

CHAPTER 5: CONSULTATION AND COORDINATION

SCOPING PROCESS AND PUBLIC INVOLVEMENT

On January 28, 2005, the *Federal Register* notified the public of the intent to prepare an EIS by the National Park Service to address the future of the former USBM Center. The Web site for the Center EIS was launched on the MNRRA's Web site on January 18, 2005 (<http://www.nps.gov/miss/bom>).

The National Park Service issued two news releases and a newsletter to a mailing list of over 500 including:

- federally recognized Indian tribes
- colleges and universities in the Twin Cities area
- U.S. Senators Mark Dayton and Norm Coleman
- U.S. Representatives Martin Sabo and Betty McCollum
- various National Park Service offices
- General Services Administration
- other federal agency offices
- friends groups and organizations
- members of the public
- other elected state and local officials.

A newsletter was distributed on March 11, 2005, inviting public participation in the scoping process on the Center EIS. The newsletter was also posted on the MNRRA Web site (www.nps.gov/miss) and made available at public meetings. The newsletter provided background on the planning process; the dates, locations, and time of the public scoping meetings; and included an opportunity to provide comment via a self-addressed comment card. Legal notices announcing the start of the public scoping meetings were printed in the *St. Paul Pioneer Press* and the *Minneapolis Star Tribune* on March 21, 2005.

PUBLIC MEETINGS

Open public scoping meetings were held on March 30 and 31, 2005, to provide information on the Center EIS planning process. The public scoping meetings were held in an open house format. The National Park Service provided four different information stations with background and information on NEPA and the EIS planning process, details of the Center, the MNRRA and the National Park Service, and cultural and historic resources. Handouts and maps were made available at each station and on the Web site. Agency personnel and NPS contractor representatives participating in the open house meetings included:

- JoAnn Kyril, Superintendent, MNRRA/NPS
- Kim Berns, Project Manager, MNRRA/NPS

- John Anfinson, Ph.D., Cultural Resource Specialist, MNRRA/NPS
- Steve Johnson, Manager, Stewardship and Community Assistance, MNRRA/NPS
- Jim VonHaden, Development Review, MNRRA/NPS
- Andrew J. McDermott III, Architect/Engineer, USFWS
- Jeffrey C. Gosse, Ph.D., Regional NEPA Specialist, USFWS
- Bob Hansen, Associate Regional Director, Special Projects, USFWS
- Anne Baldrige, Project Manager, e²M
- Schelle Frye, Planning Specialist, e²M

The public scoping meetings were attended by federal agency officials, local government representatives, neighborhood organization representatives, elected officials, organizations, tribal members, developers, and the general public. A total of 70 people attended the public scoping meetings over the two-day period.

ADDITIONAL CONTACTS

The National Park Service contacted and conducted numerous meetings with interested federal, state, and local government entities, as well as other interested parties. These contacts include:

Federal Elected Officials

- U.S. Senator Norm Coleman
- U.S. Senator Mark Dayton
- U.S. Representative Betty McCollum (4th District)
- U.S. Representative Martin Sabo (5th District)

State and Local Agencies / Governments (including elected officials)

- Federal Aviation Administration
- Hennepin County, Community Works
- Metropolitan Council, Council Chair and Staff
- Minneapolis City Council member, Sandy Colvin Roy
- Minnesota Colleges and Universities
- Minnesota Department of Natural Resources
- Minnesota Department of Transportation, Aeronautics Division
- Minnesota Historical Society
- Minneapolis Park and Recreation Board of Commissioners

- Minnesota State Historic Preservation Office
- Minnesota State Representative Dan Larson – House District 63
- Minnesota State Senator Satveer Chaudhary
- Minnesota State Senator Jane Ranum
- U.S. Army Corps of Engineers, St. Paul District
- U.S. Department of Homeland Security Administration
- U.S. Department of Veterans Affairs, Director of Engineering and Facilities

Other Organizations

- Friends of Coldwater
- Friends of the Mississippi River
- Preserve Camp Coldwater Coalition
- Minnesota Indian Affairs Council
- Mississippi River Fund of the National Park Foundation

University and College Organizations

- April 15, 2005, the National Park Service sent letters to 12 different universities and colleges in the Minneapolis-St. Paul metropolitan area inquiring about interest in acquisition of the Center
- April 25, 2005, the National Park Service hosted a site visit and meeting with vice president of Minneapolis Colleges and University System
- May 20, 2005, the National Park Service met with real estate staff of Minnesota State Colleges and Universities

Neighborhood Associations

- Longfellow Neighborhood Association
- Nokomis East Neighborhood Association
- Standish Ericsson Neighborhood Association

Media Contacts and Publications

- March 21, 2005, legal notices: announcement of public scoping meetings published in the *St. Paul Pioneer Press* and the *Minneapolis Star Tribune*
- January and March, 2005, National Park Service issues news releases on preparation of an EIS, opening of public comment period, and invitation to scoping meetings. News

releases also include media notifications to local television stations, radio stations, and newspapers in the Twin Cities metropolitan area

