2007 ORV Management Plan Scoping Report
Glen Canyon National Recreation Area

December 12, 2007

Between August 31 and October 1, 2007 Glen Canyon National Recreation Area (Glen Canyon), conducted public scoping on the proposed Off-road Vehicle (ORV) Management Plan and Environmental Impact Statement (EIS). The objectives of Glen Canyon's public scoping effort were:

(1) To identify issues of public interest and concern related to ORV use and management that may require analysis in the EIS
(2) To determine the extent (who, how, and where) to which the public is using Glen Canyon for vehicle (ATV) touring and off-road recreation; and
(3) To help Glen Canyon develop a full range of ORV management alternatives.

This report summarizes the results of the public scoping process.

What Glen Canyon Provided the Public

Glen Canyon developed a public scoping brochure that described current ORV management at Glen Canyon, described in detail why additional planning was necessary, and requested that the public assist Glen Canyon in identifying potential areas of concern, issues that require further analysis, and possible alternatives for future ORV management. Glen Canyon did not provide preliminary alternatives for public comment.

How Glen Canyon Sought Comment

On August 30, 2007 Glen Canyon issued a news release announcing the public comment period for the ORV management plan and EIS. The news release provided background information on the planning and ORV issue, provided the PEPC comment website, and announced the time, location, and date of three public scoping workshops. Glen Canyon created a project homepage in PEPC and posted the Federal Register Notice of Intent, along with a project description and additional background documents.

Approximately 60 interested parties were on the park's direct mail list. Scoping brochures were mailed the week of August 27, 2007.

Glen Canyon hosted three public workshops to gather public input on the ORV management plan. Glen Canyon provided workshop flyers to the local workshop hosts. The press announcement with workshop dates ran in the regional papers. The September 5 workshop held in Escalante, UT, at the Grand Staircase Escalante NM Visitor Center attracted six individuals. A September 20 workshop at Glen Canyon Headquarters in Page, AZ, attracted a crowd of 30 participants. The final workshop was held September 24 in Monticello, UT, at the Monticello Welcome Center, and attracted a crowd of 25 individuals. Workshop attendees were provided information on the ORV issue and planning process, and park staff was on hand to respond to questions. Attendees were encouraged to provide feedback on park forms and were informed how to use the PEPC public comment system.

Public Comment Report

Number of Documents Counted: 138
Number of Correspondence Signatures Counted: 2,762

How Correspondence was submitted:

- PEPC Based 57
- Workshop Form 7
- E-mail 5
- Letter 2,689
- Workshop Flip Chart 4

Sources of Correspondence:

- 2 County Government
- 3 Federal Government
- 1 State Government
- 2 Conservation Group
- Remainder were unaffiliated individual(s)

How Glen Canyon Coded Public Comments

Glen Canyon coded nearly all 24,316 identified and selected comments as "substantive" in PEPC. As stated above, Glen Canyon used public scoping to identify issues and potential impact topics and management alternatives for the ORV management plan. Since Glen Canyon did not provide alternatives upon which the public could comment, all issues (environmental, recreational, managerial, and socioeconomic) raised by the public were considered to be substantive.

PEPC Content Analysis Report

Comment Distribution by Code
(Note: Each comment may have multiple codes. As a result, the total number of comments may be different than the actual comment totals)

Code PEPC	Assigned Description	Number of Comments
VU/VE 3000	Affected Environment: Litter	2
AE2000	Affected Environment: Soils	10
AL 5030	Support new roads/ORV areas	13
AL 5060	Recognize RS 2477ROWs	1
AE9000	Affected Environment: Vegetation	5
AE 25000	Affected Environment: Water Quality	2,677
VU/VE 6000	Visitor Conflicts	2,704
GA4000	Impact Analysis: Impairment Analysis-General Methodology	3
AE18000	Affected Environment: Sacred Sites	0
AE22000	Affected Environment: Visitor Use	2,682
AE 7050	Affected Environment: Noise	12
AE 5050	Affected Environment: Wetlands/Riparian Areas	6
PN2000	Purpose and Need: Park Purpose and Significance	5
VU/VE 4000	Benefits of ORV experience	8
AE 9050	Affected Environment: Invasives	5

