



# Summary of Public Involvement

*In the spring of 1999, the National Park Service organized an interdisciplinary planning team to begin a new general management plan for the Reserve. The team included both the Reserve's Trust Board (which included members from the NPS, Washington State, Island County and Town of Coupeville) and staff, and staff from the NPS Pacific West Region-Seattle Office in Seattle, Washington. On May 22, 2000, a Notice of Intent to prepare an environmental impact statement for Ebey's Landing National Historical Reserve was published in the Federal Register (Volume 65, Number 99, pages 32122-321232).*

The official public scoping process began in June 2000 when NPS staff produced and mailed a newsletter to approximately 650 people on the Reserve's mailing list. In addition, over 2800 newsletter copies were distributed at local public places such as libraries, civic buildings, businesses, and parks.

The purpose of the newsletter was to encourage participation and comment on critical park issues that would be addressed in a new management plan. The newsletter described issues that the GMP would need to address for the park to carry out its mission of preservation and visitor use. It also mentioned the function of a general management plan and environmental impact statement, and provided a schedule of the planning steps including dates, time, and location for the public meetings.

## Public Scoping Meetings

In June 2000, the planning team held a series of public scoping meetings. Included in the agenda was an overview of the Reserve, a review of the GMP planning process, and a discussion of issues or concerns. The first meeting occurred in Seattle, Washington on June 20, 2000 at the REI Building in downtown Seattle. Twenty-four people attended and signed in including a representative from the Washington Native Plant Society.

On June 21, 2000, the planning team held two additional meetings in Coupeville, Washington at the Recreation Hall. Twenty people attended the afternoon session. Representatives from Central Whidbey Trails Council, the Town of Coupeville, and members from Ebey's Landing Trust Board attended. Thirty-three people, primarily property and business owners, neighbors, and farmers

signed in. Organizations represented included Au Sable Institute, the Friends of Ebey's, Whidbey Environmental Action Network, Coast Defense Study Group, and the *Whidbey News-Times*. In total, 141 verbal comments were recorded from the three meetings.

Individual scoping meetings were held between August 2000 and January 2001 to meet with organizations located within the Reserve to discuss issues of mutual interest. Representatives from the NPS planning team and the Reserve Manager met with the following groups: The Nature Conservancy, Au Sable Institute, Whidbey Audubon, Whidbey Environmental Action Network, Island County Planning Department, U.S. Navy (Outlying Landing Field), Seattle Pacific University (Bocker Environmental Reserve), Coupeville Planning Department, and Washington State Parks (Fort Ebey and Fort Casey state parks). Other meetings with additional organizations were scheduled. Scoping letters and comments were received until August 15, 2000.

## Written Comments

The planning team received 36 letters during the official public scoping comment period. Some of these were comments were returned to the NPS on the "mail back form" in the scoping newsletter. Other comments were sent as individual letters, some several pages long. Fifteen were from the town of Coupeville, 9 from Whidbey Island, 9 from Western Washington, 1 from Eastern Washington, and 2 from other states (Pennsylvania and Arizona).

## Summary of Comments

Both verba (from the public meetings) and written comments are grouped together under the following headings and are summarized.

### Resource Protection

#### *Cultural Resources*

- Several commentors mentioned the importance of preserving historic buildings.
- Some suggested setting up an endowment fund for historic preservation or donating time and money and using volunteers.
- Others suggested using façade easements to help preserve historic buildings along with land easements.
- Someone asked how one finds the funding to maintain historic buildings, such as barns, that are no longer needed but contribute to the cultural landscape.
- As an added preservation strategy for historic properties, the Reserve should consider a tax abatement program at the town or county level, which would provide incentives to property owners through tax credits or other incentives. The Reserve should also explore the possibility of federal tax credits.
- The Reserve should provide technical support for owners who would like to upgrade their historic houses for energy efficiency, but in keeping with historic regulations.

#### *Natural Resources*

- The Reserve needs to develop a workable technical assistance program for both natural and cultural resources.
- Several commentors mentioned the importance of hedgerows and the need to maintain them in cooperation with the county. Landowners who protect them could be offered financial incentives.
- The Reserve should protect botanical resources through easements and eliminate noxious weeds such as poison hemlock.
- A commentor mentioned the need to preserve or restore the existing prairie fragments. The Reserve should first identify them and then develop a plan to encourage landowners to preserve them.

- The Reserve needs a formal arrangement with Seattle Pacific University to continue to operate and maintain the tide gate. It needs to be repaired so that it operates properly.
- Someone asked about the role and management of fire.