- News Release with the availability of the scoping document issued by the NPS
- February 2005: news article published in Upper Mississippi Waterway Association entitled, “NPS Looks for Input on Historic Property”
- April 2005: news article published in Southside Pride local newspaper – Nokomis Edition entitled “Coldwater to Change Hands”
- February and March 2005: two news articles published in the *Minneapolis Star Tribune* entitled: “Park Service Seeks Advice on Closed Research Center” and “U.S. to Seek Public’s Ideas for Bureau of Mines Land”
- April 2005 news article published in the *Highland Villager* entitled “New Uses Sought for Old Bureau of Mines Site”
- November 2005 article published in *Minnesota Monthly Magazine* entitled “Sacred Spring”

Endangered or Threatened Species Consultation

In accordance with section 7 of the Endangered Species Act (16 U.S.C. 1531 *et seq.*), the National Park Service contacted the USFWS by letter on April 21, 2005 to initiate informal consultation. A response letter of June 8, 2005 was received stating that “*Because of the location and type of activity proposed, we concur with your determination that this project is not likely to adversely affect any federally listed or proposed threatened or endangered species or their critical habitat.*”

CULTURAL RESOURCES CONSULTATION

On February 18, 2005, the National Park Service sent letters to federally recognized tribes and the Minnesota SHPO and the Minnesota Indian Affairs Council. The National Park Service invited participation in the EIS planning process.

Ethnography

An ethnographic resources study was conducted at the Center to document tribal use and perceptions of the Center, and to assess whether Camp Coldwater Spring constituted a TCP under NHPA section 106 (16 U.S.C. 470f) or a sacred site under Executive Order 13007 (*Indian Sacred Sites*). The study consisted of consultation, archival research, and interviews. Consultation specific to this study was conducted with the four federally recognized Dakota communities in Minnesota (Lower Sioux Indian Community, Prairie Island Indian Community, Shakopee Mdewakanton Sioux Community, Upper Sioux Indian Community). In addition, other tribes that participated in the study included the Sisseton-Wahpeton Sioux Tribe and the White Earth Band of Chippewa. Twenty three individuals were interviewed for the study including 11 official federally recognized tribal representatives, seven key cultural

experts (six Dakota and one Ojibwe), and five others with knowledge of the history and past use of the Center.

National Park Service Contacts with Federally Recognized Indian Tribes

- A total of 20 federally recognized Indian tribes have been contacted as part of the Center EIS scoping process.
- February 18, 2005, National Park Service mailed letters to the four federally recognized Dakota Tribes of Minnesota: Upper Sioux Indian Community, Lower Sioux Indian Community, Prairie Island Sioux Community and the Shakopee Mdewakanton Sioux Community as well as the Iowa Tribe of Oklahoma inviting participation in the Center EIS planning process.
- March 15, 2005 National Park Service delivered the scoping newsletter/comment card via telefax and U.S. Mail to 20 federally recognized Indian tribes.
- April 6, 2005 National Park Service mailed letters to 11 federally recognized throughout Minnesota inviting participation in the Center EIS / section 106 process.
- April 11, 2005 National Park Service mailed letters to 16 federally recognized tribes inviting participation in the ethnographic study including TCP and sacred site analysis at the Center. Contacts included: Winnebago Tribe of Nebraska, Sisseton Wahpeton Sioux Tribe, Ho-Chunk Nation, Bois Forte Reservation, Fond du Lac Reservation, Grand Portage Reservation, Leech Lake Reservation, Mille Lacs Band of Ojibwe, Red Lake Band of Chippewa, White Earth Reservation, Iowa Tribe of Oklahoma, Lower Sioux Indian Community, Lac Courte Oreilles Community, Prairie Island Indian Community, Shakopee Mdewakanton Sioux Community, and Upper Sioux Indian Community.
- April 26, 2005 National Park Service met with representatives of the Minnesota Indian Affairs Council.
- April 29, 2005 National Park Service met with members of the Shakopee Mdewakanton Sioux Community and participated in a site visit.
- May 18, 2005, National Park Service mailed letters to federally recognized Sioux tribes outside Minnesota inviting participation in the Center EIS process including: Santee Sioux Tribe, Spirit Lake, Flandreau, and Crow Creek.
- May 5, 2005, National Park Service hosted members of three federally recognized Dakota tribes and the Minnesota Indian Affairs Council on a site visit.
- August 2005, National Park Service met with chairman of the Upper Sioux Indian Community.

WETLANDS AND FLOODPLAINS CONSULTATION

In June 2005, wetlands on the Center site were delineated using the routine methodology described in the USACE *Wetlands Delineation Manual* (USACE 1987). A panel of 18 technical experts in wetlands delineation conducted onsite field review of the delineation. In June 2005, the USACE responded to the National Park Service confirming the wetlands report performed at the Center site.

