

From: [Amanda Stein](#)
To: [SRLINE EIS@NPS](#)
cc: [sboltz@eaest.com](#)
Subject: Fw: National Park Service September 2011 Newsletter: Susquehanna to Roseland 500kV Transmission Line EIS
Date: 10/03/2011 07:28 AM
Attachments: [2011 vers Correspondence with Tribal Governments SHPOs.docx](#)

Updated Tribe correspondence log.



2011 vers Correspondence with Tribal Governments SHPOs.docx

Amanda J. Stein
 Biologist / Project Manager
 Delaware Water Gap National Recreation Area
 HQ 1 River Road, off US 209
 Bushkill, PA 18324-9999

Office Phone: 570-426-2472
 Cell: 570-234-4109
 Fax: 570-426-2402
amanda_stein@nps.gov

----- Forwarded by Amanda Stein/DEWA/NPS on 10/03/2011 09:27 AM -----

Deb Nordeen/DEWA/NPS

To: Amanda Stein/DEWA/NPS@NPS

09/30/2011 11:33 AM

cc

Subject: Fw: National Park Service September 2011
 Newsletter: Susquehanna to Roseland 500kV
 Transmission Line EIS

Tribal information for SR EIS.

----- Forwarded by Deb Nordeen/DEWA/NPS on 09/30/2011 11:33 AM -----

Robin Dushane
<RDushane@estoo.net>

To "Deb_Nordeen@nps.gov"
<Deb_Nordeen@nps.gov>

09/30/2011 11:16 AM

cc

Subject RE: National Park Service September 2011
Newsletter: Susquehanna to Roseland
500kV Transmission Line EIS

Deb,
The Eastern Shawnee Tribe appreciates the update on the project
referenced above.
We are interested in consulting on this project proposal.
I look forward to receiving the draft EIS in December.
Sincerely,
Robin Dushane
Eastern Shawnee Tribe
Cultural Preservation Director
12705 S. 705 Rd.
Wyandotte, OK 74370
918 666 2435 ext 247 wk
918 533 4104 cell

-----Original Message-----

From: Deb_Nordeen@nps.gov [mailto:Deb_Nordeen@nps.gov]
Sent: Friday, September 23, 2011 8:58 AM
Subject: National Park Service September 2011 Newsletter: Susquehanna
to Roseland 500kV Transmission Line EIS

The National Park Service is preparing an Environmental Impact Statement
to evaluate the impacts of a power transmission project that replaces an
existing 230 kilovolt (kV) line that currently crosses three park units:
Appalachian National Scenic Trail, Delaware Water Gap National
Recreation Area, and Middle Delaware National Scenic and Recreational
River. The attached newsletter updates you on the process.

Deb Nordeen
Supervisory Park Ranger, Interpretation & Education Public Affairs
Delaware Water Gap National Recreation Area
570-426-2452

(See attached file: DEWA_newsletter3_Sept2011(8.5x11) lo res.pdf)

From: [Amanda Stein](#)
To: RDushane@estoo.net
cc: SRLINE EIS@NPS; [Brinnen Carter](#)
Subject: Re: National Park Service September 2011 Newsletter: Susquehanna to
Roseland 500kV Transmission Line EIS
Date: 10/03/2011 07:27 AM

Ms. Dushane,

Thank you for your response in regard to the September 2011 newsletter.
I have copied the project administrative record on this email.

We will continue consultation and will provide any additional reports as
they are completed.

Please feel free to contact me if you have any additional questions.

Thank you.

Amanda J. Stein
Biologist / Project Manager
Delaware Water Gap National Recreation Area
HQ 1 River Road, off US 209
Bushkill, PA 18324-9999

Office Phone: 570-426-2472
Cell: 570-234-4109
Fax: 570-426-2402
amanda_stein@nps.gov

▼ [Deb Nordeen/DEWA/NPS](#)

----- Forwarded by Deb Nordeen/DEWA/NPS on 09/30/2011 11:33 AM -----

Robin Dushane
<RDushane@estoo.net>

To "Deb_Nordeen@nps.gov"
<Deb_Nordeen@nps.gov>

09/30/2011 11:16 AM

cc

Subject RE: National Park Service September 2011
Newsletter: Susquehanna to Roseland
500kV Transmission Line EIS

Deb,
The Eastern Shawnee Tribe appreciates the update on the project referenced above.
We are interested in consulting on this project proposal.
I look forward to receiving the draft EIS in December.
Sincerely,
Robin Dushane
Eastern Shawnee Tribe
Cultural Preservation Director
12705 S. 705 Rd.
Wyandotte, OK 74370
918 666 2435 ext 247 wk
918 533 4104 cell

-----Original Message-----

From: Deb_Nordeen@nps.gov [mailto:Deb_Nordeen@nps.gov]
Sent: Friday, September 23, 2011 8:58 AM
Subject: National Park Service September 2011 Newsletter: Susquehanna to Roseland 500kV Transmission Line EIS

The National Park Service is preparing an Environmental Impact Statement to evaluate the impacts of a power transmission project that replaces an existing 230 kilovolt (kV) line that currently crosses three park units: Appalachian National Scenic Trail, Delaware Water Gap National Recreation Area, and Middle Delaware National Scenic and Recreational River. The attached newsletter updates you on the process.

Deb Nordeen
Supervisory Park Ranger, Interpretation & Education Public Affairs
Delaware Water Gap National Recreation Area
570-426-2452

(See attached file: DEWA_newsletter3_Sept2011(8.5x11) lo res.pdf)



IN REPLY REFER TO:

FILE

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

NOV 21 2011

Mr. Wayne Donaldson
Chairman, Advisory Council on Historic Preservation
1100 Pennsylvania Avenue NW, Suite 803
Old Post Office Building
Washington, D.C., 20004

Dear Mr. Donaldson:

On June 30, 2011, we sent you a letter notifying you that park managers are preparing an Environmental Impact Statement (EIS) to analyze the potential impacts for the proposed Susquehanna to Roseland high voltage electric transmission line traversing three units of the National Park System. This letter is in follow-up to our previous correspondence. First, we would like to notify you that for this project review, we will be using the National Environmental Policy Act (NEPA) process to fulfill Section 106 as a requirement per 36 CFR 800.8(c). Second, we are providing a status report on this important review process that addresses the following four (4) areas:

(1) Involvement of Consulting Parties

We have been consulting with the New Jersey State Historic Preservation Office (SHPO); the Pennsylvania SHPO; and twelve affiliated Federally-recognized Indian tribes (see enclosure) on historic properties concerns. The identification and evaluation of properties for eligibility to the National Register of Historic Places, within the areas of potential effect for the action, is ongoing and survey results and reports have been and will continue to be shared with all consulting parties for review and comment.

(2) Update on Alternatives

During the public review of the alternatives in the fall of 2010, the applicant submitted comments recommending the evaluation of an alternative to their original proposal. After significant study and discussion, we included this alternative in the analysis. The new alternative, Alternative 2b (previously identified as alternative 8), would use the same corridor as the applicant's original proposal. The primary difference is that there would be no expansion of the Right-Of-Way (ROW). This alternative would address construction within the existing ROW, which in some places is only 100 feet wide. As park managers evaluated the alternatives, it was also determined that Alternatives # 6 and # 7 did not meet the criteria for alternative selection and were not sufficiently responsive to the applicant's request, so they were dismissed. At this point in time, no alternative has been identified as the preferred option.

(3) Public Involvement and Next Steps

The draft EIS, (See enclosed CD), will be available for a sixty (60) day public review and comment period. Three public meetings, scheduled for January 2012, are within the comment period to present

information on the draft EIS and to collect public comments. Consulting party comments on the alternatives and effects to historic properties will also be solicited during this review period.

Between February and April 2012, analyses and responses to all public comments will be completed; a preferred alternative will also be identified during this period. Between May and September 2012, the Final EIS and Federal Register Notice will be prepared. A Record of Decision (ROD) is scheduled for October 2012. All of the identified alternatives are likely to have adverse effects upon historic properties. We expect to work with the consulting parties, on the attached list, to develop a Programmatic Agreement to resolve the adverse effects before finalizing the ROD.

(4) Locations of Relevant Section 106 Information in the DEIS

- A map of the alternatives can be found in Chapter 2, p. 31;
- The area of potential effects (APE) on historic properties for each alternative is identified in Chapter 3, pp. 209-213;
- A preliminary assessment of effects upon known and potential historic properties within each APE can be found in Chapter 4, pp. 503-534; these assessments have not yet been discussed with consulting parties; and
- A summary of consultation and coordination efforts for Section 106 can be found in Chapter 5, pp. 722-724, and copies of letters can be found in Appendix I.

For questions about the project please contact the project manager, Amanda Stein, by phone at (570) 426-2472 or email at Amanda_Stein@nps.gov. If you have technical questions about the cultural resource work please contact the Cultural Resources Manager, Brinnen Carter, Ph.D., by phone at (570) 588-3480 or by email at Brinnen_Carter@nps.gov.

Sincerely,



John J. Dohahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6279

Enclosures:

List of SHPOs and affiliated Tribes
Draft Environmental Impact Statement (DEIS)

cc:

Brinnen Carter, National Park Service, DEWA
Kara Deutsch, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
Jennifer McConaghie, National Park Service, NER

Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287

Listing of Tribal Governments

Ms. Tamara Francis
Cultural Preservation Director
The Delaware Nation
Post Office Box 825
Anadarko, Oklahoma 73005

Mr. Brice Obermeyer
Delaware Tribe Historic Preservation Office
1420 C of E Drive, Suite 190
Emporia, Kansas 66801

Chief Paula Pechonick
Delaware Tribe of Indians
170 N. Barbara Avenue
Bartlesville, Oklahoma 74006

Ms. Sherry White
Tribal Historic Preservation Officer
Stockbridge-Munsee Community
Post Office Box 70
Bowler, Wisconsin 54416

Mr. Robert Chicks, President
Stockbridge-Munsee Community
N8476 Moh He Con Nuck Road
Post Office Box 70
Bowler, Wisconsin 54416

Mr. Barry Snyder, Sr, President
Seneca Nation of Indians
Post Office Box 231
Salamanca, New York 14779

Ms. Kathleen Mitchell, THPO
Seneca Nation Tribal Historic Preservation Office
467 Center Street
Salamanca, New York 14779

Mr. LeRoy Howard, Chief
Chief Seneca-Cayuga Tribe of Oklahoma
23701 South 655 Road
Grove, OK 74344

Mr. Emerson Webster, Chief
Tonawanda Seneca Nation Office
7027 Meadville Road
Via Basom, New York 14013

Mr. Darwin Hill
Tonawanda Seneca Nation Office
7027 Meadville Road
Via Basom, New York 14013

Ms. Karen Kieniatobe
Absentee-Shawnee Tribe of Indians of Oklahoma
2025 South Gordon Cooper Drive
Shawnee, Oklahoma 74801

Ms. Robin Dushane
Eastern Shawnee Tribe of Oklahoma
Post Office Box 350
Seneca, Missouri 64865

Ms. Kim Jumper
Shawnee Tribe, Oklahoma
Post Office Box 189
Miami, Oklahoma 74355

Mr. Jim Ransom
Saint Regis Mohawk Tribe, New York
412 State Route 37
Awkeasne, New York 13655

Mr. Jessie Bergevin, Historical Resources
Oneida Nation of New York
5218 Patrick Road
Verona, New York 13478

Mr. Irv Powless, Jr., Chief
Onondaga Nation of New York
RR#1, Box 319-B
Nedrow, New York 13120

Listing of State Historic Preservation Offices

Mr. Daniel D. Saunders
New Jersey State Historic Preservation Office
Post Office Box 404
Trenton, New Jersey 08625

Mr. Douglas McLearen, Chief
Pennsylvania Historical and Museum Commission
Bureau for Historic Preservation
Division of Archaeology and Protection
400 North Street, 2nd Floor
Harrisburg, Pennsylvania 17120-0093

12/11/2011



Bob Karotko/DEWA/NPS
11/23/2011 12:08 PM

To Amanda Stein/DEWA/NPS
cc
bcc
Subject Fw: FW:DEWA Consultation Request

Robert J. Karotko
Deputy Superintendent

EXPERIENCE: DELAWARE WATER GAP NATIONAL RECREATION AREA

Delaware Water Gap National Recreation Area
1 River Road
Bushkill, Pennsylvania 18324-9999
Phone: 570-426-2412
Fax: 570-426-2407
e-mail: bob_karotko@NPS.GOV

----- Forwarded by Bob Karotko/DEWA/NPS on 11/23/2011 12:08 PM -----

Chuck Smythe/Boston/NPS
11/23/2011 11:43 AM

To Morgan Elmer/DENVER/NPS@NPS, Jennifer
McConaghie/PHILADELPHIA/NPS@NPS
cc Brinnen Carter/DEWA/NPS@NPS, Bob
Karotko/DEWA/NPS@NPS
Subject FW:DEWA Consultation Request

FYI.

Sherry indicated she is available anytime in December.

Happy Thanksgiving.

Chuck Smythe
Ethnography Program Manager, Northeast Region
National Park Service
15 State Street
Boston, MA 02109
617-223-5014 (ph)
617-223-5260 (fax)
chuck_smythe@nps.gov

----- Forwarded by Chuck Smythe/Boston/NPS on 11/23/2011 11:39 AM -----



"Sherry White"
<sherry.white@mohican-nsn.
gov>

11/22/2011 04:48 PM

To <john_donahue@nps.gov>
cc <chuck_smythe@nps.gov>, <Brennan_Carter@nps.gov>
Subject

Good Afternoon Mr. Donahue

The Stockbridge-Munsee Tribe has received many reports and information regarding transmission power and gas lines proposed to run through the Delaware Water Recreational Area.

It is very hard for me to give any comments or express concerns without doing a site visit and hearing what type of archeology has been done and what types of protection will be given to areas that contain Native objects. We are all aware that the Delaware Water Gap holds many Native American site, burials, and a rich history. With this in mind I would like to request a on site consultation with the Stockbridge-Munsee and Delaware Tribes.

I feel this would give us a better understanding of what is being proposed and what issues the tribes need to address resulting in moving the consultation process along smoothly. I look forward to hearing from you in the near future.

