# APPENDIX E: PROGRAMMATIC BIOLOGICAL OPINIONS



# United States Department of the Interior

### FISH AND WILDLIFE SERVICE

Ventura Fish and Wildlife Office 2493 Portola Road, Suite B Ventura, California 93003

In Reply, Refer To: 11440-2002-873.1

April 24, 2003

Michael G. Ritchie Division Administrator, California Division Federal Highway Administration 980 Ninth Street, Suite 400 Sacramento, California 95814-2724

Subject:

Programmatic Biological Opinion for Projects Funded or Approved under the Federal Aid Program (HDA-CA, File #: Section 7 with Ventura USFWS, Document #:

S38192) (1-8-02-F-68)

Dear Mr. Ritchie:

This document transmits the U.S. Fish and Wildlife Service's (Service) biological opinion regarding projects funded under the Federal Highway Administration's Federal aid program that are likely to adversely affect the federally threatened California red-legged frog (*Rana aurora draytonii*). This biological opinion, which has been prepared in accordance with section 7(a)(2) of the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 et seq.) (Act), evaluates the effects of certain activities, authorized by the Federal Highway Administration, on the California red-legged frog within the Ventura Fish and Wildlife Office's area of responsibility in San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara, Ventura, and Los Angeles counties, California. Your request for formal consultation, dated March 1, 2002, was received on March 5, 2002.

This biological opinion was prepared primarily with information in the Service's files. A complete administrative record of this consultation is on file in the Ventura Fish and Wildlife Office.

# CONSULTATION HISTORY

The Federal Highway Administration has consulted with the Service's Ventura Fish and Wildlife Office on numerous projects that were likely to adversely affect the California red-legged frog. The Service and the Federal Highway Administration recognize that many of these projects resulted in minor effects to the species and its habitat; additionally, many of the protective measures included in previous biological opinions were very similar. Consequently, the Service and the Federal Highway

Administration determined that a programmatic approach to the consultation process was appropriate. Staff from the Service, Federal Highway Administration, and California Department of Transportation coordinated extensively during the preparation of this biological opinion.

#### ADMINISTRATION OF THE BIOLOGICAL OPINION

This programmatic consultation will be implemented in the following manner. The Federal Highway Administration will begin the consultation process by determining if its proposed action may affect the California red-legged frog, as required by the implementing regulations for section 7 of the Act. If the Federal Highway Administration determines the project may affect, but is not likely to adversely affect the California red-legged frog, it will seek the Service's concurrence in writing pursuant to 50 Code of Federal Regulations 402.14(b)(1).

If the Federal Highway Administration determines that a proposed action is likely to adversely affect the California red-legged frog, it will then consider whether the action meets the suitability criteria for use of the programmatic biological opinion. If the Federal Highway Administration determines that use of the programmatic biological opinion is appropriate, it will initiate formal consultation and note that the proposed action meets the suitability criteria; this initiation will be in writing. If the Service agrees that use of the programmatic consultation is appropriate, it will issue a biological opinion that is tiered from this biological opinion; this project-specific biological opinion will contain an incidental take statement. The regulations which implement section 7 allow the Service up to 90 days to conclude formal consultation and an additional 45 days to prepare our biological opinion. However, this programmatic biological opinion should facilitate the consultation process; therefore, we will attempt to issue our tiered biological opinion in less time.

If the Federal Highway Administration determines that the potential effects of the proposed action, including the indirect, interrelated and interdependent effects, have not been evaluated in this programmatic biological opinion, the standard provisions for section 7 consultation will apply throughout the remainder of the consultation process. If the Service disagrees with the Federal Highway Administration's determination regarding use of the programmatic biological opinion, it will notify the Federal Highway Administration, in writing, within 30 days of the receipt of the request for consultation and provide a detailed explanation of its decision. If the Service requires additional information to complete its biological opinion, it will describe its needs in this letter; if additional information is not required, the Service will consider consultation to have been initiated on the date it received the original request for use of the programmatic consultation.

The Federal Highway Administration may approve or fund projects by various state or local sponsors, including the California Department of Transportation, counties, and cities. Although the Federal Highway Administration will always be responsible for ensuring compliance with the provisions of this biological opinion, the sponsoring agencies may participate in coordination with the Federal Highway Administration in developing measures to protect the California red-legged frog for specific projects. With the agreement of the Federal Highway Administration, the sponsoring agencies may work directly with the Service on specific projects.

Upon initiation, the Federal Highway Administration would provide the Service the following information in a site survey report:

- a 7.5-minute topographic map or a copy of the appropriate topographic map with the name of
  the map. The locations of the project, any restoration sites, and proposed relocation sites, if
  necessary, for California red-legged frogs will be marked on the map;
- a written description of the activity, including but not limited to, construction methods, time
  of year the work would occur, habitat restoration plan, and construction monitoring plan;
- 3. one cross section and a minimum of one plan view indicating water bodies, vegetation types, work areas, roads (including temporary construction access roads), restoration sites, refueling and staging areas that will be located within the existing or proposed public right-of-way or temporary construction easements, and environmentally sensitive areas proposed to protect habitat of the California red-legged frog;
- 4. the names and credentials of biologists who will conduct surveys, monitor, and handle California red-legged frogs will be provided for specific projects. Once the Service approves a biologist, the Federal Highway Administration would not need to provide their credentials for subsequent projects; and
- the results of information gathered by following the procedures in the Service's protocols for assessing habitat quality and field surveys for the California red-legged frog.

Maps or plan sheets will indicate the extent of habitat (as identified in the site survey report described in the previous paragraph) and the action area and locations where California red-legged frogs have been found. The "action area" is defined as "all areas to be affected directly or indirectly by the Federal action and not merely the immediate area involved in the action" (50 CFR 402.02). Through its biological opinion, the Service will either concur with the extent of habitat (and the action area) defined by Federal Highway Administration or provide a revised boundary accompanied by supporting rationale.

The Federal Highway Administration will provide a list of projects for which it used this consultation to the Service's Ventura Fish and Wildlife Office by January 31 of each year the consultation is in effect. The Federal Highway Administration will provide sufficient information on the list to identify the projects that occurred in the previous year under the provisions of this biological opinion. The annual list will assist the Ventura Fish and Wildlife Office in ensuring that it has received the project completion reports that are described later in this document. The Federal Highway Administration may also use the occasion of providing the list to recommend changes to the consultation that are more protective of the California red-legged frog and its habitat while simplifying compliance with the Act.

Staff from the Service will be available to provide technical assistance during all phases of the consultation. This technical assistance can include assisting the Federal Highway Administration

with determinations of effects, development of project-specific protective measures, modifications of survey protocols, and any other issue that may arise.

#### BIOLOGICAL OPINION

# DESCRIPTION OF THE PROPOSED ACTION

# Suitability Criteria

To make use of the programmatic biological opinion, the Federal Highway Administration must ensure that the project satisfies the following criteria:

Criterion 1: Actions that would be appropriately considered in this consultation may adversely affect California red-legged frogs either by mortality or injury of individuals, through temporary disturbance or permanent loss of its upland, riparian, or wetland habitat, or both, but which nonetheless do not contribute to a decline of the species in the affected area. The Federal Highway Administration and Service have previously consulted on numerous projects that have met these criteria. These projects include: retrofitting of bridges to reduce damage that may be caused by earthquakes; repair, widening, and replacement of bridges; repair of bank protection; replacement of low-flow stream crossings with bridges; small-scale stabilization of stream slopes; minor improvement of drainage; replacement of culverts; rehabilitation of highway surfaces; and improvement of the safety and operation of highways.

Criterion 2: To qualify for use of the programmatic biological opinion, the measures to reduce or avoid adverse effects to California red-legged frogs provided in this biological opinion must be implemented; these measures may be modified on a project-specific basis upon the agreement of the Federal Highway Administration and Service.

Criterion 3: The projects must be single and complete projects and not part of larger actions or associated with other developments, such as housing subdivisions or golf courses.

Criterion 4: The projects must not, in the Service's view, take place in areas where populations of California red-legged frogs are so isolated that even the small effects described in the biological opinion may have substantial impacts.

## Minimization of Adverse Effects

The Federal Highway Administration will ensure that projects being implemented in accordance with this biological opinion will be designed to avoid or reduce adverse effects to California red-legged frogs and their habitat. At a minimum, the following measures will be taken to reduce adverse effects to California red-legged frogs and their habitat:

- Only Service-approved biologists will participate in activities associated with the capture, handling, and monitoring of California red-legged frogs.
- Ground disturbance will not begin until written approval is received from the Service that the biologist is qualified to conduct the work.
- 3. A Service-approved biologist will survey the project site 48 hours before the onset of work activities. If any life stage of the California red-legged frog is found and these individuals are likely to be killed or injured by work activities, the approved biologist will be allowed sufficient time to move them from the site before work activities begin. The Service-approved biologist will relocate the California red-legged frogs the shortest distance possible to a location that contains suitable habitat and will not be affected by activities associated with the proposed project. The Service-approved biologist will maintain detailed records of any individuals that are moved (e.g., size, coloration, any distinguishing features, photographs [digital preferred]) to assist him or her in determining whether translocated animals are returning to the original point of capture.
- 4. Before any activities begin on a project, a Service-approved biologist will conduct a training session for all construction personnel. At a minimum, the training will include a description of the California red-legged frog and its habitat, the specific measures that are being implemented to conserve the California red-legged frog for the current project, and the boundaries within which the project may be accomplished. Brochures, books and briefings may be used in the training session, provided that a qualified person is on hand to answer any questions.
- 5. A Service-approved biologist will be present at the work site until all California red-legged frogs have been removed, workers have been instructed, and disturbance of habitat has been completed. After this time, the state or local sponsoring agency will designate a person to monitor on-site compliance with all minimization measures. The Service-approved biologist will ensure that this monitor receives the training outlined in measure 4 and in the identification of California red-legged frogs. If the monitor or the Service-approved biologist recommends that work be stopped because California red-legged frogs would be affected to a degree that exceeds the levels anticipated by the Federal Highway Administration and Service during review of the proposed action, they will notify the resident engineer (the engineer that is directly overseeing and in command of construction activities) immediately. The resident engineer will either resolve the situation by eliminating the effect immediately or require that all actions which are causing these effects be halted. If work is stopped, the Service will be notified as soon as is reasonably possible.
- During project activities, all trash that may attract predators will be properly contained, removed from the work site, and disposed of regularly. Following construction, all trash and construction debris will be removed from work areas.

