop a deer management plan that supports forest regeneration, and provides for long-term protection, conservation, and restoration of native species and cultural landscapes. Action is needed at this time to address declining forest regeneration and to ensure that natural processes (including the presence of deer) support native vegetation, wildlife, and the cultural landscape. Studies have determined that excessive deer browsing reduces forest regeneration, resulting in adverse changes to the forest structure, composition, and wildlife habitat. Excessive deer browsing in Catoctin Mountain Park could adversely affect the natural distribution, abundance, and diversity of native species, including species of special concern, and has impacted native shrubs, trees, and forest systems that comprise the natural vegetation component of the Camp Misty Mount and Camp Greentop cultural landscapes. Furthermore, action is needed to foster greater cooperation with state and local governments currently implementing deer management actions to help achieve mutual deer management goals.

Under alternative A (no action) the existing deer management plan of limited fencing, use of repellents in landscaped areas, monitoring, data management, and research would continue; no new deer management actions would be taken. Under alternative B several non-lethal actions, such as large-scale exclosures (fencing), increased use of repellents in limited areas, and reproductive control of does, would be taken to protect forest seedlings, promote forest regeneration, and gradually reduce deer numbers in the park. Under alternative C (preferred alternative) direct reduction of the deer herd would be achieved by sharpshooting and by capture and euthanasia of individual deer in certain circumstances where sharpshooting would not be appropriate. Alternative D would combine elements from alternatives B and C and include sharpshooting, capture and euthanasia, and reproductive control of does.

The potential environmental consequences of the alternatives are addressed for vegetation, soils, and water quality, white-tailed deer herd health, other wildlife species and wildlife habitat, sensitive and rare species, archeological resources, cultural landscapes, visitor use and experience, visitor and employee safety, socioeconomic conditions, and park management and operations. Under alternative A, no action would be taken to reverse the expected long-term continued growth in the deer population, and damage to vegetation would likely continue. The analysis indicates that impairment to vegetation, wildlife habitat, deer herd health, and sensitive and rare species could result in the long term if alternative A was implemented.

This *Draft White-tailed Deer Management Plan / Environmental Impact Statement* will be available for public review and comment for a 60-day minimum review period beginning when the Environmental Protection Agency Notice of Availability is published in the *Federal Register*. This document may then be revised in response to public comments. A final version of this document will then be released and a 30-day no-action period will follow. Following the 30-day period, the alternative or actions constituting the approved plan will be documented in a record of decision that will be signed by the Regional Director of the National Capital Parks. For further information, contact Donna Swauger:

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SUMMARY

PURPOSE OF AND NEED FOR ACTION

The purpose of this action is to develop a deer management plan that supports forest regeneration, providing for long-term protection, conservation, and restoration of native species and cultural landscapes. Action is needed at this time to address declining forest regeneration and to ensure that natural processes (including the presence of deer) support native vegetation, wildlife, and the cultural landscape. The following statements further define the need for action:

- Excessive deer browsing reduces forest regeneration, resulting in adverse changes to the forest structure, composition, and wildlife habitat.
- Excessive deer browsing in Catoctin Mountain Park could adversely affect the natural distribution, abundance, and diversity of native species, including species of special concern.
- Excessive deer browsing has impacted native shrubs, trees, and forest systems that comprise the natural vegetation component of the Camp Misty Mount and Camp Greentop cultural landscapes.
- Greater cooperation is needed with state and local governments currently implementing deer management actions to help achieve mutual deer management goals.

This document has been prepared to satisfy the *National Environmental Policy Act of 1969*, as amended, which requires a range of reasonable alternatives be developed and the potential impacts resulting from these alternatives be analyzed. Four alternatives are presented, which have been developed in accordance with the park's purpose and significance. The document also describes the environment that would be affected by the alternatives and the environmental consequences of implementing any of the alternatives.

PARK PURPOSE AND SIGNIFICANCE

The purpose and significance of Catoctin Mountain Park are based on the park's management documents, which provide the general direction for each alternative. The purpose and significance are stated below to provide the reader with adequate background when examining the summary of the alternatives and the environmental consequences.

Catoctin Mountain Park provides opportunities for resource-compatible outdoor recreation to serve the populations of the Baltimore–Washington, D.C., metropolitan area, as well as other visitors from throughout the nation. Accordingly, Catoctin is administered as a public park, for recreational purposes, to conserve all resources, as a buffer to the Naval Support Facility - Thurmont (NSF), and to record and protect historically significant resources such as the cabin camp facilities at Camp Misty Mount and Camp Greentop.