### Recreation

- Most of the recreational comments were concerned about trail use. Trails need to be carefully planned, implemented, and managed; people need to be educated about appropriate trail uses.
- Many would like to see the trail system enhanced with better signage.
- Trails could be developed across The Nature Conservancy's property, and the north side of Crockett Lake (for bird watching).
- A continuous multi-use, non-motorized trail could link with existing Reserve, state, and county trails including Fort Ebey and Fort Casey state parks, the Kettles, Ebey's Landing bluff, Crockett Blockhouse, Rhododendron Park and Coupeville.
- Some trails need to be relocated and some uses prohibited at certain locations (such as bicycling on the bluffs).
- The Reserve should establish a trail for people with disabilities.
- A few commentors were concerned about noisy activities on Penn Cove, specifically the use of personal watercrafts (jet skis) and floatplanes.
- Someone mentioned the need for better boat access to Penn Cove.



*Hikers in the Reserve, Whidbey Island, ca. 1999. NPS Photo.*



*Penn Cove Water Festival, Coupeville Wharf, Whidbey Island, ca. 2000. NPS Photo.*

- The Reserve could have groups such as Whidbey Audubon lead nature field trips within the Reserve.
- Many people recognized the importance of bicycles in the Reserve, both to reduce traffic and as the best way to see the Reserve. This would involve having access to conveniently located and well-designed bicycle racks.
- Someone suggested that the Reserve subsidize a short-term bicycle rental program in Coupeville until the idea becomes profitable for the private sector.
- The Reserve needs to better understand the sport requirements of certain recreational activities, such as paragliding and horseback riding and their impacts. Someone asked what types of uses are appropriate within the Reserve and how they affect private landowners.

## **Parking and Transportation Issues**

- Several commentors mentioned the need for more parking at Ebey's Landing; others were concerned about the impacts of additional parking there. Many suggested not to expand the lot but to consider off-site parking for overflow at the Coupeville Park-n-Ride lot. The Reserve should encourage visitors to use a busing, shuttle system, or trail from town to the landing.
- Many respondents were concerned about vehicular traffic and its impacts; one commentor did not want to encourage large tour buses through the area.
- Someone mentioned that some roads are poorly maintained. The county should consider road enhancement projects.

## **Indian Activities**

- Several commentors would like to establish a tie to the Indian presence. Indian tribes should participate because they are important to the history of the area.

## **Staffing and Administration**

- Most of the issues discussed involved the current inadequacy of staffing, but many commentors would not like to see the Reserve get "too bureaucratic." The Reserve should find a way to share staff with other partnering agencies.
- Many commentors mentioned the need for additional staffing, volunteers, and funding.
- The Reserve needs a separate administrative office with educational displays.

## **Boundary and Land Protection**

- Several respondents suggested that the existing Reserve boundary be expanded to include Smith Prairie, the Navy Outlying Landing Field, and the pheasant farm (former Washington State Department of Fish and Game property), and the proposed gravel mine. Another commentor suggested no boundary expansion.
- Many respondents see land protection directly connected with keeping agriculture viable.
- The Reserve should prioritize key areas for land acquisition.
- Someone suggested purchasing the Jenne farmstead for offices and a museum.
- One commentor suggested that the National Park Service should be directly involved in land negotiation, not the Reserve Trust Board or staff.
- Several comments were made regarding conservation easements—reducing the tax burden, acquiring specific lands more quickly and better managing the terms of the agreement.
- The Reserve needs a new land protection plan to help determine what lands to buy in fee and what lands to buy in easements.
- The Reserve should buy private property at Keystone Spit as it becomes available since it may be the last natural occurring spit on the island.

- Someone suggested that the Reserve could approach wealthy individuals or groups to set up a land protection fund. Another suggested that land be put in a private land trust.
- The Reserve could provide an emergency-funding source for parcels in peril.
- The NPS budget needs to be increased to provide for a greater administrative role to maintain the historic setting. Money could be allocated to specific programs supporting agriculture, such as land lease subsidies and more development easement purchases.

