



CHAPTER 5
Consultation and Coordination



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CHAPTER 5: CONSULTATION AND COORDINATION

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PUBLIC INVOLVEMENT

Scoping is an early and open process for determining the scope of a proposed action or project and for identifying issues related to the project. During scoping for this general management plan / environmental impact statement, NPS staff provided an overview of the project, including purpose and need and preliminary issues. The public has been involved and was asked to submit comments, concerns, and suggestions relating to the project and preliminary issues. The notice of intent to prepare an environmental impact statement was published in the *Federal Register* on December 17, 2004.

The public had varied avenues by which it participated during development of the plan: participating in public meetings, responding to newsletters, and submitting comments on the national historic site's website by e-mail or letter. Input from the interested public, organizations, and local, state, and federal agencies was gathered throughout the planning process. At the beginning of the process, both internal NPS and external input was obtained. Input gathered during scoping was used to develop the alternatives and assess and compare the effects of management alternatives.

Internal scoping consisted of initial identification of issues by NPS staff based on what they had encountered with respect to managing park resources and experiences with visitors who enjoy the national historic site. An NPS staff scoping meeting was held on October 2, 2002, at national historic site headquarters to obtain initial input into the process.

The external scoping process provided early identification of concerns, issues, expectations, and values of existing and potential visitors, neighbors, cooperating associations, partners, scientists, scholars, and other government agencies. Public scoping meetings were advertised in August 2003. The public was invited to voice issues and suggest ideas for the future of the national historic site at three public scoping meetings held on August 19, 20, and 21, 2003, at the Dare County Public Library (August 19) and The Elizabethan Gardens conference room in Fort Raleigh National Historic Site (August 20 and 21). Press releases were issued prior to the public meetings, and comment cards and Internet addresses were provided for public use.

A scoping letter was mailed to local, state, American Indian Tribal Governments and federal agency representatives, members of Congress, and the public in February 2004 and July 2011. The scoping letter contained information on the purpose and need for the general management plan, summary of the planning process to date, and methods available to the public for communicating with the NPS planning team and participating in the planning effort, including public meeting locations and times.

Meetings were held with stakeholders March 9, 10, and 11, 2004, in the conference room of the Outer Banks Group Headquarters Building. These meetings were accompanied by public open house meetings, held March 10 and 11, 2004, at Roanoke Island Festival Park in Manteo, North Carolina. Stakeholders included representatives from neighborhood groups, visitors, and interested agencies and organizations. Information regarding the general management planning process was also provided at the visitor center. Park staff also provided information to visitors regarding how to comment. A newsletter describing the general management plan / environmental impact statement process

was prepared and distributed in the spring of 2004.

Two public scoping comment periods (conducted between August 2003 and February 2004) were open for over 30 days, and 10 meetings were held with the interested public and stakeholders to obtain public comment. Approximately 122 comments were received during scoping. The majority of comments pertained to facilities, partnering, interpretation/programming, resource management, and commercial services. Issues identified are summarized in chapter 1.

A second newsletter was prepared and distributed in May 2007 that described how the management alternatives were developed based on agency and public input, and announced public meetings to present the preliminary alternatives. These public meetings were conducted June 19 and 20, 2007. The alternatives were presented to the interested public during three meetings conducted at the Lindsay Warren Visitor Center Auditorium, located 3 miles north of Manteo, North Carolina on June 19 and 20, 2007. Press releases were issued prior to the public meetings; fliers and signs were posted to announce the meetings. Comment forms were provided, and the public was notified how to comment via the Internet. The comment period on the preliminary alternatives for the general management plan was extended to September 30, 2007.

The Next Steps

Following the distribution of the Draft General Management Plan / Environmental Impact Statement, there will be a 60-day public review and comment period after which the NPS planning team will evaluate comments from other federal agencies, organizations, businesses, and individuals regarding the draft plan. The team will incorporate appropriate changes into a *Final General Management Plan / Environmental Impact Statement*. The final plan will include letters from governmental

agencies, any substantive comments on the draft document, and NPS responses to those comments. Following distribution of the *Final General Management Plan / Environmental Impact Statement* and a 30-day no-action period, a Record of Decision approving a final plan will be prepared for signature by the NPS southeast regional director. The record of decision documents the NPS selection of an alternative for implementation. Implementation of the plan can proceed upon final approval.

The general management plan / environmental impact statement, newsletters and other information is posted on the Internet at the NPS planning website: <http://parkplanning.nps.gov/fora>.

CONSULTATION WITH OTHER AGENCIES/OFFICIALS AND ORGANIZATIONS

In addition to the consultation described above, additional consultation with agencies was conducted prior to completing the draft general management plan / environmental impact statement. Agency coordination letters are included in Appendix D.