Sherry White
Tribal Historic Preservation Officer
Stockbridge-Munsee Tribe
W13447 Camp 14 Road
P.O.Box 70
Bowler, WI 54416

NOTICE: This message is intended for the use of the addressee and may contain information that is privileged and confidential. If the reader is not the intended recipient, you are hereby notified that any copying or dissemination of this message is prohibited. If you have received this message in error, please notify us by reply e-mail or by telephone (715-793-4024) and immediately delete the message and all of its attachments. E-mails may be subject to internal audit in accordance with tribal confidentiality policies.

From: [Boltz, Suzanne](#)
To: SRLINE_EIS@nps.gov
Subject: FW: Susquehanna to Roseland High Voltage Electric Transmission Line
Date: 11/30/2011 02:18 PM

EA Engineering, Science, & Technology, Inc.
 Suzanne Boltz ~ Project Manager
 15 Loveton Circle
 Sparks, MD 21152
 410.329.5143 (Office)
 410.771.4204 (Fax)
 410.458.8272 (Cell)
 sboltz@eaest.com

-----Original Message-----

From: Amanda_Stein@nps.gov [mailto:Amanda_Stein@nps.gov]
 Sent: Wednesday, November 30, 2011 4:14 PM
 To: Boltz, Suzanne
 Subject: Fw: Susquehanna to Roseland High Voltage Electric Transmission Line

Suzie - FYI.

Amanda J. Stein
 Biologist / Project Manager
 National Park Service
 Delaware Water Gap National Recreation Area
 1 River Road Bushkill, PA 18324-9999

 amanda_stein@nps.gov
 office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

----- Forwarded by Amanda Stein/DEWA/NPS on 11/30/2011 04:13 PM -----

Amanda
 Stein/DEWA/NPS

11/30/2011 04:13
 PM

To
 Kim Jumper
 <kjumper_shawneetribe@hotmail.com>
 CC

SRLINE EIS@NPS, Brinnen
 Carter/DEWA/NPS@NPS, Jennifer
 McConaghie/PHILADELPHIA/NPS@NPS,
 Kara Deutsch/DEWA/NPS@NPS, Morgan
 Elmer/DENVER/NPS@NPS, Steven
 Culver/DENVER/NPS@NPS, William B
 Allen/APPA/NPS@NPS

Subject
 Re: Susquehanna to Roseland High
 Voltage Electric Transmission Line

(Document link: Amanda Stein)

Ms. Jumper,

Thank you for your response and for your time. We will continue to provide project-related materials as they become available.

Please feel free to contact me at any time if you have any questions regarding this project review.

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

- - - - -
amanda_stein@nps.gov
office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

Kim Jumper
<kjumper_shawneet
ribe@hotmail.com>

11/30/2011 04:07
PM

To
<amanda_stein@nps.gov>
cc
Subject
Susquehanna to Roseland High
Voltage Electric Transmission Line

This letter is in response to the above referenced project.

The Shawnee Tribe's Tribal Historic Preservation Department concurs that no known historic properties will be negatively impacted by this project. We have no issues or concerns at this time, but in the event that

archaeological materials are encountered during construction, use, or maintenance of this location, please re-notify us at that time as we would like to resume consultation under such a circumstance.

Thank you for giving us the opportunity to comment on this project.

Sincerely,
Kim Jumper, THPO
Shawnee Tribe

From: [Amanda Stein](#)
To: sboltz@eaest.com
cc: [Steven Culver](#); [Morgan Elmer](#); [Jennifer McConaghie](#); [SRLINE EIS@NPS](#)
Subject: Fw: From NPS.gov:
Date: 12/11/2011 12:20 PM

Suzie,

Please update accordingly.

Thank you.
Mandi

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

amanda_stein@nps.gov
office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

----- Forwarded by Amanda Stein/DEWA/NPS on 12/11/2011 02:19 PM -----

Deb Nordeen/DEWA/NPS

12/08/2011 12:44 PM

To Brinnen Carter/DEWA/NPS@NPS, Amanda Stein/
DEWA/NPS@NPS, Janel Kenas/DEWA/NPS@NPS
cc John J Donahue/DEWA/NPS@NPS

Subject Fw: From NPS.gov:

Updated tribal contact information for park correspondence and mailing lists.

Deb Nordeen
Supervisory Park Ranger, Interpretation & Education
Public Affairs
Delaware Water Gap National Recreation Area
(office) 570-426-2432
(cell) 570-460-1822

----- Forwarded by Deb Nordeen/DEWA/NPS on 12/08/2011 12:43 PM -----

loganl@sctribe.com

To DEWA_Interpretation@nps.gov

12/07/2011 03:28 PM

cc

Subject From NPS.gov:

Email submitted from: loganl@sctribe.com at /dewa/contacts.htm

Mailing Address

Logan B. Line

23701 South 655 Road

Grove, OK 74344

USA

Sirs: We recently received correspondence from you addressed to our old address. Please direct any further correspondence to: Mr. LeRoy Howard, Chief Seneca-Cayuga Tribe of Oklahoma 23701 South 655 Road Grove, OK 74344 Thank you for your cooperation in this matter.
Logan Line Public Relations Officer



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

DEC 22 2011

Dr. Brice Obermeyer
Delaware Tribe
Department of Sociology and Anthropology
Emporia State University
1200 Commercial Street, Box 4022
Butcher Education Center, RM 115D
Emporia, Kansas 66801

Dear Dr. Obermeyer:

We value the excellent government-to-government relationship we have with your tribe. We have received a request from the Stockbridge-Munsee Community to consult "on-site" with the Stockbridge-Munsee and Delaware tribes about the proposed electric transmission line crossing the Delaware Water Gap National Recreation Area (DEWA), the Middle Delaware National Scenic and Recreational River (MDSR), and the Appalachian National Scenic Trail (APPA). This includes consideration of the Pennsylvania Power and Light/Public Service Electric and Gas (PPL/PSEG) proposal to build a new 500kV electrical transmission line in the park, called the Susquehanna-Roseland transmission line (SRLine). The SR Line was recently (October 5, 2011) included on the Obama Administration's list of seven proposed electric transmission line projects for accelerated permitting and construction, committing the National Park Service to an expedited review.

As part of our government to government relationship with your tribe, which in this case involves an Environmental Impact Statement (EIS) process, which will also be used to fulfill our Section 106 responsibilities [as per 36 CFR 800.8(c)], we would like to invite you to this consultation to discuss the proposed project and its potential impacts on the resources of the parks. The environmental review includes the analysis of potential impacts on park resources from ROW expansion, construction of new nearly 200 foot towers to support the higher rated line, and development of a network of access roads through natural areas. Proposed construction practices include blasting and excavation which may have the potential to impact archaeological resources.

We propose to hold the consultation at DEWA headquarters during the week of January 22nd, 2012 and most likely the mornings of:

JANUARY 24th, 25th, and 26th, 2012

The Federal EIS team and consultants will be at DEWA this week because these dates coincide with three public hearings the National Park Service is holding to solicit comments on the Draft EIS. The public hearings, which you are also welcome to attend, start with an open house from 2:30 - 4:30 pm to learn about the project, followed by a public hearing from 6:00 - 9:00 pm to

submit oral or written comments into the record. Locations of the public meetings are in Bushkill, PA (1/24), Stroudsburg, PA (1/25) and Lafayette, NJ (1/26).

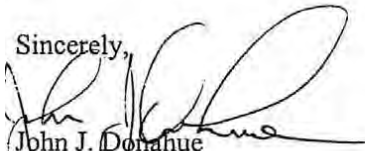
Consultations will include a detailed overview of the project, its impacts on park archeological resources, our assessment of those impacts, and field visits to view the alternative proposed routes within the park. We are seeking your views and comments about the projects, including proposals for responding to any adverse effects that may result, both during the consultation and later, if appropriate, in written form. It will help us decide which alternative to choose as the National Park Service's preferred alternative.

We are inviting representatives of the following tribes to this consultation, based on their demonstrated interest in the project, either through correspondence or discussions:

The Stockbridge-Munsee Community
 The Delaware Nation
 The Delaware Tribe
 The Eastern Shawnee Tribe of Oklahoma
 The Oneida Nation of New York

To facilitate your participation in this consultation, we have arranged to provide travel costs for up to **two tribal representatives**. Please contact our project manager, Amanda Stein, on **570-426-2472 as soon as possible** about your plans to attend and which dates would be most convenient for you. She will instruct you on whom to contact to assist you with travel reservations and plans. If you cannot attend in person, we will make arrangements to conduct a teleconference on one of those mornings to gather your input.

Sincerely,



John J. Donahue
 Superintendent

Delaware Water Gap National Recreation Area &
 Middle Delaware National Scenic and
 Recreational River
 (570) 426-2418

cc:

Chief Paula Pechonick
 Delaware Tribe of Indians
 170 NE Barbara
 Bartlesville, Oklahoma 74006

Pamela Underhill, Superintendent, APPA
 Bill Leonard, Acting Deputy Superintendent, DEWA
 Brent Allen, NEPA Compliance Officer, APPA
 Morgan Elmer, Project Manager, NPS Denver Service Center
 Kara Deutsch, NEPA Compliance Officer, DEWA
 Brinnen Carter, Acting Chief of Resources, DEWA
 Jennifer McConaghie, NHPA Compliance Specialist, NPS NER

Chuck Smythe, American Indian Liaison, NPS NER
Andrew Tittler, DOI Office of the Solicitor
Amanda Stein, National Park Service, DEWA
Steven Culver, National Park Service, DSC

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



Robin Dushane
<RDushane@estoo.net>

12/28/2011 04:22 PM

To "amanda_stein@nps.gov" <amanda_stein@nps.gov>

cc

bcc

Subject confirm attending consultation

History:

📧 This message has been forwarded.

Amanda,

Thank you for the invitation to consult on the proposed electric transmission line in the DEWA, MDSR and APPA.

Our office is most interested in attending this important meeting.

I wish to apprise you office of two other federally recognized Shawnee Tribes-

The Shawnee Tribe

PO Box 189

Miami, OK 74255

Attn: Jody Hayes

shawneetribes@shawnee-tribe.com

And

The Absentee Shawnee Tribe

2025 S. Gordon Cooper Dr.

Shawnee, OK 74801

Attn: Henrietta Ellis, THPO

hellis@astribe.com

Most likely there will be two representatives from our tribe attending.

Best regards,

Robin Dushane

Eastern Shawnee Tribe

Cultural Preservation Director

12705 S. 705 Rd.

Wyandotte, OK 74370

918 666 2435 ext 247 wk

918 533 4104 cell

From: [Amanda Stein](#)
To: SRLINE.EIS@NPS
Subject: Fw: Potential Dates for NAGPRA Consultation at Morristown NHP
Date: 01/03/2012 11:51 AM

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

amanda_stein@nps.gov
office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

----- Forwarded by Amanda Stein/DEWA/NPS on 01/03/2012 01:51 PM -----

**Chuck Smythe/Boston/
NPS**

01/03/2012 12:17 PM

To Amanda Stein/DEWA/NPS@NPS, John J
Donahue/DEWA/NPS@NPS, Brinnen Carter/
DEWA/NPS@NPS, Tom Dyer/Boston/NPS@NPS

cc

Subject Fw: Potential Dates for NAGPRA Consultation at
Morristown NHP

FYI: Delaware Nation is keeping the dates of Jan. 22-24 open.

Chuck Smythe
Ethnography Program Manager, Northeast Region
National Park Service
15 State Street
Boston, MA 02109
617-223-5014 (ph)
617-223-5260 (fax)
chuck_smythe@nps.gov

----- Forwarded by Chuck Smythe/Boston/NPS on 01/03/2012 12:15 PM -----

Tammy <orang711@yahoo.com>

01/03/2012 12:11 PM

Please respond to
Tammy <orang711@yahoo.com>

To "Chuck_Smythe@nps.gov"
<Chuck_Smythe@nps.gov>

cc Ivy Barker Smith <barkeriam@yahoo.com>,
ivy smith <ismith@delawarenation.com>

Subject Re: Potential Dates for NAGPRA Consultation
at Morristown NHP

Got your email. Keeping the dates open.
Let us know as soon as possible, I need to get permission
to attend.

Tammy Francis

From: "Chuck_Smythe@nps.gov" <Chuck_Smythe@nps.gov>

To: Tammy <orang711@yahoo.com>

Sent: Tuesday, January 3, 2012 10:46 AM

Subject: Re: Potential Dates for NAGPRA Consultation at Morristown NHP

Hi Tammy,

Thanks for your note below; I will get back to you about the Morristown consultation.

On another consultation issue, I am advising the Delaware Water Gap about the power line project which will likely go through the park, and two other NPS sites. This is a large project that the President has put on a fast track. The park sent a letter out to you on Dec. 22 which describes the proposed consultation during the week of Jan. 22. I am trying to find out if it is feasible to have the tribal consultation early in that week (Jan. 23-24), prior to public meetings also scheduled in that week.

According to your note below, you would be available during the first part of the week of Jan. 22. If you can, try to keep those dates open until the

park get back to me about this.

Best Wishes for the new year!

Chuck

Chuck Smythe

Ethnography Program Manager, Northeast Region

National Park Service

15 State Street

Boston, MA 02109

617-223-5014 (ph)

617-223-5260 (fax)

chuck_smythe@nps.gov

From: [Amanda Stein](#)
To: [Robin Dushane](#)
cc: SRLINE.EIS@NPS
Subject: Re: confirm attending consultation
Date: 01/03/2012 11:52 AM

Ms. Dushane,

Thank you for your response. We will have someone contact you soon to work through the details.

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

amanda_stein@nps.gov
office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

▼ [Robin Dushane <RDushane@estoo.net>](mailto:RDushane@estoo.net)

Robin Dushane
<RDushane@estoo.net>

To "amanda_stein@nps.gov"
<amanda_stein@nps.gov>

12/28/2011 04:22 PM

cc

Subject: confirm attending consultation

Amanda,

Thank you for the invitation to consult on the proposed electric transmission line in the DEWA, MDSR and APPA.

Our office is most interested in attending this important meeting.