- All refueling, maintenance, and staging of equipment and vehicles will occur at least 60 feet from riparian habitat or water bodies and not in a location from where a spill would drain directly toward aquatic habitat. The monitor will ensure contamination of habitat does not occur during such operations. Prior to the onset of work, the Federal Highway Administration will ensure that a plan is in place for prompt and effective response to any accidental spills. All workers will be informed of the importance of preventing spills and of the appropriate measures to take should a spill occur.
- 8. Project sites will be revegetated with an assemblage of native riparian, wetland, and upland vegetation suitable for the area. Locally collected plant materials will be used to the extent practicable. Invasive, exotic plants will be controlled to the maximum extent practicable. This measure will be implemented in all areas disturbed by activities associated with the project, unless the Service and Federal Highway Administration determine that it is not feasible or practical. (For example, an area disturbed by construction that would be used for future activities need not be revegetated.)
- 9. Habitat contours will be returned to their original configuration at the end of project activities. This measure will be implemented in all areas disturbed by activities associated with the project, unless the Service and Federal Highway Administration determine that it is not feasible or modification of original contours would benefit the California red-legged frog.
- 10. The number of access routes, size of staging areas, and the total area of the activity will be limited to the minimum necessary to achieve the project goal. Environmentally Sensitive Areas will be established to confine access routes and construction areas to the minimum area necessary to complete construction, and minimize the impact to California red-legged frog habitat; this goal includes locating access routes and construction areas outside of wetlands and riparian areas to the maximum extent practicable.
- 11. The Federal Highway Administration will attempt to schedule work activities for times of the year when impacts to the California red-legged frog would be minimal. For example, work that would affect large pools that may support breeding would be avoided, to the maximum degree practicable, during the breeding season (November through May). Isolated pools that are important to maintain California red-legged frogs through the driest portions of the year would be avoided, to the maximum degree practicable, during the late summer and early fall. Habitat assessments, surveys, and informal consultation between the Federal Highway Administration and Service during project planning should be used to assist in scheduling work activities to avoid sensitive habitats during key times of the year.
- 12. To control sedimentation during and after project implementation, the Federal Highway Administration and sponsoring agency will implement best management practices outlined in any authorizations or permits, issued under the authorities of the Clean Water Act, that it receives for the specific project. If best management practices are ineffective, the Federal Highway Administration will attempt to remedy the situation immediately, in consultation with the Service

- 13. If a work site is to be temporarily dewatered by pumping, intakes will be completely screened with wire mesh not larger than 0.2 inch to prevent California red-legged frogs from entering the pump system. Water will be released or pumped downstream at an appropriate rate to maintain downstream flows during construction. The methods and materials used in any dewatering will be determined by the Federal Highway Administration in consultation with the Service on site-specific basis. Upon completion of construction activities, any diversions or barriers to flow will be removed in a manner that would allow flow to resume with the least disturbance to the substrate. Alteration of the stream bed will be minimized to the maximum extend possible; any imported material will be removed from the stream bed upon completion of the project.
- Unless approved by the Service, water will not be impounded in a manner that may attract California red-legged frogs.
- 15. A Service-approved biologist will permanently remove any individuals of exotic species, such as bullfrogs (Rana catesbeiana), crayfish, and centrarchid fishes from the project area, to the maximum extent possible. The Service-approved biologist will be responsible for ensuring his or her activities are in compliance with the California Fish and Game Code.
- 16. The Federal Highway Administration will reinitiate consultation when, as a result of projects conducted under the provisions of this consultation:
  - a. 10 California red-legged frogs have been killed or injured in any given year. (For this
    and all other standards, an egg mass is considered to be one California red-legged
    frog.);
  - b. 50 California red-legged frogs have been killed or injured in total;
  - 20 acres of wetland and riparian habitat have been permanently lost in any given year;
  - d. 100 acres of wetland and riparian habitat have been permanently lost in total;
  - e. 100 acres of wetland and riparian habitat have been temporarily disturbed in any given year; or
  - f. 500 acres of wetland and riparian habitat have been temporarily disturbed in total.

If the Federal Highway Administration demonstrates that disturbed areas have been restored to conditions that allow them to function as habitat for the California red-legged frog, these areas will not be included in the amount of total habitat temporarily disturbed (measure 16f).

- 17. To ensure that diseases are not conveyed between work sites by the Service-approved biologist, the fieldwork code of practice developed by the Declining Amphibian Populations Task Force will be followed at all times. A copy of the code of practice is enclosed.
- 18. Upon completion of any project for which this programmatic consultation is used, the Federal Highway Administration will ensure that a project completion form is completed and sent to the Ventura Fish and Wildlife Office. A copy of the form is enclosed.

The Federal Highway Administration should include recommended modifications of the protective measures if additional stipulations to protect the California red-legged frog are warranted or if alternative measures would facilitate compliance with the provisions of this consultation.

#### STATUS OF THE SPECIES

The California red-legged frog was federally listed as threatened on May 23, 1996 (61 Federal Register 25813). A recovery plan has been published (Service 2002). Critical habitat for the California red-legged frog was designated on March 13, 2001 (66 Federal Register 14625). On November 6, 2002, the United States District Court for the District of Columbia set aside the designation and ordered the Service to publish a new final rule with respect to the designation of critical habitat for the California red-legged frog (Home Builders Association of Northern California et al. versus Gale A Norton, Secretary of the Department of Interior et al. Civil Action No. 01-1291 (RJL) U.S. District Court, District of Columbia.) Consequently, critical habitat will not be discussed further in this biological opinion.

Detailed information on the biology of California red-legged frogs can be found in Storer (1925), Stebbins (1985), and Jennings *et al.* (1992). This species is the largest native frog in the western United States, ranging from 1.5 to 5.1 inches in length. The abdomen and hind legs of adults are largely red; the back is characterized by small black flecks and larger irregular dark blotches with indistinct outlines on a brown, gray, olive, or reddish background color. Dorsal spots usually have light centers, and dorsolateral folds are prominent on the back. Tadpoles range from 0.6 to 3.1 inches in length and are dark brown and yellow with dark spots.

California red-legged frogs spend most of their lives in and near sheltered backwaters of ponds, marshes, springs, streams, and reservoirs. Deep pools with dense stands of overhanging willows and an intermixed fringe of cattails are considered optimal habitat. Eggs, larvae, transformed juveniles, and adults also have been found in ephemeral creeks and drainages and in ponds that do not have riparian vegetation. Accessability to sheltering habitat is essential for the survival of California red-legged frogs within a watershed, and can be a factor limiting population numbers and distribution. Some California red-legged frogs have moved long distances over land between water sources during winter rains. Adult California red-legged frogs documented to move more than 2 miles in northern Santa Cruz County "without apparent regard to topography, vegetation type, or riparian corridors" (Bulger have been in litt. 2000 in 66 Federal Register 14625). Most of these overland movements occur at night.

California red-legged frogs breed from November through March with earlier breeding records occurring in southern localities. California red-legged frogs are often prolific breeders, typically laying their eggs during or shortly after large rainfall events in late winter and early spring. Embryos hatch 6 to 14 days after fertilization and larvae require 3.5 to 7 months to attain metamorphosis. Tadpoles probably experience the highest mortality rates of all life stages, with less than 1 percent of eggs laid reaching metamorphosis. Sexual maturity normally is reached at 3 to 4 years of age; California red-legged frogs may live 8 to 10 years. Juveniles have been observed to be active diurnally and nocturnally, whereas adults are mainly nocturnal.

The diet of California red-legged frogs is highly variable. Invertebrates are the most common food items, although vertebrates such as Pacific chorus frogs (*Pseudacris regilla*) and California mice (*Peromyscus californicus*) can constitute over half of the prey mass eaten by larger frogs (Hayes and Tennant 1985). Larvae likely eat algae.

The California red-legged frog has been extirpated or nearly extirpated from 70 percent of its former range. Historically, this species was found throughout the Central Valley and Sierra Nevada foothills. At present, California red-legged frogs are known to occur in 243 streams or drainages from 22 counties, primarily in central coastal California. The most secure aggregations of California red-legged frogs are found in aquatic sites that support substantial riparian and aquatic vegetation and lack non-native predators. Over-harvesting, habitat loss, non-native species introduction, and urban encroachment are the primary factors that have negatively affected the California red-legged frog throughout its range (Jennings and Hayes 1985, Hayes and Jennings 1988). Ongoing causes of decline include direct habitat loss due to stream alteration and disturbance to wetland areas, indirect effects of expanding urbanization, and competition or predation from non-native species.

#### ENVIRONMENTAL BASELINE

This consultation addresses projects that the Federal Highway Administration may undertake in San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara, Los Angeles, and Ventura counties (Service 2002). All or portions of four recovery units are located in these counties.

The Central Coast Recovery Unit includes, generally, the coastal portions of Santa Cruz, Monterey, and San Luis Obispo counties. This recovery unit supports the greatest number of drainages currently occupied by the California red-legged frog.

The Diablo Range and Salinas Valley Recovery Unit includes, generally, San Benito County and the inland portions of Santa Cruz, Monterey, and San Luis Obispo counties. This recovery unit supports "no more than 10 percent of the historic localities [of the California red-legged frog] within the Salinas basin and inner Coast Ranges ..." (Service 2002).

Santa Barbara County and portions of San Luis Obispo, Ventura, and Los Angeles counties are within the Northern Transverse Ranges and Tehachapi Mountains Recovery Unit. California redlegged frogs are patchily distributed in the interior portion of this recovery unit. They occur in numerous coastal streams in Santa Barbara County.