AE11000	Affected Environment: Species of Special Concern	2,675
AL 5010	Support ORV use	38
PN6000	Purpose and Need: Land Management Laws, Exec Orders	4
PN8000	Purpose and Need: Objectives in Taking Action	0
ED 1000	Non-substantive Editorial	13
AE 24000	Affected Environment: Wilderness	2,687
GA3000	Impact Analysis: General Methodology for Establishing Impacts/Effects	13
AE 6050	Affected Environment: Climate Change	3
AL 5090	Close specific routes	2
AL 5080	Better manage ORV use	30
AL 4090	Oppose all ORVs in backcountry	4
AE12000	Affected Environment: Wildlife and Wildlife Habitat	8
PN4000	Purpose and Need: Park Legislation/Authority	4
PO5000	Park Operations: Impacts	21
VU/VE 5000	ORV use cannot be contained	5
PN3000	Purpose and Need: Scope of the Analysis	9
AL 5040	Support accessible shorelines	5
AL 5005	Oppose all ORVs in park	17
PN5000	Purpose and Need: Regulatory Framework	2
PN11000	Purpose and Need: Other Policies and Mandates	1
AE7000	Affected Environment: Air Quality	3
AE19000	Affected Environment: Other Agencies Land Use Plans	14
AL 5050	Open Rincon Road	6
AE15000	Affected Environment: Archeology Resources	7
AL 5070	Oppose ORV fees	1
VU/VE 1000	Affected Environment: Solitude	5,359
AE13000	Affected Environment: Cultural Resources	8
AE8000	Affected Environment: Visual Quality	1
PN9000	Purpose and Need: Issues and Impact Topics Selected For Analyses	0
AL 5000	Oppose all non-street legal ORVs	2,685
AL 5020	Oppose new roads/ORV areas	2,684
AE21000	Affected Environment: Socioeconomics	3
PN7000	Purpose and Need: NEPA and CEQ	1
AE 7075	Affected Environment: Fire Danger	1
VU/VE 2000	Historic/Traditional/Cultural Access to area	2
PN1000	Purpose and Need: Planning Process and Policy	2
GA1000	Impact Analysis: Impact Analyses	7
AE5000	Affected Environment: Wetlands	0
PN10000	Purpose and Need: Issues Eliminated From Further Consideration	0

Description of Codes

VU/VE 3000 Affected Environment: Litter
Commenter associated litter with ORV use

AE2000 Affected Environment: Soils
Commenter discussed ORV impacts to soils

AL 5030 Support new roads/ORV areas
Commenter identified need to provide additional ORV roads and/or open ORV areas

AL 5060 Recognize RS 2477 ROWs
Commenter specifically mentioned RS 2477 issues

AE9000 Affected Environment: Vegetation
Commenter identified vegetation as an impact concern

AE 25000 Affected Environment: Water Quality
Commenter identified water quality as an impact concern

VU/VE 6000 Visitor Conflicts
Commenter identified conflicts with ORVs as an impact concern
GA4000 Impact Analysis: Impairment Analysis-General Methodology
Commenter raised issue related to methodology used to determine level of impact to resource

AE18000 Affected Environment: Sacred Sites
N/A

AE22000 Affected Environment: Visitor Use
Commenter identified supply and demand of visitor use opportunities as a concern

AE 7050 Affected Environment: Noise
Commenter identified Noise as an impact concern

AE 5050 Affected Environment: Wetlands/Riparian Areas
Commenter identified impacts to wetlands and/or riparian areas as an impact concern

PN2000 Purpose and Need: Park Purpose and Significance
Commenter identified aspects of the recreation area's purpose and significance as an issue to be considered during planning.

VU/VE 4000 Benefits of ORV experience
Commenter identified positive benefits with ORV use

AE 9050 Affected Environment: Invasives
Commenter identified invasive plants associated with ORV use as a concern.