I wish to apprise you office of two other federally recognized Shawnee Tribes-
The Shawnee Tribe
PO Box 189
Miami, OK 74255
Attn: Jody Hayes

shawneetribeshawnee-tribe.com

And

The Absentee Shawnee Tribe
2025 S. Gordon Cooper Dr.
Shawnee, OK 74801
Attn: Henrietta Ellis, THPO
hellis@astribes.com

Most likely there will be two representatives from our tribe attending.
Best regards,

Robin Dushane
Eastern Shawnee Tribe
Cultural Preservation Director
12705 S. 705 Rd.
Wyandotte, OK 74370
918 666 2435 ext 247 wk
918 533 4104 cell



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

JAN 05 2012

Corina Williams, THPO
Cultural Heritage Department
Oneida Tribal Historic Preservation Officer
Oneida Nation of Wisconsin
Post Office Box 365
Oneida Wisconsin, 54155

Dear Ms. Williams:

On the advice of our Regional Ethnographer, Chuck Smythe, we invite you to the consultation about the Susquehanna to Roseland transmission line project. Dates are the week of January 22nd, 2012. Due to the short turn-around, could you call Amanda Stein at (570) 426-2472 as soon as you can about whether or not you would like to attend. We are enclosing a copy of the Oneida Indian Nation's invitation, which has additional details. We will pay travel for up to two representatives. We will also be inviting The Absentee Shawnee Tribe and The Shawnee Tribe.

Thank you for considering sending representatives to this consultation.

Sincerely,

John J. Donahue, Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and Recreational River
(570) 426-2418

Pam Underhill, Superintendent
Appalachian National Scenic Trail
(304) 535-6278

cc:

Bill Leonard, Acting Deputy Superintendent, DEWA
Brent Allen, NEPA Compliance Officer, APPA
Morgan Elmer, Project Manager, NPS Denver Service Center
Kara Deutsch, NEPA Compliance Officer, DEWA
Brinnen Carter, Acting Chief of Resources, DEWA
Jennifer McConaghie, NHPA Compliance Specialist, NPS NER
Amanda Stein, PPL Project Manager, DEWA
Chuck Smythe, American Indian Liaison, NPS NER

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287

From: [Amanda Stein](#)
To: [SRLINE EIS@NPS](mailto:SRLINE.EIS@NPS)
cc: [Morgan Elmer; sboltz@eaest.com](mailto:Morgan.Elmer;sboltz@eaest.com)
Subject: Tribal correspondence
Date: 01/05/2012 01:56 PM
Attachments: [TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)
[TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)
[TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)
[TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)
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[TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)
[TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx](#)

I hope to update my Tribal correspondence spreadsheet and will then include that in the record too.

Thank you,
Mandi

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

amanda_stein@nps.gov
office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

----- Forwarded by Amanda Stein/DEWA/NPS on 01/05/2012 03:53 PM -----

**Chuck Smythe/Boston/
NPS**

To Brinnen Carter/DEWA/NPS@NPS, Amanda Stein/
DEWA/NPS@NPS

01/05/2012 12:57 PM

cc

Subject Fw: Consultation at Delaware Water Gap NRA

I am forwarding the 8 messages I sent out this morning, fyi. This is the first of 8.

Chuck Smythe
Ethnography Program Manager, Northeast Region

National Park Service
15 State Street
Boston, MA 02109
617-223-5014 (ph)
617-223-5260 (fax)
chuck_smythe@nps.gov

----- Forwarded by Chuck Smythe/Boston/NPS on 01/05/2012 12:55 PM -----

**Chuck Smythe/
Boston/NPS**

To Tammy <orang711@yahoo.com>

cc Ivy Barker Smith <barkeriam@yahoo.com>, ivy smith
<ismith@delawarenation.com>

01/05/2012 11:21 AM

Subject Consultation at Delaware Water Gap NRA

Hi Tammy,

The park has prepared a draft agenda (attached) which provides the details of the dates and times of the meetings about the effects of the power line construction project at the Delaware Water Gap NRA. The dates have changed slightly from what I sent out yesterday. These are the final dates: Jan. 23-27, including travel days.

Please see the attached invoice.

Until I hear differently, I will put you down along with Summer. I realize you may have to leave early for other work and family commitments.

Please contact Jodi Quintana as soon as possible to make your travel arrangements. She can be reached at 303-987-6639. Unless she says differently, the NPS will pay for your airfare in advance, and reimburse for all other expenses (rental car, hotel, mileage, airport parking, etc.).

Call if you have any questions.

I am looking forward to seeing you.

Chuck Smythe
Ethnography Program Manager, Northeast Region
National Park Service

15 State Street
Boston, MA 02109
617-223-5014 (ph)
617-223-5260 (fax)
chuck_smythe@nps.gov



TRIBAL CONSULTATION -- SRLINE --- DRAFT AGENDA.docx

TRIBAL CONSULTATION -- JANUARY 24, 2012

ATTENDEES (PRESENT)

Stockbridge-Munsee Community	Sherry White, THPO
	Joanne Schedler, Tribal Council Member
	Jonathan Schedler
Delaware Nation	Tamara Francis, Cultural Preservation Director
	Ivy Smith, Clerk, Cultural Preservation
	Corey Smith, Cultural Preservation Assistant
Delaware Tribe	Jim Hammon
	Greg Brown
The Absentee Shawnee Tribe	Henryetta Ellis, THPO
	Billie Jane James
Eastern Shawnee Tribe	Robin Dushane, THPO
National Park Service	John Donahue, Superintendent, DEWA/MDSR
	Pamela Underhill, Superintendent, APPA
	Bill Leonard, Acting Deputy Superintendent, DEWA/MDSR
	Kara Deutsch, Acting Chief of Resources, DEWA/MDSR
	William B. Allen, Environmental Protection Specialist, APPA
	Amanda Stein, Project Manager and Biologist, DEWA
	Brinnen Carter, Cultural Resource Manager and Archaeologist, DEWA
	Johnny Carawan, Management Assistant, DEWA
	Lori Rohrer, Museum Specialist and Curator, DEWA
	Chuck Smythe, Ethnography Program Manager and American Indian Liaison, NER
	Morgan Elmer, Project Manager, Denver Service Center
	Richard Clapp, Museum Technician, DEWA
US Fish and Wildlife Service	Michael Horne, Refuge Manager, Cherry Valley National Wildlife Refuge

Welcome – John Donahue and Pam Underhill welcomed the tribe to the consultation and invited them to partake in coffee and doughnuts purchased for the consultation.

Introductions – The meeting began with a round of introductions of all participants, as well as their role in the consultation.

Review of Agenda – John Donahue invited the tribes to review the Agenda (distributed, SEE Attachment A) and make any changes they would like. After a brief review, tribal representatives thought the agenda would be acceptable.

Consultation Project Briefing

John Donahue:

- DEWA/MDSR superintendent welcomed tribal representatives and discussed the importance of this project and responsibility of consulting on a nation-to-nation basis
- He then emphasized the importance of hearing Tribal input and observations on the power line project
- He then introduced Michael Horne, Refuge Manager at Cherry Valley National Wildlife Refuge and Pamela Underhill, Superintendent of the Appalachian National Scenic Trail and explained how they are affected by the power line project
- He then discussed the maps presented to the Tribes, of the Delaware Water Gap National Recreation Area and Appalachian National Scenic Trail and the Alternatives
- He stated that the 50th Anniversary of the park is coming up soon, in 2015
- He explained that DEWA is over 70,000 acres of land in PA and NJ split by the Delaware River
- He stated that the vision for the park is to be a continuous refuge from the mountain top in PA to the mountain top in NJ and the river valley in between
- He explained that there is around 100 utility company right of ways and 3 bridges within the park and that they all affect the park
- He shared that recently a utility company, Tennessee Gas, has decided to avoid the park, in part because of observing the process that has occurred with the PPL/PSE&G Power Line Project

Pamela Underhill:

- Talked about the history of the Appalachian National Scenic Trail, from the first conception in 1921 to volunteers completing the “People’s Trail” in 1937 and the role that Benton MacKaye had in its conception and development
- She explained that because of the length of the Appalachian Trail, she has to constantly balance preserving the natural state with the reality that utilities, power lines and roads must cross the Trail

John Donahue:

- Talked about the permitting process needed for PPL and PSE&G to construct in the parks
- Explained the intent of PPL and PSE&G: Replacing the current 230 kV line with two 500 kV lines and replacing existing towers with 200’ towers.
- Explained that PPL and PSE&G will require wider Right of Way (ROW) for any alternative, permanent access roads, more frequent access, and temporary crane pads to upgrade the current line to 500 kV. This ROW will be new. The new power line would be an essential part of the grid to New York City and eastern US. The current line is not.
- Briefly talked about how Alternative 2 and 2b are the original plans presented by PPL and PSE&G
- Talked about the history of local farm families selling parts of their lands in the 1920’s to the power companies and over the years the surrounding trees and vegetation has grown and covered the current ROW, towers, and access roads, making them almost invisible. Existing towers are 85’ tall, and the surrounding forest is 120-130’ tall. Then starting last year PSE&G cleared their ROW in NJ without park permission. This clearing is just the beginning as they will have to build permanent roads and clear larger ROW to make it possible to build 200 foot towers to replace the current 85-foot towers, and flatten out bench areas to stage heavy equipment.

- John explained that for the NPS, the focus is on the resources that will be impacted, and the permanent impact --- lost use. This project will create a condition that will affect every future visitor, as no one will be able to have the same experience as we have today. Hunters, fisherman, bird watchers, and hikers will all be affected by the power line project. The power companies have said that they will try to compensate for this, although no written proposal has been received.
- Emphasized that this is a billion dollar project and that the park and the power companies will need to come to an agreement because of increasing political pressure
- Talked about deadlines: Final EIS will be completed this summer; Legislated to have a preferred Alternative by March of 2012 and to have a Record of Decision by October 2012

Robin Dushane THPO, Eastern Shawnee Tribes:

- Questioned whether the No Action Alternative will be the preferred alternative picked by the park in March. John explained that the environmentally preferred alternative is No Action, and that the park is legislated to select a preferred Alternative that is due in March and that it could be any of the current Alternatives, as it is still in discussion. Robin asked "If the preferred alternative is No Action, can the power company still continue with the project." John explained that PPL and PSE&G will litigate and more than likely sue to gain a permit to construct, if the NPS managers choose the no-action alternative. Pamela Underhill added that the ultimate decision makers, on the preferred alternative, will be either the NPS Regional Director, the Director of the National Park Service, or perhaps the Secretary of Interior or one of his representatives.

John Donahue explained:

- that this project is one of 7 that has been fast tracked by the White House and included in work by the Rapid Response Team (RRT)
- that there is not a conclusion already, but NPS must make a decision by October 2012 and produce a Record of Decision (ROD)
- that the NPS is required to work with the applicant to mitigate the impacts through compensation and minimizing the impact
- That the park's stance is that there are things that can't be mitigated such as 4 miles of habitat being changed forever, as well as changes to the visitor experience and impacts on historic and cultural resources
- that the area called the Hogback, affected by Alternative 2 and 2b, is one of the most biologically significant areas in the park

Chuck Smythe:

- Asked when the park picks a preferred Alternative will there be mitigation. Pamela Underhill answered that the parks will work with PPL and PSE&G, as they know that there will be impacts and that the mitigation packages will be presented and then discussed.

Robin Dushane asked:

- What other Federal Lands are within the Alternatives and what are the opinions of the states towards this project. John answered that the Picatinny Arsenal is also affected, but that they are not working with DEWA, as PSE&G already has a wide enough ROW for the proposed power line according to the Arsenal's environmental team. John followed up that both states were in favor of the project from the beginning. And stated that the only group working with the park on this project is the US Fish & Wildlife Service.

Sherry White THPO, Stockbridge-Munsee Community:

- Asked for more information on the different Alternatives

Brinnen Carter, Cultural Resource Manager, DEWA:

- Described the different Alternatives, starting with Alternative 1, the No Action Alternative.

- He explained that Alternative 2 and 2b are the routes picked by PPL and PSE&G
- He explained that Alternatives 6 and 7 have been dismissed, leaving 4 basic action alternatives and the no action alternative. Alternative 2b is a modification of Alternative 2, using largely the same route and construction, with the addition of two towers.
- Discussed each Alternative in detail.
- Discussed the respect we have for Tribal sovereignty and their right to communicate with whoever they choose in the US government, about whatever topic they choose.

The Tribes questioned how the Alternatives were picked

- John Donahue explained that we are required to have a reasonable number of alternatives to consider and that each of the alternatives follow an existing utility ROW

Questions and Answers:

- Robin Dushane asked what the white dots on the maps stand for? Brinnen responded that they are positive shovel tests; historic and prehistoric archeological resources
- Robin then asked if the prehistoric sites are on the National Register of Historic Places, referring to Alt. 3. Brinnen responded no.
- Greg Brown, Delaware Tribe, asked if there has been testing in Worthington State Park? Brinnen responded No, they did not grant permission for testing
- Greg Brown asked what will happen if the park selects Alternative 3? More testing? John Donahue answered that if we decide not to select alternative 2 or 2b, that the utility companies will have to go back to the Highlands Commission for money and etc...And he adds that we are only looking at the 1 to 5 miles affected in the park lands
- Pamela Underwood explained that each alternative is viable and has been determined to be so by [electrical engineering] experts and that the goals of the AT and DEWA are to minimize impacts and issue permits only for crossing federal lands
- Robin Dushane asked: Are there 200 foot towers existing today? Brinnen answered Yes, closest are near Scranton, PA.
- Robin Dushane asked: Will birds be impacted by the height of the new towers? Amanda Stein, Project Manager and Biologist DEWA, explained that information is in the Draft EIS Report and that the park feels that the towers could impact migratory birds, and eagles.
- Chuck Smythe asked for more information about the archeological testing that has taken place. Brinnen responded discussing that the work was done on Alt. 2 and 2b and that until the time when another Alternative is selected PPL and PSE&G is not going to fund the testing on the other Alternatives directly.
- Greg Brown asked how much damage and access would happen if the current line is removed. Brinnen answered there would be minimal damage as the lattice towers are component parts and can be broken down and removed via hand or helicopter.
- Sherry asked if the foundation holes will be deeper with the new towers. Brinnen answered that the foundations would be at least 16 foot deep. Sherry stated that she has concerns. Brinnen stated Paleo Sites have been found that are around 10 feet below the surface so there would have to be a monitoring system and the project would stop if anything is discovered.
- Sherry asked if burials are found will they be moved or will the building be stopped? John Donahue stated that construction would stop for 30 days or whatever is stated in the permit. **Sherry stated that they (the Tribes) would all agree that the burials should not be moved.**
- Chuck Smythe talked about the NAGPRA process and that there would have to be a plan of action in place. Brinnen stated that there would have to be additional phase 1, NAGPRA and other additional work

- Tamara Francis, Delaware Nation said that **it is important for the Tribes to know of the pad locations when plans come out.** John Donahue said that when a site Alternative is selected PPL and PSE&G will have to submit a plan and then we will share with the Tribes. Pamela Underwood stated that if any Alternative but 2 or 2b is selected the power companies are expected to sue the park to get that Alternative [2 or 2b].
- Discussion continued about the number of towers that are involved in each Alternative
- Discussion concluded with a discussion about the Organic Act and issues created by each Alternative relative to the Organic Act mandates.

