INTERIM STRATEGIC PLAN FOR PROTECTED SPECIES CAPE HATTERAS NATIONAL SEASHORE KILL DEVIL HILLS, NORTH CAROLINA PUBLIC MEETING OCTOBER 3, 2005

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COURT REPORTER'S NOTE: Public Meeting began Monday, October 3, 2005, at 7:10 p.m.

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MR. PATRICK REED: Good evening. I'm Pat Reed. I'm the acting superintendent at the Outer Banks Group with the National Park Service. And I'd like to welcome you all here this evening. I'd like to thank you for taking time out of your busy schedules to be here and participate here in this discussion both in terms of giving us an opportunity to give you information on the planning process, and also an opportunity for us to listen to you in terms of things that are of interest and of concern to you, and also to answer specifically questions that you may have particularly in relationship to this planning process that's starting to unfold here. This is the first in a series of these informational meetings. There'll be three that are more like this that'll have more of formal program. And there are four others that we'll talk a little bit more detail about later, but there will be four others, too, that will be more of an open house format that people come in one on one and talk to This is not a formal scoping meeting. Those will come in the early part of November for the plan. This is -- it will be actually more of an opportunity for us to share

information with you and to listen to you. And so if you have comments or other things this evening too or -- or things that you'd like to share with us, we do have a -- we are going to record those. And we will consider those in this planning process. And we would also encourage, you know, everyone to participate in the upcoming sessions that -- that are the formal scoping. And we will have more information to give you at that time in terms of needs and purpose and objective of the planning process and other information specific to us developing alternatives to present and consider as we develop the plan.

With that, I would like to introduce -- at least a couple other of our staff members that are here will be available this evening too. I've, of course, introduced myself and in a minute I'll introduce our facilitator, too. But also seated here in the middle of the table here is Mark Hardgrove who is the deputy superintendent with the Outer Banks Group. Back behind me and if I could see her yet is Sherri Fields who's sitting -- running the computer right now or will be in a minute, she is our natural resource chief from our -- for our Southeast region and her -- she is -- office is out of Atlanta, but she's been here specifically

working on this project for us for -- for several weeks here.

And in the back is Mary Doll, our management assistant and public information officer.

With that, I'd like to take this opportunity to introduce the facilitator for this evening who is the senior vice president of the Louis Berger Group in Washington, D.C. And he's come down here to help lead us through the -- the this evening's process. And he'll share with you how we plan on running the meeting this evening. With that, it's a great pleasure to introduce to you Jess Commerford. Thank you.

MR. JESS COMMERFORD: I thank everyone for coming this evening. We've got one of those Murphy's Law kind of moments already. And if we set up fifty chairs, we get a hundred people. If we set up a couple hundred chairs, we get thirty or forty people. And so we're off to a good start here. I want to talk briefly about the format of the meeting this evening and to go through kind of the structure of how we want to take questions and comments this evening. As Pat said, this is more of an informal setting. There will be more formal meetings associated with the National Environmental Policy Act process associated with the plan later. But really, the intent or the goal for the meeting

this evening is to get questions from you all from a planning process itself and to give you an opportunity to identify some of the primary concerns that you'd like to see addressed in that process. There are two more of these informational meetings tomorrow night and Wednesday night. And then there are four open houses on Wednesday, Thursday and again, next Tuesday. And then there are scoping meetings, as I said, associated with the National Environmental Policy Act document that will be prepared in associated -- in association with this plan in early November. And the details of all that are available on the web site and you've got an address for that web site on the handout that you got when you came in tonight and get the details on the times and locations for that. Again, as I said, the goal this evening is to answer any questions that you have about the planning process, to get input on how this process can be -- best be used, to address any concerns or issues that you have related to that process or the potential outcomes of the process. want this to be a fair and open meeting, of course. to give everybody a chance to speak. That's why we have a little structure associated with the meeting. And I'll touch on that in a moment.

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As Pat said, we do have a reporter here this evening recording that, so that the NPS has an accurate record of the issues that were raised and of the questions this evening.

And for that reason, if you don't mind, when you step to the mike to ask your question, if you could state your name in advance of that and speak into the microphone so he can capture all of that this evening, I would appreciate it.

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We do have some time limits associated with this. Wе were planning on doing that at about two minutes, but given the size of the group here, we're going to extend that to four minutes tonight to give everybody a little more time. know that may still seem a little restricted, but the reasons of having two other meetings this week, we want to be fairly consistent about that structure between all three in the event that we have more folks show up at the later meetings. So the format this evening will be, we'd like to give you all an opportunity to step up and ask a question or state a primary concern that you have about the process. we'll give you four minutes to do that. And then a response to your question, someone from the Park Service that will give you an answer which will be -- also be in the two to So if you four minute time frame depending on the question.

could step up and ask your question and get the response, that'll kind of be the structure that we have as we go through. Most of you were asked to check off whether or not you were interested in speaking when you came in and I've got those cards. As we get through it this evening, if anyone changes their mind or if somebody has already asked their same question or raised that issue and you feel like taking a pass at that point, just tell me as I call your name and we'll move on.

If anyone here is representing a group, an organized group, and you have written testimony or other materials that you would like entered into the record, we'd be happy to take that this evening, especially if you have prepared comments or something that may go beyond the time that we've been able to allocate. And -- and that's part of why we have the reporter here. So we're happy to take any additional information that you would like entered into the record and considered by Park Services as they go through the process.