## Planning

- The town and county need to have compatible historic preservation regulations.
- One commentor stated that mobile homes should not be in the Reserve.
- The plan should ensure coordination of management of land within the Reserve between different owners.
- The Reserve should not overly restrict or regulate land.
- Someone asked what types of easements are available for land and buildings.
- One respondent suggesting extending the historic overlay district within town of Coupeville.
- One commentor perceived a contradiction between Reserve goals and the Washington State Growth Management Act. The town of Coupeville must absorb more growth within its town limits, but historic lots are larger and more appropriate than zoned smaller lots. If growth occurs outside Urban Growth Boundary, then there is loss of farmland.
- The plan should integrate the preservation efforts of the newly acquired Nature Conservancy property into the Reserve plan.
- There were many questions asking about the following: tax incentives, conservation easements, zoning restrictions, open space, tax debt, and different agency regulations.
- Other questions centered on the GMP and whether it would change types of uses, and what baseline surveys had been done.
- The plan should make recommendations for land protection that are outside the scope of NPS planning that could be implemented by others.
- Someone asked if preservation is reliant on local government administration or regulation then should not the Reserve have representation on local government boards and commissions.
- One commentor recommended strengthening land use laws within the Reserve.

## Visitor Orientation and Experience

- Many of the commentors expressed the thought that the beauty of the Reserve should be protected and the land kept less developed and regulated. However, others stated that central Whidbey is reliant upon tourism—change will happen, visitor use will grow, and that growth will need to be accommodated in an acceptable and sensitive fashion.
- The Reserve could develop an information station or kiosk for visitors arriving by car or boat at the Reserve and display maps and brochures containing basic information on trails, lodging, and food.
- The Keystone Ferry dock restaurant could serve as an interpretive center to interpret the importance of Crockett Lake to migratory birds. Visitors could be encouraged to delay their ferry connection and tour the Reserve.



- A few respondents were concerned about people management issues, such as volume of visitors and the potential for trespass on private property. Someone suggested that better signage would help.
- Many mentioned the need for the agencies (partners) to work cooperatively together.
- Coupeville is part of the Reserve and a “living landscape”. The town could be used as the Reserve’s information center and a place to leave cars and rent bikes to explore the area. Commercial use should be focused in Coupeville.
- One commentor stated that people need solitude on the bluff trail.
- The Reserve needs to develop a constituency for public support.
- To disperse visitors and avoid crowding, the plan should locate any new facilities in outlying areas.
- Someone mentioned the need for a visitor survey and asked how many visitors visit the Reserve.
- The plan needs to look at carrying capacity for visitors and facilities; find a balance between preservation and recreation.
- Someone asked what the plans are for using concession businesses, promoting marketing, developing visitor centers, and rehabilitating the Ferry House in the Reserve.
- The Reserve could provide free bus tours beginning on weekends only and staffed with interpreters. The route could follow the route in the “Driving and Bicycling Tour” brochure.
- The Reserve needs to balance visitor needs to local populace needs.
- The visual impact of traffic is a concern to some commentors.
- One commentor suggested limiting “invasive” presence of docents, signs, fences, and paving, and to continue the dogs-on-leash policy.

## Interpretation and Education

- Many commentors wrote or spoke about the new concept of a national “reserve”, how it differs from a traditional national park (“it’s a living landscape”), its complexity, and how it is interpreted and perceived by the public. Some mentioned the need to educate not only the local community but also national constituents as well about this new concept.
- There were many ideas about what to interpret the Reserve—the history, heritage of homesteaders, Native American use of the area, and native plants and animals—and many ideas of how to interpret the Reserve—more waysides, a museum, an amphitheater, discussion seminars, workshops, guided tour buses, interpretive beach walks, a farmer with horses tilling fields, informational plaques at significant sites for self-guided tourists, and interpretive signs for agricultural fields, trails, and historic structures.
- Several people mentioned the role of the local community in helping to establish the Reserve, the “pride of roots” and local heritage.
- Someone mentioned that current history has a role in future interpretation.
- There is a need to network with other Pacific Northwest historical institutions and communities and to collect oral histories.
- A few commentors suggested de-emphasizing signs and exhibits and voiced concern about providing interpretive facilities, interpretive rangers, visitor orientation space, and educational staff.
- The Reserve should have the Washington Native Plant Society prepare a plant list for the Reserve or at least the bluff area.
- One respondent suggested that the theme for the Reserve be “A Quiet Presence”.



- The Reserve could promote one-day workshops, which incorporate the goals and purpose of the Reserve with groups such as Whidbey Tilt Society or Island County Agriculture Extension Service, and work with organizations such as Au Sable Institute for educational and scientific purposes.
- The Reserve should promote its website.

