

## **CHAPTER 5 CONSULTATION AND COORDINATION**

### **History of Public Involvement**

This chapter describes the history of public involvement leading up to and during development of this Transportation Plan/DEIS. Public participation in the planning process helps to ensure that the National Park Service (NPS) fully understands and considers the public's interest. Through public involvement, the NPS shared information about the planning process, issues, and proposed actions. In turn, the planning teams were informed of the concerns and values of those groups and individuals that participated in the process. Also, as part of public involvement and in compliance with laws and regulations, management agencies and other public constituencies were consulted. With the help of the public's involvement, the NPS is able to make better-informed decisions and improved plans.

Public and agency participation throughout the planning process allowed the planning team to:

- Analyze and incorporate comments from previous planning efforts.
- Collect scoping comments to help define the range of issues to be addressed.
- Provide opportunities for the public to obtain the knowledge necessary to make informed comments.
- Consult with other management agencies.
- Produce the best possible plan.

Public involvement has been extensive, beginning with the Phase I Transportation Study and continuing through the preparation of this Plan/DEIS. A chronology of public and agency participation is provided below.

#### **Phase 1 – Grand Teton National Park Transportation Study**

This initial study was completed between April 2000 and January 2001. Four meetings were held in the summer and fall of 2000 with a Technical Information Exchange Group. The group consisted

of more than 30 people representing a variety of public and private entities, ranging from local municipal and county governments to non-profit organizations and park concessioners. This group provided technical feedback on analysis and recommendations developed through the Phase 1 Study.

Three well-publicized community workshops (public meetings) were also held in the summer and fall of 2000 to give the Jackson-area residents an opportunity to learn about and contribute to the study.

#### **Initial Planning Workshops for Transportation Plan, September 17-19, 2001**

An initial series of planning workshops were held September 17-19, 2001, in Jackson, Wyoming. Separate meetings were conducted with approximately 30 park staff representing a broad cross-section of functions (administrative, resource management, interpretation, and rangers), with the Technical Information Exchange Group, and with the public. The purpose of these meetings was to introduce the project; reaffirm the park's mission and significance; assess existing conditions and identify desired future conditions; and identify actions that might help to bring about those desired future conditions. Approximately 30 members of the public attended and participated in small breakout groups. Issues identified are summarized in the Issues section of Chapter 1, Purpose of and Need for Action.

To make the public aware of these meetings, an advertisement was placed in newspapers, the Jackson Hole Guide and the Jackson Hole Daily, for the three Wednesdays prior to the public workshops. Approximately one week prior to all public workshops, the park issued a press release about the workshop, which usually resulted in an article about the upcoming meeting in both papers on the day of the meeting. There was a newspaper staff member at most of the public workshops, and an article was often written about the workshop in the week following the workshop. This process was repeated for each of the succeeding public workshops. Meeting notes were developed by the planning team and circulated to all attendees via electronic mail (e-mail) and hard copy.



### **Initial Scoping Phase: December 13, 2001 – January 12, 2002**

A press release issued on December 6, 2001 initiated the first public scoping period for the Transportation Plan, which ran from December 13, 2001, through January 12, 2002. The press release was sent to all persons on a public contact list developed from Phase I and Transportation Plan public meeting sign-in sheets, requests, public agencies, the Technical Information Exchange Group, and park lists. This scoping was conducted pursuant to completing an Environmental Assessment of Transportation Plan proposals. Approximately 20 discrete comments were received. Issues identified are summarized in the Issues and Impact Topics section of Chapter 1, Purpose of and Need for Action.

### **Second Planning Workshops, December 11-13, 2001**

A second round of planning workshops was held December 11-13, 2001, in Jackson, Wyoming. Approximately 20 park staff, representing a range of functions, were briefed on preliminary plan alternatives, and their comments were recorded. The same briefing was repeated for the Technical Information Exchange Group and members of the general public, with the public session organized as an “open house” format. Maps depicting plan alternatives were displayed, and members of the public had an opportunity to provide comments tied to specific geographic locations of proposals and on the range of proposed alternatives. Approximately 14 members of the public attended, as documented by sign in sheets.