I typically, as we get into this and we take the questions in a moment, give the opportunity for any elected officials to speak first. And so if we have that as I get to the point where we're calling up names, just let me know and

we'll go ahead and call those folks up first. And so with that, as Pat mentioned, there's a short presentation on the planning process itself and we'll spend a few minutes with him now to walk you through that, and then move on to the question and answer period, thanks.

MR. PATRICK REED: Thank you. When I was making introductions, I missed a very important person, someone who is new on our staff that I want to be sure to introduce to you tonight. And that's our new chief ranger, Norah Martinez. And she's just arrived not too long ago from the Grand Canyon. And she will be supervising. She's a -- will be an integral part of the management team here at the park and will be supervising our ranger activities here for all of the areas on the seashore and also Fort Raleigh and Wright Brothers.

Okay, I want to present some information to you now on a plan for interim management of protected species. The meeting purpose this evening is to explain the plans to develop an Interim Protected Species Management Strategy, why we're initiating this process, the purpose of the Interim Strategy, how this process relates to long term ORV management and how you can be involved and most importantly,

to listen to you.

Why is a strategy needed? The 2005 season was very costly. It was costly to local businesses and other local interests and also to the National Park Service. We can do better to protect critical species and provide recreational access and communicate with the public regarding our management practices.

What is an Interim Protected Species Strategy? It will guide the management practices for protection of species over the next three to four years until the long term ORV management plan and regulations are in place.

And what is an Interim Protected Species Management Strategy? To protect its species. And that's a very broad definition and it includes species that are listed as both threatened and endangered under The Endangered Species Act, threatened species of varying kinds, but are protected too under the Migratory Bird Treaty Act -- both birds such as the piping plover, sea turtles such as loggerheads, plants such as the Seabeach Amaranth. It is also includes species that are protected under -- under the state and other regulatory authorities.

What is an Interim Protected Species Management

Strategy? Describes management practices that will be used to insure protection of the species, while allowing for visitor use.

And what are the benefits of having an Interim
Strategy? The Seashore will have an improved management
strategy in place that, one, factors in public input which is
the start of the process this evening; meets requirements
under the Endangered Species Act, The Migratory Bird Treaty
Act and other applicable laws; and sets forth plans for how
the park will allow recreational use while protecting
species.

Why is an Interim Strategy needed? The Seashore is required to consult with the U.S. Fish and Wildlife Service on actions that may affect, threaten and endanger species.

And the Seashore cannot delay management actions until an ORV management plan is completed now scheduled for 2008.

Obviously, we have to manage and continue to manage this species and recreational use in a balanced way between now and when a longer term ORV management plan is completed.

How does consultation work? Consultation with the U.S. Fish and Wildlife Service is important to ensure actions taken by the Seashore to not lead to adverse effects of

species. The NPS will provide a biological assessment on a proposed Interim Strategy and they will provide that to the U.S. Fish and Wildlife Service. If the U.S. Fish and Wildlife Service concurs that action is either not likely to adversely affect or concludes no jeopardy, then the Seashore will implement that strategy and will implement it through a superintendent's order.

Okay, what influences the contents of this Interim
Strategy is that we'll be developing -- with your input and
others. Certainly, public input is a major component of
that. A whole variety of federal laws, which I've mentioned
some of those with the various species related acts, also the
enabling legislation that created this particular park unit,
Organic Act that created the National Park Service. And
there's a variety of federal laws that are applicable to
this. Also, NPS polices, our management polices and how we
manage species and also provide for visitor access. Science
-- and -- good science, so we can make science-based
decisions on. And practical knowledge; knowledge that our
users of our resources have, our staff has from working on
the Seashore for -- for a number of years, but to go out and
get actual practical knowledge from people who are -- who are

accustomed to on a day to day basis interacting with this resource. All of that will go into the development of this Interim Strategy.

How will the NPS develop the Interim Management Strategy? Well, conduct initial informational and listening sessions such as tonight; utilize the NEPA process, The National Environmental Policy Act, to analyze a range of alternatives; and then develop a biological assessment on a proposed strategy; and then finally finalize the strategy for implementation in the Spring of 2006. This Interim Strategy, we need that -- we will have in place by the first of April of next year before we go into the nesting and breeding season for the birds.

Okay, how does the Interim Strategy and the longer range ORV management plans relate to each other? Well, the Interim Strategy is a seven month planning process that we're in now. It focuses on protected species management and will be considered during the ORV management plan development, but it may be changed based on information discussed during the development of the plan. This is an Interim Strategy.

Eventually, the -- the more in-depth ORV management plan will take the place of this and will include other things that are

more comprehensive. The ORV plan and the regulations is a three year planning process. It will consider all aspects of ORV use on the Seashore, not just its relationship to the protected species management that we're working on in the Interim Strategy. That may be developed to be a negotiated rule-making with an advisory committee to develop the regulation along with public involvement; that's one option that's under consideration. There's already been interviews done and we'll be getting a feasibility or an assessment report from a third party consultant here in the near future and decisions will be made regarding whether we'll go forward and use negotiative rule-making as a one way to get to a formal regulation process for new regulations of ORV management.