Among the reasons that Catoctin Mountain Park is significant are the following (NPS 2001d):

- Catoctin Mountain Park was one of 46 Recreational Demonstration areas established in the 1930s. Only 17 remain as part of the National Park System.
- Catoctin Mountain Park represents an outstanding example of a New Deal era program initiated in the 1930s to recast the landscape for recreation and conservation purposes. Camp Misty Mount and Camp Greentop are listed on the National Register of Historic Places as historic districts representing a significant legacy of the New Deal era, as developed by the Civilian Conservation Corps and the Works Progress Administration.
- The diverse cultural resources at Catoctin Mountain Park provide examples of industries ranging from small-scale Native American tool production to a large charcoal/iron industry that supported Colonial America and the American Revolution. Fragments of rural and/or small town industries that may often be overlooked when reviewing our nation's heritage are represented in Catoctin Mountain Park.
- Camp Greentop is home to the oldest operating camp for the disabled in the nation.
- National Park System areas played many roles during World War II, and Catoctin can be included in that wartime effort as a place providing rest and relaxation opportunities for servicemen, and training facilities for the Office of Strategic Services.
- Catoctin Mountain Park hosted the first Job Corps camp, a Great Society program, in the nation at Camp Round Meadow in the 1960s.
- Serving as a natural buffer zone, Catoctin Mountain Park protects the presidential retreat, where international leaders have convened to discuss world peace and international diplomacy since the 1940s.
- Catoctin Mountain Park is a prime example of a regenerated eastern deciduous forest that reflects the geology and wildlife habitats of the Appalachian Mountains. Located at the transition of the Blue Ridge and Piedmont provinces, the park offers outstanding scenic beauty within 60 miles of the Baltimore, Maryland, and Washington, D.C., metropolitan areas.
- Catoctin Mountain Park's streams and wetlands play an important role
 as part of the watershed for the Monocacy River, the Potomac River,
 and the Chesapeake Bay. They serve as indicators of the park's overall
 ecosystem health.

OBJECTIVES IN TAKING ACTION

The following objectives related to deer management were developed for this plan. They are based on the park's purpose, significance, and mission goals, and they are compatible with the direction and guidance provided by the park's *Statement for Management*.

VEGETATION

- Reduce adverse effects of deer browsing pressure to ensure tree regeneration sufficient to reach the desired condition of a sustainable eastern hardwood forest with a native and diverse forest structure.
- Provide protection for threatened, endangered, and sensitive plant species and their habitats (e.g., the large purple-fringed orchid) from adverse impacts related to deer browsing.
- Maintain, restore, and promote a mix of native herbaceous plant species, and reduce the competitive advantage of invasive exotic plant species over native plant species through effective deer management.

WILDLIFE AND WILDLIFE HABITAT

- Maintain a viable white-tailed deer population within the park while protecting other park resources.
- Protect lower canopy and ground-nesting bird and other wildlife habitat from adverse impacts from deer browsing.

CULTURAL RESOURCES

• Ensure that vegetation contributing to the park's cultural landscape is protected from the adverse effects of deer behavior (browsing, trampling, seed dispersal).

VISITOR EXPERIENCE

- Educate the public regarding the deer population and the forest regeneration process and diversity, including the role of deer as part of a functioning park ecosystem.
- During implementation of any management action, minimize disruption to visitor use and experience or adverse impacts to visitor and community safety.

WHITE-TAILED DEER AT CATOCTIN MOUNTAIN PARK

Extremely rare at the turn of the 20th century, white-tailed deer populations in Maryland have not only rebounded, but now number more than at any other time in their history. Deer have adapted to landscape-level changes such as alteration

and changing land use patterns associated with suburban development (Maryland Department of Natural Resources [MD DNR] 1998).

Deer thrive on habitat conditions created by suburban development, as new roads, housing, and related enterprises fragment forests and farms, creating "edge" habitat that provides plenty of food. Protection and shelter are found in landscapes such as Catoctin where hunting is prohibited. Increases in agricultural productivity have also increased availability of nutritious foods for deer. Concurrently, habitat fragmentation, along with changing social habits (the number of hunters has steadily decreased since the 1980s), have resulted in reduced hunting pressure, particularly in Maryland's growing suburban areas (MD DNR 1998).