Portions of Los Angeles and Ventura counties are within the Southern Transverse and Peninsular Ranges Recovery Unit. California red-legged frogs are patchily distributed in this recovery unit.

Subsequent biological opinions will address the Environmental Baseline of the action area for each specific project.

### EFFECTS OF THE ACTION

Activities that are evaluated under this biological opinion are those that would not cause ecosystem-scale changes and are not likely to contribute to the decline of the California red-legged frog. Direct impacts to adults, sub-adults, tadpoles, and eggs of the California red-legged frog in the footprint of projects evaluated by this biological opinion include injury or mortality from being crushed by earth moving equipment, construction debris, and worker foot traffic. These impacts will be reduced by minimizing and clearly demarcating the boundaries of the project areas and equipment access routes and locating staging areas outside of riparian areas or other water bodies. Scheduling work activities to avoid sensitive areas, such as breeding pools during the breeding season and isolated aquatic refuges during dry periods, would substantially reduce adverse impacts.

The capture and handling of California red-legged frogs to move them from a work area may result in injury or mortality. Mortality may occur as a result of improper handling, containment, or transport of individuals or from releasing them into unsuitable habitat. Improper handling, containment, or transport of individuals would be reduced or prevented by use of a Service-approved biologist. Removal of exotic species from a project site is likely to increase the survival rate of California red-legged frogs; this measure would benefit the species.

Construction activities, including noise and vibration, may cause California red-legged frogs to temporarily abandon habitat adjacent to work areas. This disturbance may increase the potential for predation and desiccation when California red-legged frogs leave shelter sites.

Tadpoles may be entrained by pump intakes, if such devices are used to dry out work areas. Screening pump intakes with wire mesh with holes not larger than 0.2 inch will preclude larger tadpoles from entering the intakes.

Some potential also exists for disturbance of habitat to cause the spread or establishment of non-native invasive species, such as giant reed (Arundo donax) or salt cedar (Tamarix spp.). Once established, these species degrade habitat values through several mechanisms (Service 1999). Breeding pools surrounded by large amounts of salt cedar and giant reed may dry faster because of their rates of evapotranspiration are generally greater than those of native riparian species. The abundance and diversity of prey species are generally less in dense stands of giant reed and salt cedar than in areas dominated by native plants. Additionally, these invasive species can eventually outcompete native plant species and displace them; dense aggregations of salt cedar can cause soils to become hypersaline because these plants concentrate salt from water and then excrete it onto the surrounding ground. Measures to prevent the spread or introduction of these species, such as minimizing the number of access routes, size of staging areas, and the total area of the activity,

restoring disturbed areas with native species, and post-project monitoring and control of exotic species may reduce or eliminate this effect.

If water that is impounded during or after work activities creates favorable habitat for non-native predators, such as bullfrogs, crayfish, and centrarchid fishes, California red-legged frogs may suffer abnormally high rates of predation. Additionally, any time California red-legged frogs are concentrated in a small area at unusually high densities, native predators such as herons, egrets, opossums (*Didelphis virginiana*), and raccoons (*Procyon lotor*) may feed on them opportunistically. Finally, if these pools dry out as a result of construction activity, California red-legged frogs may die as a result of desiccation or be eaten by predators as they attempt to find other suitable habitat. The Federal Highway Administration's proposal to avoid impoundments of water is likely to reduce the likelihood that these effects would occur.

Trash left during or after project activities could attract predators to work sites, which could, in turn, prey on California red-legged frogs. For example, raccoons are attracted to trash and also prey opportunistically on California red-legged frogs. This potential impact will be reduced or avoided by careful control of waste products at all work sites.

Accidental spills of hazardous materials or careless fueling or oiling of vehicles or equipment could degrade aquatic or upland habitat to a degree where California red-legged frogs are adversely affected or killed. The potential for this impact to occur will be reduced by requiring: all refueling, maintenance, and staging of equipment and vehicles to occur at least 60 feet from riparian habitat or water bodies and not in a location from where a spill would drain directly toward aquatic habitat; the monitor to ensure contamination of habitat does not occur during such operations; that a plan is in place for prompt and effective response to any accidental spills; and all workers to be informed of the importance of preventing spills and of the appropriate measures to take should a spill occur.

Workers may intentionally or unintentionally disturb, injure, or kill California red-legged frogs. The potential for this impact to occur will be reduced by informing workers of the presence and protected status of this species and the measures that are being implemented to protect it during project activities.

Work in streams or in floodplains could cause unusually high levels of siltation downstream. This siltation could smother eggs of the California red-legged frog and alter the quality of the habitat to the extent that use by individuals of the species is precluded. Implementing best management practices and reducing the area to be disturbed to the minimum necessary will likely assist in reducing the amount of sediment that is washed downstream as a result of project activities.

The Federal Highway Administration has proposed that consultation would be reinitiated if 10 California red-legged frogs are killed or injured in any given year or if 50 California red-legged frogs are killed or injured in total. Because of the measures that the Federal Highway Administration has proposed to reduce the level of morality, we expect that few California red-legged frogs would be killed in any given year. Additionally, the loss of less than ten California red-legged frogs in any given year throughout the seven counties in which this consultation will be implemented will not

compromise the ability of the species to survive and recover because this number represents a very small portion of the total number of individuals present in this region. Additionally, given the reproductive biology of the California red-legged frog, under appropriate habitat conditions, the loss of a few individuals in any given drainage as a result of a project sponsored by the Federal Highway Administration would likely be undetectable within a few years.

Under the provisions of this consultation, some features of the site may be permanently or temporarily altered. For example, a bridge retrofitted for earthquake safety may have slightly larger footings as a result of the project. Such a minor loss of habitat is not likely to compromise the ability of a stream to support California red-legged frogs. Additionally, the upper limits that the Federal Highway Administration has proposed for annual and total loss and disturbance of habitat will ensure that the ability of the California red-legged frog to survive and recovery is not compromised. These upper limits for temporary disturbance (100 acres in any given year or 500 acres in total) and loss (20 acres in any given year or 100 acres in total) of wetland and riparian habitat would be spread across the seven counties in which this consultation would be used. Given the wide distribution of a relatively minor amount of disturbance or loss of wetlands and riparian areas, the high potential that most disturbance would recover within a few years, and the ability of the California red-legged frog to survive in varying conditions, we expect the overall effect on habitat of the California red-legged frog of the Federal Highway Administration's actions being considered in this programmatic consultation to be minor.

## CUMULATIVE EFFECTS

Cumulative effects include the effects of future State, tribal, local, or private actions that are reasonably certain to occur in the action area considered in this biological opinion. Future Federal actions unrelated to the proposed action are not considered in this section because they require separate consultation pursuant to Section 7 of the Act.

At this time, we do not know the locations of the action areas in which projects sponsored by the Federal Highway Administration under the auspices of this consultation may occur, other than that they would be sited in San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara, Ventura, and Los Angeles counties. Consequently, we cannot evaluate any cumulative effects at this time; we will conduct this analysis when we provide site-specific biological opinions.

#### CONCLUSION

After reviewing the current status of the California red-legged frog, the environmental baseline, the effects of the projects that are likely to be authorized under the provisions of the proposed programmatic consultation, and the cumulative effects, it is the Service's biological opinion that the projects likely to be proposed by Federal Highway Administration are not likely to jeopardize the continued existence of the California red-legged frog.

We have reached this conclusion because:

- The Federal Highway Administration has proposed measures to reduce the adverse effects of the proposed activities on the California red-legged frog;
- 2. Few California red-legged frogs are likely to be killed or injured during project activities; and
- In comparison with the amount of habitat available to the California red-legged frog in San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara, Ventura, and Los Angeles counties, a relatively small amount of habitat is likely to be permanently lost or temporarily disturbed.

### INCIDENTAL TAKE STATEMENT

Section 9 of the Act and Federal regulation pursuant to section 4(d) of the Act prohibit the take of endangered and threatened species, respectively, without special exemption. Take is defined as to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harm is further defined by the Service to include significant habitat modification or degradation that results in death or injury to listed species by significantly impairing essential behavioral patterns, including breeding, feeding, or sheltering. Harass is defined by the Service as intentional or negligent actions that create the likelihood of injury to listed species by annoying it to such an extent as to significantly disrupt normal behavior patterns which include, but are not limited to, breeding, feeding or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, the carrying out of an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking that is incidental to and not intended as part of the agency action is not considered to be prohibited taking under the Act provided that such taking is in compliance with the terms and conditions of an incidental take statement contained in a biological opinion.

This biological opinion evaluates the general nature of the effects on the California red-legged frog of a certain scale of actions that the Federal Highway Administration may undertake in San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara, Ventura, and Los Angeles counties. However, we cannot assess the potential effects of specific actions because information on the location, timing, nature, and other aspects of the actions are not known at this time. Consequently, we cannot provide an exemption from the prohibitions against take, as described in section 9 of the Act, for the incidental take that may result from these actions. The incidental take statements contained in biological opinions for the Federal Highway Administration's specific actions will contain such exemptions, if appropriate.

## REPORTING REQUIREMENTS

The enclosed project completion form describes the information that the Federal Highway Administration or sponsoring agency must provide to the Service upon the completion of specific projects.

## DISPOSITION OF DEAD OR INJURED SPECIMENS

Direction regarding the disposition of dead or injured California red-legged frogs will be provided in each project-specific biological opinion.

## CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of the Act directs Federal agencies to use their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information.

- The Federal Highway Administration should require or encourage contractors and agencies conducting work on highways to protect other sensitive species during the implementation of these projects.
- The Federal Highway Administration should participate in any regional planning efforts for the California red-legged frog to attempt to recognize, at an early stage of planning, where conflicts between conservation of the California red-legged frog and future transportation planning may arise.

The Service requests notification of the implementation of any conservation recommendations, so we may be kept informed of actions that minimize or avoid adverse effects to or benefit the California red-legged frog and its habitat.