What is the Interim Strategy Development Schedule; well, the 3rd through the 5th and also the other sessions that go on through Tuesday the 11th; the public information meeting that we're starting tonight and the open houses. In early November, as I mentioned, we will have the formal public scoping meetings. It will be a formal opportunity for the public to comment on the Interim Strategy. In early December, we will submit -- and the National Park Service

will submit a biological assessment to the U.S. Fish and Wildlife Service for their consideration. And December and into early January, 2006, there will be a public comment period on the environmental assessment. We will be doing both the plan, the interim plan, and the strategy and also parallel to that, we will be preparing an environmental assessment. And so there will be also an open comment period, public comment period on that environmental assessment. By mid-February, the Fish and Wildlife Service will provide us back with a biological opinion. And with that biological opinion and their comments that they have regarding what we are proposing, we will then implement an Interim Strategy in March of 2006 that will guide us through the next three to four years until a -- a longer range ORV management plan goes through the full planning process with a full environmental impact statement prepared.

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Okay, how can you participate in this process? Well, share your ideas and that's, you know, what we certainly would hope to do this evening and throughout the process, and there will be many different avenues by which you can -- you can do that, both in open forums like this and through web sites and through written comments and other media;

participating in the NEPA scoping sessions that are -- that will be coming up, I'd say they will be their key to the process; that is the formal comment period here in early November when we have those meetings; learn about the species at risk and the link through the web sites and also some material we have here, too. There's a lot more information on the species so that you can become better aware and better informed about the species that are at risk. Also, you can link directly into laws and management policies and other things that guide the management to this species. And as I said, visit the web site. And this can also be linked to -- through the Park Service's web site, nps.gov, slash, Cape Hatteras, CAHA. And we have this information. It's in your handouts, too, in terms of how you can assess that and link to -- to several other areas for information.

Okay, please keep in mind, we're in the initial stages of launching and the development of the strategy, so there are no specifics to share with you this evening at this time. We will have more information for you to respond to during the public scoping in just a few weeks here in early November.

Longer term ORV management will be handled via a

regulation development process and environmental impact statement. Opportunity for input into that process will be announced in the coming months. And if you put your thoughts into writing, it will ensure too that we have a copy of your comments for consideration and for the record, and so we will be recording verbal input that you have, too. But we certainly would encourage everyone to -- to put their comments in writing and to give them to us either, you know, by -- via the mail or web site; you will be able to comment directly on it maybe by the time we get to the formal scoping process and other media.

Okay, again, I'd like to thank you all for your time and your attention this evening to come here. At this time, I want to turn the program back over to Jess, so we can answer questions that you may have regarding the planning process or other things that you would like to share with us. Thank you.

MR. JESS COMMERFORD: As I said, we came into this evening thinking we were going to limit the question to two minutes, but given the size of the crowd, I'd like to go ahead and extend that to four minutes. And so when I call your name, if you would be so gracious as to come up to the

mike and state your questions and I'll go through these. My
co-worker Greg, down here at the end, has got a couple of
cards. There's a yellow one and a red one. The yellow one
is to give you a thirty second warning that you're at three
and a half minutes to give you a little time to wrap or
summarize your question. And then as I said, we'll go to Pat
or someone else from Park Service to answer that question.
And again, I apologize if that seems a little restricted, but
in the event that we've got several people more that
several more people that show up tomorrow night and that's
for the sake of consistency, we really need to kind of stick
to that process. So with that, I'll go through and call off
the names here. And I apologize in advance. It's always
inevitable that I butcher somebody's name during the evening.
And so I apologize in advance if I do that. Do we have any
elected officials that wish to speak first and that if you
could come up and state your name, please?

MR. WARREN JUDGE: Thank you, Jess. I'm Warren Judge; I'm a member of the Dare County Board of Commissioners. I would like to thank you all for giving us this opportunity. I certainly thank everybody in the audience for coming. Pat, you'll be -- there's a letter in

draft tonight and tomorrow that will be coming to you under the chairman's signature. And I hope that -- I ask that you all do enter that into the permanent record of this presentation.

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Very briefly, the board is quite unanimous in the comments that I make that we have a deep appreciation for the fragile environment that we have here in Dare County. certainly understand that clean water both in the sounds and the beaches, safety, clean beaches, plentiful birds and water fowl and healthy and abundant fish are important to all of We respect the fact that you all have a tremendous responsibility in balancing Mother Nature and all the animals and man and woman's desire and use of this wonderful land that we all call home. So we just ask you in the letter -the essence of the letter that we feel strongly in protecting and advocating the rights of our citizenry and our visitors to have vehicular access on the beaches and the sound side and certainly working hand and hand with you. But I just wanted to make that comment and ask you to be on the lookout for that letter and please enter that into the record. Thank you.

MR. JESS COMMERFORD: Thank you, sir, John

Newbold. And after that will be Buster Nunemaker. Mr. Newbold, I see you have a notation here that you have three questions. If you'll go ahead and ask all three of those, then we'll answer them.