When Catoctin Mountain Park was established in 1936, it is likely that no white-tailed deer existed within its boundaries. In the 1970s problems related to an overabundance of deer were suspected. Park staff first raised the issue of adverse impacts from deer browsing in the early 1980s because it could cause a long-term decline in both the abundance and diversity of native plant species. The park's 1988 *Resource Management Plan* mentions concerns about the potential loss of long-term forest regeneration, changes in water quality that might arise from the loss of vegetation, and the potential transmission of disease and parasites from deer to humans (NPS 2000e).

Through the 1990s park staff conducted a number of monitoring studies to document the size of the deer population, as well as plant growth occurring in the understory of the mature forest canopy. Generally, data collected by park staff and researchers indicated that forest regeneration was nearly absent within the majority of the park, due in large part to high deer numbers. Park staff have coordinated with several technical experts and researchers to develop methods and protocols for monitoring deer population size and forest regeneration within the park. As a result, it was determined that the park's current deer management plan needed to be revised.

ALTERNATIVES CONSIDERED

The alternatives under consideration include a required "no-action" alternative plus three action alternatives that were developed by an interdisciplinary planning team and through feedback from the public and the scientific community during the planning process. The three action alternatives would meet, to a large degree, the deer management objectives for Catoctin Mountain Park and also the purpose of and need for action.

Under alternative A (no action) the existing deer management plan of limited fencing, use of repellents in landscaped areas, monitoring, data management, and research would continue. No new deer management actions would be taken.

Under alternative B a combination of several non-lethal actions is proposed to protect forest seedlings, promote forest regeneration, and gradually reduce deer numbers in the park. This alternative would use large-scale exclosures (fencing), increased use of repellents in limited areas, and reproductive control of does.

Under alternative C (preferred alternative), sharpshooting and capture and euthanasia (where appropriate) would be used to reduce deer numbers.

Alternative D would combine elements from alternatives B and C, and include sharpshooting, capture and euthanasia, and reproductive control of does.

ENVIRONMENTAL CONSEQUENCES

The summary of environmental consequences considers the actions being proposed and the cumulative impacts from occurrences inside and outside the park. The potential environmental consequences of the actions are addressed for vegetation, soils and water quality, white-tailed deer herd health, other wildlife species and wildlife habitat, sensitive or rare species, archeological resources, cultural landscapes, visitor use and experience, employee safety, public safety, socioeconomic conditions, and park management and operations.

TABLE S-1: COMPARISON OF ALTERNATIVES

	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Alternative C: Combined Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
Management Actions	Continue limited use of fencing and repellents, plus deer monitoring, data gathering, data management and research, herd health checks, and education.	All actions under alternative A, plus: Construct 15 large exclosures to protect resources throughout the park if needed. Increased use of repellents where fences would be undesirable near buildings. Implement reproductive control of does.	All actions under alternative A, plus: Use direct reduction methods (sharpshooting and capture / euthanasia where sharpshooting would not be advisable) to reduce deer herd numbers. Focus in areas of the park documented to have substantial browsing impacts. Donate meat, if possible.	All actions under alternative A, plus use a combination of techniques from alternatives B and C: • Use direct reduction methods (sharpshooting and capture / euthanasia where sharpshooting would not be advisable) to reduce deer herd numbers. • Apply reproductive controls to maintain population size, with direct reduction used periodically, if needed. • Donate meat, if possible.
Reduction in Deer Population	None, other than natural sources of mortality.	Potentially reduce deer population if reproductive controls could be applied parkwide and then only after the first several years of treatment or until natural mortality exceeded reproduction and reduced the population. Population reduction would be gradual.	Initially remove an estimated 468 deer, with fewer deer in subsequent years. To maintain the population at target levels (15–20 deer/sq. mi.), remove an estimated 50–100 deer annually.	Initially similar to alternative C. Potential for future reductions through reproductive control used as a population maintenance tool.
Time Required to Achieve Desired Forest Regeneration	Forest regeneration cannot be achieved without reducing browsing impacts.	Twelve percent of park woody vegetation would be protected or regenerated by end of plan due to exclosures; reproductive control not likely to contribute to additional forest regeneration.	Direct reduction would reduce deer population by year three, with regeneration changes observed in monitoring by year six, and trends toward regeneration success by end of plan.	Same as alternative C.
Handling of Deer	None.	No physical handling of deer required to drive them out of fenced areas. With telemetry dart application, physical handling of deer required to administer reproductive control (leuprolide). The dart is then recovered, the doe marked, the control agent administered, and the doe released.	No capture required for sharpshooting activities. For capture and euthanasia, minimized handling to reduce stress in accordance with Humane Society recommendations. Increased stress levels in captured deer compared to sharpshooting method.	Same as alternative B for reproductive control and alternative C for other actions.