DEPARTURE FOR FIELD VISITS --- Field visits were made at Fernwood, Community Drive, Smithfield Beach, River Road, National Park Drive/Totts Gap Road, Totts Gap Road (Cherry Valley side), Old Mine Road (Worthington, then Watergate, and NPS 602)

DEBRIEFING and TRIBAL REPRESENTATIVES COMMENTS

January 27, 2012

- The Stockbridge-Munsee Community favors the No Action Alternative and is going to advise counsel to draft a resolution to that effect.
- The Absentee Shawnee Tribe favors the No Action Alternative and is going to advise counsel to draft a resolution.
- The Eastern Shawnee Tribe favors the No Action Alternative and is going to advise counsel to draft a resolution.
- The Delaware Tribe favors the No Action Alternative and is going to advise counsel to draft a resolution.
- The Delaware Nation was not present at the debriefing.

Brinnen Carter reminded the consulting tribes that they have the sovereign right to send copies to whomever they choose in the US Government, from the Secretary of the Interior to the Superintendents of the parks.

General Concerns:

Joanne Schedler, Tribal Council Member, The Stockbridge-Munsee Community: any route will disturb homesteads, burial grounds, and sacred lands. The park has saved our ancient homelands and villages. They are coming through and disturbing all that --- we just don't want any of that.

Sherry White, THPO, The Stockbridge-Munsee Community: Proper archeology has not been done. Would like to see proper archeological work completed because she has worked with the government long enough to know that once the project starts it will not stop if burials or artifacts are found. So what happens when they do hit something? I doubt they will actually move anything.

Greg Brown, Delaware Tribe: Would like to see more intensive testing and monitoring when they actually dig the holes. He also stated the Tribes would more than likely want to have input on the contractors working on the archeology and be able to have Tribal Monitors. Could there be an archeologist acceptable to the tribes/

John Donahue: The park will follow NAGPRA provisions. And yes, more archeological work needs to be done.

Brinnen Carter: will need a more intensive survey once an alternative has been selected....

John Donahue: What we did with Columbia Gas was have them fund a position (archeologist) that was there all the time. In this case, we may need two positions, one on each side of the river.

Robin Dushane, Eastern Shawnee Tribe: asked a question about the \$30 million compensation package. Will that be limited to that amount?

John Donahue: I expect it to increase.

Robin Dushane: Could any of that be used to complete extensive archeological work.

John Donahue: the archeological work is part of the project and would not be part of a mitigation package. It would be an expense of doing business.

For the NPS, a significant issue is what is impairment (how is that term defined) --- IT IS NOT CLEAR. He discusses a legal case. So whatever alternative is selected, we will have to make that determination.

There is more discussion of bird impacts (Kittatiny Ridge is a national flyway, and bald eagles nest not far from alternative 2) and Kara fielded questions about the Towers and Power Lines.

To Do List Created:

1. Send schedule of all deadlines to Tribes (Jan. 31)
2. Inform Tribes of the Mitigation Package presented from PPL/PSE&G (Jan. 31)
3. Inform tribes of Preferred Alternative when selected (Mid March)
4. Send to Tribes responses to Public Comments and schedule additional consultations, maybe in Oklahoma
5. (End of April) Notify tribes of plans for additional archeological investigations and testing
6. Send to Tribes final EIS (Late Summer)
7. Send to Tribes any information of additional Archeological work completed
8. Meet for additional consultation (Oklahoma?) after decision on preferred alternative.



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

Mandi copy

D5015 (H2215)

FEB 03 2012

Sherry White, Tribal Historic Preservation Officer
Stockbridge-Munsee Community, Band of Mohican Indians
Post Office Box 70
Bowler, Wisconsin 54416

Dear Ms. White:

Thank you very much for coming to Delaware Water Gap National Recreation Area, Middle Delaware Scenic and Recreational River, and the Appalachian National Scenic Trail and formally consulting with us about the proposed Susquehanna-to-Roseland 500kV Electrical Transmission Line (SRLine).

We enjoyed talking with you frankly and in-depth about the proposed project, the arc of project development and review, the affected environment for the six alternatives, and effects each alternative would have on a variety of resources. I hope that the field visits you made to the alternatives, both in Pennsylvania and New Jersey, gave you a much better sense of the project's effects on the three parks. Our staff is preparing minutes from the meetings and field reviews we conducted and we will forward them as soon as they are proofed internally. We will also be forwarding the project-related information you requested during the out-briefing.

As we mentioned in our out-briefing, the timing of project decision-making is now short. For your tribe to have effective input into decision-making related to the agency preferred alternative, we should receive any written comments or tribal government resolutions prior to the window in March 2012, when National Park Service (NPS) officials will choose that alternative.

We respect the sovereignty of your tribe and value the excellent government-to-government relationships we have with all the tribes (Delaware Tribe, Delaware Nation, Stockbridge-Munsee Community, Shawnee Tribe, and Eastern Shawnee Tribe) attending the consultation.

As promised, we will keep you informed when the NPS decides on a preferred alternative. If you have any questions or concerns, please call us at (570) 426-2418, or (570) 588-3840.

Sincerely,

John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418

Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6279

Cc: Kimberly Vele, President
Stockbridge-Munsee Community, Band of Mohican Indians
N8476 Moh-He-Con-Nuck Road
Post Office Box 70
Bowler, Wisconsin 54416

John Jarvis, Director
Dennis Reidenbach, NE Regional Director
Gay Vietzke, NE Regional Deputy Director
Bill Leonard, Acting Deputy Superintendent, DEWA
Amanda Stein, SRLine Project Manager, DEWA
Kara Deutsch, Acting Chief of Resources/NEPA Coordinator, DEWA
Brinnen Carter, Cultural Resource Manager, DEWA



EASTERN SHAWNEE TRIBE OF OKLAHOMA

P.O. Box 350 · Seneca, MO 64865 · (918) 666-2435 · FAX (918) 666-2186

RESOLUTION NUMBER 020112-R- 04

**RESOLUTION FOR THE EASTERN SHAWNEE TRIBE, INCLUDING
THE OFFICE OF CULTURAL PRESERVATION, WITH REGARD TO THE
SUSQUEHANNA TO ROSELAND 500KV TRANSMISSION LINE RIGHT-OF-WAY AND
SPECIAL USE PERMIT DRAFT ENVIRONMENTAL IMPACT STATEMENT WITH THE
APPALACHIAN NATIONAL SCENIC TRAIL AND THE
DELAWARE WATER GAP NATIONAL RECREATION AREA UNITS –
NATIONAL PARK SERVICE (NPS), DEPARTMENT OF INTERIOR**

- WHEREAS,** the Eastern Shawnee Tribe of Oklahoma is a federally recognized Indian Tribe organized under the Oklahoma Indian Welfare Act of 1936, with a Constitution approved by the Secretary of the Interior, April 4, 1994 and Amended March 2, 1999; and
- WHEREAS,** the Constitution of the Eastern Shawnee Tribe of Oklahoma, Article IX, Section 1, empowers the Business Committee to protect and preserve the Interests of the Tribe; and
- WHEREAS,** the Eastern Shawnee Tribe of Oklahoma is committed to protecting and preserving the interests of the tribal membership; and
- WHEREAS,** the Eastern Shawnee Tribe of Oklahoma wishes to enforce its rights under law as a federally recognized Indian tribe and its moral authority as a sovereign Indian nation; and
- WHEREAS,** the Eastern Shawnee Tribe of Oklahoma as a sovereign Indian nation, responsible for all matters which concern the Tribe's historic and treaty lands, as well as those areas which are of religious and cultural significance, including Traditional Cultural Properties; and
- WHEREAS,** the Eastern Shawnee Tribe of Oklahoma has concerns regarding lost use of important recreational areas and detriments to the environment within NPS lands; and,

WHEREAS, the Eastern Shawnee Tribe of Oklahoma recognizes the importance of Executive Order 13175, *Consultation and Coordination of Indian Tribal Governments*, which states that it is the federal agency's role for meeting the responsibilities that arise from the unique legal relationship between the Federal Government and Indian Tribal governments; and President Obama's *Memorandum for the Heads of Executive Departments and Agencies, And Independent Regulatory Agencies*; and,

WHEREAS, the Eastern Shawnee Tribe of Oklahoma fully supports the Organic Act (16 USC 1) which commits the NPS to making informed decisions that perpetuate the conservation and protection of NPS resources unimpaired for the benefit and enjoyment of future generations.

NOW THEREFORE BE IT RESOLVED, the Business Committee of the Eastern Shawnee Tribe of Oklahoma, in recognition of all applicable Federal authorities, Executive Orders and Memoranda, recommends Alternative #1 (No Action) and authorizes the above resolution as our official comment on the Susquehanna to Roseland 500kV Transmission Line Right-of-Way and Special Use Permit Draft Environmental Impact Statement.

CERTIFICATION

The foregoing Resolution NUMBER 020112-R- 04 was adopted at a duly called regular meeting of the Business Committee of the Eastern Shawnee Tribe of Oklahoma conducted on **February 1, 2012**. A quorum was present at said meeting with the vote reflecting;

5 FOR
0 AGAINST
0 ABSTAINING
0 ABSENT
0 VACANCY

Judith Brown
Judith Brown,
Secretary

Feb. 1, 2012
Date

Jack Ross
Jack Ross,
Second Chief

2-1-2012
Date

EXECUTIVE BRANCH

Vetoed: YES _____ NO ✓

Glenna J. Wallace
Glenna J. Wallace, Chief
Eastern Shawnee Tribe of Oklahoma

2-3-12
Date

3:47 p.m.
Time

TRIBAL CONSULTATION REPORT by Robin Dushane respectfully submitted on February 1, 2012

Our tribe was asked by the Delaware Water Gap National Recreation Area and the Appalachian Scenic Trail to attend a three day consultation visit in regard to Utility Right of Way and Special Use Permits requested by Pennsylvania Power and Light (PPL) and Public Service Electric and Gas (PSE&G). This consultation was held in Shawnee, Pennsylvania.

On January 23rd, 2012 I traveled to Pennsylvania to view and assess the impacts to habitation areas of historic Shawnee people. Five sovereign nations sent cultural resource staff to meet with NPS personnel. Those nations present included authorized representatives from the Absentee Shawnee Tribe, Eastern Shawnee Tribe, Delaware Nation, Delaware Tribe and the Stockbridge Munsee Community.

Permits are being sought to build numerous 200 foot tall utility transmission lines through park lands. It is the recommendation of the Cultural Preservation Department Director to join our voice with four other Sovereigns in opposing the damage to these park units for visitors and neighbors that would result from the proposed utility towers, transmission lines and right-of-ways.

I have based my decision to support Alternative #1 (No Action) on the following observations;

- 1) The NPS Organic Act (16 USC 1) states that NPS will “conserve the scenery and natural and historic objects and the wild life therein and provide for the enjoyment of the same in such a manner and by such means as will leave them unimpaired for the enjoyment of future generations”.
- 2) The preferred route (Alternative #2) of the Utility Companies is to build these obtrusive power lines next to one of only two known communal roosts for wintering bald eagles within these federal lands of the Parks Service. These roosts have remained active for over 40 years. Towers at this proposed height would potentially cause collision risks. The eagle is sacred to the Shawnee people, whether here or in or aboriginal homeland, and we fully support all efforts for their protection.
- 3) Audible effects from 500kV Electric transmission lines will adversely affect the visitors experience at these parks.
- 4) Building these power lines will have detrimental effects to area wetlands, multiple natural resources, archaeological resources and the water quality of the Delaware River.
- 5) 300 foot right-of-way areas for these power lines must be free of vegetation which will involve repeated use of pesticides. Because the topography is severe (very steep) these chemicals will run off and affect the water quality of the Delaware River and adjoining creeks throughout these parks.
- 6) The power lines will be managed by a central grid and such grids may be subject to terrorist actions due to the location of such a grid to New York City.
- 7) Visual impairments to the view shed will be seen within the park and outside the park due to electrical towers crossing the Kittatinny Ridge (a premier mountain ridge on the New Jersey side of the park).
- 8) Twenty-six million people from all over the world visit these park units annually. Their experience in the parks will forever be altered by the detrimental effects stated above if this proposal is implemented.

Milford Wayne Donaldson, FAIA
Chairman

Clement A. Price Ph.D.
Vice Chairman

John M. Fowler
Executive Director



February 6, 2012

The Honorable Jon B. Jarvis
Director
National Park Service
1849 C Street, NW
Washington, DC 20241

**Ref: Proposed Right-of-Way Request for the Susquehanna to Roseland Transmission Line
Appalachian National Scenic Trail, Middle Delaware National Scenic and Recreational River,
and Delaware Water Gap National Recreation Area
Pennsylvania and New Jersey**

Dear Mr. Jarvis:

In response to a notification by the National Park Service (NPS), the Advisory Council on Historic Preservation (ACHP) will participate in consultation to develop a memorandum of agreement for the proposed Right-of-Way Request for the Susquehanna to Roseland Transmission Line in Delaware and New Jersey. Our decision to participate in this consultation is based on the *Criteria for Council Involvement in Reviewing Individual Section 106 Cases*, contained within our regulations, "Protection of Historic Properties" (36 CFR Part 800). The criteria are met for this proposed undertaking because the Section 106 review of the undertaking presents important questions of interpretation of our regulations and its standards for developing environmental documents to comply with Section 106. In addition, the proposed undertaking has the potential for presenting procedural problems because it has already drawn substantial public controversy and may potentially be involved in litigation.

Section 800.6(a)(1)(iii) of our regulations requires that we notify you, as the head of the agency, of our decision to participate in consultation. By copy of this letter, we are also notifying Mr. John J. Donahue, Superintendent of the Delaware Water Gap National Recreation Area and Middle Delaware National Scenic and Recreational River, and Ms. Pamela Underhill, Superintendent of the Appalachian National Scenic Trail, of this decision.