## REINITIATION NOTICE

This concludes formal consultation on projects funded under the Federal Highway Administration's Federal Aid program that are likely to adversely affect the federally threatened California red-legged frog. As provided in 50 CFR 402.16, reinitiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been maintained (or is authorized by law), and if (1) the amount or extent of incidental take is exceeded, (2) new information reveals effects of the agency action may affect listed species or critical habitat in a manner or to an extent not considered in this opinion, (3) the agency action is subsequently modified in a manner that causes an effect on listed species or critical habitat that was not considered in this opinion, or (4) a new species is listed or critical habitat is designated that may be affected by the action.

Michael G. Ritchie (1-8-02-F-68)

If you have any questions, please contact Ray Bransfield of my staff at (805) 644-1766.

Sincerely,

Diane K. Noda Field Supervisor

Diane L. Nola

Enclosures: Project Completion Form

The Declining Amphibian Populations Task Force Fieldwork Code of Practice

#### REFERENCES

- Hayes, M.P., and M.R. Jennings. 1988. Habitat correlates of distribution of the California red-legged frog (*Rana aurora draytonii*) and the foothill yellow-legged frog (*Rana boylii*): Implication for management. Pp. 144-158. In Proceedings of the symposium on the management of amphibians, reptiles, and small mammals in North America. R. Sarzo, K.E. Severson, and D.R. Patton (technical coordinators). U.S.D.A. Forest Service General Technical Report RM-166.
- Hayes, M.P., and M.R. Tennant. 1985. Diet and feeding behavior of the California red-legged frog, Rana aurora draytonii (Ranidae). The Southwestern Naturalist 30(4):601-605.
- Jennings, M.R., and M.P. Hayes. 1985. Pre-1900 over harvest of California red-legged frogs (Rana aurora draytonii): The inducement for bullfrog (Rana catesbeiana) introduction. Herpetologica 31(1):94-103.
- Jennings, M.R., M.P. Hayes, and D.C. Holland. 1992. A petition to the U.S. Fish and Wildlife Service to place the California red-legged frog (Rana aurora draytonii) and the western pond turtle (Clemmys marmorata) on the list of endangered and threatened wildlife and plants.
- Stebbins, R.C. 1985. A field guide to western reptiles and amphibians. Houghton Mifflin Company, Boston, Massachusetts.
- Storer, T.I. 1925. A synopsis of the Amphibia of California. University of California Publications in Zoology 27:1-342.
- U.S. Fish and Wildlife Service. 1999. Recovery plan for the arroyo southwestern toad. Portland, Oregon.
- U.S. Fish and Wildlife Service. 2002. Recovery plan for the California red-legged frog (Rana aurora draytonii). Portland, Oregon.

Project Completion Report for Federal Highway Administration projects that may affect California red-legged frogs
The Federal Highway Administration must ensure that this form is completed or that the requested information is provided in a written report upon
completion of the project and restoration activities.

Mail completed form or report to:

U.S. Fish and Wildlife Service Ventura Fish and Wildlife Office 2493 Portola Road, Suite B Ventura, California 93003 (805) 644-1766

	Project title and location:
2.	Project Completion Dates A. Construction: B: Restoration:
3.	Type of actions that occurred:
4.	Habitat type and number of acres affected (e.g., upland, riparian)
5.	Linear feet of work in a stream:
6.	How the site was restored and a description of the area after completion of the action:
7.	If no restoration occurred, the justification for not conducting this work:
8.	Which measures were employed to protect California red-legged frogs:
9.	The number of California red-legged frogs taken and the form of take:
10	The number of California red-legged frogs removed from work areas to nearby undisturbed habitat and the location of that habitat:



# The Declining Amphibian Populations Task Force Fieldwork Code of Practice

- Remove mud, snails, algae, and other debris from nets, traps, boots, vehicle tires, and all
  other surfaces. Rinse cleaned items with sterilized (e.g., boiled or treated) water before
  leaving each work site.
- Boots, nets, traps, and other types of equipment used in the aquatic environment should then be scrubbed with 70 percent ethanol solution and rinsed clean with sterilized water between study sites. Avoid cleaning equipment in the immediate vicinity of a pond. wetland, or riparian area.
- 3. In remote locations, clean all equipment with 70 percent ethanol or a bleach solution, and rinse with sterile water upon return to the lab or "base camp" Elsewhere, when washing-machine facilities are available, remove nets from poles and wash in a protective mesh laundry bag with bleach on the "delicates" cycle.
- 4. When working at sites with known or suspected disease problems, or when sampling populations of rare or isolated species, wear disposable gloves and change them between handling each animal. Dedicate sets of nets, boots, traps, and other equipment to each site being visited. Clean them as directed above and store separately at the end of each field day.
- 5. When amphibians are collected, ensure that animals from different sites are kept separately and take great care to avoid indirect contact (e.g., via handling, reuse of containers) between them or with other captive animals. Isolation from unsterilized plants or soils which have been taken from other sites is also essential. Always use disinfected and disposable husbandry equipment.
- Examine collected amphibians for the presence of diseases and parasites soon after capture. Prior to their release or the release of any progeny, amphibians should be quarantined for a period and thoroughly screened for the presence of any potential disease agents.
- Used cleaning materials and fluids should be disposed of safely and, if necessary, taken
  back to the lab for proper disposal. Used disposable gloves should be retained for safe
  disposal in sealed bags.

The Fieldwork Code of Practice has been produced by the Declining Amphibian Populations Task Force with valuable assistance from Begona Arano, Andrew Cunningham, Tom Langton, Jamie Reaser, and Stan Sessions.

For further information on this Code, or on the Declining Amphibian Populations Task Force, contact John Wilkinson, Biology Department, The Open University, Walton Hall, Milton Keynes, MK7 6AA, UK.

E-mail: DAPTF@open.ac.uk Fax: +44 (0) 1908-654167



医多列氏腺科 平常位于点的设置器

# United States Department of the Interior

### FISH AND WILDLIFE SERVICE

SACRAMENTO FISH AND WILDLIFE OFFICE 3310 El Camino Ave., Suite #130 Sacramento, California 95821-6340

VENTURA FISH AND WILDLIFE OFFICE 2493 Portola Road, Suite B Ventura, California, 93003

January 26, 1999

Art Champ, Chief Regulatory Branch U. S. Army Corps of Engineers, Sacramento District 1325 J Street, Room 1480 Sacramento, California 95814-2922

Calvin Fong, Chief Regulatory Branch U. S. Army Corps of Engineers, San Francisco District 333 Market Street, Room 812 San Francisco, California 94105-2197

Richard Schubel, Chief Regulatory Branch U. S. Army Corps of Engineers, Los Angeles District P. O. Box 53271, 11th Floor Los Angeles, California 90053-2325

Subject:

Programmatic Formal Endangered Species Act Consultation on Issuance of Permits under Section 404 of the Clean Water Act or Authorizations under the Nationwide Permit Program for Projects that May Affect the California Red-legged Frog

Dear Messrs. Champ, Fong, and Schubel:

This document transmits the biological opinion of the U.S. Fish and Wildlife Service (Service) on issuance of permits under section 10 (§10) of the Rivers and Harbors Act of 1899 and section 404 (§404) of the Federal Water Pollution Control Act, as amended (Clean Water Act), for projects that may affect the California red-legged frog (*Rana aurora draytonii*). This consultation document has been prepared pursuant to 50 CFR 402 of our interagency regulations governing section 7 of the Endangered Species Act of 1973, as amended (Act).

This programmatic consultation evaluates the effects on California red-legged frogs of certain activities authorized by the Army Corps of Engineers (Corps) under Clean Water Act and Rivers and Harbors Act permits in all of Napa, Solano, Contra Costa, Alameda, San Francisco,

San Mateo (in part), Santa Clara, San Benito, Santa Cruz, Monterey, San Luis Obispo, Santa Barbara and Ventura counties; all watersheds in Marin and Sonoma counties that drain toward San Francisco Bay; and in coastal draining watersheds in Marin and Sonoma counties, including and south of the Walker Creek watershed. Drainages in the Central Valley and south of the Transverse Ranges are excluded because the extreme rarity of the California red-legged frog in these areas warrants individual consultation in any circumstance where the Corps determines a project may affect the species.

San Francisco garter snakes (*Thamnophis sirtalis tetrataenia*) and California red-legged frogs may co-occur in western San Mateo County. Due to the rarity of the San Francisco garter snake, actions that would occur in western San Mateo County are excluded from this biological opinion.

#### CONSULTATION HISTORY

Since listing of the California red-legged frog, the Service and the Corps have consulted, both formally and informally, on a variety of projects. In some cases, temporary disturbance of habitat and incidental take of individuals in the form of mortality or harassment occurred, but resulted in no long-term adverse impacts to California red-legged frogs in the affected areas. Staff from Fish and Wildlife Service offices determined that many of the same protective measures, including the Corps' proposed special conditions and the Service's terms and conditions, were very similar from project to project. Consequently, both of the Fish and Wildlife Offices within the range of the species collaborated in the preparation of this biological opinion.

## ADMINISTRATION OF THE BIOLOGICAL OPINION

This programmatic consultation will be implemented in the following manner. The Corps will begin the consulting process by making a determination of whether the action under consideration may affect the California red-legged frog, as required by the implementing regulations for section 7 of the Act. If the Corps determines the project is not likely to adversely affect the California red-legged frog, it will seek the Service's concurrence in writing pursuant to 50 CFR 402.14(b)(1). If the Corps determines the proposed action is likely to adversely affect the California red-legged frog, the Corps will next consider whether the potential effects of the proposed action may be covered by this biological opinion.

If the Service or the Corps determines that the potential effects of the proposed action, including the indirect, interrelated and interdependent effects, are too great for the action to be covered by this biological opinion, the standard provisions for section 7 consultation apply throughout the remainder of the review process. If the Corps finds that the proposed action meets the criteria for consideration under this biological opinion, the Corps shall contact the Service, in writing, for Service concurrence, generally within 30 days, with the Corps' determination. At this time, the Corps shall provide to the Service the following information (prior to authorization):

1) a 7 ½ minute topographic map or a copy of the appropriate topographic map with the name of the map. Such maps shall indicate where the project site is located, restoration sites, and potential frog relocation sites; 2) a written description of the activity, including but not limited to, construction methods, time of year the work would occur, vegetation restoration and monitoring plans, and frog monitoring plan; and 3) one plan view and a minimum of one typical cross section indicating water bodies, vegetation types, work areas, roads, restoration sites, and refueling and staging areas.