AE11000 Affected Environment: Species of Special Concern
Commenter identified T&E species or other status species as an impact concern

AL 5010 Support ORV use
Commenter prefers alternative that supports ORV use

PN6000 Purpose and Need: Land Management Laws, Exec Orders
Commenter identified authorities and constraints of land management laws as an impact concern

PN8000 Purpose and Need: Objectives in Taking Action
N/A

ED 1000 Non-substantive Editorial
These are comments that were originally identified and later determined to be editorial in nature

AE 24000 Affected Environment: Wilderness
Commenter identified wilderness within the GLEN CANYON as an impact concern

GA3000 Impact Analysis: General Methodology for Establishing Impacts/Effects
Commenter raised the issue of impact methodology, and/or raised a specific impact topic and the methodology to be used to determine significance of impact

AE 6050 Affected Environment: Climate Change
Commenter discussed ORV contribution to climate change/global warming

AL 5090 Close specific routes
Commenter prefers alternative that closes a road, and identified specific roads to be closed, or requested roads be closed based on resource conditions

AL 5080 Better manage ORV use
Commenter prefers alternative that manages ORV use, and identified means to or need to resolve impacts and address issues through better management, such as mitigation or adaptive management

AL 4090 Oppose all ORVs in backcountry
Commenter prefers alternative to ban ORVs in "backcountry"

AE12000 Affected Environment: Wildlife and Wildlife Habitat
Commenter identified wildlife and wildlife habitat, distinct from special status species, as an impact concern

PN4000 Purpose and Need: Park Legislation/Authority
Commenter raised issue of park legislation and authority in discussing ORV management

PO5000 Park Operations: Impacts
Commenter identified impacts to park operations (usually law enforcement) as an impact concern

VU/VE 5000 ORV use cannot be contained
Commenter identified ORV trail/route proliferation as an impact concern

PN3000 Purpose and Need: Scope of the Analysis
Commenter raised issue of how impacts fit within project scope

AL 5040 Support accessible shorelines
Commenter prefers alternative that maintains access to accessible shorelines
AL 5005 Oppose all ORVs in park
Commenter prefers alternative which eliminates all ORV use in parks.
(Note: it often was not possible to determine whether the commenter means "off-road driving" or "ATV use," as the terms are often used interchangeably by commenters.)

PN5000 Purpose and Need: Regulatory Framework
Comment was specific to 36 CFR 4.2 and 4.10

PN11000 Purpose and Need: Other Policies and Mandates
Commenter referenced NPS Management Policies

AE7000 Affected Environment: Air Quality
Commenter raised issue of air quality as topic

AE19000 Affected Environment: Other Agencies Land Use Plans
Commenter identified issues of adjoining land management agencies, and the relationship to the Glen Canyon's ORV plan, including impacts to adjacent wilderness, cumulative impacts of other ORV planning efforts, and ORV management lessons from other land managers

AL 5050 Open Rincon Road
Commenter specifically identified alternative to open the Rincon to travel

AE15000 Affected Environment: Archeology Resources
Commenter identified archeological resources as an impact concern

AL 5070 Oppose ORV fees
Commenter specifically opposes alternatives which levy ATV/ORV fees

VU/VE 1000 Affected Environment: Solitude
Commenter specifically discussed issues of isolation and solitude in opposing ORV use within Glen Canyon

AE13000 Affected Environment: Cultural Resources
Commenter identified cultural resources (as opposed to archeological resources) as impact concern

AE8000 Affected Environment: Visual Quality
Commenter identified visual impact concerns associated with dust and soil rutting/scarring

PN9000 Purpose and Need: Issues and Impact Topics Selected For Analyses
N/A

AL 5000 Oppose all non-street legal ORVs
Commenter prefers alternative that eliminates all non-street legal ORVs (can be read as specifically opposing ATVs, as opposed to general off-road driving by conventional trucks/jeeps/autos)

AL 5020 Oppose new roads/ORV areas
Commenter prefers alternative which does not propose any new roads or areas for ORV use

AE21000 Affected Environment: Socioeconomics
Commenter identified economic impacts as an impact concern

PN7000 Purpose and Need: NEPA and CEQ
Commenter identified NEPA/CEQ regulations as planning issue

AE 7075 Affected Environment: Fire Danger
Commenter identified fire associated with ORV as an impact concern

VU/VE 2000 Historic/Traditional/Cultural Access to area
Commenter raised issue of long-term, established access to area(s) as an impact concern

PN1000 Purpose and Need: Planning Process and Policy
Commenter raised issue related to how EIS process fits within wilderness process, and CFR 4.10 process

GA1000 Impact Analysis: Impact Analyses
Commenter raised general concern or conceptual issues regarding impact analysis

AE5000 Affected Environment: Wetlands
Commenter identified wetlands as an impact concern

PN10000 Purpose and Need: Issues Eliminated From Further Consideration
N/A