Publicity for these sessions was similar as the initial round of planning workshops. Descriptions and maps of the alternatives were posted on the park website for download. Meeting notes were developed by the planning team and circulated to all attendees via e-mail and hard copy.

### **Alternatives Review Sessions, March 11-14, 2002**

Alternatives were substantially revised following the December 2001 workshops. An interim review session was held in Jackson on March 11-14, 2002, to provide an opportunity for feedback from park staff and to engage members of the Technical Information Exchange Group in providing feedback

on specific aspects of implementing plan proposals. About 30 members of the group attended one of approximately 15 small group sessions held throughout the week, and members had an opportunity to provide specific feedback on plan proposals.

### **Third Planning Workshops, June 24-26, 2002**

A third round of planning workshops was held June 24-26, 2002, in Jackson, Wyoming. The purpose of these meetings was to review modifications to plan alternatives based on feedback received in the December 2001 sessions, review preliminary impact analysis, and identify priorities for implementation. Approximately 30 members of the public attended, as documented by sign-in sheets.

Publicity for these sessions was as for the initial round of planning workshops. In addition, display boards depicting the alternatives were posted in the main Jackson Post Office approximately one week prior to the meeting, so area residents would have an opportunity to become familiar with proposals. These maps and narrative descriptions were also made available on the park website. Meeting notes were developed by the planning team and circulated to all attendees via e-mail and hard copy.

### **Subsequent Scoping Phase: June 21, 2002 – July 20, 2002**

The NPS conducted a second phase of public scoping (public meetings and solicitation of comments from state, county, and town agencies and organizations; park neighbors; the State Historic Preservation Officer; and associated American Indian tribes) for the Transportation Plan from June 21, 2002, to July 20, 2002. Because potential impacts of the plan were deemed uncertain, the NPS proceeded with preparation of an Environmental Impact Statement for the project and an additional scoping phase. Approximately 20 discrete comments were received during this scoping phase. Issues identified are summarized in the Issues and Impact Topics section of Chapter 1, Purpose of and Need for Action.

### **List of Preparers/EIS Team**

Table 25 lists the preparers of this Plan/DEIS.



**TABLE 25  
LIST OF PREPARERS**

<b>Name</b>	<b>Affiliation</b>	<b>Education</b>	<b>Experience</b>	<b>Role on Team</b>
Gary Pollock	NPS/Grand Teton National Park	B.S., Zoology, University of Wisconsin	Twenty-two years with NPS in a variety of field and management positions. Presently Management Assistant at Grand Teton National Park.	Development of alternatives, selection of preferred alternative, and ongoing review.
Cam Hugie	NPS/Grand Teton National Park	B.S., Landscape Architecture and Environmental Planning, Utah State University	Twenty-six years with NPS, presently Chief, Professional Services at Grand Teton National Park.	Development of alternatives, including field validation of pathway alignments, selection of preferred alternative, and ongoing review.
Victoria Stinson	NPS/Denver Service Center	B.S., Landscape Horticulture/Design, Colorado State University	Ten years as a landscape architect with NPS, roles include planning, design, construction, and A/E management. Eight years as a landscape architect in the private sector.	A/E manager and overall project oversight.
David Kreger	NPS/Denver Service Center	B.S., Environmental Resource Management	Twelve years with NPS and 12 years in private sector.	NEPA oversight and document review.
Kerri Cahill	NPS/Denver Service Center	M.S., Urban and Regional Planning, Florida State University; B.A., Environmental Policy, University of Miami	Past experience as a planner for the Florida State Park Service (resource and land use management plans). Private sector experience in developing management plans for conservation-based public lands.	Planner, analysis of environmental consequences to visitor experience.
<b>A/E Consultants</b>				
Nancy VanDyke	URS Corporation	M.S., Environmental Sciences, University of Virginia; B.A., Biology and Geography, University of Delaware	Twenty-six years in environmental planning and environmental impact assessment.	URS Project Manager; document review, technical editing and team management.
Lisa Pine	URS Corporation	M.A., Geography, University of Denver; B.A., History, University of Rochester	More than 5 years in environmental planning and analysis with emphasis on transportation and NPS NEPA projects.	Contributing author for Affected Environment, Environmental Impacts and Alternatives.
Paula Daukas	URS Corporation	M.F.S., Water Resources, Yale School of Forestry and Environmental Studies; B.A., Biology/French, Middlebury College	More than 25 years in environmental assessment, planning, NEPA documentation.	Contributing author/ technical review.
Bob Mutaw	URS Corporation	PhD., Anthropology, University of Colorado-Boulder; M.A., Anthropology, University of Colorado-Boulder; B.A., Anthropology, Southern Illinois University	Twenty-two years experience in Cultural Resources Management.	Contributing author/ technical review of Cultural Resources.