Projects that do not meet the suitability criteria may be appended to this opinion, upon Service approval, if use of additional minimization measures sufficiently reduce the effects of the action to be consistent with the intent of this opinion. Projects that do not meet the suitability criteria, such as individual permit applications under section 404 of the Clean Water Act or section 10 of the Rivers and Harbors Act, may have effects on the frog similar in nature to those described under the Nationwide Permits below. The Service shall be available for consultation during all phases of project evaluation to assist the Corps with its effects determination.

Yearly, the Service shall evaluate the effects of actions that have occurred under this programmatic consultation to ensure that its continued implementation does not result in long-term adverse effects to the ecosystems upon which the California red-legged frog depends. This opinion may be modified to address problems with the programmatic process or excessive adverse effects on listed species.

### BIOLOGICAL OPINION

## Description of the Proposed Action

Suitability Criteria

Actions that fall under this consultation are projects that may adversely affect California red-legged frogs either by take of individuals, or through temporary disturbance or permanent loss of upland, riparian, or wetland red-legged frog habitat, or both, but which nonetheless do not contribute to a decline in California red-legged frogs in the affected area (see "Environmental Baseline" below). Actions that the Corps has permitted, and have undergone formal consultation with the Service, that meet these criteria include, but are not limited to: earthquake retrofitting, repair and widening of bridges, repair of bank protection, replacement of low-flow stream crossings with bridges, and small-scale stabilization of stream slopes.

Projects that meet the suitability criteria and may involve some or all of the preceding activities often occur under Nationwide Permits (NWP). To guide the Corps during project evaluation, the Service has reviewed the Nationwide Permits the Corps has issued under 33 CFR 330.3 (most recently described at 61 FR 65874) and has determined that projects typically authorized under the NWPs listed below (and amended herein) are likely to meet the suitability criteria described

above, provided that: 1) the additional minimization measures provided herein are implemented; 2) projects are single and complete projects and not part of larger actions, such as housing subdivision or golf course projects; 3) projects would not, in the Service's opinion, take place in areas where populations of California red-legged frogs are so isolated that even the small effects described below may have significant impacts. When the NWP program is reauthorized the Corps shall evaluate the new program and its consistency with this biological opinion. If it is determined that there are differences in the effects, amount or extent of incidental take, new permits that were not considered, or other information not considered then this biological opinion will be reinitiated and amended as necessary.

#### Nationwide Permit Activities:

- (#3) Maintenance.
- (#5) Scientific Measuring Devices.
- (#6) Survey Activities.
- (#7) Outfall Structures.
- (#12) Utility Line Discharges.
- (#13) Bank Stabilization, provided that activity is less than fifty (50) feet in length.
- (#14) Road Crossings.
- (#15) U.S. Coast Guard Approved Bridges.
- (#17) Hydropower Projects.
- (#18) Minor Discharges.
- (#19) Minor Dredging.
- (#23) Approved Categorical Exclusions
- (#25) Structural Discharges.
- (#27) Wetland and Riparian Restoration and Creation Activities.
- (#31) Maintenance of Existing Flood Control Facilities.
- (#32) Completed Enforcement Actions.
- (#33) Temporary Construction, Access and Dewatering.
- (#37) Emergency Watershed Protection and Rehabilitation.
- (#38) Cleanup of Hazardous and Toxic Waste.

# Minimization of Adverse Effects

To the maximum extent practicable, projects authorized under this biological opinion shall be designed and implemented in such a way as to minimize adverse effects to California red-legged frogs or their habitat. To achieve that purpose, the following measures shall be taken as a minimum:

1. At least 15 days prior to the onset of activities, the applicant or project proponent shall submit the name(s) and credentials of biologists who would conduct activities specified in the following measures. No project activities shall begin until proponents have

received written approval from the Service that the biologist(s) is qualified to conduct the work.

- 2. A Service-approved biologist shall survey the work site two weeks before the onset of activities. If California red-legged frogs, tadpoles, or eggs are found, the approved biologist shall contact the Service to determine if moving any of these life-stages is appropriate. In making this determination the Service shall consider if an appropriate relocation site exists. If the Service approves moving animals, the approved biologist shall be allowed sufficient time to move California red-legged frogs from the work site before work activities begin. Only Service-approved biologists shall participate in activities associated with the capture, handling, and monitoring of California red-legged frogs.
- 3. Before any construction activities begin on a project, a Service-approved biologist shall conduct a training session for all construction personnel. At a minimum, the training shall include a description of the California red-legged frog and its habitat, the importance of the California red-legged frog and its habitat, the general measures that are being implemented to conserve the California red-legged frog as they relate to the project, and the boundaries within which the project may be accomplished. Brochures, books and briefings may be used in the training session, provided that a qualified person is on hand to answer any questions.
- 4. A Service-approved biologist shall be present at the work site until such time as all removal of California red-legged frogs, instruction of workers, and habitat disturbance have been completed. After this time, the contractor or permittee shall designate a person to monitor on-site compliance with all minimization measures. The Service-approved biologist shall ensure that this individual receives training outlined above in measure 3 and in the identification of California red-legged frogs. The monitor and the Service-approved biologist shall have the authority to halt any action that might result in impacts that exceed the levels anticipated by the Corps and Service during review of the proposed action. If work is stopped, the Corps and Service shall be notified immediately by the Service-approved biologist or on-site biological monitor.
- 5. During project activities, all trash that may attract predators shall be properly contained, removed from the work site and disposed of regularly. Following construction, all trash and construction debris shall be removed from work areas.
- 6. All fueling and maintenance of vehicles and other equipment and staging areas shall occur at least 20 meters from any riparian habitat or water body. The Corps and permittee shall ensure contamination of habitat does not occur during such operations. Prior to the onset of work, the Corps shall ensure that the permittee has prepared a plan to allow a prompt and effective response to any accidental spills. All workers shall be informed of

the importance of preventing spills and of the appropriate measures to take should a spill occur.

- 7. A Service-approved biologist shall ensure that the spread or introduction of invasive exotic plant species shall be avoided to the maximum extent possible. When practicable, invasive exotic plants in the project areas shall be removed.
- 8. Project sites shall be revegetated with an appropriate assemblage of native riparian wetland and upland vegetation suitable for the area. A species list and restoration and monitoring plan shall be included with the project proposal for review and approval by the Service and the Corps. Such a plan must include, but not be limited to, location of the restoration, species to be used, restoration techniques, time of year the work will be done, identifiable success criteria for completion, and remedial actions if the success criteria are not achieved.
- 9. Stream contours shall be returned to their original condition at the end of project activities, unless consultation with the Service has determined that it is not beneficial to the species or feasible.
- 10. The number of access routes, number and size of staging areas, and the total area of the activity shall be limited to the minimum necessary to achieve the project goal. Routes and boundaries shall be clearly demarcated, and these areas shall be outside of riparian and wetland areas. Where impacts occur in these staging areas and access routes, restoration shall occur as identified in measures 8 and 9 above.
- 11. Work activities shall be completed between April 1 and November 1. Should the proponent or applicant demonstrate a need to conduct activities outside this period, the Corps may authorize such activities after obtaining the Service's approval.
- 12. To control erosion during and after project implementation, the applicant shall implement best management practices, as identified by the appropriate Regional Water Quality Control Board.
- 13. If a work site is to be temporarily dewatered by pumping, intakes shall be completely screened with wire mesh not larger than five millimeters (mm) to prevent California red-legged frogs from entering the pump system. Water shall be released or pumped downstream at an appropriate rate to maintain downstream flows during construction. Upon completion of construction activities, any barriers to flow shall be removed in a manner that would allow flow to resume with the least disturbance to the substrate.
- 14. A Service-approved biologist shall permanently remove, from within the project area, any individuals of exotic species, such as bullfrogs, crayfish, and centrarchid fishes, to the

maximum extent possible. The permittee shall have the responsibility to ensure that their activities are in compliance with the California Fish and Game Code.

## Species Account

Description. The California red-legged frog is a relatively large aquatic frog ranging from 4 to 13 centimeters (11/2 to 5 inches) from the tip of the snout to the vent (Stebbins 1985). From above, the frog can appear brown, gray, olive, red or orange, often with a pattern of dark flecks or spots. The back of the frog is bordered on either side by an often prominent ridge (dorsolateral fold) running from the eye to the hip. The hind legs are well-developed with large, webbed feet. A cream, white, or orange stripe usually extends along the upper lip from beneath the eye to the rear of the jaw. The undersides of adult frogs are white, usually with patches of bright red or orange on the abdomen and hindlegs. The groin area sometimes exhibits bold black mottling with a white or yellow background.

Life History. California red-legged frogs breed from November through March; earlier breeding has been recorded in southern localities (Storer 1925). Males have paired vocal sacs and call in air (Hayes and Krempels 1986). Males appear at breeding sites from two to four weeks before females (Storer 1925). They typically call in small, mobile groups of three to seven individuals to attract females (Jennings and Hayes 1985). Females individually move toward a male or male calling group. Female California red-legged frogs deposit egg masses on emergent vegetation so that the masses float on the surface of the water (Hayes and Miyamoto 1984). Egg masses contain about 2,000 to 5,000 moderate-sized (2.0 to 2.8 mm in diameter; 0.08 to 0.11 inches). dark reddish brown eggs (Storer 1925, Jennings and Hayes 1985). Eggs hatch in 6 to 14 days (Storer 1925). Larvae undergo metamorphosis 3.5 to 7 months after hatching (Storer 1925, Wright and Wright 1949, Jennings and Hayes 1990). Egg predation is infrequent; most mortality probably occurs during the tadpole stage (Licht 1974) although eggs are susceptible to being washed away from high stream flows. Schmeider and Nauman (1994) report that the California red-legged frog eggs have a defense against predation which is possibly related to the nature of the egg mass jelly. Schmieder and Nauman (1994) report that California red-legged frog larvae are highly vulnerable to fish predation; larvae appear to be most vulnerable to fish predation immediately after hatching when the nonfeeding larvae are relatively immobile. Sexual maturity can be attained at two years of age by males and three years of age by females (Jennings and Hayes 1985); adults may live 8 to 10 years (Jennings et al. 1992) although the average life span is considered to be much lower.