In accordance with 36 CFR 800 and the Programmatic Agreement between the Advisory Council on Historic Preservation, the National Conference of State Historic Preservation Officers, and the NPS, a letter was sent to the North Carolina State Historic Preservation Officer (February 2004) and to the Advisory Council on Historic Preservation (July 2011) to inform them a general management plan / environmental impact statement planning process was underway for Fort Raleigh National Historic Site and to initiate consultation with them. The letters invited them to participate in the planning process by reviewing and commenting on the general management plan / environmental impact statement. The North Carolina Department of Cultural Resources, State Historic Preservation Office acknowledged receipt of the NPS's

coordination letter and their intent to comment on the document upon availability.

While Section 106 summaries are included for each alternative in the impact analysis chapter (chapter 4) for archeological resources, ethnographic resources, cultural landscapes, and historic structures, the level of detail regarding the actions proposed in the alternatives is not sufficient to meet §106 requirements as outlined under 36 CFR 800. The Section 106 summaries are a preliminary determination of the effects the proposed actions will have on cultural resources. The national historic site will have to complete formal Section 106 consultation with the North Carolina State Historic Preservation Office and Advisory Council on Historic Preservation as needed, on the proposed actions in the general management plan / environmental impact statement before implementing them.

Federal regulations for the implementation of Section 106 of the National Historic Preservation Act of 1966, as amended, require consultation with federally recognized American Indian tribes (36 CFR 800.2) on a government-to-government basis, as specified in Executive Order 13175. Consultation letters were sent to the Eastern Band of Cherokee, Cherokee Nation, Tuscarora Nation, and United Keetoowah Band of Cherokee Indians. A sample consultation letter is included in Appendix D. Responses have not been received.

The North Carolina Department of Environment and Natural Resources, Division of Coastal Management responded to the NPS acknowledging that the NPS will provide the rationale for consistency with the Coastal Zone Management Act upon transmittal of the general management plan / environmental impact statement.

In accordance with 50 CFR 402(a), federal agencies are required to review all actions to determine whether an action may affect listed species or critical habitat. If such a determination is made, formal consultation

is required, unless the federal agency determines, with the written concurrence of the U.S. Fish and Wildlife Service or the National Marine Fisheries Service, that the proposed action is not likely to adversely affect any listed species or critical habitat. It is NPS policy to survey for, protect, and strive to recover all native species that are listed under the Endangered Species Act.

In accordance with Section 7 of the Endangered Species Act (16 USC 1531 et seq.), the NPS contacted the U.S. Fish and Wildlife Service by letter to initiate consultation regarding threatened and endangered species. The North Carolina Wildlife Resources Commission, Division of Wildlife Management, Nongame & Endangered Wildlife was also contacted by letter. Consultation letters were also sent to the Environmental Protection Agency, Region 4, and other agencies. Responses have not been received. A list of agencies contacted is provided in the section that follows.



A scoping session is held at the national historic site.

PUBLIC AND AGENCY INVOLVEMENT

The draft general management plan / environmental impact statement for Fort Raleigh National Historic Site represents thoughts of the NPS and the public. Consultation and coordination among the agencies and the public were vitally important throughout the planning process. The public had four primary avenues by which it participated during the

development of the plan: participation in public meetings, responses to newsletters, comments submitted through the Planning, Environment, and Public Comment system (PEPC) (available on the internet at <http://parkplanning.nps.gov/fora>), and comments submitted through the mail.

AGENCIES, ORGANIZATIONS, AND INDIVIDUALS RECEIVING A COPY OF THIS DOCUMENT OR NOTIFICATION OF AVAILABILITY

Federal Agencies

- U.S. Fish and Wildlife Service, Raleigh Ecological Services Field Office
- U.S. Environmental Protection Agency, Region 4
- Advisory Council on Historic Preservation
- National Oceanographic and Atmospheric Administration

American Indian Tribal Governments

- Eastern Band of Cherokee, Cherokee, North Carolina
- Cherokee Nation, Tahlequah, Oklahoma
- Tuscarora Nation, Lewistown New York
- United Keetoowah Band of Cherokee Indians, Tahlequah, Oklahoma

Leadership and Officers of the North Carolina Legislature

- The Honorable Marc Basnight, NC State Legislature
- Office of Congressman Walter B. Jones
- The Honorable William Culpepper, NC State Legislature
- Office of Senator John Edwards
- Office of Senator Elizabeth Dole

Other State and Local Government Officials

- Dare County Manager
- Town of Manteo, Mayor

State and Local Agencies

- NC Division of Coastal Management
- Outer Banks Chamber of Commerce

- North Carolina State Historic Preservation Office
- Dare County Schools
- Dare County Commission
- North Carolina Underwater Archeology Unit
- Outer Banks Visitors Bureau
- North Carolina Wildlife Resources Commission, Division of Wildlife Management, Nongame & Endangered Wildlife