## Agricultural

- Most of the comments on agriculture stated the desire and need to keep Whidbey agriculture viable, the need to preserve farmland, and that doing so will preserve the history, beauty, and rural character of the area. Many spoke and wrote of the difficulty of living off the land because of the realities of economics, environmental, and regulatory issues.
- The Reserve should assist and support farmers and farming such as considering funding land leases to augment farming operations.
- Someone asked if the economic model of the Reserve needs to be evaluated. Can the Reserve survive in the face of changing economic conditions? Can it do this without NPS having a significant ownership role? The pressures on local farmers to sell out and local businesses to expand are only going to increase.
- Another commentor asked what would happen if there were an action affecting property that has two conservation easements from two different organizations on the same piece of property.
- The Reserve should consider the importance of farms located on other areas of the Reserve (north cove) in addition to Ebey's Landing area.
- The Reserve should allow flexibility in converting historical agricultural buildings to other uses and in agricultural practices.
- Changing agricultural uses have occurred over time, creating an evolving landscape.
- Someone asked what types of agriculture or other land uses will be viable in the future to retain the agricultural scene.
- The Reserve is unique. Landowners are the real Reserve managers and farmers have an important role to play. More coordination is needed.
- Through education programs, the Reserve could help farmers establish a product mix including organic farming, fruit stands, ponds, and specialty items for restaurants.
- The Reserve should be involved to preserve historic farmland.
- What can the Reserve learn from other countries such as England?
- The Reserve plan should explore the applicability of the Midwest Soil Banking Program.
- If over time, there is a transition to all public lands within the Reserve how will that affect the agricultural community? The look of agricultural land is an important part of Ebey's Landing.
- Someone asked how land would be managed in the Reserve if agriculture were no longer viable.
- It is important that the plan should strive to preserve the seamless quality between public and private lands.
- The Reserve plan should explore ways for the tax base to support agriculture. Taxes should support "paying for the view".
- There is always potential for conflict between farming and other uses such as residential. The Reserve could have a role in educating people about farm practices.
- The Reserve should add more emphasis on agriculture. It is part of the history, character, economic viability, and draw of the landscape. The Reserve partners should include a statement on agriculture in the Reserve's purpose and significance statements, interpretive themes, and desired future conditions.
- Someone asked if Island County has a "Right-to-Farm" ordinance to protect farmers.
- The Reserve Trust Board should continue to pursue acquisition of development rights and viewshed protection where there is a threat to the integrity of the Reserve.
- Someone in agricultural production should be on the Reserve Trust Board, or at least serve in an advisory capacity. Is there a role for the Board in local agriculture?
- It is critical that the Reserve Trust Board and staff communicate well with landowners.
- Communication is important between all agencies and landowners involved within the Reserve.

- One commentor suggested that the National Park Service should be directly involved in land negotiation, not the Reserve Trust Board or staff. The Trust Board should have a role in agricultural issues, involvement in agricultural education, promotion of new uses, and exploring grant opportunities.
- The plan should reconsider and reevaluate the role and function of the Trust Board. It may be possible and advantageous that some board members serve as representatives to other boards, including local government.
- One commentor stated that the NPS and Trust Board should advocate for the Reserve in other forums and take a stand on controversial issues. The Board should promote openness using e-mail, advisory groups, and agendas. The Board should be involved in the political process and lobby the county to strengthen design review.
- When board vacancies open, someone asked how this information is made public.
- The public needs to understand the function and role of the Trust Board and have better communication about Trust Board activities and board position openings.
- The Trust Board needs knowledgeable staff and an administrative site; the Board needs to get involved in issues early and to seek advice from others.
- The Trust Board should create an agricultural baseline inventory of what is important within the Reserve.

Though many new actions and ideas were suggested by the public during the public comment period, no new issues were identified.

## Land Protection Strategy Plan

The purpose of the Plan is to assist Reserve staff in identifying methods, funding, and priorities for protecting significant properties within the Reserve. This will enable Reserve and NPS staff to act quickly when funding opportunities or development threats arise. The land protection strategy plan identifies the specific lands that are most valuable and most vulnerable; those lands containing the highest scenic, historic, agricultural, and natural resource integrity, that are also least protected by current controls. This plan was com-

pleted by contractors working for the Trust Board. It was approved by the Trust Board in 2004 and will give guidance to the subsequent NPS land protection plan for the Reserve. The NPS expects that this plan will be released to the public following publication of the *Ebey's Landing National Historical Reserve Draft General Management Plan/Environmental Impact Statement*.

## Public Meetings

The public meetings provided a forum for the public to respond to draft criteria for determining land protection priorities. It also allowed the opportunity for the public to give written comment on what Reserve lands they thought were most important to protect.