The diet of California red-legged frogs is highly variable. Tadpoles probably eat algae (Jennings et al. 1992). Hayes and Tennant (1985) found invertebrates to be the most common food item for adults. Vertebrates such as Pacific tree frogs and California mice (*Peromyscus californicus*), represented over half of the prey mass eaten by larger frogs (Hayes and Tennant 1985). Feeding activity probably occurs along the shoreline and on the surface of the water. Hayes and Tennant (1985) found juvenile frogs to be active diurnally and nocturnally, whereas adult frogs were largely nocturnal.

Habitat. California red-legged frogs have been found at elevations that range from sea level to about 1,500 meters (5,000 feet). The frog uses a variety of habitat types, which include various aquatic systems, riparian, and upland habitats. The following habitat descriptions are meant to describe the range of habitat types utilized by California red-legged frogs. However, there is much variation in how frogs use the environment and in many cases frogs may complete their entire life cycle in a particular area without using other components (i.e., a pond is suitable for each life stage and use of upland habitat or a riparian corridor is not necessary). California red-legged frogs are adapted to survive in a variable Mediterranean climate and survive temporal and spatial changes in habitat quality; the frog's variable life history enables it to change habitat use according to the year to year conditions and in response to adverse conditions. Populations appear to persist where a mosaic of habitat elements exists, embedded within a matrix of dispersal habitat. Here, local extinctions may be counterbalanced by recolonizations of new or unoccupied areas of suitable habitat. This interpretation corresponds with the notion that California red-legged frogs persist in what ecologists refer to as metapopulation; a collection of sub-populations that exchange dispersers.

Breeding Habitat. Breeding sites of the California red-legged frog are in aquatic habitats; larvae, juveniles and adult frogs have been collected from streams, creeks, ponds, marshes, sag ponds, deep pools and backwaters within streams and creeks, dune ponds, lagoons and estuaries. California red-legged frogs frequently breed in artificial impoundments such as stock ponds given the proper management of hydro-period, pond structure, vegetative cover, and control of exotic predators. The importance of riparian vegetation for this species is not well understood. While frogs successfully breed in streams and riparian systems, high spring flows and cold temperatures in streams often make these sites risky egg and tadpole environments. When this vegetation type is present, frogs spend considerable time resting and feeding in it; it is believed the moisture and camouflage provided by the riparian plant community provide good foraging habitat and may facilitate dispersal in addition to providing pools and backwater aquatic areas for breeding. Radio telemetry studies showed that individual California red-legged frogs move within the riparian zone from vegetated areas to pools (G. Rathbun, pers. comm.).

Breeding adults are often associated with dense, shrubby riparian or emergent vegetation and areas with deep (>0.7 meter) still or slow-moving water (Hayes and Jennings 1988); the largest summer densities of California red-legged frogs are associated with deep-water pools with dense stands of overhanging willows (Salix spp.) and an intermixed fringe of cattails (Typha latifolia) (Jennings 1988). However, frogs often successfully breed in artificial ponds with little or no emergent vegetation and have been observed in stream reaches that are not cloaked in riparian vegetation. An important factor influencing the suitability of aquatic breeding sites is the general lack of introduced aquatic predators.

California red-legged frogs are sensitive to high salinity. When eggs are exposed to salinity levels greater than 4.5 parts per thousand, 100 percent mortality occurs and larvae die when exposed to salinities greater than 7.0 parts per thousand (Jennings and Hayes 1990). Nussbaum et al. (1983) state that early red-legged frog (Rana a. aurora) embryos are tolerant of

temperatures only between 9 and 21 degrees Centigrade (48 and 70 degrees Fahrenheit), and both the lower and upper lethals are the most extreme known for any North American ranid frog. Data specific to the California red-legged frog are not available.

## Dispersal and Use of Uplands

At any time of the year, juvenile and adult California red-legged frogs may move from breeding sites. They can be encountered living within streams at distances exceeding three kilometers (1.8 miles) from the breeding site and have been found up to 30 meters (100 feet) from water in adjacent dense riparian vegetation for up to 77 days (Rathbun et al. 1993). During periods of wet weather, starting with the first rains of fall, some individuals may make overland excursions through upland habitats. Most of these overland movements occur at night. Evidence from marked frogs on the San Simeon coast of California suggests that frog movements via upland habitats of about one mile are possible over the course of a wet season and frogs have been observed to make long-distance movements that are straight-line, point to point migrations rather than using corridors for moving in between habitats (N. Scott, pers. com. 1998). Dispersing frogs in northern Santa Cruz County traveled distances from one-quarter mile to more than two miles without apparent regard to topography, vegetation type, or riparian corridors (J. Bulger, in litt. 1998). The manner in which California red-legged frogs use upland habitats is not well understood; how much time California red-legged frogs spend in upland habitats, patterns of use, and whether there is differential use of uplands by juveniles, subadults and adults are being studied. Dispersal distances are largely unknown and are considered to be dependent on habitat availability and environmental variability.

Summer Habitat. California red-legged frogs often disperse from their breeding habitat to forage and seek summer habitat. This could include boulders or rocks and organic debris such as downed trees or logs; industrial debris; and agricultural features, such as drains, watering troughs, spring boxes, abandoned sheds, or hay-ricks. California red-legged frogs use small mammal burrows and moist leaf litter (Jennings and Hayes 1994); incised stream channels with portions narrower and deeper than 46 centimeters (18 inches) may also provide habitat (61 FR 25813). This type of dispersal and habitat use, however, is not observed in all red-legged frogs and is most likely dependent on the year to year variations in climate and habitat suitability and varying requisites per life stage. For the California red-legged frog, this habitat is potentially all aquatic and riparian areas within the range of the species and includes any landscape features that provide cover and moisture (61 FR 25813); the distances that frogs will disperse to reach summer habitat is not fully understood and is currently a topic of study.

<u>Distribution</u>. The historical range of the California red-legged frog extended coastally from the vicinity of Point Reyes National Seashore, Marin County, California and inland from the vicinity of Redding, California southward to northwestern Baja California, Mexico (Jennings and Hayes 1985, Storer 1925, Hayes and Krempels 1986). The California red-legged frog has sustained a 70 percent reduction in its geographic range as a result of several factors acting singly or in combination (Jennings *et al.* 1992). Habitat loss and alteration, over-exploitation, and

introduction of exotic predators were significant factors in the species' decline in the early- to mid-1900s. Reservoir construction, expansion of introduced predators, grazing and prolonged drought fragmented and eliminated many of the Sierra Nevada foothill populations. Only a few drainages are currently known to support California red-legged frogs in the Sierra Nevada foothills, compared to more than 60 historical records. Several researchers in central California have noted the decline and eventual disappearance of California red-legged frog once bullfrogs (*Rana catesbiana*) become established at the same site (L. Hunt, *in litt.*, 1993; S. Barry, *in litt.*, 1992; S. Sweet, *in litt.*, 1993). Bullfrogs prey on California red-legged frogs (Twedt 1993; S. Sweet, *in litt.*, 1993) and interfere with their reproduction (Jennings and Hayes 1990, Twedt 1993, M.. Jennings, *in litt.*, 1993, R. Stebbins, *in litt.*, 1993). Because of these combined threats, the California red-legged frog was listed as threatened on May 23, 1996 (61 FR 25813).

#### **Environmental Baseline**

The mechanisms for decline of the California red-legged frog are poorly understood. Although presence of California red-legged frogs is correlated with stillwater pools deeper than about 0.5 meter, riparian shrubbery, and emergent vegetation (Jennings and Hayes 1985), there are numerous locations in the historical range of the frog where these elements are well represented yet California red-legged frogs appear to be absent. The cause of local extirpations therefore does not appear to be restricted to absolute loss of aquatic habitat (Shaffer and Fisher 1996). The most likely causes of local extirpation are thought to be changes in faunal composition of aquatic ecosystems, *i.e.*, the introduction of non-native predators and competitors; and landscape-scale disturbances that disrupt California red-legged frog population processes, such as dispersal and colonization. Subtle environmental changes, such as the introduction of contaminants or changes in water temperature, may also play a role in local extirpations. These changes may also promote the spread of predators, competitors, parasites and diseases.

The processes described above are known to be heightened by urbanization. For instance, an increase in certain native and nonnative predators and competitors accompanies an increase in the local human population; disruption of dispersal likely results from an increase in barriers and sinks; and changes in hydroperiod, water temperature, and chemical composition of water bodies are readily traced to irrigation, gray water disposal, and urban runoff.

## Effects of the Proposed Action

Activities that would be covered under this biological opinion are those that would not cause ecosystem-scale changes and, therefore, would likely not contribute to the decline of the California red-legged frog. Direct impacts to adults, sub-adults, tadpoles, and eggs of the California red-legged frog in the footprint of projects covered by this biological opinion would include injury or mortality from being crushed by earth moving equipment, construction debris, and worker foot traffic. These impacts would be reduced by minimizing and clearly demarcating the boundaries of the project areas and equipment access routes and locating staging areas outside of riparian areas or other water bodies. Avoiding work activities during the breeding

season would reduce adverse impacts, particularly to eggs and tadpoles. In addition, relocating individual California red-legged frogs may further minimize injury or mortality.

The capture and handling of California red-legged frogs to move them from a work area involves harassment of individuals. Mortality may occur as a result of improper handling, containment, or transport of individuals or from releasing them into unsuitable habitat. Improper handling, containment, or transport of individuals would be reduced or prevented by use of a Service-approved biologist. Removal of exotic species from a project site may result in lower mortality to resident California red-legged frogs, therefore minimizing the overall effects of the action.