Our participation in this consultation will be handled by Katry Harris, who can be reached by telephone at (202) 606-8520 or by e-mail at kharris@achp.gov. We look forward to working with your agency and other consulting parties to consider alternatives to this undertaking that could avoid, minimize, or mitigate potential adverse effects on historic properties and to reach a memorandum of agreement.

Sincerely,

John M. Fowler
Executive Director

ADVISORY COUNCIL ON HISTORIC PRESERVATION

1100 Pennsylvania Avenue NW, Suite 803 • Washington, DC 20004
Phone: 202-606-8503 • Fax: 202-606-8647 • achp@achp.gov • www.achp.gov



"Katry Harris"
<kharris@achp.gov>

02/10/2012 10:10 AM

To: <Amanda_Stein@nps.gov>

cc:

bcc:

Subject: RE: SRLINE EIS Cultural Resource Reports

Thanks, Amanda. I'll be on the lookout for this important delivery.

Katry Harris, Program Analyst
ACHP
(202) 606-8521

-----Original Message-----

From: Amanda_Stein@nps.gov [mailto:Amanda_Stein@nps.gov]
Sent: Thursday, February 09, 2012 4:21 PM
To: Katry Harris
Cc: John J. Donahue; Brinnen_Carter@nps.gov; Kara_Deutsch@nps.gov;
SRLINE_EIS@nps.gov
Subject: SRLINE EIS Cultural Resource Reports

Ms. Harris:

On behalf of Superintendent John Donahue, I am sending to you via FedEx a CD containing digital versions of the following resource reports that were developed for the NPS Susquehanna to Roseland Transmission Line Environmental Impact Statement:

NPS resource reports

Assessment of Effects on Cultural Landscape Resources (Milner, June 2011)
Assessment of Effects on Historic Architectural Resources (Milner, February 2011)
Phase 1B Archeological Survey (Milner, 2011)
Visual Resource Report (DEA, November 2011)

Applicant's resource reports developed for Alternative 2

Historic Corridor Report (Berger, August 2011)
Phase I, Phase II Archeological and Geomorphological Investigations End of Field Summary (Berger, September 2011)

You should receive the CD by Monday, February 13th at the latest. I am in the process of pulling together all related correspondence with the SHPOs.

Thank you.

Amanda J. Stein
Biologist / Project Manager
National Park Service
Delaware Water Gap National Recreation Area
1 River Road Bushkill, PA 18324-9999

=====

amanda_stein@nps.gov

office: (570) 426-2472 cell: (570) 234-4109 fax: (570) 426-2402

Stockbridge-Munsee Community

BAND OF THE MOHICAN INDIANS
TRIBAL COUNCIL OFFICES

FEB 21 2012

February 13, 2012

Mr. John Donahue, Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and Recreational River
HQ River Road, off Rt. 209
Bushkill, Pennsylvania, 18324

Dear Mr. Donahue:

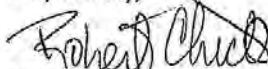
Recently two representatives of the Stockbridge-Munsee Tribe, JoAnn Schedler and Sherry White, traveled to the Delaware Water Gap (DWG) to consult with your agency on the Susquehanna to Roseland 500-kv Transmission Line Right-of-Way and Special Use Permit. Review of the EIS proposal of PPL Electric Utilities Corporation (PPL) and Public Service Electric and Gas Company (PSE&G) along with the sites visit have been very helpful in assisting us with our determination.

The history of the Delaware Tribes, the Shawnee, and the Stockbridge-Munsee Tribe in the DWG is well documented. Along with burial sites, we are concerned with the historic sites that lie within the DWG and the safety of the existing eagles that nest within the Park.

We feel it is our utmost responsibility to protect and preserve the rich history of our ancestors that lie within the Park. The proposed Transmission Line has a high possibility to cause harm to these sites, therefore we ask you to support Alternative 1: the No-action alternative denying the application for the ROW and construction permit to replace the B-K Line with a new double-circuit line through the Delaware Water Gap.

Should you have any questions or concerns please contact Ms. Sherry White, Tribal Historic Preservation Officer for our Tribe.

Respectfully,



Robert Chicks, President

N8476 MOH HE CON NUCK ROAD • BOWLER, WI 54416 • (715) 793-4111 • FAX: (715) 793-1307



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015(H2215)

FEB 24 2012

Ms. Robin Dushane
Eastern Shawnee Tribe of Oklahoma
Post Office Box 350
Seneca, Missouri 64865

Dear Ms. Dushane:

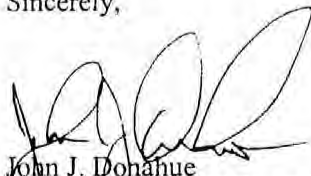
Thank you very much for traveling coming to Delaware Water Gap NRA, Middle Delaware Scenic and Recreational River, and the Appalachian National Scenic Trail to formally consult with us about the proposed Susquehanna-to-Roseland 500kV Electrical Transmission Line (SRLine).

Enclosed are minutes from the meetings and field reviews we conducted. To reiterate what we mentioned in the outbriefing and follow-up letter, the timing of project decision-making is now short. For your tribe to have effective input into decision-making related to the agency preferred alternative, we should receive any written comments or tribal government resolutions prior to the window in March 2012 when NPS officials will choose that alternative.

We respect the sovereignty of your tribe and value the excellent government-to-government relationships we have with all the tribes (Delaware Tribe, Delaware Nation, Stockbridge-Munsee Community, Shawnee Tribe, and Eastern Shawnee Tribe) attending the consultation.

As promised, we will keep you informed when the NPS decides on a preferred alternative. If you have any questions or concerns, please call on 570-426-2418, or 570-588-3840.

Sincerely,



John J. Donahue
Superintendent, DEWA/MDSR



Pam Underhill
Superintendent, APPA

Cc (w/ enclosure):
Glenna J. Wallace
10080 S. Bluejacket Road
Wyandotte, Oklahoma 74370

Cc (w/out enclosure):

John Jarvis, Director
Dennis Reidenbach, NE Regional Director
Gay Vietzke, NE Regional Deputy Director
Bill Leonard, Acting Deputy Superintendent, DEWA
Amanda Stein, SRLINE Project Manager, DEWA
Kara Deutsch, Acting Chief of Resources/NEPA Coordinator, DEWA
Brinnen Carter, Cultural Resource Manager, DEWA
Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
Jennifer McConaghie, National Park Service, NER
Chuck Smythe, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center – TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

FEB 27 2012

Mr. John M. Fowler
Advisory Council on Historic Preservation
1100 Pennsylvania Avenue NW, Suite 803
Washington, D.C. 20004

Dear Mr. Fowler:

We received your correspondence dated February 6, 2012, regarding the Advisory Council on Historic Preservation's (ACHP) interest in participating in the National Park Service's (NPS) review of the proposed Susquehanna to Roseland Transmission Line project as it crosses the Appalachian National Scenic Trail (APPA), the Delaware Water Gap National Recreation Area (DEWA) and the Middle Delaware National Scenic and Recreational River (MDSR).

Thank you for reviewing the Draft Environmental Impact Statement (DEIS). We assembled it using National Park Service standards for developing environmental documents to comply with Section 106, in accordance with 36 CFR §800.8(c)(1). Your questions about the environmental documents were thoughtful, and we will answer them as follows:

ACHP Question (page 1)

(i) Identify consulting parties

The DEIS does not adequately document the NPS identification of consulting parties consistent with 36 CFR §800.3(f). We request that the NPS clarify the following:

- US Fish and Wildlife Service (FWS) is a cooperating agency in the preparation of the DEIS. Has the FWS designated the NPS as the lead federal agency for Section 106? Such designation should be documented with correspondence from the US FWS to NPS.
- Has the NPS consulted with Indian tribes regarding the presence or absence of historic properties of religious and cultural significance to them?
- Has the NPS identified any other consulting parties? Has the NPS invited or received request to be consulting parties from adjacent local governments, the Appalachian Trail Association, or other historic preservation organizations?

NPS Response

NPS managers are considering either granting or denying the applicant's proposal by issuing, issuing with necessary terms and conditions, or not issuing the requested construction and ROW permit for crossings of NPS lands and waters. Two of the identified alternatives (4 and 5) cross the boundaries of the newly-authorized Cherry Valley National Wildlife Refuge (CVNWR) but not on federally owned property. Accordingly, the US Fish and Wildlife Service (USFWS) agreed to participate as a cooperating agency in

the EIS in February 2011. If the NPS selects either alternative 4 or alternative 5 as the Agency's Preferred Alternative, USFWS will be responsible for Section 106 review of the resources within its jurisdiction.

The three park units are actively engaged in Section 106 consultation with the Pennsylvania and New Jersey State Historic Preservation Officers and twelve affiliated federally-recognized Tribes. Recently, at the request of the Stockbridge-Munsee Community, the NPS held onsite consultation (during the week of January 23, 2012) with representatives from five Tribes to discuss the EIS alternatives and potential impacts to resources. In addition to the Stockbridge-Munsee, Tribes included the Delaware Nation, Delaware Tribe, Shawnee Tribe, and Absentee-Shawnee Tribe. We expect them to provide us with comments on the consultation in the next several weeks. When the NPS selects the Agency Preferred Alternative consultation will continue with the Tribes and SHPOs to discuss measures to avoid, minimize, or mitigate adverse effects, should the agency preferred alternative be an action alternative.

In accordance with National Environmental Policy Act (NEPA) and National Historic Preservation Act (NHPA) procedures, the NPS has informed and engaged agencies, governments, tribes, stakeholders, and the public throughout the EIS process via scoping meetings, briefings, conference calls, data requests, press releases, newsletters, alternatives meetings, and public meetings. Chapter 5 of the DEIS describes the consultation that occurred during the development of the draft document including consultation with stakeholders and other agencies.

ACHP Question (page 2)

(ii) Identify historic properties and assess effects

The DEIS does not adequately document descriptions of the affected historic properties, including information on the characteristics that will qualify them for the National Register, and explanations of why the criteria of adverse effects were found applicable. Please provide us with a copy of the archaeological technical report referenced in the DEIS. Please clarify if other technical reports were prepared regarding other types of historical properties and provide us with copies if or when they are available.

In addition, we are unclear as to the level of effort the NPS has made to identify, evaluate, and assess effects to historic properties on non-federal lands which may be affected by this undertaking. Please forward any documentation or technical reports regarding such efforts.

Further, we would like to participate in consultation with NPS and other consulting parties regarding the NPS assessment that the no-action alternative would have an adverse impact on historic properties.

NPS Response

As part of the EIS process, NPS staff and contractors used a range of documents, from existing determinations of eligibility (DOEs) to National Register forms and Historic Resource Studies, to establish the historical---or non-historical---status of individual resources within the respective park units. The DEIS provides summary information on these resources. Supporting documents about the historic buildings and cultural landscapes are freely available for review by the ACHP. Where NPS managers did not have sufficient information (e.g., archeological sites), shovel-testing surveys and deep-testing surveys were conducted by both the NPS (Alternatives 3-7) and the applicant (Alternative 2/2b). On February 10, 2012 we mailed a CD containing digital versions of the following resource reports to Ms. Katry Harris:

NPS resource reports

Assessment of Effects on Cultural Landscape Resources (Milner, June 2011)
Assessment of Effects on Historic Architectural Resources (Milner, February 2011)
Phase 1B Archeological Survey (Milner, 2011)
Visual Resource Report (DEA, November 2011)

Applicant's resource reports developed for Alternative 2

Historic Corridor Report (Berger, August 2011)
Phase 1b, Phase II Archeological and Geomorphological Investigations End of Field Summary
 (Berger, September 2011)

In mid-2008, prior to the NPS receiving the applicant's complete permit application (March 2009), the applicant's environmental compliance and permitting contractor, The Louis Berger Group, Inc. (LBG) contacted both the Pennsylvania State Historic Preservation Office (PA SHPO) and the New Jersey Historic Preservation Office (NJ HPO).

Discussions between the NPS and the PA SHPO indicated that the PA SHPO is in possession of archeological survey reports prepared for non-NPS lands in Pennsylvania. DEWA is also in receipt of the historic architectural reports prepared by LBG staff for Pennsylvania lands outside NPS lands. DEWA also received copies of correspondence (see Enclosure 1, correspondence dated 9/3/2008, 10/28/2008, 10/29/2008, 10/31/2008, 11/19/2008) to and from the applicant and the NJ HPO with project descriptions, requests for establishing both archeological and historic architectural areas-of-potential effect, and the Applicant's plans to contact local historical organizations, the National Park Service, and local governments. The applicant continues preparing cultural resource reports for both state historic preservation offices for the applicant's preferred route outside of NPS lands (NPS Alternative 2, 2b, and lengthy segments of alternatives 3 and 4). A complete record of these reports and related consultation correspondence should be available from the respective SHPOs.

We look forward to cooperating with the ACHP and other consulting parties further on the assessment of effect from the agency preferred alternative when it is selected.

ACHP Question (page 2)

(iii) *Consult with SHPOs, Indian tribes and other consulting parties*

The DEIS does not document NPS' consultation with SHPOs, Indian tribes, and other consulting parties prior to the publication of the DEIS. Please provide us with any relevant documentation or summaries of consultation prior to the publication of the DEIS.

NPS Response

Appendix I of the DEIS contains NPS' consultation with SHPOs, Indian tribes, and other consulting parties prior to the publication of the draft document. Additional correspondence is provided (please see Enclosures 2, 3, 4 and 5).

ACHP Question (page 2)

(iv) *Involve the public in accordance with NEPA procedures*

The DEIS does not indicate whether any comments regarding historic preservation issues have been received or whether such comments may have led NPS to invite certain individuals or

organizations to be consulting parties. Please provide us with such documentation when it is available.

NPS Response

The NPS has and continues to engage the public throughout the entire process. For a description of the public involvement process and a list of recipients of the draft document please see Chapter 5 (pages 717-720) of the DEIS. Prior to the release of the DEIS the NPS provided two opportunities for the public to provide comment. The public scoping period took place January-March 2010 and provided an opportunity for the public to review and provide comments on a description of the proposal, the purpose and need of the review, background information, and a list of issues and impact topics. The *Public Scoping Comment Summary Report* (April 2010), found on the NPS Planning, Environment and Public Comment (PEPC) website, summarizes comments received can be found at the following site:

<http://parkplanning.nps.gov/document.cfm?parkID=220&projectID=25147&documentID=33590>

On pages 21-23 commenters suggested that the NPS consult with additional state and federal agencies and additional tribal governments throughout the EIS process. The NPS contacted these agencies and tribes and included them in subsequent project updates and meeting notices. On page 24 of the report commenters expressed their concern for the adverse impacts to the many cultural resources throughout the park due to the transmission line upgrade. All comments were addressed in the DEIS.