Summar

TABLE S-1: COMPARISON OF ALTERNATIVES (CONTINUED)

	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Alternative C: Combined Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
Monitoring	Continued inventorying vegetation monitoring and monitoring of deer population numbers to assess impacts.	Continued monitoring as described under alternative A, plus monitoring of plants for signs of recovery within exclosures. For reproductive control, monitoring of treated deer using additional spotlight surveys to determine reproductive control effectiveness.	Annual monitoring of plants for six years after deer density goal reached to identify any signs of forest recovery, plus continued monitoring as described under alternative A.	Same as alternatives B and C.
Regulatory Considerations	No specific regulatory requirements. Application rate restrictions would apply to different repellents that could be used.	Application rate restrictions could apply to different repellents that could be used. Veterinarian prescription required pursuant to the <i>Animal Drug Use and Clarification Act</i> for off-label use in deer. Additional requirements could be prescribed by a veterinarian (e.g., meat withdrawal period, marking). Follow Public Health guidelines for	No prohibition of spotlights or suppression devices that could be used along with night vision equipment to reduce disturbance to the public. Any necessary ATF permits would be obtained. Coordination with state / local / nonprofit / private entities might be needed to donate meat.	Same as alternatives B and C.
CWD Testing	Testing coordinated with the state and conducted opportunistically. Targeted removal and testing of animals with clinical signs of chronic wasting disease as described under alternative A, page 47.	Same as alternative A.	Same as alternative A.	Same as alternative A.
Park Closure or Restricted Access	None.	Restricted access within exclosures or in areas of active reproductive control activities.	Areas closed or access restricted during direct reduction activities; closures or restrictions minimized by conducting activities during periods around dawn and dusk and in winter.	Areas closed or access restricted during direct reduction and reproductive control activities; closures or restrictions minimized by conducting activities during periods around dawn and dusk and in winter.
Adaptive Management	No specific adaptive management included under this alternative.	Relocation of vegetation monitoring plots, changes in action thresholds or deer density goals, possible changes in repellent use and number and locations of large exclosures, possible change in reproductive control agent used and its application procedures.	Relocation of vegetation monitoring plots, changes in action thresholds or deer density goals or possible changes to implementation procedures for direct reduction.	Relocation of vegetation monitoring plots, changes in action thresholds or deer density goals, possible change in reproductive control agent used and its application procedures, as well as number of direct reduction actions needed.
Estimated Cost (15- Year Plan)	\$172,500	\$9,590,400	\$738,600 – \$941,100	\$1,425,600 – \$1,628,100

TABLE S-2: SUMMARY OF ENVIRONMENTAL CONSEQUENCES

	Alternative C: Combined			
Impact Topic	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
Vegetation	Direct/Indirect Impact: Adverse, long- term, and major impacts due to large numbers of deer browsing on a very large percentage of the park's woody and herbaceous vegetation, limiting natural regeneration.	Direct/Indirect Impact: Adverse, long- term, and major impacts as the young woody vegetation and herbaceous ground cover decreased in quantity and diversity in the majority of the park, since benefits of reproductive control would not be fully realized within the life of this plan.	Direct/Indirect Impact: Beneficial, long-term impacts because vegetation could recover. As natural forest regeneration occurred, current adverse, long-term, major impacts would be reduced to minor levels.	Direct/Indirect Impact: Beneficial, long-term impacts because vegetation could recover. As natural forest regeneration occurred, current adverse, long-term, major impacts would be reduced to minor levels.
	Cumulative Impact: Would result in both adverse and beneficial impacts, with adverse, long-term, major cumulative impacts.	Cumulative Impact: Would result in adverse, long-term and moderate to major cumulative impacts.	Cumulative Impact. Would result in beneficial, long-term cumulative impacts.	Cumulative Impact: Would result in beneficial, long-term cumulative impacts.
	Potential for Impairment: It is expected that impairment of vegetation resources would occur over the long term.	Potential for Impairment: It is not expected that impairment of vegetation resources would occur over the long term.	Potential for Impairment: No impairment of vegetation resources would occur.	Potential for Impairment: No impairment of vegetation resources would occur.
Soils and Water Quality	Direct/Indirect Impact: Adverse, long- term, negligible to minor impacts on soils and water quality could result from soil erosion and sedimentation due to loss of vegetation from increased deer browsing.	Direct/Indirect Impact. Adverse, long- term, minor impacts to soils and water quality could occur outside the fenced exclosures, resulting in increased loss of vegetation in those areas and a potential increase in soil erosion.	Direct/Indirect Impact: Beneficial, long-term impacts on soils and water quality would result from immediately reducing the number of deer in the park. Vegetative ground cover would be able to reestablish itself, helping reduce soil erosion and sediment loading in the park's creeks.	Direct/Indirect Impact: Beneficial, long-term impacts on soil and water quality would result from immediately reducing the number of deer in the park. Vegetative ground cover would be able to reestablish itself, helping reduce soil erosion and sediment loading in the park's creeks.
	Cumulative Impact. Activities both inside and outside the park, when combined with the continued pressure on forest resources expected, would result in adverse, short- and long-term, minor to moderate impacts on soil and water quality.	Cumulative Impact: Would result in adverse, short- and long-term, and minor to moderate cumulative impacts due to the large portion of the creeks' watersheds that are outside the park boundary, and beneficial long-term impacts occurring inside the park would offset cumulative impacts only slightly.	Cumulative Impact. Would result in adverse, short- and long-term, and minor to moderate due to the large portion of the creeks' watersheds occurring outside the park boundary; the beneficial, long-term impacts would offset cumulative impacts only slightly.	Cumulative Impact. Would result in adverse, short- and long-term, and minor to moderate due to the large portion of the creeks' watersheds occurring outside the park boundary; the beneficial, long-term impacts would offset cumulative impacts only slightly.
	Potential for Impairment: No impairment of park soils or water resources would occur.	Potential for Impairment. No impairment of park soils or water resources would occur.	Potential for Impairment: No impairment of park soils or water resources would occur.	Potential for Impairment: No impairment of park soils or water resources would occur.