Organizations and Businesses

- National Parks and Conservation Association
- Friends of Roanoke Island
- The Wilderness Society
- The Elizabethan Gardens of the Garden Club of North Carolina
- Nags Head Woods Preserve
- Sierra Club, North Carolina Chapter
- University of Virginia
- College of the Albermarle
- Taft and Taft Law Firm
- East Carolina University
- North Carolina Audubon Society
- North Carolina Aquarium
- Eastern National Parks and Monuments Association
- Virginia Company Foundation
- New York University, Department of History
- Enviro-Services, Inc.
- James River Institute for Archeology
- Center for Biological Diversity
- The Coastland Times
- Roanoke Island Business Association
- Island Breeze
- The Elizabethan Gardens, Inc.
- Defenders of Wildlife
- Outer Banks History Center
- Heritage Point Properties
- *The Lost Colony*, Executive Manager
- White Doe Inn
- University of Illinois, English Department

Media

- Outer Banks Sentinel

LIST OF PREPARERS

Information summarizing the names and experience for the preparers is listed in Table 16.

Table 16. List of Preparers

Name	Degree	Professional Discipline	Years of Experience
National Park Service, Fort Raleigh National Historic Site			
John Anglin	B.S. Wildlife Biology and Ecology	Operations Chief for the Division of Law Enforcement and Emergency Services	30
Bridget Bohnet	B.A. Recreation Management	Bodie Island District Ranger	18
Josh Boles	B.A. Philosophy	Supervisory Park Ranger	5
Rob Bolling	B.S. History	Park Ranger	22
Thayer Broili	M.S. Environmental Management	Chief of Resource Management	38
Mary Doll	B.A. Outdoor Recreation B.S. Criminal Justice	Chief of Interpretation	30
Darrell Echols	B.S. Marine Biology	Deputy Superintendent	22
Ellen Hand	B.A. Pre-law	Administrative Officer (Former)	28
Cyndy Holda	B.A. Parks & Recreation/ Physical Education	Public Affairs Specialist	30
Mike Murray	B.A. Biology	Superintendent (retired)	33
Paul Stevens	B.S. Parks and Conservation Management	Chief of Law Enforcement and Emergency Services	27
Doug Stover	M.A. Landscape Architecture	Historian	30
Barclay Trimble	B.B.A. Accounting	Superintendent	21
John Wescott	B.A. Political Science and History	Facility Operations Specialist	35
Angela Woody	Certificate Business Communication	Budget Analyst	18
National Park Service, Denver Service Center			
Greg Cody (reviewed GMP/EIS)	B.A. History, M.A. History	Cultural Resource Technical Specialist	19
Pam Holtman (reviewed GMP/EIS)	B.A. Economics, M.A. History	Cultural Resource Specialist, Contracting Officer's Technical Representative	11
Ryan Sharp (responsible for User Capacity section)	Ph.D. Natural Resources Management	Visitor Use Specialist (former)	2
Paul Wharry (reviewed GMP/EIS)	B.A. Biology	NEPA Technical Specialist and Natural Resource Specialist	32

Table 16. List of Preparers

Name	Degree	Professional Discipline	Years of Experience
National Park Service, Southeast Regional Office			
David Libman	B.AE (Aerospace Engineering), M.C.P. (Master of City Planning/ Environmental Planning Emphasis)	Park Planner	38
Ben West	B.S. Biology, M.S. Ecology and Evolutionary Biology	Division Chief	20
Amy Wirsching	M.S. Natural Resources, B. Design Architecture	Community Planner	8
Parsons			
Steve Bach	Ph.D., Botany, M.S., Botany, B.S., Biology	Principal Scientist (Retired)	37
Alyse Getty	B.A. Environmental Science, B.A. Political Science	Project Manager	31
Drew Getty	MCRP, Environmental Planning, B.S. Environmental and Natural Resource Management	Environmental Planner	4
Ivie Goorsky	B.S. Mechanical Engineering	Senior Engineer (PE)	8
John Hoesterey	M.A. Geography, Regional Planning and Economics B.A. Zoology	Technical Director	35
Cortnie Lewis	B.S. Zoology M.S Wildlife Science	Scientist	12
Alexa Miles	M.S. Landscape Architecture B.A. Environmental Studies	Environmental Planner	9
Diane Rhodes	M.A. Anthropology, B.S. Elementary Education	Senior Cultural Resource Specialist	35
Seth Wilcher	M.H.P. Historic Preservation, B.S. History / Education	Cultural Resource Specialist	6