Work activities, including noise and vibration, may harass California red-legged frogs by causing them to leave the work area. This disturbance may increase the potential for predation and desiccation. Minimizing the area disturbed by project activities and constraining activities to seasonal limits would reduce the potential for dispersal resulting from the action.

Tadpoles may be entrained by pump intakes, if such devices are used to dry out work areas. Screening pump intakes with wire with no greater than five millimeter (mm) mesh diameter should reduce the potential that tadpoles greater than eight weeks old would be caught in the inflow.

Some potential also exists for disturbance of habitat to cause the spread or establishment of non-native invasive species, such as giant reed (*Arundo donax*) or salt cedar (*Tamarix* spp.). Measures to prevent the spread or introduction of these species, such as avoiding areas with established native vegetation, restoring disturbed areas with native species, and post-project monitoring and control of exotic species, could reduce or eliminate this effect.

California red-legged frogs may sustain harassment and mortality from predators. If water that is impounded during or after work activities creates favorable habitat for non-native predators, such as bullfrogs, crayfish, and centrarchid fishes, California red-legged frogs may suffer abnormally high rates of predation. Additionally, any time California red-legged frogs are concentrated in a small area at unusually high densities, native predators such as herons, egrets, opossums, and raccoons may feed on them opportunistically. This impact can be minimized by avoiding creation of ponded water as a result of project actions unless approved by the Service and/or predator control.

Trash left during or after project activities could attract predators to work sites, which could, in turn, harass or prey on the listed species. For example, raccoons are attracted to trash and also prey opportunistically on the California red-legged frog. This potential impact can be reduced or avoided by careful control of waste products at all work sites.

Accidental spills of hazardous materials or careless fueling or oiling of vehicles or equipment could degrade water quality or upland habitat to a degree where the California red-legged frog is adversely affected or killed. The potential for this impact to occur can be reduced by thoroughly

informing workers of the importance of preventing hazardous materials from entering the environment, locating staging and fueling areas a minimum of 20 meters from riparian areas or other water bodies, and by having an effective spill response plan in place.

Work in live streams or in floodplains could cause unusually high levels of siltation downstream. This siltation could smother eggs of the California red-legged frog and alter the quality of the habitat to the extent that use by individuals of the species is precluded. Implementing best management practices and reducing the area to be disturbed to the minimum necessary should assist in reducing the amount of sediment that is washed downstream as a result of project activities.

Under the provisions of this consultation, some features of the site may be permanently or temporarily altered. For example, a bridge retrofitted for earthquake safety may have slightly larger footings after work is complete, or a small culvert might create a pool. Minor alterations such as these likely do not constitute a consequential loss of habitat.

The potential exists for uninformed workers to intentionally or unintentionally harass, injure, harm, or kill California red-legged frogs. The potential for this impact could be greatly reduced by informing workers of the presence and protected status of this species and the measures that are being implemented to protect it during project activities.

The ongoing effects of this consultation on the California red-legged frog would be monitored through annual reports provided by the Corps to the Service. These reports would enable the agencies to determine how much habitat has been temporarily and permanently affected by the covered actions and how many California red-legged frogs have been killed or injured.

Based on analysis of data for habitats impacted by the Nationwide Permit Program, the Service has determined that upland, wetland and riparian habitats suitable for the California red-legged frog will be lost. The Service found that for Fiscal years 1993, 1994, and 1995, 59.37, 60.34, and 56.94 acres of wetlands respectively, including riparian habitat, were lost for reporting and non-reporting nationwide permits combined within the Corps' Sacramento and San Francisco Districts. The range for reporting nationwide permits was from 11.34 acres to 44.89 acres for fiscal years 1993 to 1997. Acres impacted for non-reporting nationwides was from 43.75 acres to 45.6 acres for fiscal years 1992 to 1995. These habitat impacts represent total acres impacted by the Nationwide Permit Program, and are not necessarily all California red-legged frog habitat. The Service does not have similar data for habitats impacted by the Nationwide Permit Program in the Los Angeles District.

#### **Cumulative Effects**

Cumulative effects include the effects of future State, Tribal, local or private actions that are reasonably certain to occur in the action area considered in this biological opinion. Future

Federal actions unrelated to the proposed action are not considered in this section because they require separate consultation pursuant to section 7 of the Act.

Non-Federal activities expected to occur within the project area considered under this biological opinion include water treatment, potential release of toxic substances, water diversions, residential and commercial development activity, agricultural practices, intentional or unintentional release of native and non-native predators into water bodies, and grazing on private and municipal lands. The Service anticipates that the effects of these non-Federal activities would be addressed through section 10(a)(1)(B) permits. Habitat conservation plans that are required to obtain such permits would include measures that would minimize and mitigate the effects to the California red-legged frog resulting from the non-Federal activities. In addition, the persistence of the California red-legged frog in the affected area would not be diminished by the activities covered under this programmatic consultation. Therefore, the cumulative effects of the projects included in this biological opinion, considered together with other non-Federal actions, would not appreciably reduce the likelihood of survival and recovery of the California red-legged frog.

### Conclusion

After reviewing the current status of the California red-legged frog, the environmental baseline for the area covered by this consultation, the effects of the proposed projects, and the cumulative effects, it is the Service's biological opinion that the proposed projects, as described in this consultation document, are not likely to jeopardize the continued existence of this species.

### INCIDENTAL TAKE STATEMENT

Section 9 of the Act and Federal regulation pursuant to section 4(d) of the Act prohibit the take of endangered and threatened species, respectively, without special exemption. Take is defined as harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harass is defined by the Service as an intentional or negligent act or omission which creates the likelihood of injury to a listed species by annoying it to such an extent as to significantly disrupt normal behavioral patterns which include, but are not limited to, breeding, feeding, or sheltering. Harm is defined by the Service to include significant habitat modification or degradation that results in death or injury to listed species by impairing behavioral patterns including breeding, feeding, or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, the carrying out of an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking that is incidental to and not intended as part of the agency action is not considered to be prohibited taking under the Act provided that such taking is in compliance with this Incidental Take Statement.

The reasonable and prudent measures described below are nondiscretionary, and must be undertaken by the Corps so that they become binding conditions of any grant or permit issued to

the applicant, as appropriate, for the exemption in section 7(0)(2) to apply. The Corps has a continuing duty to regulate the activity covered by this Incidental Take Statement. If the Corps (1) fails to require the applicant to adhere to the terms and conditions of the incidental take statement through enforceable terms that are added to the permit or grant document, and/or (2) fails to retain oversight to ensure compliance with these terms and conditions, the protective coverage of section 7(0)(2) may lapse.

### Amount or Extent of Take

The Service anticipates the following forms of incidental take:

1. Based on historical data about habitat impacts from the Nationwide Permit Program, the Service anticipates that up to 60 acres of wetland and riparian habitat and up to 60 acres of upland habitat, suitable for the California red-legged frog, may be permanently or temporarily taken annually as a result of implementing the actions described in the project description. In addition, the Service anticipates that all adults, juveniles, tadpoles, and eggs of California red-legged frogs associated with the loss of 60 acres of wetland and riparian habitat and 60 acres of upland habitat may be taken through mortality, harm, or harassment resulting from project-related activities. The quantification of take by harassment, harm, and mortality is difficult to ascertain because of the species' small size and aquatic habitat. These factors make it difficult to detect where California red-legged frogs, particularly tadpoles, are and if any have been affected by an action. For actions covered by this consultation, some harassment and mortality could be directly observed from those captured during translocation efforts. However, mortality from other sources would be difficult to observe.

The observed take may be lower than the actual take. However, with the implementation of the reasonable and prudent measures, the effects of the unobserved take would not change our analysis of effects of the actions covered by the biological opinion.

#### Effect of the Take

It is the opinion of the Service that the effects of the actions included under the auspices of this formal consultation are not likely to jeopardize the continued existence of the California redlegged frog.

# Reasonable and Prudent Measures

The following reasonable and prudent measure is necessary and appropriate to minimize the impact of take on the California red-legged frog:

Adverse effects to California red-legged frogs and their habitat shall be minimized to the extent possible.

#### Terms and Conditions

To be exempt from the prohibitions of section 9 of the Act, the Corps must ensure that the permittees comply with the following term and condition, which implements the reasonable and prudent measure described above.

To implement the reasonable and prudent measure, the measures described in the "Minimization of Adverse Effects" section shall be fully implemented. These measures are hereby incorporated into this term and condition as requirements of proposed projects.

## Disposition of Injured or Dead Specimens

Upon locating dead or injured California red-legged frogs, initial notification must be made in writing to the appropriate office of the Service's Division of Law Enforcement. Notification by both telephone and writing also must be made to the appropriate Fish and Wildlife Office:

U.S. Fish and Wildlife Service Division of Law Enforcement 3310 El Camino Avenue, Suite 140 Sacramento, California 95821-6340

U.S. Fish and Wildlife Service Sacramento Fish and Wildlife Office 3310 El Camino Avenue, Suite 130 Sacramento, California 95821-6340 (916) 979-2725

U.S. Fish and Wildlife Service Division of Law Enforcement 1633 Bayshore Highway, Suite 248 Burlingame, California 94010

U.S. Fish and Wildlife Service Division of Law Enforcement 370 Amapola Avenue, Suite 114 Torrance, California 90501

U.S. Fish and Wildlife Service Ventura Fish and Wildlife Office 2493 Portola Road, Suite B Ventura, California 93003 (805) 644-1766 Notification shall occur within three working days of finding the dead or injured animal. The report shall include the date, time, location of any carcass, a photograph, cause of death, if known, and any other pertinent information.

Care shall be taken in handling injured animals to prevent additional injury. Injured animals may be released to the wild after receipt of concurrence from the Service. Care shall be taken in handling dead specimens to preserve biological material in the best possible state for later analysis. Standard preservation methods shall be used. The remains of intact California redlegged frogs shall be placed with the California Academy of Sciences Herpetology Department [Contact: Jens Vindum, Collections Manager, California Academy of Sciences Herpetology Department, Golden Gate Park, San Francisco, California, 94118, (415) 750-7037].