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MR. JOHN NEWBOLD: I'm John Newbold. I live in Nags Head. I've got a couple of questions. It's obvious to me that the National Park Service is now adding other species hereto and not provided for. Protecting species protocols don't call for the closures that have been made and obviously intended to be a part of the plan. And then they'll transfer over to the ORV management plan when it's drafted. These protocols have been around for years. But now the protocol here before affords endangered species or the protocol that we have given endangered species has now been afforded to add species that are now endangered; why? It appears to me that you are stacking the deck prior to the negotiated rule-making process. Question is this -- in a recent lawsuit, it was ruled that the closed areas on the coral banks here were not for habitat. Who determines closure for the park? U.S. Fish and Wildlife gives protocols, for instance, from two hundred to one thousand meters around the point of the nest. Yet Resource Management

at Cape Hatteras National Seashore has over the past five or six years gone to the extreme closing large areas where birds are not -- are spotted. Perhaps in the spring, certainly, but not nesting. And these areas are closed year around, why? Thank you.

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MR. JESS COMMERFORD: Thank you. Pat?

MR. PATRICK REED: Okay, the first question is regarding animals that are not endangered and why. variety of different protections that an animal doesn't have to be endangered under the Endangered Species Act to receive protection. They can also be listed as threatened or they can be listed under the Migratory Bird Treaty Act or they can be animals that are protected through state laws and regulations, the animals and/or plants. And so it is a broader perspective. And that's really why, too, the Interim Strategy here, we've talked and returned to protected And that's a broader definition than endangered species. It does include endangered species, but also species. includes species that are threatened or protected in some other way or through some other law, either federal or state. And we have that -- an obligation to exercise management actions to protect that species. But at the same time, do it

in such a way that it will allow recreational access, too, to the extent possible and still meet our obligations under those laws.

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As far as the closures and other things, you know, that we have been managing in regards to recovery plans and particularly associated with the piping plover, there is a federal recovery plan that's a guideline. The park here also not long ago incorporated portion of the draft, 1978 ORV management plan under the superintendent's order, but it was only partial. The plan was never completely approved. so we're definitely in need of this long range ORV management plan to guide us consistently -- our decision-making process in terms of the scale. The measures and other things under the recovery plan that are guidelines as far as the distances around nets and when these closures or other things may be put in the place during the nesting, breeding seasons for the -- for birds, there are guidelines. And we try to implement those within the context, too, of adjusting them where we can with adapting management strategies where we can increase monitoring or other actions where we can allow greater access than the maximum, because usually these recovery plans give a range of the distances of -- for protection of the same

species during different periods of their life cycle. we have been adapting those from the recovery plan. case, I know this summer too, we also did apply a number of adaptive management strategies and other such things as escort services and other things to be able to get people in some of these areas even in compliance with that. desperately need an ORV management plan, one that's a formal plan that involves the total input from the citizens here in the local area and also every other group that -- nationally that has an interest in what we do here in terms of our management actions. And this is -- you know, we are starting really tonight with that process of taking a step forward in developing the Interim Strategy with public input and then moving forward to this longer term ORV management plan that will be done with full compliance with the environmental impact studies and the input of the citizens here. we get to a final plan here, particularly in terms of culmination in 2008 with the ORV management plan, we will have a plan that will be consistently applied throughout the Seashore areas here. And we'll balance the need for both our communities here and the recreational users and our visitors along with our commitments that we have under law to protect

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various species whether they be endangered, threatened or somehow listed in some other format. But that's certainly our intent. And we did -- this process here that we're starting here anew this evening will get to that point of having a management plan that was developed with full participation by the public and also will apply the best sciences available and look for a balance and how can we provide both of these things, both protection of species and also access -- recreational access to our beaches here that traditionally have been exercised for years and years here at the park which we certainly want to continue, too, in terms of having recreational access to the national seashore. we do have commitments under the law and so we'll try to -you know, we will have to accommodate those, too. But this planning process and your participation will make sure that we come up with something that considers input from everybody in the decision-making process.

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MR. JESS COMMERFORD: Buster Nunemaker and Jim Keene after that.

MR. C.P. BUSTER NUNEMAKER: My name is C.P.

"Buster" Nunemaker. And I live at 2600 Pilot Lane in Nags

Head and these are my personal comments to you. I was born

and raised and have lived in Dare County all my life. When I was a young boy, my grandfather used to lease and hunt property now under Park Service control named "The Flats."

And it went from the South side all the way to the Goose Wing Club and he had twenty duck blinds in this area.

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The issue that we are here tonight to give our opinions on is whether nesting birds, piping plovers and others, should allow the Park Service to close miles of public beach or whether a different approach might be taken to accommodate both the birds and the public. I personally think that these birds have been used to further what the Park Service has wanted to do for years. And it is my opinion that your sole purpose is to keep the public from using the National Seashore beaches. I further believe that if the public does not voice their opinion loudly, you will close our beaches, thus affecting our local businesses and economy along with our citizens. I will ask you to change your approach. I will also tell you that the public will react strongly to any proposal that does not represent our best interest, especially our local economy. You have used the piping plovers to further your agenda long enough. you have manipulated this issue to serve as both your agenda and to eliminate the public and to distort and misrepresent the truth on this issue. If God wanted these birds to be on earth, then they wouldn't be endangered now. And I think that the public is becoming an endangered species in Dare County because of your handling of this specific issue. And I think the economy is the basic thing that I'm trying to stress to you. The public needs to be able to co-exist on our National Park Service beaches. And we all need to co-exist in this -- in this environment that we have.