The second comment period (August-September 2010) provided an additional opportunity for the public to review and provide comments on the preliminary alternatives developed for the DEIS. The *Alternative Workshop Public Comment Summary Report* (November 2010) found on the NPS Planning, Environment and Public Comment (PEPC) website, summarizes comments received can be found at the following site:

<http://parkplanning.nps.gov/document.cfm?parkID=220&projectID=25147&documentID=37279>

On page 28, commenters stated that consultation with state and federal agencies should be required. Commenters also stated that there would be impacts to historic sites along the proposed routes. All comments were addressed in the DEIS. We are still coding and organizing the approximately 27,000 comments received on the DEIS.

ACHP Question (page 2)

(v) *Develop in consultation alternatives and measures to avoid, minimize, or mitigate adverse effects*

The DEIS evaluates a range of alternatives for the undertaking, however, all alternatives are expected to adversely affect historic properties. Further, the DEIS does not document consultation with SHPOs, Indian tribes, or other consulting parties regarding alternatives or measures to avoid, minimize, or mitigate adverse effects. Since the ACHP is formally participating in Section 106 consultation, we look forward to working with the NPS and other consulting parties to ensure that opportunities for avoidance and minimization are adequately considered prior to the final approval of right of way for this undertaking.

NPS Response

While several alternatives have been identified in the DEIS, including the environmentally preferred alternative, the agencies' preferred alternative will not be selected until public involvement is complete. Public input and participation is essential in deciding the final outcome. The no action alternative does not have significant negative impacts on resources. However, it is virtually impossible to implement a large infrastructure project such as the Applicant's proposal in DEWA without adversely affecting historic properties which are prolific both in the parks and the surrounding area.

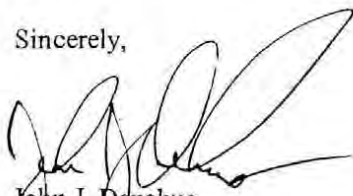
Pages F-14 and F-15 of the DEIS Appendix F provide some of the best management practices and mitigation measures that would be required for all action alternatives. Once the NPS selects the Agency Preferred Alternative (expected in March 2012) consultation will continue with Tribes, SHPOs, ACHP and other consulting parties to discuss specific measures to avoid, minimize, or mitigate adverse effects to cultural resources.

To assist readers in understanding the consultation process, the NPS will include in the Final EIS a section that details the compliance with Section 106 through the NEPA process, including a summary of the NPS Section 106 consultation during identification, assessment of adverse effects, and resolution of adverse effects on historic properties.

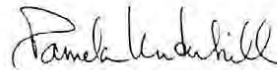
For further discussion on the development of a memorandum of agreement, we suggest you contact Dr. Stephanie Toothman, Associate Director for Cultural Resources and Dr. Bert Frost in the Associate Director of Natural Resources Stewardship and Science Office. The Final EIS will include copies of any agreements with consulting parties that are developed prior to the publication of the FEIS. I greatly appreciate your interest and assistance in this important undertaking.

We look forward to working with you. If you have any additional questions or concerns please contact us at (570) 426-2418 or (304) 535-6278 or you can contact Amanda Stein, Project Manager at (570) 426-2472.

Sincerely,



John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

- Enclosure 1 (correspondence dated 9/3/2008, 10/28/2008, 10/29/2008, 10/31/2008, and 11/19/2008)
- Enclosure 2 (correspondence dated 4/21/2010, 6/17/2010, 6/22/2010, 7/28/2010, 8/31/2010, 8/15/2011, 10/14/2011, 11/21/2011 and 1/21/2012)
- Enclosure 3 (correspondence dated 1/14/2010, 3/16/2010, 3/18/2010, 6/1/2010, 6/7/2010, 6/17/2010, 8/15/2011, and 11/21/2011)
- Enclosure 4 (correspondence dated 2/1/2010, 3/29/2010, 4/9/2010, 6/7/2010, 7/30/2010, 8/10/2010, 8/17/2010, 7/18/2011, and 8/15/2011)
- Enclosure 5 (correspondence dated 6/30/2011, 11/21/2011, and 2/9/2012)

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
Jennifer McConaghie, National Park Service, NER
Chuck Smythe, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

MAR 01 2012

Mr. Douglas McLearen, Chief
Pennsylvania Historical and Museum Commission
Bureau for Historic Preservation
Division of Archaeology and Protection
400 North Street, 2nd Floor
Harrisburg, Pennsylvania 17120-0093

Dear Mr. McLearen:

As part of our ongoing effort to consult with you regarding the National Park Service's (NPS) preparation of an Environmental Impact Statement (EIS) analyzing potential impacts of the proposed Susquehanna to Roseland Transmission Line as it affects three national park units, we are providing a copy of the archaeological survey recently submitted by the applicant. This report is a supplement to information the NPS previously provided for your review (correspondence dated 7/17/2010, 8/15/2011 and 11/21/2011) regarding archaeological, historic structures, cultural landscape and scenic resources along the applicant's proposal and the action alternatives.

Enclosed are a hardcopy report and a compact disc containing the digital report, titled *Phase I/II Archeological Survey: The Delaware Water Gap National Recreation Area (DEWA) Monroe and Pike Counties, Pennsylvania and Warren County, New Jersey, Volumes 1 and 2* (January 2012). This report provides an overview of the history and archeology of the DEWA, survey methods and procedures which guided the archeological field investigations, and detailed discussions and analyses regarding the results of the Phase Ib and Phase II archeological investigations and geo-morphological testing within DEWA.

We are concurrently reviewing the report and would appreciate a timely review and response to this letter (within 30 days of receipt) so that any comments you have can be incorporated into the Final Environmental Impact Statement/Assessment of Effect. As a National Historic Preservation Act Section 106 consulting party, we look forward to your review and comment.

In closing, as you are aware, the Draft Environmental Impact Statement did not contain an agency preferred alternative. The selection of the preferred alternative will take place in March 2012. Once selected, we will continue consultation with all Section 106 consulting parties to resolve any identified adverse effects to the cultural resources for the preferred alternative. We may request a meeting with your or your representative in April 2012 to facilitate this discussion.

Thank you for your cooperation. If you have any questions concerning this matter, please contact Amanda Stein by phone (570) 426-2472 or email at amanda_stein@nps.gov.

Sincerely,



John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
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Jennifer McConaghie, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Mr. John M. Fowler
Advisory Council on Historic Preservation
1100 Pennsylvania Avenue NW, Suite 803
Washington, D.C. 20004

Mr. Daniel D. Saunders
New Jersey State Historic Preservation Office
P.O. Box 404
Trenton, New Jersey 08625

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

MAR 01 2012

Sherry White
Tribal Historic Preservation Officer
Stockbridge-Munsee Community
Post Office Box 70
Bowler, Wisconsin 54416

Dear Ms. White:

As part of our ongoing effort to consult with you regarding the National Park Service's (NPS) preparation of an Environmental Impact Statement (EIS) analyzing potential impacts of the proposed Susquehanna to Roseland Transmission Line as it affects three national park units, we are writing to follow-up on items you requested during the on-site consultations held the week of January 23, 2012. During those discussions, you expressed interest in reviewing the applicant's comments and mitigation proposal. These items are provided on the enclosed compact disc as digital files, along with the previously-provided Visual Resource Report (DEA, November 2011). We are also providing a copy of the archaeological survey recently submitted by the applicant. This report is a supplement to information the NPS previously provided for your review (correspondence dated 7/30/2010, 8/15/2011 and 11/21/2011) regarding archaeological, historic structures, cultural landscape and scenic resources along the applicant's proposal and the action alternatives.

A copy of the report, titled *Phase I/II Archeological Survey: The Delaware Water Gap National Recreation Area (DEWA) Monroe and Pike Counties, Pennsylvania and Warren County, New Jersey, Volumes 1 and 2* (January 2012) is enclosed with this letter. This report provides an overview of the history and archeology of the DEWA, survey methods and procedures which guided the archeological field investigations, and detailed discussions and analyses regarding the results of the Phase Ib and Phase II archeological investigations and geo-morphological testing within DEWA.

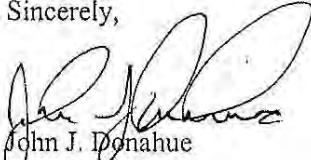
We are concurrently reviewing the report and would appreciate a timely review and response to this letter (within 30 days of receipt) so that any comments you have can be incorporated into the Final Environmental Impact Statement/Assessment of Effect. As a National Historic Preservation Act Section 106 consulting party, we look forward to your review and comment.

As you are aware, the Draft Environmental Impact Statement did not contain an agency preferred alternative. The selection of the preferred alternative will take place in March 2012. Once selected, we will continue consultation with the Tribes and all Section 106 consulting parties to resolve any identified adverse effects to the cultural resources for the preferred alternative. We may request a meeting with your or your representative in April 2012 to facilitate this discussion.

In closing, the EIS schedule has not yet been formalized, and is not available at this time. The Comment Summary Report about the Draft Environmental Impact Statement is still in development and should be complete in April 2012. We will provide your Tribe a copy, once it is finalized.

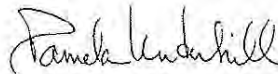
Again, thank you for consulting with us and continuing to demonstrate interest in this project. If you have any questions concerning the information provided with this letter, please contact Amanda Stein by phone (570) 426-2472 or email at amanda_stein@nps.gov.

Sincerely,



John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
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Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Mr. Douglas McLearen, Chief, PA SHPO
Mr. Daniel Saunders, NJ SHPO
Mr. John M. Fowler, ACHP

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



State of New Jersey

MAIL CODE 501-04B

DEPARTMENT OF ENVIRONMENTAL PROTECTION

NATURAL & HISTORIC RESOURCES

HISTORIC PRESERVATION OFFICE

P.O. Box 420

Trenton, NJ 08625-0420

TEL. (609) 984-0176 FAX (609) 984-0378

HPO Project # 08-1556-21
HPO-C2012-128



BOB MARTIN
Commissioner

CHRIS CHRISTIE
Governor

KIM GUADAGNO
Lt. Governor

March 15, 2012

Mr. John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area
Headquarters River Road at Route 209
Bushkill, Pennsylvania 18324

Dear Mr. Donahue,

As Deputy State Historic Preservation Officer for New Jersey, in accordance with 36 CFR Part 800: Protection of Historic Properties, as published in the *Federal Register* on December 12, 2000 (65 FR 77725-77739) and amended on July 6, 2004 (69 FR 40544-40555), I am providing consultation comments for the following proposed undertaking:

**Multiple Counties, Multiple Municipalities
Susquehanna (PA) to Roseland (NJ) 500 kV Transmission Project
Draft Environmental Impact Statement (DEIS)
Federal Energy Regulatory Commission**

The Historic Preservation Office (HPO) has reviewed the Draft Environmental Impact Statement (DEIS) for the proposed undertaking. The DEIS does not include an architectural survey with descriptions of the historic architectural resources and the characteristics that qualify them for inclusion in the National Register of Historic Places (NRHP) or explanations of why the criteria of adverse effect were found applicable or inapplicable to individual historic architectural properties.

The HPO would appreciate receiving the technical report and/or survey forms that provided the basis of the conclusions contained within the cultural resources section of the submitted DEIS. Once the HPO has reviewed this more detailed information, we will be able to offer comments in accordance with 800.4 Identification of Historic Properties and 800.5 Assessment of Adverse Effects.

Sincerely,

Daniel D. Saunders
Deputy State Historic
Preservation Officer



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

MAR 26 2012

Mr. Daniel D. Saunders
New Jersey State Historic Preservation Office
Post Office Box 404
Trenton, New Jersey 08625

Dear Mr. Saunders:

We are writing to provide additional information for your consideration and review as part of our ongoing effort to consult with you regarding the Environmental Impact Statement (EIS) that analyzes potential impacts of the proposed Susquehanna to Roseland Transmission Line as it affects three national park units.

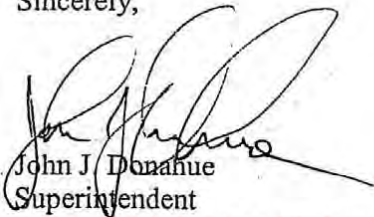
We enclose a copy of the report *Susquehanna to Roseland 500 kV Transmission Project: Historic Architecture Eligibility & Effects Delaware Water Gap National Recreation Area and Appalachian National Scenic Trail (March 2012)* with this letter. This report, developed by the applicant's consultant (The Louis Berger Group, Inc), provides the results of the determinations of eligibility and assessments of effect, conducted to determine potential impacts on National Register-eligible historic buildings of the applicant's proposal (alternative 2) within the eight-mile Area of Potential Effects (APE) within Delaware Water Gap National Recreation Area (DEWA) and the Appalachian National Scenic Trail (APPA). This APE is in both New Jersey and Pennsylvania.

We are concurrently reviewing this report. As such, you should be aware that any final NPS decisions on National Register eligibility and assessments of effect are still pending. We may not agree with the Berger determinations. If you need the NPS decisions prior to providing comments, please let us know as soon as possible.

We would appreciate a timely review and response to this letter (within 30 days of receipt) so that any comments you have can be incorporated into the Final Environmental Impact Statement/Assessment of Effect. We are making every effort to meet the applicant's PJM mandated timeframe. As a National Historic Preservation Act Section 106 consulting party, we look forward to your review and comment.

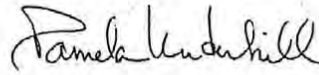
Again, thank you for your continued interest in this process. If you have any questions concerning the information provided with this letter, please contact Amanda Stein by phone (570) 426-2472 or email at amanda_stein@nps.gov.