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<b>Name</b>	<b>Affiliation</b>	<b>Education</b>	<b>Experience</b>	<b>Role on Team</b>
Brenda Miller	URS Corporation	B.A., Journalism, Michigan State University	More than 17 years experience editing and writing.	Document editing and word processing assistance.
Aileen Torres	URS Corporation	Denver Community College, Business Administration courses	Twenty-six years of engineering office work experience; word processing on numerous environmental assessments and environmental impact statements. Advanced skills in Microsoft Word, Excel and PowerPoint.	Editorial/word processing assistance.
Susan Pella	URS Corporation	B.A., Psychology, University of Nebraska	Nineteen years of engineering office work experience, including word processing on numerous environmental assessments and environmental impact statements.	Editorial/word processing assistance.
Robin Anawalt	RED, Inc.	M.U.R.P., University of Hawaii; B.S., Environmental Policy Analysis and Planning, University of California at Davis	Fourteen years experience as a project manager, environmental planner and technical writer for engineering projects from civil and structural to software.	Document editing and production.
Jane Kulik	Wenk Associates	B.A., Sociology, Harvard University M.A., Sociology, University of Chicago MLA, University of Colorado	Six years as landscape architect in the private sector; 15 years in policy research, consulting and evaluation (labor economics).	A/E Project Manager, alternatives development, analysis of environmental consequences to soils, water quality, visual quality, wilderness, cultural resources.
Russell Yawger	Wenk Associates	B.S., Chemical Engineering, Northeastern University M.L.A., University of Colorado	Two years of professional experience as a landscape architect; prior experience as an engineer.	Landscape architect, alternatives development, and GIS mapping.
Kristin Danford	Wenk Associates	B.F.A., University of Notre Dame M.L.A., University of Colorado	Two years of professional experience as a landscape architect; prior experience as a graphic designer.	Landscape architect, alternatives development, GIS mapping, production of DEIS graphics.
James Charlier	Charlier Associates Inc.	B.A., M.A., Iowa State University	Twenty-nine years of experience as transportation planner in public and private settings.	Transportation planner, alternatives development, analysis of environmental consequences to transportation and traffic.
Jessica Green	Charlier Associates Inc.	M.U.R.P., University of Florida B.A., Cornell University	Four years of experience as land use and transportation planner.	Transportation planner, alternatives development, analysis of environmental consequences to air quality, soundscape, employee experience, park operations.