# REPORTING REQUIREMENTS

The Corps shall require each permittee who makes use of the provisions of this programmatic consultation to prepare a compliance certification to be filed with the Corps and the Service to certify, after completion of construction, that the action was completed in accordance with the permit conditions. The information contained in the compliance certification shall include:

- 1) the type(s) of action(s) that occurred;
- 2) the number of acres affected and habitat type (e.g., upland, riparian.);
- 3) the linear feet of work;
- 4) how the site(s) was restored and a description of the area after the completion of the action;
- 5) which measures were employed to protect California red-legged frogs;
- 6) how the site(s) was restored or, if no restoration occurred the justification for not conducting this work; and,
- 7) a description of the area after the completion of the action.

The Corps shall provide to the Service annually a listing of permits authorized under this biological opinion. Such a list shall provide the name of the permittee, Corps authorization number, and the location. This is information the Corps routinely tracks and can be provided either as a paper version or electronically. The Service and the Corps shall meet annually to review this information as well as information provided by permittees. The Corps may desire to develop a reporting format in coordination with the Service soon after issuance of this biological opinion, which can be provided to permittees.

Each compliance certification provided by the permittees shall contain maps as appropriate indicating the location of all actions. Each report shall have a table and photos keyed to the map as appropriate. The compliance certification shall also document the number of California red-legged frogs that were known to be taken, and the form of take (e.g., harassment by moving, mortality) during each project's activities. The Service recognizes that accurately quantifying the number of individuals that may have been taken may not be possible; in these cases, the reporting of all observations and relative numbers would provide useful information. The report shall also recommend modifications to future measures to enhance the protection of the California red-legged frog.

### CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of the Act directs Federal agencies to utilize their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information. The recommendations provided here do not necessarily represent complete fulfillment of the agency's 7(a)(1) responsibilities for this species.

- Coordinate with the Service to develop a conservation strategy for the California redlegged frog, including documenting past and present California red-legged frog localities, threats, and conservation opportunities.
- 2. Monitor the status of the California red-legged frog in areas of Corps jurisdiction to identify effects of urbanization on the resident California red-legged frog population.
- The Corps should assist the Service in implementation of recovery actions identified by the Service during and after preparation of the recovery plan for the California red-legged frog.
- 4. The Corps, through its Federal projects, should develop and implement strategies for the conservation and recovery of the California red-legged frog.

For the Service to be kept informed of actions minimizing or avoiding adverse effects or benefitting listed species or their habitats, the Service requests notification of the implementation of any conservation recommendations.

## **REINITIATION - CLOSING STATEMENT**

This concludes formal consultation on the project described in this biological opinion. As provided in 50 CFR §402.16, reinitiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been maintained (or is authorized by law), and if (1) the amount or extent of incidental take is exceeded, (2) new information reveals effects of the agency action may affect listed species or critical habitat in a manner or to an extent not considered in this opinion, (3) the agency action is subsequently modified in a manner that causes an effect on listed species or critical habitat that was not considered in this opinion, or (4) a new species is listed or critical habitat is designated that may be affected by the action. In instances where the amount or extent of incidental take is exceeded, the Corps shall not issue authorizations under this biological opinion. If you have any questions regarding this opinion, please contact the appropriate field office staff member as indicated in Enclosure A.

Sincerely,

Diane K. Noda Field Supervisor

Ventura Fish and Wildlife Office

Jane K Mods

Wayne S. White Field Supervisor

Sacramento Fish and Wildlife Office

### Enclosure

cc: FWS:PARD(ES), Portland, OR

FWS:HC and ES, Washington, D.C.

FWS:CFO, Carlsbad, CA (Attn.: K. Berg)

FWS:LE, Sacramento, CA (Attn.: Senior Resident Agent S. Pearson)

FWS:LE, Burlingame, CA (Attn.: Special Agent K. McCloud)

FWS:LE, Chico, CA (Attn.: Special Agent J. Mendoza)

FWS:LE, Clovis, CA (Attn.: Special Agent F. Kuncir)

FWS:LE, Torrance, CA (Attn.: Senior Resident Agent L. Farrington)

DOI:SOL, San Francisco, CA (Attn.: Solicitor R. Kohn Glazer)

EPA: Wetlands, San Francisco, CA

CDFG, Regions 1, 2, and 3

ESRP, Fresno, CA

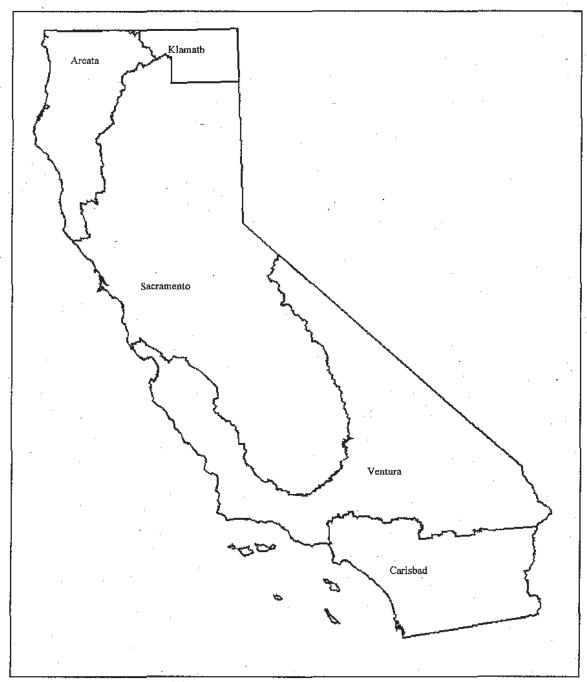
#### LITERATURE CITED

- Bulger, J.B. 1998. Wet Season Dispersal and Habitat Use by Juvenile California red-legged frogs (*Rana aurora draytonii*) in forest and rangeland habitats of the Santa Cruz Mountains. A research proposal submitted to U.S. Fish and Wildlife Service. 6 pp.
- Hayes, M.P. and D.M. Krempels. 1986. Vocal sac variation among frogs of the genus *Rana* from western North America. Copeia 1986(4):927-936.
- Hayes, M.P. and M.M. Miyamoto. 1984. Biochemical, behavioral and body size differences between *Rana aurora aurora* and *R. a. draytonii*. Copeia 1984(4):1018-1022.
- Hayes, M.P. and M.R. Tennant. 1985. Diet and feeding behavior of the California red-legged frog, *Rana aurora draytonii* (Ranidae). The Southwestern Naturalist 30(4):601-605.
- Jennings, M.R. 1988. Natural history and decline of native ranids in California. Pages 61-72 In: H.F. DeLisle, P.R. Brown, B. Kaufman, and B.M. McGurty (editors). Proceedings of the conference on California herpetology. Southwestern Herpetologists Society, Special Publication (4):1-143.
- Jennings, M.R. and M.P. Hayes. 1985. Pre-1900 over harvest of California red-legged frogs (*Rana aurora draytonii*): The inducement for bullfrog (*Rana catesbeiana*) introduction. Herpetologica 41(1):94-103.
- Jennings, M.R. and M.P. Hayes. 1990. Status of the California red-legged frog Rana aurora draytonii in the Pescadero Marsh Natural Preserve. Report prepared for the California Department of Parks and Recreation, Sacramento, CA. 30 pp. + Tables and Figures.
- Jennings, M.R., M.P. Hayes. 1994. Amphibian and reptile species of special concern in Cal. Report prepared fro the Calif. Dept. of Fish and Game, Inland Fisheries Division, Rancho Cordova, Cal. 255 pp.
- Jennings, M.R., M.P. Hayes, and D.C. Holland. 1992. A petition to the U.S. Fish and Wildlife Service to place the California red-legged frog (*Rana aurora draytonii*) and the western pond turtle (*Clemmys marmorata*) on the list of endangered and threatened wildlife and plants. 21 pp.
- Licht, L.E. 1969. Comparative breeding behavior of the red-egged frog (*Rana aurora aurora*) and the western spotted frog (*Rana pretiosa pretiosa*) in southwestern British Colombia. Canadian Journal of Zoology 47(6):1287-1299.
- Rathbun, G.B., M.R. Jennings, T.G. Murphey, and N.R. Siepel. 1993. Status and ecology of sensitive aquatic vertebrates in lower San Simeon and Pico Creeks, San Luis Obispo County, California. U.S. Fish and Wildlife Service, National Ecology Research Center, San Simeon, CA. Prepared for the California Dept. of Parks and Recreation. 103 pp.

- Schmieder, R.R. and R.S. Nauman. 1994. Effects of non-native aquatic predators on prematemorphic Cal red-legged frogs (*Rana aurora draytonii*). University of California, Santa Cruz. 12pp.
- Stebbins, R.C. 1985. A field guide to western reptiles and amphibians. Houghton Mifflin Company, Boston, MA. xiv + 336 pp.
- Storer, T.I. 1925. A synopsis of the amphibia of California. University of California Publications in Zoology 27:1-342.
- Twedt, B. 1993. A comparative ecology of *Rana aurora* (Baird and Girard) and *Rana catesbeiana* Shaw at Freshwater Lagoon, Humboldt County, California. Unpubl. MS, Humboldt State Univ. 53pp + appendix.
- Wright, A.H. and A.A. Wright. 1949. Handbook of frogs and toads of the United States and Canada. Comstock Publishing Company, Inc., Ithaca, NY. xii + appendix.

Enclosure A: Jurisdictions of the Fish and Wildlife Service's California Field Offices, with staff contacts for each Field Office.

Field Office	Telephone	Fax	Contacts
Sacramento Fish and Wildlife Office 3310 El Camino Avenue, Suite 130 Sacramento, California 95821-6340	916-979-2752	916-979-2723	Ken Sanchez
Ventura Fish and Wildlife Office 2493 Portola Road, Suite B Ventura, California 93003	805-644-1766	805-644-3958	Ray Bransfield or Cathy McCalvin
Carlsbad Fish and Wildlife Office 2730 Loker Avenue West Carlsbad, California 92008	760-431-9440	760-431-9624	Art Davenport



Justidictional Boundaries of the U.S. Fish and Wildlife Offices in California