Table S-2: Summary of Environmental Consequences (continued)

Impact Topic	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Alternative C: Combined Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
White-tailed Deer Herd Health	Direct/Indirect Impact. Adverse, long-term, major impacts on the health of the deer herd due to excessive deer browsing and the continued growth of the population.	Direct/Indirect Impact. Adverse, long-term, and major impacts would occur due to limited use of large-scale exclosures and repellents, and since the effect of reproductive control on the deer population would not be seen for many years. The overall long-term effect would be expected to remain at major adverse levels for the life of this plan.	Direct/Indirect Impact: The relatively rapid reduction of the deer herd and the resultant regeneration of forage would result in beneficial effects on deer herd health and reduce adverse impacts to negligible or minor levels over the long term as the deer population decreased. Adverse impacts would still range from minor to moderate while habitat recovered.	Direct/Indirect Impact. Implementing long-term deer population management through the use of direct reduction would have long-term and beneficial effects, and adverse impacts to deer herd health would be reduced to negligible or minor levels over the long term as the deer population decreased. Reproductive controls, with the current technology, would help maintain adverse impacts at lower levels.
	Cumulative Impact: Would result in adverse, long-term, major cumulative impacts.	Cumulative Impact: Would result in adverse, long-term, moderate to major cumulative impacts.	Cumulative Impact: Would result in beneficial, long-term cumulative impacts.	Cumulative Impact: Would result in beneficial, long-term cumulative impacts.
	Potential for Impairment: Since alternative A would not reverse the expected long-term continued increase in the deer population, adverse health effects would continue or worsen, and impairment of the white-tailed deer herd in the park would occur over the long term.	Potential for Impairment. Since alternative B would provide for reproductive control of the deer herd and a potential for gradual reduction in deer herd numbers over an extended period of time, it is not expected that impairment of the white-tailed deer herd in the park would occur.	Potential for Impairment: No impairment of the white-tailed deer population in the park would occur.	Potential for Impairment. No impairment of the white-tailed deer population in the park would occur.
Other Wildlife and Wildlife Habitat	Direct/Indirect Impact: Even though some species may benefit from an open understory, the continued impacts of large numbers of deer browsing on vegetation would adversely affect a large percentage of habitats for other wildlife resulting in adverse, long-term, and potentially major impacts, depending on the species.	Direct/Indirect Impact: Overall, impacts to other wildlife would be adverse, long-term, and negligible to potentially major, depending on the species, due to the majority of habitat would continue to be subject to a high degree of deer browsing, adversely impacting ground/shrub layer habitat for many wildlife species until reproductive controls took effect and reduced the deer population (more than 15 years).	Direct/Indirect Impact: Impacts on other wildlife would be long term and beneficial because of rapid reductions in deer numbers in the park, thereby reducing deer browsing pressure on natural forest regeneration, allowing increased abundance and diversity of other wildlife that depend on understory vegetation. Over time, present adverse, long-term impacts would be reduced to negligible or minor levels.	Direct /Indirect Impact: Impacts on other wildlife would be long term and beneficial because of rapidly reductions in deer numbers in the park, thereby reducing deer browsing pressure on natural forest regeneration, allowing increased abundance and diversity of other wildlife that depend on understory vegetation. Over time, present adverse, long-term impacts would be reduced to negligible or minor levels.
	Cumulative Impact: Would result in both adverse and beneficial impacts, with adverse, long-term, major cumulative impacts.	Cumulative Impact: Would result in both adverse and beneficial impacts, with adverse, long-term, moderate to major cumulative impacts on other wildlife.	Cumulative Impact: Would result in beneficial, long-term cumulative impacts to other wildlife.	Cumulative Impact: Would result in beneficial, long-term cumulative impacts to other wildlife.