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<b>Name</b>	<b>Affiliation</b>	<b>Education</b>	<b>Experience</b>	<b>Role on Team</b>
Tom Campbell	Biota Research and Consulting	B.S., M.S., Wildlife Biology, Colorado State University	Over 20 years of consulting experience including an extensive knowledge of NEPA compliance process, wildlife and fisheries experience.	Wildlife biologist, analysis of environmental consequences to T&E species and wildlife
Cynthia Riegel	Biota Research and Consulting	M.S., Botany, University of Vermont  B.S., Psychology and Biology, St. Lawrence University	Over 12 years of professional experience in environmental consulting, research, and education, specializing in wildlife ecology, botany, soil science, habitat restoration, wetlands, and land management.	Botanist, analysis of environmental consequences to vegetation.
Courtney E. Kelley	Biota Research and Consulting	B.A., Environmental Sciences, Willamette University	Six years of professional experience performs jurisdictional wetland delineations.	Analysis of environmental consequences to wetlands.
Jessica Mitchell	Biota Research and Consulting	B.S., Geography and Environmental Systems, University of Maryland	Three years of professional experience in soil sampling, water quality monitoring, wetland delineation, vegetation analysis, and stream flow measuring.	Technical review, and editorial assistance.
Ron Dutton	Hammer, Seiler, George	B.S., M.S., Economics, University of Wyoming	Twenty-seven years as consulting economist in private sector.	Socioeconomic analysis.

## **Agencies/Tribes/Organizations/ Individuals Contacted**

### **Federal Agencies**

U.S. Army Corps of Engineers, Omaha District  
U.S. Department of the Interior, Fish and Wildlife Service, Ecological Services, Cheyenne Office  
Federal Highway Administration  
US Department of the Agriculture, Forest Service, Bridger-Teton National Forest  
US Department of the Agriculture, Forest Service, Grand Targhee National Forest

### **U.S. Department of the Interior, National Park Service Staff**

Jim Bellamy, Deputy Superintendent, Grand Teton National Park  
Steve Cain, Senior Wildlife Biologist, Grand Teton National Park  
Colin Campbell, Superintendent, Padre Island National Seashore  
Sue Consolo-Murphy, Chief of Science and Resource Management, Grand Teton National Park  
Carol Cunningham, Resource Biologist, Grand

Teton National Park  
Cheryl Eckhardt, NEPA/106 Specialist, Intermountain Region  
Rich Fedorchak, Chief of Interpretation and Education, Grand Teton National Park  
Sheri Fedorchak, Resource Planner, Grand Teton National Park  
Chris Finlay, Chief of Facility Management, Grand Teton National Park  
Patrick Hattaway, North District Ranger, Grand Teton National Park  
Cam Hugie, Project Manager, Denver Service Center  
Pam Holtman, Park Historian, Grand Teton National Park  
Christine Landrum, Cultural Anthropologist, Denver Service Center  
Stephen P. Martin, Deputy Director, National Park Service, Washington D.C.  
Kelly McClosky, Plant Ecologist, Grand Teton National Park  
Gary Pollock, Management Assistant, Grand Teton National Park  
Rebecca Rhea, Chief of Business Resources, Grand Teton National Park

Suzy Schulman, Park Planner, Grand Teton National Park  
 Mary Gibson Scott, Superintendent, Grand Teton National Park  
 Jacquelin St. Clair, Park Archeologist, Grand Teton National Park  
 John Stewart, Branch Chief of Professional Services, Grand Teton National Park  
 Bill Swift, Retired, Former Chief of Interpretation, Grand Teton National Park  
 Christine L. Turk, Planning and Environmental Quality Coordinator, Intermountain Region  
 Sena Wiley, Civil Engineer, Grand Teton National Park  
 Margaret Wilson, Planning Assistant, Grand Teton National Park  
 Sue Wolff, Wildlife Biologist, Grand Teton National Park  
 Joe Evans, Chief Ranger, Rocky Mountain National Park  
 Judith Rozel, Chief, Concessions Management, Zion National Park  
 Renee Sigel, Transportation Planner, Central Federal Lands Division, FHWA

#### **State and County Agencies and Local Governments**

Wyoming Department of Environmental Quality  
 Wyoming Game and Fish Department  
 Wyoming Office of Federal Land Policy  
 Wyoming Department of State Parks and Cultural Resources—State Historic Preservation Office  
 Wyoming Department of Transportation  
 Teton County Commissioners  
 Teton County Planning Office  
 Town of Jackson  
 Jackson Hole Chamber of Commerce