And I have a little hostility in my voice because I've been dealing with this as long as my grandfather was alive. The Park Service came in and took what he had for like twenty years. He had put his life into that and his health failed after that. And so if I sound a little angry, I am, because I have dealt with the Park Service from the youngest age of six until this point over this issue.

MR. JESS COMMERFORD: Thank you.

MR. PATRICK REED: Well, I can assure that we're interested in the local economy and the businesses in the -you know, all up and down the Outer Banks here and in them being successful. And we've been in the -- ever since the National Park Service has been here, we have been providing

services for access to the beaches for recreational related
use. And we certainly intend to continue doing that and to
the maximum extent possible. There are laws that require
protection of certain species. And with that, we're looking
for really looking for new ways or looking for ways to
look at how that we can better balance the protection of the
species which we're required by law to protect and at the
and provide for this access too that's important to our
visitors and is also very important to the local economy
here. And we're very conscious of the fact that the local
economy is, you know, very interested and dependent on
tourism as a major economic activity and we want to continue
that and the programming in which we will continue for the
visitors and others and our ability to help work locally with
the communities to market the resources here. And we
certainly will continue that. What we need to do among other
things is to do even a better job in the future, do a better
job in communicating with the communities here and working
hand and hand so we can achieve both of those things. And I
agree with certainly with that. And we have a lot of work
that we need to do here in developing a good, strong
community relations here and working hand in hand so that the

communities are in fact successful. And we're part of that industry here, too, on the Outer Banks. But at the same time, we are required by law to provide protection for the species. It's -- it's I think -- the challenge for us and also you as the public in helping us in developing the plan here is to find a reasonable balance in terms of how we can meet those obligations and also provide for use that people are traditionally accustomed in terms of recreating here on the Outer Banks and that will contribute to a strong and viable economy out here in -- throughout this whole area here, so. We hear you. I hear you in regards to -particularly the interest regarding the local economy and that's very important to us. And -- and that's going to certainly have to be a significant portion of -- part of this plan as it's developed and in terms of how we can protect those interests and at the same time protect the species that need to be protected that's required by law.

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MR. JESS COMMERFORD: Mr. Keene?

MR. JIM KEENE: My name is Jim Keene. I'm a citizen of Nags Head, North Carolina. I don't want to talk specifics about the bird, because that's -- I feel that's coming forward as we're talking about the planning process.

The words I keep hearing are Migratory Bird Act. And that, I think, has been taken beyond where it should be applied. I've visited your offices. I've visited Fort Raleigh. I've visited here. I've see the sparrows. I see the crows. Ι see all the other birds who are listed as migratory species that are not getting the treatment that you're putting into such birds as skimmers, terns and sea gulls on the National We want to see some consistent reliable process. Seashore. And we want to see consistent reliable enforcement wherever it might be within the seashore. I've -- as we go forward in the program, the words "factor in public input." And we would like to know and see what that really entails. you're factoring in public input, you're talking to us and listening to us. What factor and how that will actually apply to the planning process is what we need to know. You're not going to devote tons of hours, you're not going to devote monies to our organizations. If our factoring in means we're just getting lip service, we're just getting listened to. And I want to know where that's going.

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Again, with migratory birds, turtles, seabeach amaranth, whatever else may appear on the Seashore, it takes, to the best of my knowledge and what I've experienced over

the twenty years that I've been here, it takes the signature from a superintendent to close an area. You just need a complaint from some member of the research organization, the superintendent can close. And that's the way perhaps it should be. But when we ask for reopening, it takes consultation of Fish and Wildlife. It takes consultation of whomever. If one person can close it, one person should be able to open it. And when it's time to reopen, it should be reopened.

March implementation, I certainly hope that can happen. I hate to think we're going back into another season like we've just had. Unfortunately, I realize it's a bureaucratic situation. And if March happens, I'd be very much surprised. But we'll do everything we can to assist to get it to March and feel free to call on us. When I say us, I'm speaking tonight on behalf of the North Carolina Beach Club Association as well as myself.

I guess the main thing -- two things that bother me is to if you continue to close the areas, are you prepared to give up parking lots to take all these beach buggies and park them beside the highway. I don't think you are. And so stop shutting out areas where these people can go. And the

last thing I have to say and it's something I said over all the years, the cheapest, easiest way to manage this park is to put a lock and key on it. But we all know that that's not what this park is designed for. So if you would please answer, I'd appreciate it. And we look forward to working with you on this program.

MR. JESS COMMERFORD: I appreciate it, Pat.

MR. PATRICK REED: One, I agree with you, Jim, to that, you know, this park wasn't established to put a lock on it and keep people out of it. It was established for -- to provide access for visitor use and enjoyment and also the -- for us to meet our legal obligations that we have, too. In terms of the consulting or discussions that we're having both with the public and we're looking for ideas too from the public, both with comments, too. But we'll be looking -- as we go into the public scoping session, we'll be looking for more detailed ideas, too, of ways that we can -- particularly when it comes to this point of the practical knowledge, there would be some ways that we can achieve both access and protection of the species. And -- well, a lot of the ideas, some of which have been used, you know, the best ideas come from the people who are most familiar with the resources.