Table S-2: Summary of Environmental Consequences (continued)

Impact Topic	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Alternative C: Combined Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
	Potential for Impairment: Since alternative A would not reverse the expected long-term continued growth in the deer population, and wildlife habitat would likely continue to be degraded, it is expected that impairment of certain wildlife species and habitat would occur over the long term.	Potential for Impairment. Since alternative B would provide continued protection of certain areas of the park over the long term and would introduce reproductive controls that could reduce deer numbers over an extended period of time, it is not expected that impairment of other wildlife species or habitat would occur.	Potential for Impairment: No impairment of other wildlife species or habitat would occur.	Potential for Impairment: No impairment of other wildlife species or habitat would occur.
Sensitive and Rare Species (including rare plant communities)	Direct/Indirect Impact: Overall, adverse, long-term, moderate to major impacts to sensitive and rare plant species due to excessive deer browsing and the resulting suppression of new viable populations in the park even though some fencing of rare species would occur.	Direct/Indirect Impact: Overall, adverse, long-term, minor to moderate impacts to sensitive and rare plant species due to excessive deer browsing continuing outside the exclosures.	Direct/Indirect Impact: Beneficial impacts would be expected as a result of a relatively rapid reduction in deer density and browsing pressure on rare and sensitive plant communities.	Direct/Indirect Impact: Beneficial impacts would be expected as a result of a relatively rapid reduction in deer density and browsing pressure on rare and sensitive plant communities.
	Cumulative Impact: Would result in both adverse and beneficial impacts. Adverse cumulative impacts would be long term and moderate.	Cumulative Impact: Would result in both adverse and beneficial impacts. Adverse cumulative impacts would be long term and minor.	Cumulative Impact: Would result in both beneficial and adverse impacts. Adverse cumulative impacts would be long term and minor.	Cumulative Impact: Would result in both beneficial and adverse impacts. Adverse cumulative impacts would be long term and minor.
	Potential for Impairment: Since alternative A would not reverse the expected long-term continued growth in the deer population, and damage to vegetation would likely continue, it is expected that impairment of sensitive and rare species would occur over the long term.	Potential for Impairment: No impairment of sensitive and rare species is expected because known populations would be protected from deer-browsing pressure.	Potential for Impairment: No impairment of rare or sensitive plant species in the park would occur.	Potential for Impairment: No impairment of rare or sensitive plant species in the park would occur.
Archeological Resources	Direct/Indirect Impact. Installing small fences to protect individual plant groupings would result in adverse, long-term, negligible impacts to park archeological resources since fences would be located so as to avoid direct impacts to archeological resources.	Direct/Indirect Impact: Similar to alternative A, installing small fences around individual plant groupings could result in adverse, long-term, negligible impacts to park archeological resources.	Direct/Indirect Impact: Similar to alternative A, the installation of small fences could result in adverse, long-term, negligible impacts to park archeological resources, as fences, bait stations and trapping locations would avoid known archeological resources.	Direct/Indirect Impact: Similar to alternative A, the installation of small fences could result in adverse, long-term, negligible impacts to park archeological resources, as fences, bait stations and trapping locations would avoid known archeological resources.
	Cumulative Impact: Would result in no cumulative impacts.	Cumulative Impact: Would result in adverse, long-term, and negligible cumulative impacts.	Cumulative Impact: Would result in no cumulative impacts.	Cumulative Impact: Would result in no cumulative impacts.
	Potential for Impairment: No impairment of park archeological resources would occur.	Potential for Impairment: No impairment of park archeological resources would occur.	Potential for Impairment: No impairment of park archeological resources would occur.	Potential for Impairment: No impairment of park archeological resources would occur.