Two public workshops were conducted by Reserve staff on the development of the land protection strategy plan for Ebey's Landing National Historical Reserve. The first workshop was held on February 18, 2003 and focused on the entire Reserve. The second workshop, held on February 26, 2003, specifically addressed the town of Coupeville. Both workshops were held at the Recreation Hall in Coupeville. Thirty-three attended the first workshop and 42 people attended the second. Workshops were hosted by the Reserve Trust Board and staff. The public was asked to write comments on numbered sheets corresponding to Character Area maps. These Character Area maps, with corresponding public comment numbers, are



Public Scoping Meeting in Coupeville, Whidbey Island, ca. 2000. NPS Photo.



part of the GMP administrative record and are available for review at the Reserve Trust Board of office.

## Public Notification

Written comments were also accepted by surface and electronic mail. Press releases were sent to local newspapers announcing the public meetings. In addition, letters were sent to the following groups:

- Agricultural Forestry Council
- American Farmland Trust
- Au Sable Institute
- Central Whidbey Fire District
- Civilian Conservation Corps
- Coupeville School District Board
- Crockett Lake Diking District
- Farm Service Agency
- Governor's Office of Indian Affairs  
Island County Commissioners
- Island County Conservation Futures Fund Board
- Island County Economic Council
- Island County Marine Resources Committee
- Island County Parks
- Island County Salmon Recovery Lead Entity
- Island County Trails Council
- Port of Coupeville District
- Seattle Pacific University
- Sunnyside Cemetery District
- The Nature Conservancy
- Town of Coupeville
- Trust for Public Land
- U.S. Navy Recreation Department, Environmental Affairs Office
- Washington Department of Fish and Wildlife
- Washington Department of Natural Resources
- Washington Department of Transportation
- Washington Native Plant Society
- Washington State Parks
- Washington State University Beach Watchers
- Whidbey Audubon Society

- Whidbey Environmental Action Network
- Whidbey Camano Land Trust
- Whidbey General Hospital Board
- Whidbey Island Conservation District
- Whidbey Island Realtor Boards

## Written Comments

Public comments were gathered over a public comment period from February 2003 through March 2003. A total of 264 comments were received. Comments were compiled for the purpose of incorporating public feedback into the land protection strategy plan for the Reserve.

### Areas Outside the Reserve

- Several commentors recommended expanding the Reserve to include areas north and east of the current Reserve boundaries.

### Coupeville Character Area

- Several commentors recommended protecting specific structures in the town as important historical features.
- Many commentors recommended protecting specific property areas as being of importance to the Reserve.
- Several people recommended expanding the town's historic district.
- Several commentors recommended that cell phone towers not be permitted near the elementary school.

### Crockett Prairie Character Area

- Many commentors stressed the importance of Crockett Lake and marshes as valued wildlife habitat and scenic views.
- Several commentors recommended greater protection for several areas in Crockett Prairie.
- One person recommended acquisition of the restaurant adjacent to the Keystone Ferry for use as a Reserve interpretive center.

### Ebey's Prairie Character Area

- Many commentors stressed the importance of protecting farmland in the prairie and the rural character of the entrances into Coupeville.
- Several people recommended increased protection for a number of specific natural features and areas.

- Several commentors stressed the need to protect types of flora.
- Several participants recommended specific projects within the area.

### **Fort Casey Uplands Character Area**

- Many commentors stressed the importance of protecting natural features.

### **Kettle and Pratt Woodland Character Area**

- Several commentors addressed the need to protect various forested areas within this Character Area.
- Several participants addressed protecting shorelines along the coast and in Penn Cove from development pressures.
- Several commentors recommended developing trail networks in the woodlands and one recommended extending the boundaries of Fort Ebey State Park as much as possible.

### **Parker and Patmore Woodland Character Area**

- Several people recommended protecting Native American population sites and archaeological areas and placing more emphasis on Native American human history in the Reserve.

### **Penn Cove Character Area**

- A number of commentors recommended more protection for the sea life of the cove and the banning of jet skis.

### **San de Fuca Upland Character Area**

- Several commentors recommended protecting various areas and historic structures.
- Several people stressed the need to protect various areas of the shoreline of Penn Cove to preserve them from development.

### **Smith Prairie Character Area**

- Several commentors recommended specific areas for protection.

### **West Coastal Strip Character Area**

- Many participants stressed the importance of these areas for public access and enjoyment and the need to protect the scenic views, natural features and plants along the bluffs.

## **Trails and Public Access**

- There were numerous recommendations addressing the importance of protecting public access to trails throughout the Reserve and developing a comprehensive trail network for hikers, cyclists and equestrians.