But we are looking , you know, looking for ways that we can adapt and to make changes in the way we do things and do things differently so that we can achieve both of those goals and provide, you know, a greater degree of access for the public, too. We are talking with and discussing through, not only with Fish and Wildlife and the general public here, but virtually everybody that has an input and interest in what we're doing. And the Fish and Wildlife Service, we do speak with. And we also -- you know, we speak with environmental We speak with the ORV users groups. We speak with anybody associated that, you know, has a right and has a say. And that's really everybody in the audience -- and the citizens here have a right to request how they would that -that's how they would like to see this area managed. And we take those comments and that input very seriously and actually look to see ways that we can fold into what we're doing in our management practices and what we come up with for the next year. We also do not want another season next season, like that that we had this year either. It's costly It's costly for our neighbors and our communities for us. It was not the best way, you know, to manage most efficiently and effectively the resources that we had.

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we want to come up with those. And this planning process will give us this -- these guidelines and implementation plans that will allow us to be more consistent, too, in terms of up and down the seashore regarding application of how we manage to protect the species from turtles to least terns, the piping plover and others. But we are going to take your comments and the input, too, and special ideas that you have and we will give those serious consideration to see where they may be able to be adopted. We've done some different things this year in some adapting management strategies to be able to allow access where in the past the areas were pretty much closed just based upon the other guidelines. But we're looking for ways to be able to be a little bit creative, too, in terms of how we can accommodate that. And also, like I said, meet our legal obligations because we do have responsibilities under these various rules and regulations and laws. And so we want to provide for that level of use and access so that this is an actual seashore, it's a recreational area. People need to be able to get to the resource to the maximum extent -- you know, to the extent possible. Thank you.

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MR. JESS COMMERFORD: David Masters, had you as

a maybe. Are you a firm yes, now?

MR. DAVID MASTERS: Oh, yeah.

MR. JESS COMMERFORD: Okay.

MR. DAVID MASTERS: Good evening, I'm Dave
Masters. I live in Nags Head, North Carolina. Just a couple
of almost administrative details. In the little handout that
was given out tonight, step seven says it's a completion of
the biological opinion by the U.S. Fish and Wildlife Service.
But nowhere in the preceding stuff does it say they were
ever involved. Is it your intent not to involve them until
the report is finished and then submit something to do that
they say they can't live with. It seems like maybe we might
have the horse before the wagon. Do you understand what I'm
saying?

MR. PATRICK REED: Yeah.

MR. DAVID MASTERS: That's step seven in this little handout. If they have -- well, my point, I'll make it one more time. If they have things that are guides and rules that you have to abide by, you -- everybody, including us, should know of it to begin with. That's why you're just going to be spinning your wheels. If you go through it and everybody agrees to it, and you turn it over then -- I don't

think they're represented here tonight, are they?

MR. PATRICK REED: The Fish and Wildlife?

MR. DAVID MASTERS: Yeah.

MR. PATRICK REED: Not tonight to my knowledge.

MR. DAVID MASTERS: But you see what I'm saying, then you turn it over to them and they say, no, this can't be, so we go without and start over, then we're going to be June, July, August, September and then they're going to get the blame. And we -- then we're going to lose all of our money.

The other thing -- and I'm not aware of who sets what rules around eggs, be it Plovers, be it turtles. I mean, is there a guideline that says you need sixteen hundred feet or four hundred feet or two hundred feet or three feet? And if those are guidelines, how do they get modified? Do they get modified by the Park Service? Do they get modified by Fish & Wildlife or is it done -- how is it -- and this is what the public is concerned about. How can in one area, you do two hundred feet and then another area, you do two thousand feet to protect the same thing. And so I think maybe you need a public relation campaign to explain why you're closing, not where -- not only where, but why are you closing as much as

you are or as little as you are? I don't speak very well, but I do understand what I'm trying to say.

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MR. JESS COMMERFORD: You did fine.

MR. DAVID MASTERS: I hope you all did. Thank you very much.

MR. JESS COMMERFORD: Thank you, sir.

MR. PATRICK REED: Let's see, let's start with Fish and Wildlife Service and our discussions with them. we've been talking with them on a -- some days -- in some weeks, almost on an every other day basis, at least having The formal consultation is different than discussions. probably than the ongoing dialogue in which we've had for some time with the Fish and Wildlife Service. What this Interim Strategy will allow us to do is to achieve what is referred to as formal consultation with the Fish and Wildlife Service. With your input, the public's input and the other various stakeholders and interest groups, protocols from the scientists and others, and also, you know, balancing that with the various policies and regulations of the Service, we'll come up with a strategic plan and do an environmental assessment or, excuse me, a biological assessment on that -and where we'll go to the Fish and Wildlife Service.

won't be the first time that -- you know, that they -- that we've talked with them. So we have a pretty good idea, you know, in terms of -- there -- there are recovery plans that are specific to species like the Piping Plover that have been prepared by the Fish and Wildlife Service. As far as the turtles, the Fish and Wildlife Service has adopted and uses the state standards for turtle recovery plans, for threatened and endangered turtle species. And that's what we utilize here also. There is a variety sometimes of different specific applications because the system we work in is so dynamic. The beach changes so much. Sometimes you have sharp drop offs and embankments. And other times, you have wide, flat open, ephemeral ponds and salt -- sand flats. And so the -- one rule to fit all sometimes doesn't really necessarily apply to every particular case that -- that you might have. And that's why these are guidelines and they have to be tampered with -- also the amount of monitoring and other things that we can do. If we can provide additional monitoring for the species through biotechnicians and volunteers and others and things that allow this to get -- to allow closer access to some of the species. It depends upon whether they're in a nesting situation. Or it's different if