#### **Affiliated Native American Tribes**

Crow Tribal Council  
 Northern Arapaho Business Council  
 Northern Cheyenne Tribal Council  
 Eastern Shoshone Business Council  
 Shoshone-Bannock Tribes

#### **Other Organizations**

Grand Teton National Park Foundation  
 Grand Teton Natural History Association  
 The Murie Center  
 Jorgenson Engineering

Barker-Ewing Scenic Tours  
 Fort Jackson Float Trips  
 Heart 6 Float Trips  
 Nelson Engineering  
 Solitude Float Trips  
 Wilderness Adventures  
 Teton Valley Ranch  
 Signal Mountain Lodge  
 Jackson Hole Chamber of Commerce  
 Jackson Hole Mountain Resort  
 Teton County Parks and Recreation, Pathways Division  
 Northwestern University  
 Boy Scouts of America  
 Lost Creek Ranch  
 Jackson Hole Conservation Alliance  
 Jackson Hole Mountain Guides  
 Teton County  
 Vail Associates, Grand Teton Lodge  
 Jack Dennis Fishing Trips  
 National Parks Conservation Association  
 Jackson Hole Airport  
 Signal Mountain Lodge  
 Teton Science Schools  
 Gros Ventre River Ranch  
 Trail Creek Ranch  
 American Alpine Club (Climber's Ranch)  
 Exum Mountain Guides  
 INEEL  
 Rendezvous Engineering  
 AllTrans  
 National Elk Wildlife Refuge  
 Jackson Hole Trail Rides  
 Greater Yellowstone Coalition  
 R Lazy S Ranch (C-H Corporation)  
 Friends of Pathways  
 Flagg Ranch  
 O.A.R.S., Inc.  
 Friends of Pathways  
 The Fund for Animals

#### **List of Recipients**

The following agencies, organizations, and groups were sent copies of the draft environmental impact statement:

#### **Elected Officials**

Congresswoman Cubin



Senator Thomas  
Senator Enzi

**Federal Agencies**

Advisory Council on Historic Preservation  
U.S. Army Corps of Engineers  
U.S. Department of Agriculture, Bridger-Teton  
National Forest and Grand Targhee National Forest  
U.S. Department of the Interior, Fish and Wildlife Service, Cheyenne Office  
U.S. Department of the Interior, Fish and Wildlife Service, National Elk Refuge  
U.S. Department of the Interior, National Park Service, Yellowstone National Park  
Greater Yellowstone Ecosystem Interagency Visitor Center

**Affiliated American Indian Tribes**

Crow Tribal Council  
Northern Arapaho Business Council  
Northern Cheyenne Tribal Council  
Eastern Shoshone Business Council  
Shoshone-Bannock Tribes

**State and Local Agencies**

Town of Jackson (Planning, Pathways)  
Jackson Hole Chamber of Commerce  
START  
Teton County Historic Preservation Board  
Teton County Library  
Teton County Commissioners  
Teton County Planning Office  
Wyoming Department of Environmental Quality  
Wyoming Department of Transportation  
Wyoming Game and Fish Department  
Wyoming Office of Federal Land Policy  
Wyoming Office of the Governor  
Wyoming Department of State Parks and Cultural Resources - State Historic Preservation Office

**Other Agencies and Organizations**

Audubon Society  
Citizens for Teton Valley  
Defenders of the Rockies  
Craighead Environmental Research Institute  
Friends of Pathways  
Grand Teton National Park Foundation  
Grand Teton Natural History Association

Greater Yellowstone Coalition  
Jackson Hole Bird Club  
Jackson Hole Conservation Alliance  
Jackson Hole Historical Society and Museum  
Jackson Hole Land Trust  
The Murie Center  
The Nature Conservancy  
National Parks Conservation Association  
Teton Group of the Sierra Club  
Teton Science Schools  
The Wilderness Society  
Wyoming Wildlife Federation