## **Agency Consultation and Coordination**

The following discussion documents the consultation and coordination efforts undertaken by the NPS during the preparation of the draft GMP/EIS. Consultation is considered an on-going effort for development of a GMP/EIS. All local governments, tribal governments, and federal and state agencies with resource management responsibilities or interests in the Reserve were informed of the planning effort and encouraged to participate. Throughout the planning process, these agencies were updated with newsletter mailings to keep them informed of the status of the planning effort. The planning team also made several presentations at special interest group meetings, as well as provided information through newsletter mailings and personal calls. Congressional officials were kept updated by newsletter mailings. Appendices F, G, and H contain copies of letters exchanged during the agency consultation process.

## **Section 106 Compliance**

### *Consultation with Native American Tribes*

In keeping with the provisions of NEPA and NHPA, Native American Tribes within the vicinity of the Reserve were contacted. In October 2001, the Chairman for the Swinomish Tribal Community was contacted and informed about the initiation of the GMP. Subsequently, tribal staff have met with Reserve staff on several occasions to get further information and to provide comments and recommendations.

### *Consultation with the Washington State Historic Preservation Officer and the Advisory Council on Historic Preservation*

The State Historic Preservation Officer (SHPO) and the Advisory Council on Historic Preservation must be consulted concerning any resource management proposals that might affect a cultural

property listed on or eligible for the National Register of Historic Places. Consultation with the Washington State SHPO and the Advisory Council for Section 106 of the National Historic Preservation Act, as amended, has been ongoing throughout the planning process. (See Appendix F: Letters for 106 Compliance-NHPA.)

## **Section 7 Consultation**

### ***Consultation with U.S. Fish and Wildlife Service***

The Endangered Species Act of 1973, as amended, authorizes federal agencies to enter into early consultation with the USFWS to ensure that any federal action would not jeopardize the existence of any listed species or destroy or adversely modify its habitat. Consultation with the USFWS for species information relating to the Reserve was initiated in January 2000 and updated in April 2004. (See Appendix G: Letters for Section 7 Consultation-ESA.)

### ***Consultation with Washington State Natural Resource Agencies***

In addition to the USFWS, the NPS contacted the Washington State Department of Fish and Wildlife and the Washington Natural Heritage Program (within the Washington State Department of Natural Resources) in December 2000 for species information for the Reserve. This information was used in conjunction with the USFWS species information.

### ***Consultation with Washington State Coastal Zone Management Program***

Since the Reserve is located within the jurisdiction of the Washington State Coastal Zone Management Program, the NPS has been in contact with the Federal Consistency Coordinator to ensure that the GMP/EIS meets the federal requirements under the Coastal Zone Management Act (CZMA). This program is coordinated by the Washington State Department of Ecology. (See Appendix H: Federal Consistency-Washington State Coastal Zone Management Program.)

## **Coordination with Other Organizations and Groups**

The planning team also made several presentations during the scoping period to special interest groups. These groups included the following:

- The Nature Conservancy
- Au Sable Institute
- Washington State Parks
- Town of Coupeville, Planning Department
- Island County, Planning and Community Development
- Island County Engineering
- Pacific Northwest Trail Association
- Washington Environmental Action Network



- Whidbey Audubon
- Washington State Department of Transportation
- Whidbey Camano Land Trust
- Naval Air Station—Whidbey (Ecologist)
- Seattle Pacific University, Planning, Facilities, and Guest Services divisions
- Island County Chamber of Commerce
- Island Transit
- Island County Economic Development Council
- American Farmland Trust, Washington Field Office
- Central Whidbey Trails

Following release of this draft GMP/EIS, there will be a 90-day public review period including public meetings, after which time the comments received will be gathered, analyzed, and used to complete the proposed plan and produce the final GMP/EIS. The proposed plan will then be released for a 30-day no-action period. A Record of Decision will be signed by the NPS Regional Director and a final plan will be released to the public. The plan is then implemented, subject to funding and additional environmental analysis for site-specific actions.

## List of Preparers and Cooperating Entities

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Former Trust Board Member, Island County Representative, Ebey's Landing National Historical Reserve, Coupeville, Washington; Direct Park Management and Policy Issues

Ms. Arlene Yamada

Administrative Support Assistant, NPS Pacific West Region—Seattle Office, Seattle, Washington; Document Production Support

Mr. Fred York

Anthropologist, NPS Pacific West Region—Seattle Office, Seattle, Washington; Consultation and Background Information on Tribal Issues

### **Consultants**

Mr. Tom Belcher

Facilities Manager, North Cascades National Park Service Complex, Sedro-Woolley, Washington; Facilities Maintenance Issues

Ms. Amy Cragg

Landscape Architecture graduate student at the University of Washington, Seattle, Washington; Five-acre Zoning Build-out Scenarios (photo simulation) in Chapter 4.