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they're -- if we have fledglings that are on the ground, they could be run over. Or if we're in a period where we have migrating birds that are just using some of the areas to roost in and rebuild their strength so they can continue to fly south. And so the actual type of the life cycle that we're in with the different species will vary somewhat, too, in terms of the level of protection that's required under these recovery plans. What we want to get to with the -with our management plans here is that we have consistent application with those that is consistent and involves, like I say, it comes from the input of not -- yourself, but also the Fish and Wildlife and others. They will give us a biological opinion on this assessment that we send them. Ву the first of December, we will be submitting the Fish and Wildlife Service a -- a biological assessment on this Interim Strategy here. And they've got about 90 days to respond on this biological opinion. And they will have some comments regarding, you know, what our proposals are and will also -most likely it gives us an allowable take for species, which is -- take is something that is defined a little bit differently depending upon the species. And given some cases, it can be actually a bird or somebody else --

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something else being killed or run over or close to that type. Or in the case of endangered species, under -- if they're covered under The Endangered Species Act, it can also apply in terms of harassing the species and other things that would break up their normal cycle. But we will give an allowance out of this biological opinion from the Fish and Wildlife Service that basically says if we do everything that we said we were going to do that you approved here and exercise that in a reasonable fashion, then we still have losses of the species within a certain limit that they will allow us, then we could -- then we will be allowed a certain take associated with that. Right now, until we achieve that consultation, we don't have any take authorized by us until we finish this -- this formal consultation with Fish and Wildlife, so that's why it's important for us to go into -go in and get this initial part of this done. And, you know, it's also resulted in us having to be more cautious in terms of not having any takes authorized at all. That we needed to be more cautious -- more on the cautious side on how we implemented the closure and other things. Once we get an opinion and we get specific guidelines that are approved by Fish and Wildlife Service specifically, that'll allow us a

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greater flexibility in terms of how we apply those laws and regulations. Yes, sir?

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UNIDENTIFIED PERSON: (Inaudible)

MR. PATRICK REED: Along it's a -- probably more of a realization. The Endangered Species Act hasn't changed significantly. There are proposals for changes associated now and with some of the other laws, the Migratory Bird Treaty Act is even much older than the Endangered Species Act. Like I said, we have not been in full compliance with these acts in the past. Also, it's -- you know, really with the adoption and implementation of the Draft '78 Management Plan, you know, it just became more apparent and visible to us in terms of the fact that, you know, we hadn't done a plan. We should have done one probably over twenty years ago. We should've by regulation in the seventies. And so that brings us to where we are at today to get a formal approved plan. But I don't know if that answers completely your question there. But it's just become more visible in the last couple of years that we were not in compliance with the executive orders and the laws associated with having an approved ORV management plan. And that's probably why it's been getting a bit -- you know, more cautious treatment over

the last couple of years than maybe it was in the past. But we do need -- and we are required by law to comply with this, and so, you know, we are going forward right now with that formal compliance. The plan in 1978 that was drafted was one of the first attempts to move forward with that. It never went through the process for whatever reason. But there's nothing we can do about that now other than start anew with the planning process.

MR. JESS COMMERFORD: Kearns Lowman.

MR. KEARNS LOWMAN: I'm Kearns Lowman. And I'm a resident of Colington. I own a small business in Kitty
Hawk. And my question is long term closures of beach tend to
-- seem to promote the growth of vegetation. The longer the
RVs are kept out, the vegetation grows. Your handout on
piping plovers says that these birds prefer sparsely
vegetated open areas that are slightly raised in elevation.
Do the bird closures not seem to destroy the bird's habitat
by allowing the vegetation to grow?

MR. PATRICK REED: I'm going to ask our resource management specialist here, Sherri Fields, to respond to that. She can probably do the best job.

MS. SHERRI FIELDS: Good evening. As far as the

closures, they do in fact -- in some cases, you might see vegetation come in those areas. But typically the overwash and that type of thing that you get in a dynamic system like this will keep those areas open for the birds to nest on.

And so it -- and I think the other thing to just clarify that the closures that you typically see here are due to the fact that it's really unique for North Carolina to have not only the breeding population of these birds, but also migrating and wintering population of these birds as well.

UNIDENTIFIED PERSON: (Inaudible)

COURT REPORTER: I'm sorry, can you please step to the mike. Can I get you --

UNIDENTIFIED PERSON: If I may --

COURT REPORTER: -- to step to the mike?

UNIDENTIFIED PERSON: If I may --

MR. JESS COMMERFORD: I've got one person that's signed up with a question, so if you don't mind, let's go to that. And then I'll give an opportunity for folks that haven't had a chance to come on up. If you'll bear with me one second; Mike Johnson is also a maybe. Do you wish to?