Sincerely,



John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

Enclosure

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
Jennifer McConaghie, National Park Service, NER
Chuck Smythe, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



April 12, 2012

Mr. John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and Recreational River
Bushkill, PA 18324

Ms. Pamela Underhill
Superintendent
Appalachian National Scenic Trail
P.O. Box 50
Harpers Ferry, WV 25425

**Ref: *Proposed Right-of-Way for Susquehanna to Roseland Transmission Line
Pennsylvania and New Jersey***

Dear Mr. Donahue and Ms. Underhill:

As you know, the Advisory Council on Historic Preservation (ACHP) is formally participating in the Section 106 consultation regarding the referenced undertaking. In response to our request dated February 6, 2012, the NPS has sent us substantial documentation regarding the identification of historic properties which may be affected by the proposed undertaking and its efforts to consult with the Pennsylvania and New Jersey State Historic Preservation Officers (SHPOs) and federally recognized Indian tribes. We have reviewed this documentation which serves as the basis for the following comments for the NPS to consider in its Section 106 review process. We will use the steps in the Section 106 process defined in the regulations, "Protection of Historic Properties" (36 CFR Part 800), to organize our comments.

Step 1 – Initiate the process

From the documentation provided, we understand that the Pennsylvania-Jersey-Maryland Regional Transmission Operator, the Applicant for the undertaking, initiated consultation with the SHPOs in 2008. These initiation letters also indicated that the Applicant would be contacting an array of local historic preservation organizations and federally recognized Indian tribes. Please confirm whether any of these historic preservation organizations indicated an interest and were invited by NPS to participate as consulting parties in the Section 106 consultation. As you know, it has come to the attention of the ACHP that other individuals have concerns regarding the management of historic properties within the Delaware Water Gap National Recreation Area (NRA); we also encourage the NPS to invite other individuals with a demonstrated interest in the preservation of historic properties to be consulting parties in this consultation.

ADVISORY COUNCIL ON HISTORIC PRESERVATION

1100 Pennsylvania Avenue NW, Suite 803 • Washington, DC 20004
Phone: 202-606-8503 • Fax: 202-606-8647 • achp@achp.gov • www.achp.gov

We understand that the US Fish and Wildlife Service (FWS) may only need to meet its Section 106 responsibilities for this undertaking if either Alternative 4 or 5 for the project are selected. If either of these alternatives is selected, ACHP recommends that NPS and FWS revisit FWS participation in the Section 106 consultation and any Section 106 agreement that might result. We do not recommend that federal agencies meet their responsibilities separately for a single undertaking, as the NPS has proposed.

Step 2 – Identify and evaluate historic properties

The Applicant initially defined the area of potential effect (APE) for the entire proposed project length of its proposed alternative, specifying that the limits of disturbance would be the APE for direct effects, and a 1/3-mile buffer around the proposed right-of-way would be the APE for indirect effects. Subsequent correspondence with the New Jersey SHPO revised the indirect APE for the portion of the project in that state to a 1/4-mile buffer, and further reduced to a 500-foot buffer around proposed access roads. NPS has not provided documentation indicating that the Pennsylvania SHPO concurred with the proposed APE.

The Applicant has conducted Phase I, II, and Geomorphological surveys to identify archaeological sites which may be listed or eligible for listing in the National Register of Historic Places, within the direct APE both on and off federal lands. The Applicant has also conducted preliminary surveys of buildings, structures, objects, and historic districts within the indirect APE both on and off federal lands. The New Jersey SHPO has provided detailed comments on all these reports. The Pennsylvania SHPO has only commented on the Phase I Archaeological Report. The NPS has not provided documentation indicating the comments of Indian tribes or other consulting parties regarding the determinations of eligibility presented in these reports. It is a requirement of the Section 106 process that the NPS seek and obtain concurrence from the SHPOs regarding its determinations of eligibility. In addition, the NPS should acknowledge the special expertise of Indian tribes in the identification of historic properties of religious and cultural significance to them. The NPS needs to complete the process of identifying and evaluating the eligibility of historic properties within the direct and indirect APEs for the Applicant's preferred alternative before the potential effects of this alternative can be assessed. This includes the concurrence of the relevant SHPO.

The NPS has not provided any documentation of an APE or any efforts to identify historic properties off federal lands which may be affected by the other project alternatives presented and considered in the Draft Environmental Impact Statement (DEIS) for the action. As ACHP staff has discussed with NPS headquarters staff and legal counsel, the ACHP does not agree that the APE for the proposed undertaking be limited to only federal lands. This proposed transmission line cannot connect the two end points without crossing the Delaware River, and therefore crossing federal lands, and it is an unreasonable alternative to design the project to avoid the federal lands surrounding the Delaware River. As a result the segment of the transmission line through federal lands does not have independent utility from the whole project. Therefore, the APE must be defined to address the potential effects of the entire project.

We have also discussed and reiterate here that the level of effort to identify historic properties off federal lands need not be exhaustive. We recommend that the NPS consult with the SHPOs, Indian tribes, and other consulting parties and consider conducting a file search of known National Register listed and previously determined eligible historic properties within the APE for the additional alternatives. With this knowledge, the NPS will be able to assess the potential for the other alternatives potential to adversely affect historic properties.

Step 3 – Assess adverse effects

We acknowledge the NPS assertion that the Applicant's preferred alternative for the project may adversely affect historic properties, both directly and indirectly. The NPS has not provided documentation regarding an assessment of the potential for the other alternatives considered in the DEIS to affect historic properties.

The ACHP recommends, consistent with guidance from the Council on Environmental Quality (CEQ), that federal agencies assess the relative potential for adverse effects among all alternatives for a project presented in a DEIS or other documentation prepared pursuant to the National Environmental Policy Act (NEPA). This recommendation is provided to encourage federal agencies to consider the potential effects to historic properties, along with all other environmental factors, in its decision to select a particular alternative. Such consideration helps the agency to better support its alternatives selection decision. Accordingly, we recommend that the NPS assess the relative effects of the alternatives considered in the DEIS and consult with the SHPOs, Indian tribes, and other consulting parties regarding the historic property implications of such assessments prior to selecting an alternative for the project.

Step 4 – Resolution of adverse effects

The ACHP also recommends, consistent with the guidance of CEQ, that federal agencies complete the Section 106 process prior to issuing a Record of Decision (ROD) or other NEPA decision. In this case, since adverse effects to historic properties are anticipated, the NPS should prepare its project planning schedule to accommodate the preparation and execution of Section 106 agreement for this undertaking prior to issuance of the ROD.

In order to move this Section 106 consultation forward, we encourage the NPS to schedule a consultation meeting in the near future to include the SHPOs of Pennsylvania and New Jersey, Indian tribes, and other consulting parties. The ACHP may be represented at the meeting on site, but the meeting should also allow for others to participate by telephone or video conferencing if they are unable to travel. The agenda for such a meeting should focus on the APE for the entire undertaking, the steps to complete the identification of historic properties on the Applicant's preferred alternative in Pennsylvania, and the level of effort proposed to identify historic properties on the additional alternatives in the DEIS. In addition, the parties should consult about the steps and schedule for completing the Section 106 process in coordination with NPS' NEPA process.

We hope the NPS will consider these comments and recommendations provided regarding the Section 106 review for this undertaking. Please feel free to contact Katry Harris by telephone at (202) 606-8520 or by e-mail at kharris@achp.gov, if you wish to discuss these issues further.

Sincerely,



Caroline D. Hall
Assistant Director
Office of Federal Agency Programs
Federal Property Management Section



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

APR 17 2012

Ms. Sherry White
Stockbridge-Munsee Community
Post Office Box 70
Bowler, Wisconsin 54416

Dear Ms. White:

Thank you again for travelling to the Delaware Water Gap National Recreation Area in January 2012 and meeting to consult on the Draft Environmental Impact Statement. We appreciate the comments that you provided (letter dated February 13, 2012) that identifies your recommendation for the selection of the No Action Alternative (alternative 1) and outlines concerns for impacts to your ancestral homelands, burial sites, and Bald eagle populations.

After substantial consultation and analysis, the National Park Service (NPS) selected Alternative 2 as the preferred alternative for the Susquehanna-Roseland 500 kV Transmission Line, as described and analyzed in the December 2011 draft Environmental Impact Statement, which will cross Delaware Water Gap National Recreation Area, Middle Delaware National Scenic and Recreational River, and the Appalachian National Scenic Trail. This alternative follows the route of the current Bushkill-Kittatinny transmission line, and is the original route identified by the applicant. The NPS will be sending out information on the route and its effects upon historic properties and engaging in more in-depth consultation under Section 106 of the National Historic Preservation Act in the very near future. The package will include a list of historic properties affected by the action, an assessment of effect, and a plan for resolving adverse effects through a programmatic agreement.

Currently, the applicant, PPL Electric Utilities Corporation and PSE&G, are beginning the design and planning process for siting the transmission towers for the new line, and plan to conduct geotechnical borings in the right-of-way to identify suitable sites. This boring is likely to occur before the larger Section 106 discussions are fully underway. If you are interested in discussing the geotechnical boring and its possible effects upon historic properties, please contact us within one week of receipt of this letter. The urgency and the benefit of the work is that blasting could be eliminated from the project as a result of this work.

We look forward to sharing further information and continuing to consult with you. If you have any additional questions or concerns please feel free to contact either of us. For questions about the project, you may also contact Amanda Stein, Project Manager at (570) 426-2472; for questions about cultural resources or tribal issues, you may contact Brinnen Carter at (570) 588-3480.

Sincerely,

John J. Dorahue
Superintendent

Delaware Water Gap National Recreation Area & Appalachian National Scenic Trail
Middle Delaware National Scenic and
Recreational River
(570) 426-2418

Pamela Underhill
Superintendent
(304) 535-6278

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
Jennifer McConaghie, National Park Service, NER
Sarah Killinger, National Park Service, NER
Chuck Smythe, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

APR 17 2012

Mr. Douglas McLearen, Chief
Pennsylvania Historical and Museum Commission
Bureau for Historic Preservation
Division of Archaeology and Protection
400 North St., 2nd Floor
Harrisburg, Pennsylvania 17120-0093

Dear Mr. McLearen:

After substantial consultation and analysis, the National Park Service (NPS) selected Alternative 2 as the preferred alternative for the Susquehanna-Roseland 500 kV Transmission Line, as described and analyzed in the December 2011 draft Environmental Impact Statement, which will cross Delaware Water Gap National Recreation Area, Middle Delaware National Scenic and Recreational River, and the Appalachian National Scenic Trail. This alternative follows the route of the current Bushkill-Kittatinny transmission line, and is the original route identified by the applicant. The NPS will be sending out information on the route and its effects upon historic properties and engaging in more in-depth consultation under Section 106 of the National Historic Preservation Act in the very near future. The package will include a list of historic properties affected by the action, an assessment of effect, and a plan for resolving adverse effects through a programmatic agreement.

Currently, the applicant, PPL Electric Utilities Corporation and PSE&G, are beginning the design and planning process for siting the transmission towers for the new line, and plan to conduct geotechnical borings in the right-of-way to identify suitable sites. This boring is likely to occur before the larger Section 106 discussions are fully underway. If you are interested in discussing the geotechnical boring and its possible effects upon historic properties, please contact us within one week of receipt of this letter. The urgency and the benefit of the work is that blasting could be eliminated from the project as a result of this work.

For questions about the project, please feel free to contact either of us or Amanda Stein, Project Manager by phone at (570) 426-2472, or e-mail at Amanda_Stein@nps.gov.

Sincerely,

For John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418

Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

cc:

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Clint Riley, U.S. Fish and Wildlife Service
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12795 W. Alameda Parkway
Denver, Colorado 80225-0287



United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

IN REPLY REFER TO:

D5015/L3031

April 27, 2012

Mr. Greg Brown
Delaware Tribe of Indians
170 N Barbara Avenue
Bartlesville, OK 74006

Dear Mr. Brown:

I am writing to provide a progress report on the status of the Susquehanna-to-Roseland Transmission Line project (SRLine) and to propose dates for another on-site consultation. We would like to further discuss and consult on the preferred alternative, identified historic properties that may be affected (particularly archeological sites), and the determinations of effect on such properties. The National Park Service (NPS) has established consulting party relationships with 12 Indian Tribes; representatives from five of these Tribes participated in the most recent consultations onsite at the Delaware Water Gap National Recreation Area (DEWA) in January, 2012. We propose a follow-up consultation to discuss the preferred alternative selected by the NPS, which is described in the Draft Environmental Impact Statement as Alternative 2.

At this point the NPS has determined an area of potential effect (APE) for the preferred alternative, identified historic properties within the APE, and determined that the alternative will have an adverse effect on certain historic properties. We are gathering additional information and identifying individual historic properties that will be adversely affected by Alternative 2.

The NPS is currently preparing a comprehensive package to be shared with our consulting parties that will include additional information on the APE, historic properties identified and those affected, determinations of effect, and a request for further consultation by all parties, so that our consultation can be informed by comprehensive material. This will be mailed to all the Tribal Historic Preservation Officers for all of the consulting Tribes, State Historic Preservation Officers and the Advisory Council on Historic Preservation (ACHP) as soon as it is completed.

Earlier in the year, you requested that we continue consultation after the NPS preferred alternative was announced. Are you available for an on-site meeting at the DEWA headquarters on May 24th? Representatives from three Tribes will be consulting on site in Morristown National Historical Park in Morristown, New Jersey, on May 22nd. It would most likely be more

convenient for these representatives to also attend our consultation rather than make a separate trip. We can also establish a conference call line for Tribes and other consulting parties that cannot attend in person.

Please contact Amanda Stein by phone (570) 426-2472 or e-mail amanda_stein@nps.gov if you would like to participate in the proposed consultation meeting on May 24, or if you have any questions. Thank you.

Sincerely,



John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent

Appalachian National Scenic Trail
(304) 535-6278

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
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Denver Service Center □ TIC
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Denver, Colorado 80225 □ 0287



IN REPLY REFER TO

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

MAY 02 2012

Mr. Darwin Hill
Tonawanda Seneca Nation Office
7027 Meadville Road
Via Basom, New York 14013

Dear Mr. Hill:

The National Park Service (NPS) would like to continue consultation with you under Section 106 of the National Historic Preservation Act on the issuance of a construction and right-of-way permit for the portion of the proposed Susquehanna-Roseland 500 kV Transmission Line that crosses park lands. This project was described and analyzed in the December 2011 draft Environmental Impact Statement (EIS), which was sent, with a transmittal letter, to your office for review and comment on November 21, 2011. Since the publication of and public comment on the draft EIS, the NPS has selected a preferred alternative, described in the draft EIS as Alternative 2; this selection was previously disclosed to your office in our letter of April 17, 2012. This alternative will cross Delaware Water Gap National Recreation Area (DEWA), the Middle Delaware National Scenic and Recreational River (MDSR), and the Appalachian National Scenic Trail (APPA), for a 4.3-mile segment of the 146-mile transmission line. We are including a description of the Area of Potential Effects (APE), a list of the historic properties identified within the APE, and an assessment of effect for the project upon those properties. We also address points raised in the Advisory Council's letter of April 12, 2012, as they relate to the project and preferred alternative.