Summary

Table S-2: Summary of Environmental Consequences (continued)

	Alternative C: Combined Alternative A: Alternative B: Combined Lethal Actions Alternative D: Combined Lethal			
Impact Topic	No-Action Alternative	Non-Lethal Actions	(Preferred Alternative)	and Non-Lethal Actions
Cultural Landscapes	Direct/Indirect Impact: Continued growth of the deer population and the associated ongoing decline in the abundance and diversity of the native plant communities would result in an adverse, long-term, minor impact to the park's cultural landscape.	Direct/Indirect Impact: Large exclosures would allow regeneration of native woody plant populations within 6% to 12% of the park over the life of the plan, a character-defining vegetation feature, and small fenced areas and repellents would be used to protect specific landscaped areas, orchard trees, and landscape plantings, resulting in beneficial, long-term, minor impacts.	Direct/Indirect Impact. Reduced browsing pressure from direct reduction of the deer population would allow native plant populations to regenerate throughout the park, and small fenced areas and repellents would help protect other character-defining vegetation such as orchard trees. These actions would result in beneficial, long-term impacts to the park and component cultural landscapes.	Direct/Indirect Impact: Reduced browsing pressure from direct reduction and reproductive control of the deer population would allow native plant populations to regenerate throughout the park, and small fenced areas and repellents would help protect other character-defining vegetation such as orchard trees. These actions would result in beneficial, long-term impacts to the park and component cultural landscapes.
	Cumulative Impact. Adverse, long-term, minor cumulative impacts would result from the ongoing decline of native plant communities as a result of disease and deer browsing, despite benefits from the use of small fences and repellents and exotic species control.	Cumulative Impact: Beneficial, long- term, minor cumulative impacts would result from some regeneration of native plant populations and the control of nonnative species, although disease and continued deer browsing would offset this impact.	Cumulative Impact. Regeneration of native plant populations would benefit the forested landscape, resulting in beneficial, long-term, moderate cumulative impacts.	Cumulative Impact: Regeneration of native plant populations would benefit the forested landscape, resulting in beneficial, long-term, moderate cumulative impacts.
	Potential for Impairment: No impairment of cultural landscapes would occur.	Potential for Impairment: No impairment of cultural landscapes would occur.	Potential for Impairment: No impairment of cultural landscapes would occur.	Potential for Impairment: No impairment of cultural landscapes would occur.
Visitor Use and Experience	Direct/Indirect Impact: Overall impacts to visitor use would be adverse, long term, and moderate as they experience a decreased ability to view scenery (including native vegetation) and other wildlife, which a large majority of visitors rated as important.	Direct/Indirect Impact: Adverse, short term impacts would eventually give way to beneficial, long-term impacts as the need for exclosures diminished and the deer population declined, resulting in a restored forest ecosystem throughout the park. However, many years would be required to achieve these beneficial results.	Direct/Indirect Impact: Beneficial, long-term impacts would occur as a result of forest regeneration, which would have a moderate effect on visitors due to the restoration of natural resources.	Direct/Indirect Impact: Beneficial, long-term impacts would occur as a result of forest regeneration and visitors could see increased plant and animal diversity, and enjoy enhanced scenery.
	Cumulative Impact: Would result in both adverse and beneficial impacts (depending on an individual visitor's goals). Adverse cumulative impacts would be long term and moderate.	Cumulative Impact: Cumulative impacts to visitors would be mostly beneficial and long term due to the effects of combined forest regeneration activities.	Cumulative Impact: As under alternative B, cumulative impacts to visitors would be mostly beneficial and long term due to combined forest regeneration activities.	Cumulative Impact: Cumulative impacts to visitors' ability to enjoy the park's scenery and species diversity, regardless of the type of activity involved, would be primarily beneficial and long term.
Visitor Safety	Direct/Indirect Impact: Adverse, long- term, negligible impacts could occur, as it is expected that no discernible effects to visitor safety would result from deer management actions.	Direct/Indirect Impact. This alternative includes measures to protect visitors from accident or injury. Therefore, any adverse impacts to visitors would be short and long term and negligible.	Direct/Indirect Impact. Although this alternative includes actions that could be dangerous to visitors, adverse, short- and long-term, negligible impacts would occur, as safety measures are included to protect visitors.	Direct/Indirect Impact: Although this alternative includes actions that could be dangerous to visitors, adverse, shortand long-term, negligible impacts would occur, as safety measures are included to protect visitors.