MR. MIKE JOHNSON: I'm Mike Johnson. I'm a Dare County Commissioner. Warren is always at the other ones and

he does the county commissioner part. But, Pat, I don't know who you made mad to get sent into this, but let's -- I'll ask -- I'm going to go down a trail that's going to sound like it's unrelated in which you'll find that it is. Many years ago the U.S. Fish and Wildlife took away the ability to harvest northern migratory Canada geese in this region in which for years and years, it was a -- particularly the Mattamuskeet area, it was a reason for existence of Hyde County. It was the goose hunting capital of the world. And this area was as popular as well. Well, they took it away. And I asked last year in a public hearing much as this, Will they ever restore it and the state's office said, No, they will not restore it. And I said, "Why?" Well, there's a remnant of northern migratory Canada geese that still come to North Carolina and that may be rebuilt. And I said, "Well, that's good." Well, he said, "But there's a problem, we don't know whether they're migrating from New York or from Canada." And I said, "Well, are you taking any samples?" And he said, "No." And I said, "Well, why not let the hunters take the samples?" And he said, "That's a great idea." And that's the North Carolina Wildlife Commission. Well, the Fish and Wildlife didn't want to do that.

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just absolutely did not agree with it. But our wildlife commissioners took such a firm stand that the Fish and Wildlife did agree to do it. And this year, we're going to be able to harvest five hundred geese in North Carolina again, which is a good thing. And if they say, too, they're all northern migratory Canadas, we'll be glad to stop. But what I'm going to say to you, Pat and Mark, is you are citizens of this community and when the Fish and Wildlife comes down with a suggestion or answer, use your good sense to have -- advocate for us and don't just say well, Fish and Wildlife said, because I'm in the conservation business and I deal with them a lot. And lots of times I found out that maybe there is some gray area in their decision and there's a workable situation. And many times, they give in and we try Sometimes I'm right; as typical in most things, most of the time I'm not. But the -- they are willing to give. I was noticing in the protocol of how decisions were made, we ask to consult to Fish and Wildlife. And I would just hate to see all the people I know that are going to work hard and that you'll see in the next few weeks to keep access alive, that their desire to have trumped just by what Fish and Wildlife says, because -- bless their heart, they do a great

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job, but they don't know everything. You know, they don't live inside these bird bodies and turtle bodies. And there's some gray area there. And I would hope that the Park Service would advocate for us -- more than what it appears on the outside that you've just shut us out. And I know you don't and I know your situation. And I feel for you, but just work for us. Thank you.

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I'd just like to add to and MR. PATRICK REED: like I said, we had the continuing discussions with the U.S. Fish and Wildlife Service and we will ask for, of course, a biological opinion that's required by law from the Fish and Wildlife Service, but we do take into consideration what they tell us, but the people who -- the person and the people who are responsible for it, this is a National Park Service decision. And we weigh and balance other things in, too. have to stay in compliance with the law, but we do take into the consideration the other rule and the other laws that apply too in terms of our native legislation and need to provide visitor access and use and enjoyment. We are the responsible party in this particular phase. And as acting superintendent, I'm responsible for making those decisions for the park here in that relationship. And I don't want to

deflect that responsibility to any other groups or individuals. We do take opinions from Fish and Wildlife Service, but the decision and the responsibility as an agency is the responsibility of the National Park Service and it rests with us.

MR. JESS COMMERFORD: That's all the folks that I had signed up, but we advertised we'd be here until 9:00. And so if there is anyone who hasn't had a chance to speak or ask a question that would like to do so now, raise your hand.

UNIDENTIFIED PERSON: Can I ask for a second time?

MR. JESS COMMERFORD: I'd prefer not to. But I'll tell you what, and again, I just want to be consistent on this through the evening, but we can go ahead close up formally this evening and then if you want to ask the question informally, you know, everybody is here for a minute. And I think everyone is happy to stay around and entertain that question, if you don't mind.

And so with that, I think we'll go ahead and close.

Again, it's been said a couple of times, but it bears

repeating, this is the first in many meetings and many

opportunities. And I, having done this on behalf of Park

Service at several different parks on different issues, have seen this process influence the way these plans get developed and influence the decisions that get made. And so I strongly encourage you to stay active in that process and stay engaged. And again, we very much appreciate everyone taking your time out to come and appreciate -- and as I said, there are two other meetings this week. And the informal workshops where there's definitely more of an opportunity for dialogue with us and resource specialists and that sort of thing, to have a more informal conversation about these issues. And so I encourage you to participate as we move forward. And again, I thank everyone for showing up tonight. And with that, we'll conclude the formal part of the meeting. Take care.

UNIDENTIFIED PERSON: Can I ask a question?
Will this be a recorded part of it? Is this not a part of public record that we object to statements that was made by one of your resource people? This gentleman over here says step to the podium and now you're telling us we can't do that.

UNIDENTIFIED PERSON: (inaudible)

MR. JESS COMMERFORD: And the other point I

1	would make, too, and that's not to put Sherri on the spot,
2	there are a lot of other resource specialists or experts
3	that are participating in this process and we don't have them
4	all here tonight. So we may not have that absolute expert on
5	one resource area or another. So there are other if you
6	submit that comment or you have, you know, some reaction to
7	something that was said, again, I would strongly encourage
8	you to submit that question or submit that comment and we'll
9	get it addressed as the plan moves forward. But if you'd
10	like some clarification on that, here in a moment, we'd be
11	happy to do that. Thanks.
12	UNIDENTIFIED PERSON: Are we finished?
13	MR. JESS COMMERFORD: I'm sorry.
14	UNIDENTIFIED PERSON: Are we finished?

MR. JESS COMMERFORD:

Yes.

(The proceedings concluded at 8:10 P.M.)

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