Mr. Nathaniel Cormier

Landscape Architect, Jones & Jones Architects and Landscape Architects, Seattle, Washington; Agricultural Preservation Study

Mr. Craig Dalby

GIS Specialist, NPS Pacific West Region—Seattle Office, Seattle, Washington; Spatial Analysis and Cartography

Mr. Steve Gibbons

Natural Resources Section 7 Consultation under the Endangered Species Act, NPS Pacific West Region—Seattle Office, Seattle, Washington; Natural Resource Compliance

Mr. Mark MacKay

Production Director, Northwest Interpretive Association, Seattle; Washington, Scoping Newsletter Design and Production

Ms. April Mills

Landscape Architect Intern, Jones & Jones Architects and Landscape Architects, Seattle, Washington; Cultural Landscape Project, GIS Specialist

Ms. Nancy Rottle

Former Landscape Architect with Jones & Jones Architects and Landscape Architects, Seattle, Washington; Cultural Landscape and Agricultural Preservation Project Lead

### **Other Cooperating Entities**

Ms. Harriet Allen

Endangered Species Section Manager, Washington Department of Fish and Wildlife, Olympia, WA; Section 7 Consultation under the Endangered Species Act

Dr. Allyson Brooks

Washington State Historic Preservation Officer, Olympia, Washington; 106 Compliance under the National Historic Preservation Act

Ms. Jane Crisler

Historic Preservation Specialist, Advisory Council on Historic Preservation, Lakewood, Colorado; 106 Compliance under the National

## Historic Preservation Act

Mr. John Engbrink

U.S. Fish and Wildlife Service, Lacey,  
Washington; Section 7 Consultation under the  
Endangered Species Act

Mr. Chris Gebhardt

NEPA Reviewer, Geographic Implementation  
Unit, U.S. Environmental Protection Agency,  
Region 10, Seattle, WA

Ms. Sandy Swope Moody

Environmental Coordinator, Washington  
Natural Heritage Program, Olympia, WA;  
Section 7 Consultation under the Endangered  
Species Act.

Ms. Linda Rankin

Federal Consistency Coordinator, Department  
of Ecology, SEA Program, Olympia,  
Washington: Federal Consistency Compliance  
under the Coastal Zone Management Act.

## List of Agencies, Organizations, and Persons to Whom Copies of the GMP/EIS Were Sent

### Federal Agencies and Officials

Advisory Council on Historic Preservation,  
Western Office of Project Review, Lakewood,  
CO

Coast Defense Study Group Coupeville, WA  
Craters of the Moon National Monument,  
Arco, ID

Department of Interior, Office of Regional  
Solicitor, Portland, OR

Ebey's Landing National Historical Reserve,  
Trust Board Members, Coupeville, WA

Fort Clatsop National Memorial, Astoria, OR

Fort Vancouver National Historic Site,  
Vancouver, WA

John Day Fossil Beds National Monument,  
Kimberly, OR

Klondike Gold Rush National Historical Park,  
Seattle, WA

Mount Rainier National Park, Longmire, WA  
National Park Service, Pacific West Region,  
Seattle, WA

Naval Air Station Whidbey, Environmental  
Affairs, Oak Harbor, WA

Naval Air Station Whidbey, Morale, Recreation  
and Welfare, Oak Harbor, WA

Naval Air Station Whidbey, Public Affairs, Oak  
Harbor, WA

North Cascades National Park Service  
Complex, Sedro-Woolley, WA

North Cascades National Park Service  
Complex, Marblemount Field Office,  
Marblemount, WA

Oregon Caves National Monument, Cave  
Junction, OR

San Juan Island National Historical Park,  
Friday Harbor, WA

Whitman Mission National Historic Site, Walla  
Walla, WA

U.S. House of Representatives, Washington,  
D.C., 6<sup>th</sup> District, Honorable Norm Dicks,  
Tacoma, WA

U.S. House of Representatives, Washington,  
D.C., 2<sup>nd</sup> District, Honorable Rick Larsen,  
Everett, WA