Table S-2: Summary of Environmental Consequences (continued)

Impact Topic	Alternative A: No-Action Alternative	Alternative B: Combined Non-Lethal Actions	Alternative C: Combined Lethal Actions (Preferred Alternative)	Alternative D: Combined Lethal and Non-Lethal Actions
	Cumulative Impact: Cumulative impacts would primarily be related to other injuries that visitors could sustain in the park; these impacts would result in adverse, long term, and negligible.	Cumulative Impact: Would result in adverse, long term, and negligible cumulative impacts.	Cumulative Impact: Would result in adverse, long term, and negligible cumulative impacts.	Cumulative Impact: Would result in adverse, long term, and negligible cumulative impacts.
Employee Safety	Direct/Indirect Impact: Would be adverse, long term, and negligible, as it is expected that no discernible effects to employee safety would occur as a result of deer management actions.	Direct/Indirect Impact: Would be adverse, long term, and negligible, as it is expected that no discernible effects to employee safety would occur as a result of deer management actions.	Direct/Indirect Impact. Would be adverse, long term, and negligible, as it is expected that no discernible effects to employee safety would occur as a result of deer management actions.	Direct/Indirect Impact: Would be adverse, long term, and negligible, as it is expected that no discernible effects to employee safety would occur as a result of deer management actions.
	Cumulative Impact: Would be related to other injuries that employees could sustain while working in the park; these impacts would also be adverse, long term, and negligible.	Cumulative Impact: Would result in adverse, long-term, and negligible cumulative impacts.	Cumulative Impact. Would result in adverse, long-term, and negligible to minor cumulative impacts.	Cumulative Impact: Would result in adverse, long-term, and negligible to minor cumulative impacts.
Socioeconomic Effects	Direct/Indirect Impact: Browsing damage to adjacent land and crops would continue resulting in adverse, long-term, minor to moderate impacts to farmers, with the extent of damage and the degree of impact dependent on the farmer's crop, crop location, and whether deer expand or shift their home range as browse became scarcer within the park.	Direct/Indirect Impact: Adverse, long- term impacts to farmers would be moderate, with the extent of damage and the degree of impact dependent on factors such as the farmer's crop, crop location, whether deer expand or shift their home range as fences make browse scarcer within the park. Reproductive controls (if successful) would allow for only a gradual reduction in the number of deer under the duration of plan.	Direct/Indirect Impact. The degree of reduction in crop damage is unknown; however, the reduction would most likely be measurable, reducing adverse impacts to farmers and other landowners to minor over the short and long-terms by increasing harvested yield and preserving landscaping.	Direct/Indirect Impact: The degree of reduction in crop damage is unknown; however, the reduction would most likely be measurable, reducing adverse impacts to farmers and other landowners to minor over the short and long-terms by increasing harvested yield and preserving landscaping.
	Cumulative Impact: Would be adverse, short and long-term, and moderate due to crop damage.	Cumulative Impact: Would result in adverse, short and long-term, and moderate on crops.	Cumulative Impact. Would result in beneficial compared to alternative A; adverse impacts would be reduced to minor over the short and long-term.	Cumulative Impact. Would result in beneficial compared to alternative A, and adverse impacts would be reduced to minor over the short- and long-term.
Park Management and Operations	Direct/Indirect Impact: Impacts to park operations and maintenance would be adverse, long-term, and moderate as present. Deer management actions allow the park's deer population to continue to fluctuate and increase over the long-term, resulting in long-term demands on park staff and funding with minimal result.	Direct/Indirect Impact: Would result in adverse, long-term, moderate impacts on park management and operations from installing and maintaining large exclosures, applying repellents, and implementing and monitoring reproductive controls.	Direct/Indirect Impact: Would reduce the number of deer over a short period of time, and use of qualified federal employees or contractors, allowing park staff to have more time to apply their efforts to other areas of the park when compared to alternative A, which would reduce adverse, long-term impacts from moderate to minor.	Direct/Indirect Impact. Would result in adverse, long-term, moderate impacts, as park staff involvement would be required for coordination and monitoring. Once the deer herd was reduced, more staff time would be available for other activities, resulting in adverse, long-term, minor impacts.
	Cumulative Impact: Would result in adverse, long-term, moderate cumulative impacts.	Cumulative Impact: Would result in adverse, long-term, moderate cumulative impacts.	Cumulative Impact. Would result in adverse, long-term, minor to moderate cumulative impacts.	Cumulative Impact: Would result in adverse, long-term, minor to moderate cumulative impacts.

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