LIST OF PREPARERS AND CONTRIBUTORS

National Park Service, Mississippi National River and Recreation Area

- JoAnn Kyril, Superintendent
- Kim Berns, Project Manager
- John Anfinson, PhD, Cultural Resource Specialist
- Steve Johnson, Chief, Natural Resources and Stewardship
- Jim VonHaden, GIS Specialist
- Nancy Duncan, Park Natural Resource Specialist
- Denise St. Marie, Administrative Officer

National Park Service, Midwest Regional Office

- Nick Chevance, Regional Environmental Coordinator
- Sändra Washington, Chief of Planning
- Al Hutchings, Associate Regional Director, Professional Services
- Michael Evans, PhD, Regional Ethnographer
- Kathy Schneider (Willcuts), Line-item Construction Manager
- Dena Sanford, Cultural Resource Specialist

National Park Service, Denver Service Center

- Nancy Baker, Project Manager
- Ray Todd, Branch Chief, Design and Construction
- Greg Cody, Project Review
- Elaine Rideout, Project Review

National Park Service, Washington Office

- Dawn Godwin, Special Projects Coordinator

engineering–environmental Management, Inc. (e²M)

- Stephen Pyle, Esq., Project Manager
- Anne Baldrige, former Project Manager
- Jayne Aaron, Architectural Historian, Client Manager and Document Review
- Chris Baker, Cultural Resource Specialist
- Sarah Boyes, GIS Specialist
- Schelle Frye, Environmental Planning Specialist
- Susan Goodfellow, Ph.D., Cultural Resource Specialist
- Jeff Hokanson, RPA, Archeology Program Manager
- Mike Rivera, Wetlands Specialist
- Josh Rodriguez, Environmental Scientist
- Jim Von Loh, Senior Biologist
- Alyssa Wright, Cultural Resource Specialist
- Wanda Gray Lafferty, Technical Publications Specialist
- Keith Pohn, Technical Publications Specialist

Sammons/Dutton, LLC

- J. Lee Sammons, Socioeconomics Specialist

LIST OF RECIPIENTS

The following agencies, tribes, groups, and organizations have been identified as having an interest in this draft EIS and the NEPA decision-making process and are on the list to receive the draft EIS.

Federal Agencies

- Advisory Council on Historic Preservation
- Federal Aviation Administration
- General Services Administration
- National Park Service
- U.S. Air Force, Fort Snelling
- U.S. Army Corps of Engineers
- U.S. Army, 88th Regional Command, Fort Snelling
- U.S. Department of Homeland Security
- U.S. Department of Veterans Affairs
- U.S. Fish and Wildlife Service

Elected Officials

- U.S. Senator Norm Coleman
- U.S. Senator Mark Dayton
- U.S. Representative Betty McCollum (4th District)
- U.S. Representative Martin Olav Sabo (5th District)
- Minnesota State Senator Satveer Chaudhary
- Minnesota State Senator Jane Ranum
- Minnesota State Representative Dan Larson – House District 63
- Minnesota State Representative Jean Wagenius – House District 62B
- Minneapolis City Council members, Sandy Colvin Roy and Barbara Johnson
- Minneapolis Park & Recreation Board Members

University and Educational Organizations

- Augsburg College
- College of St. Catherine
- Metropolitan State University
- University of St. Thomas
- Concordia University
- University of Minnesota
- Hamline University
- Macalester College
- Carlton College
- Gustavus Adolphus College
- St. Olaf College

State of Minnesota

- Metropolitan Airports Commission
- Metropolitan Council
- Minnesota Colleges and Universities (see above)
- Minnesota Department of Natural Resources
- Minnesota Department of Transportation, Aeronautics Division
- Minnesota Historical Society
- Minnesota Pollution Control Agency

Local Governments

- City of Minneapolis
- City of St. Paul
- Hennepin County
- Ramsey County
- Minnehaha Creek Watershed District
- Minneapolis Park and Recreation Board
- Minneapolis Police Department

Tribal Governments

- Lower Sioux Indian Community
- Prairie Island Indian Community
- Shakopee Mdewakanton Sioux Community
- Sisseton-Wahpeton Sioux Tribe
- Upper Sioux Indian Community
- White Earth Band of Chippewa
- Iowa Tribe of Oklahoma

Libraries

- Hennepin County Public Library
- Nokomis Community Library
- Ramsey County Public Library

Businesses and Organizations

- Center for Criminal Justice and Law Enforcement
- Friends of Coldwater
- Friends of the Mississippi River
- Longfellow Neighborhood Association
- Minnesota Center for Environmental Advocacy
- Minnesota Indian Affairs Council
- Mississippi River Fund of the National Park Foundation
- Nokomis East Neighborhood Association
- Preserve Camp Coldwater Coalition
- Standish Ericsson Neighborhood Association
- Tree Trust