Description of Project and Area of Potential Effects

PPL Electric Utilities Corporation and PSE&G (the applicant) applied for a construction and right-of-way permit to dismantle the current 230 kV Bushkill-Kittatinny Line, located on a utility easement that predates federal ownership and the establishment of the Parks. The permit would provide conditions of access to the right of way for construction, and would allow the widening of the current right-of-way for a portion of the park crossing in which the applicant's existing rights are not sufficiently wide to permit their new transmission line to be built. The new transmission line would consist of one new 500kV circuit and another circuit, built to carry 500 kV but initially energized to 230kV, as replacement for the Bushkill-Kittatinny line. The proposed NPS ROW and construction permit would allow the clearing of the right-of-way, which now varies in width from 100 to 350 feet, to a uniform 350-foot width. The applicant would replace the existing twenty-one 85-foot lattice towers within Park boundaries with sixteen

195-foot monopole or lattice towers. The NPS has received schematic drawings from the applicant, but final designs and exact placement are pending. A visual simulation of the new monopole towers can be found in the illustrations on the enclosed CD. Construction of the new line will require additional access roads to bring in construction equipment, as well as crane pads at tower sites and pads at conductor pull stations. A map of the preliminary tower and pad sites and proposed access roads is on the enclosed CD (*Figure 3...*, *Figure 4...*, and *DEWA Constructability Drawings*). Maintenance of the new transmission line will be more intensive than for the existing line. The new line will be a “critical” portion of the regional transmission infrastructure and vegetation will be limited to a height below 5-10 feet. The existing transmission line is considered “non-critical” and does not have this level of vegetation maintenance. Some of the temporary access roads would be converted to permanent roads to perform this maintenance.

The APE for this undertaking has two aspects: an area of direct effects, defined as the area of ground disturbance, including, but not limited to the tower locations, temporary construction pads and clearings, the right-of-way cleared area, and the access roads to and from the right-of-way; and an area of indirect (visual) effects, which extends eight miles laterally from the transmission line alignment within park and state forest boundaries, and a half-mile laterally from the alignment up to the point outside the park at which multiple routes are possible (the Visual Split Location or VSL). Topographic and vegetative analysis further identified the areas within that zone where the existing and/or proposed lines will be visible; a map indicating the specific areas of visibility is on the enclosed CD. This APE was described in chapter 3 of the draft EIS.

The APE for this undertaking is limited to the area in which the NPS’ issuance of the permit dictates the route which the transmission line must follow. Beyond the VSL, the NPS has no authority to influence the applicant’s actions or choice of route. The VSL for the western edge of the right-of-way lies on the park boundary; on the eastern edge, it extends for 0.7 miles beyond the park boundary, as indicated in the figure on the enclosed CD. The applicant has conducted and continues to conduct direct consultations with the Pennsylvania and New Jersey SHPOs according to state regulations through their public utility applications on the effects on historic properties outside the boundaries of the NPS’ influence. The New Jersey HPO is requiring a 1/4-mile buffer around the proposed right-of-way, and a 500-foot buffer around proposed access roads; the Pennsylvania SHPO has not requested an alternative to the applicant’s proposed 1/3-mile buffer around the right-of-way.

Identification of Historic Properties within the APE

Historic properties within the APE have been identified through a compilation of known park resources, historic properties surveys commissioned by the applicant along the route, and a cultural landscape survey commissioned by the park. Historic properties were identified in three major categories: archeological sites, historic structures, and cultural landscapes; there is some overlap between the latter two categories. Two archeological sites, 32 historic structures, and 43 cultural landscapes were identified within the APE in these resource reports. The reports identifying and evaluating the properties have previously been sent to your office; the final reports are on the enclosed CD as well. There are three properties that still require concurrence

on their eligibility to the National Register of Historic Places, which we expect to receive within the next month. A list of the identified properties, as well as effects on each, is enclosed with this letter.

Historic Properties Adversely Affected

The NPS has assessed the effects on historic properties of issuing the construction and right-of-way permits, and has determined that the action will have an adverse effect on at least one archeological site, twelve historic structures, and seventeen cultural landscapes within the APE. There will be direct, physical adverse effects to the Horace Van Auken Farm, the Appalachian Trail, the Old Mine Road Historic District, the Owens/Stone Spring Farm springhouse landscape, and the Pennsylvania-New Jersey Interconnection (the current Bushkill-Kittatinny line); the remainder of the effects will be indirect/visual. We have not fully reviewed the archeological report or the historic structures report, which we received in February and April of this year; there may be several additional adverse effects identified.

Resolution of Adverse Effects

We continue to consult with the New Jersey and Pennsylvania SHPOs and twelve federally-recognized Indian tribes. We would also like to enter consultation with you on measures to minimize, mitigate for, or compensate for these adverse effects. Depending upon the course and speed of consultation, the mitigation of adverse effects will either be formalized in the Record of Decision (ROD) or in a programmatic agreement (PA) signed by the date of the ROD. Your input and participation will be vital in determining the mitigation measures and method of formalization. Mitigation measures may include vegetative screening for visual effects, structure rehabilitation, excavation, and/or compensation, among many possible examples. The NPS is also participating in part of the ongoing consultation between the applicant and the New Jersey HPO on the mitigation of the adverse effect to the eligible Bushkill-Kittatinny line from its demolition, as the portion of the line that passes through the park is one of the historic properties that the NPS must address in its own consultation.

Schedule for Completion of the EIS/ROD

The NPS plans to issue the final EIS on September 1, 2012, and sign the Record of Decision (ROD) on October 1, 2012. The NPS would issue the ROW and construction permit once the Notice of Availability of the ROD has been published in the Federal Register. We are committed to completing Section 106 compliance by the ROD's signature date. Mitigation measures developed during consultation would be included in the permit. This is a demanding consultation schedule. The NPS takes its Section 106 responsibilities seriously and must ensure that the effects to historic properties are considered and addressed within the combined NEPA/NHPA process.

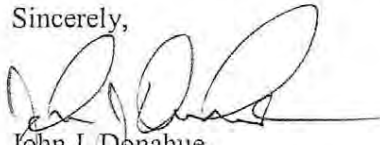
Next Steps

We request your concurrence on our initial findings of effect and any comments on the enclosed information within 30 days. We also need your comments on subsequent information within the

same consultation window. We would also like to schedule an initial conference call with consulting parties in May to discuss the project and begin discussions on resolving the adverse effects and developing mitigation measures, and will contact you shortly to discuss dates; we would be happy to hold a separate tribal conference call, if you would prefer. We are developing mitigation measures internally as a starting point for our discussions. We are also planning to arrange on-site meeting for all consulting parties during June to continue consultation on the resolution of adverse effects. The current consulting party list includes the Advisory Council on Historic Preservation, the Pennsylvania SHPO and the New Jersey HPO, and twelve federally-recognized Indian tribes; no other parties have indicated an interest in becoming a consulting party or provided specific comments on historic property concerns during the comment period on the draft EIS. The applicant will likely be included in at least some of the consultation meetings. Packets containing the Section 106 consultation information above are being sent to the consulting parties identified in the attached list, including your office.

We look forward to working with you on resolving the effects to historic properties from the issuance of this permit. If you have any questions concerning this matter, please contact Amanda Stein by phone at (570) 426-2472 or email at Amanda_Stein@nps.gov.

Sincerely,



John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

Enclosures: Table of Historic Properties and Compact disc

cc:

Andrew Tittler, DOI Office of the Solicitor
Kara Deutsch, National Park Service, DEWA
Brinnen Carter, National Park Service, DEWA
Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
David Uschold, National Park Service, NER
Sarah Killinger, National Park Service, NER
Chuck Smythe, National Park Service, NER
Jennifer McConaghie, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287

**Section 106 Consulting Parties for the
Susquehanna-Roseland Transmission Line Right-of-Way Permit**

Advisory Council on Historic Preservation

New Jersey State Historic Preservation Office

Pennsylvania Historical and Museum Commission

The Delaware Nation

The Delaware Tribe

Stockbridge-Munsee Community

Seneca Nation of Indians

Seneca-Cayuga Tribe of Oklahoma

Tonawanda Seneca Nation

Absentee-Shawnee Tribe of Indians of Oklahoma

Eastern Shawnee Tribe of Oklahoma

Shawnee Tribe, Oklahoma

Saint Regis Mohawk Tribe, New York

Oneida Nation of New York

Onondaga Nation of New York



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
Delaware Water Gap National Recreation Area
Bushkill, Pennsylvania 18324

D5015

MAY 21 2012

Mr. Jessie Bergevin, Historical Resources
Oneida Nation of New York
5218 Patrick Road
Verona, New York 13478

Dear Mr. Bergevin:

We are writing to invite you to participate in our continuing consultation on the Susquehanna to Roseland Transmission Line project. We plan to initiate consultation with all of the parties with a teleconference on June 4, 2012. The purpose of this call will be to establish the issues of importance to the consulting parties. This teleconference will take place from 10:00 A.M. EDT until 1:00P.M. (EDT). The call in number will be: 1-877-922-2936, Passcode: 8751529#.

We will subsequently host a face to face consultation for all parties on June 26 and June 27, 2012, at the Fernwood Hotel in Bushkill Pennsylvania. In addition to the consulting parties invited herein, the applicant will be invited to join us for a discussion on the second day of the consultation.

We sincerely hope that you can join us for both of these upcoming consultation events. Your valuable input will enhance our ability to make the best decisions possible.

Sincerely

John J. Donahue
Superintendent
Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418

Pamela Underhill
Superintendent
Appalachian National Scenic Trail
(304) 535-6278

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Amanda Stein, National Park Service, DEWA
Brent Allen, National Park Service, APPA
Steven Culver, National Park Service, DSC
Morgan Elmer, National Park Service, DSC
David Uschold, National Park Service, NER
Sarah Killinger, National Park Service, NER
Chuck Smythe, National Park Service, NER
Jennifer McConaghie, National Park Service, NER
Shaun Eyring, National Park Service, NER

Clint Riley, U.S. Fish and Wildlife Service
Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Denver Service Center - TIC
Attn: SRLINE EIS
12795 W. Alameda Parkway
Denver, Colorado 80225-0287



IN REPLY REFER TO:

United States Department of the Interior

NATIONAL PARK SERVICE
 Delaware Water Gap National Recreation Area
 Bushkill, Pennsylvania 18324

D5015

MAY 31 2012

Mr. Eric Davis
 U.S. Fish and Wildlife Service
 927 N. Main Street, Building D
 Pleasantville, New Jersey 08232-1454

Mr. Clint Riley
 U.S. Fish and Wildlife Service
 315 South Allen Street, Suite 322
 State College, Pennsylvania 16801-4850

Dear Mr. Davis and Mr. Riley:

In developing an Environmental Impact Statement (EIS) to analyze the potential impacts of the proposed Susquehanna to Roseland Transmission Line Project the National Park Service (NPS) is using the National Environmental Policy Act (NEPA) process to fulfill Section 106 as a requirement per 36 CFR 800.8(c). Section 106 of the National Historic Preservation Act of 1966 (NHPA) requires Federal agencies to take into account the effects of their undertakings on historic properties and consult with Tribes, State Historic Preservation Offices, the Advisory Council on Historic Preservation, and other interested parties in this process.

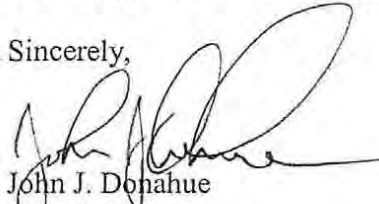
Throughout the Section 106 consultation process with the NPS, the Tribes have voiced their concerns regarding potential impacts to Bald Eagle populations along the route of the preferred alternative (alternative 2), in meetings, by written comment on the draft EIS, and in Tribal resolutions (see enclosures). The proposed alignment crosses a known communal roosting area for wintering Bald Eagles and crosses the Kittatinny Ridge, a migratory flyway for raptors. Active nests are also found north and south of the existing transmission line. Higher tower heights and additional sets of conductors increase the risk of collision.

The Bald Eagle is sacred to the Tribes and they support all efforts to assure this species' continued protection. Potential adverse effects on Bald Eagles was one reason that the Delaware Tribe, Stockbridge-Munsee Community, and Eastern Shawnee Tribe of Oklahoma have recommended the no action alternative. In our most recent consultation on May 24, 2012, the participating Tribes requested that we contact you and emphasize this perspective.

As a consulting party in this review, we ask that the Fish and Wildlife Service engage Tribal representatives when identifying measures that will protect the Bald Eagle, including development of permits and the Avian Protection Plan.

If you have any further questions please contact my staff, Amanda Stein by phone at (570) 426-2472 or by email at amanda_stein@nps.gov.

Sincerely,



John J. Donahue
Superintendent

Delaware Water Gap National Recreation Area &
Middle Delaware National Scenic and
Recreational River
(570) 426-2418



Pamela Underhill
Superintendent

Appalachian National Scenic Trail
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Enclosures

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Chuck Smythe, National Park Service, NER
Jennifer McConaghie, National Park Service, NER

Pamela Shellenberger, U.S. Fish and Wildlife Service
Wendy Walsh, U.S. Fish and Wildlife Service

Ms. Sherry White
Tribal Historic Preservation Officer
Stockbridge-Munsee Community
Post Office Box 70
Bowler, Wisconsin 54416

Mr. Greg Brown
Delaware Tribe of Indians
170 N. Barbara Avenue
Bartlesville, Oklahoma 74006

Ms. Robin Dushane
Eastern Shawnee Tribe of Oklahoma
Post Office Box 350
Seneca, Missouri 64865

Mr. Reid Nelson
Advisory Council on Historic Preservation
1100 Pennsylvania Avenue NW, Suite 803
Old Post Office Building
Washington, D.C. 20004

Mr. Daniel D. Saunders
New Jersey State Historic Preservation Office
Post Office Box 404
Trenton, New Jersey 08625

Mr. Douglas McLearen, Chief
Pennsylvania Historical and Museum Commission
Bureau for Historic Preservation
Division of Archaeology and Protection
400 North Street, 2nd Floor
Harrisburg, Pennsylvania 17120-0093

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