U.S. Environmental Protection Agency, Region  
10, Seattle, WA

U.S. Senate, Washington, D.C., Honorable  
Maria Cantwell, Seattle, WA

U.S. Senate, Washington, D.C., Honorable Patty  
Murray, Seattle, WA

### **State and Local Agencies and Officials**

Coupeville Port District, Coupeville, WA

Department of Natural Resources Public  
Affairs, Olympia, WA

Fort Casey State Park, Coupeville, WA

Fort Ebey State Park, Coupeville, WA

Island County Board of Commissioners,  
Coupeville, WA

Island County Historical Advisory Committee,  
Coupeville, WA

Island County Parks Department, Coupeville,  
WA

Island County Planning and Community  
Development Department, Coupeville, WA

Island County Public Works Department,  
Coupeville, WA

Island Transit, Coupeville, WA

Office of Archaeology and Historic  
Preservation, Olympia, WA

Town of Coupeville Design Review Board,  
Coupeville, WA

Town of Coupeville, Mayor, Coupeville, WA

Town of Coupeville Planning Commission,  
Coupeville, WA

Town of Coupeville, Town Council, Coupeville,  
WA

Town of Coupeville, Town Planner, Coupeville,  
WA

Washington State Office of Archaeology,  
Olympia, WA

Washington State Parks and Recreation,  
Northwest Headquarters, Burlington, WA

Washington State Representative, 10<sup>th</sup> District,  
Honorable Kelly Barlean, Langley, WA

Washington State Representative, 10<sup>th</sup> District,  
Honorable Barry Sehlin, Olympia, WA

Washington State Senate, 10<sup>th</sup> District,  
Honorable Mary Haugen, Camano Island, WA

Whidbey Island Conservation District,  
Coupeville, WA

### **Tribes**

Swinomish Indian Tribal Community, La  
Conner, WA

### **Organizations**

American Farmland Trust, Puyallup, WA

Au Sable Institute of Environmental Studies,  
University of Wisconsin, Madison, WI

Central Whidbey Chamber of Commerce,  
Coupeville, WA

Central Whidbey Trails Council, Langley, WA

Clinton Chamber of Commerce, Clinton, WA

Continuum History & Research, Sedro-  
Woolley, WA

Coupeville Arts Center, Coupeville, WA

Coupeville Festival Association, Coupeville,  
WA

Freeland Chamber of Commerce, Freeland,  
WA

Greenbank Farm Management Group,  
Greenbank, WA

Island County Historical Society, Coupeville,  
WA

Island District Economic Development  
Council, Coupeville, WA

National Parks and Conservation Association,  
Seattle, WA

National Trust for Historic Preservation,  
Washington, D.C.

National Trust for Historic Preservation, San Francisco, CA

Northwest Interpretive Association, Seattle, WA

Oak Harbor Chamber of Commerce, Oak Harbor, WA

Pacific Forest Trust, Seattle, WA

San Juan Preservation Trust, Lopez, WA

Seattle Audubon Society, Seattle, WA

Skagit Island Builders Association, Burlington, WA

South Whidbey Historical Society, Langley, WA

The Conservation Fund, Southwest Representative, Green Valley, AZ

The Nature Conservancy, Washington Field Office, Seattle, WA

The Wilderness Society, Pacific Northwest Region, Seattle, WA

Trust for Public Land, Seattle, WA

Washington Native Plant Society, Seattle, WA

Washington Trails Association, Seattle, WA

Washington Trust for Historic Preservation, Seattle, WA

Whidbey Audubon Society, Langley, WA

Whidbey Camano Land Trust

Whidbey Environmental Action Network, Langley, WA

Whidbey Island Association of Realtors, Oak Harbor, WA

Whidbey Island South Association of Realtors, Langley, WA

Whidbey Tours, Coupeville, WA

### **Business and Industry**

Clifton View Homes, Coupeville, WA

Coupeville Inn, Coupeville, WA

Eastman Company, Agoura Hills, CA

Fantastic Foods, Coupeville, WA

Oles, Morrison & Rinker LLP, Seattle, WA

Schaefer & Bratton, Coupeville, WA

VARGAS, Sedro-Woolley, WA

Wessen & Associates, Seattle, WA

Whidbey Island B & B Association, Langley, WA

Windermere/Center Isle Realty, Coupeville, WA

Yonkman Construction, Oak Harbor, WA

### **Schools, Libraries, and Institutions**

Coupeville School District, Coupeville, WA

Coupeville Town Library, Coupeville, WA

Freeland Public Library, Freeland, WA

Langley Public Library, Langley, WA

Seattle Pacific University, Camp Casey, Coupeville, WA

Seattle Pacific University, Seattle, WA

Skagit Valley College, Whidbey Island Campus, Oak Harbor, WA

University of Wisconsin, Madison, WA

### **Media**

Anacortes American, Anacortes, WA

South Whidbey Record, Langley, WA

Stanwood Camano News, Stanwood, WA

The Coupeville Examiner, Coupeville, WA

The Seattle Times, Seattle, WA

The Seattle Post-Intelligencer, Seattle, WA

Whidbey News Times, Oak Harbor, WA

### **Individuals**

533 private individuals on the mailing list