



United States Department of the Interior
NATIONAL PARK SERVICE

Alaska Region
240 West 5th Avenue, Room 114
Anchorage, Alaska 99501

IN REPLY REFER TO:

L7617(AKRO-EPC)

JAN 25 2012

Dear Interested Citizen, Agency, Tribe, or Organization:

Enclosed for your review is an executive summary briefing of an environmental assessment (EA) in which the National Park Service (NPS) is considering promulgating new regulations to allow subsistence collections and uses of shed or discarded animals parts and plants to make handicrafts for personal or family uses, for barter, or to sell. Collection activities would only be allowed in NPS areas where subsistence is authorized in accordance with Titles II and VIII of the Alaska National Interest Lands Conservation Act (ANILCA) of 1980. The EA evaluates the effects of alternatives for managing the collections of plants and inedible animal parts from naturally shed (including natural mortality) or discarded (from hunters) for subsistence uses by qualified local rural residents. The NPS goal is to authorize these uses in a manner to prevent or minimize adverse impacts to other park resources, values, and uses.

The NPS is considering this action because Alaska rural residents asked the NPS to consider allowing these collection activities in ANILCA units with subsistence provisions because NPS national regulations at 36 CFR 2.1 presently prohibit the "Possessing, destroying, injuring, defacing, removing, digging, or disturbing from its natural state any living or dead wildlife or fish, or parts or products thereof, such as antlers or nests."

The EA was completed in accordance with the National Environmental Policy Act of 1969 and the regulations of the Council on Environmental Quality (40 CFR 1508.9).

The comment period for the EA will extend 60 days, beginning February 7, 2012, and ending April 7, 2012. Please send written comments to:

Attn: Bud Rice
National Park Service
240 West 5th Avenue
Anchorage, Alaska 99501

Those of you with Internet access can review the EA online and post your comments using the Planning, Environment, and Public Comment (PEPC) program located on the NPS public comment website at: <http://parkplanning.nps.gov>

Before including your address, phone number, e-mail address, or other personal identifying information in your comment, you should be aware that your entire comment – including your personal identifying information – may be made publicly available at any time. While you can ask us to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so. We will always make submissions from organizations or businesses, and from individuals identifying themselves as representative of or officials of organizations or businesses, available for public inspection in their entirety.

If you have any questions about the EA or need hard copies, please call Bud Rice at (907) 644-3530 or Sandy Rabinowitch at (907) 644-3596. Thank you for your interest in this project.

Sincerely,



Debora Cooper for
Sue E. Masica
Regional Director, Alaska Region

cc:

Frank Hays, Superintendent, Western Arctic National Parklands
Jeanette Pomrenke, Superintendent, Bering Land Bridge National Preserve
Greg Dudgeon, Superintendent, Gates of the Arctic National Park & Preserve/
Yukon-Charley Rivers National Preserve
Rick Obernesser, Superintendent, Wrangell-St. Elias National Park & Preserve
Paul R. Anderson, Superintendent, Denali National Park & Preserve
Joel Hard, Superintendent, Lake Clark National Park & Preserve
Ralph Moore, Superintendent, Aniakchak National Monument & Preserve/
Katmai National Preserve
Susan Boudreau, Superintendent, Glacier Bay National Preserve

Overview Statement

Bureau: National Park Service (NPS)
Unit: Alaska Region
Date: January 2012
Title: Subsistence Collections of Shed or Discarded Animal Parts & Plants

Issue: Federally qualified subsistence users have requested the NPS to authorize subsistence collections and uses of shed or discarded animal parts and plants in NPS Alaska Region units for personal and family uses and to make and sell handicrafts. The NPS has a regulation at 36 Code Federal Regulations 2.1 that prohibits the “Possessing, destroying, injuring, defacing, removing, digging, or disturbing from its natural state: Living or dead wildlife and fish, or their parts or products thereof, such as antlers or nests.” The Alaska National Interest Lands Conservation Act Title VIII authorizes subsistence uses “for making and selling handicraft articles out of nonedible byproducts of wildlife resources taken” The NPS has drafted an environmental assessment (EA) to analyze the impacts of alternatives that would allow subsistence collections and uses of shed or discarded animal parts and plants to make into handicrafts and use for personal or family purposes or to sell. A regulation may be proposed following the public review of the EA and NPS’s decision on how to proceed on the requested action.

Background:

- Two NPS units have regulations allowing subsistence users in Kobuk Valley National Park and Gates of the Arctic National Preserve (Western or Kobuk River Unit) to collect plant materials to make them into handicrafts and sell.
- The NPS Subsistence Management Team has briefed Subsistence Resource Commissions (SRC) repeatedly on progress on the project, and the SRC Chairs were briefed on 10/18/2011.
- Conservation groups were briefed on the potential environmental assessment and regulation in 2010.
- Contact with the State of Alaska has occurred with Jennifer Yuhas (ADFG) and Saunders McNeil (Alaska Department of Commerce, Community, and Economic Development)

Current Status:

- An EA is out for a 60-day public review from February 7 to April 7, 2012.
- The NPS Regional Director identified Alternative D as the Preferred Alternative.
- Draft regulations have been prepared as an appendix to the EA to provide the reviewer with examples of how the regulations might be expressed for each action alternative.

Key Stakeholders Positions of Interested Parties:

- Subsistence groups prefer the least restrictions on collections that could limit materials to make and sell handicrafts.
- Conservation groups are concerned about liberal collections for subsistence uses within NPS areas in Alaska.
- The State of Alaska recognizes that subsistence collections of materials to make and sell handicrafts is a large industry of over \$100 million dollars per year; however, the State has expressed caution over the use of some materials, such as bear claws.

Action Needed:

- Do you need a full copy of the EA for comment and review?
- Which alternative(s) are best for your areas and why?
- How important would it be for your communities to be able to collect nonedible shed or discarded animal parts and plants from NPS areas to make and sell handicrafts?

Contacts:

Sandy Rabinowitch, Project Manager 907-644-3596
Bud Rice, Project NEPA Manager 907-644-3530



Subsistence Collections & Uses of Shed or Discarded Animal Parts and Plants from NPS Areas in Alaska

Public Review Environmental Assessment



Subsistence Collections & Uses of Shed or Discarded Animal Parts and Plants from NPS Areas in Alaska

Public Review Environmental Assessment

January 2012

Note to Reviewers

If you wish to comment on this document, you may mail comments to:

Bud Rice
Environmental Protection Specialist
National Park Service
Alaska Regional Office
240 West 5th Avenue
Anchorage, AK 99501

You may also comment online. Go to <http://parkplanning.nps.gov/> and retrieve this document on the web site to provide comments electronically.

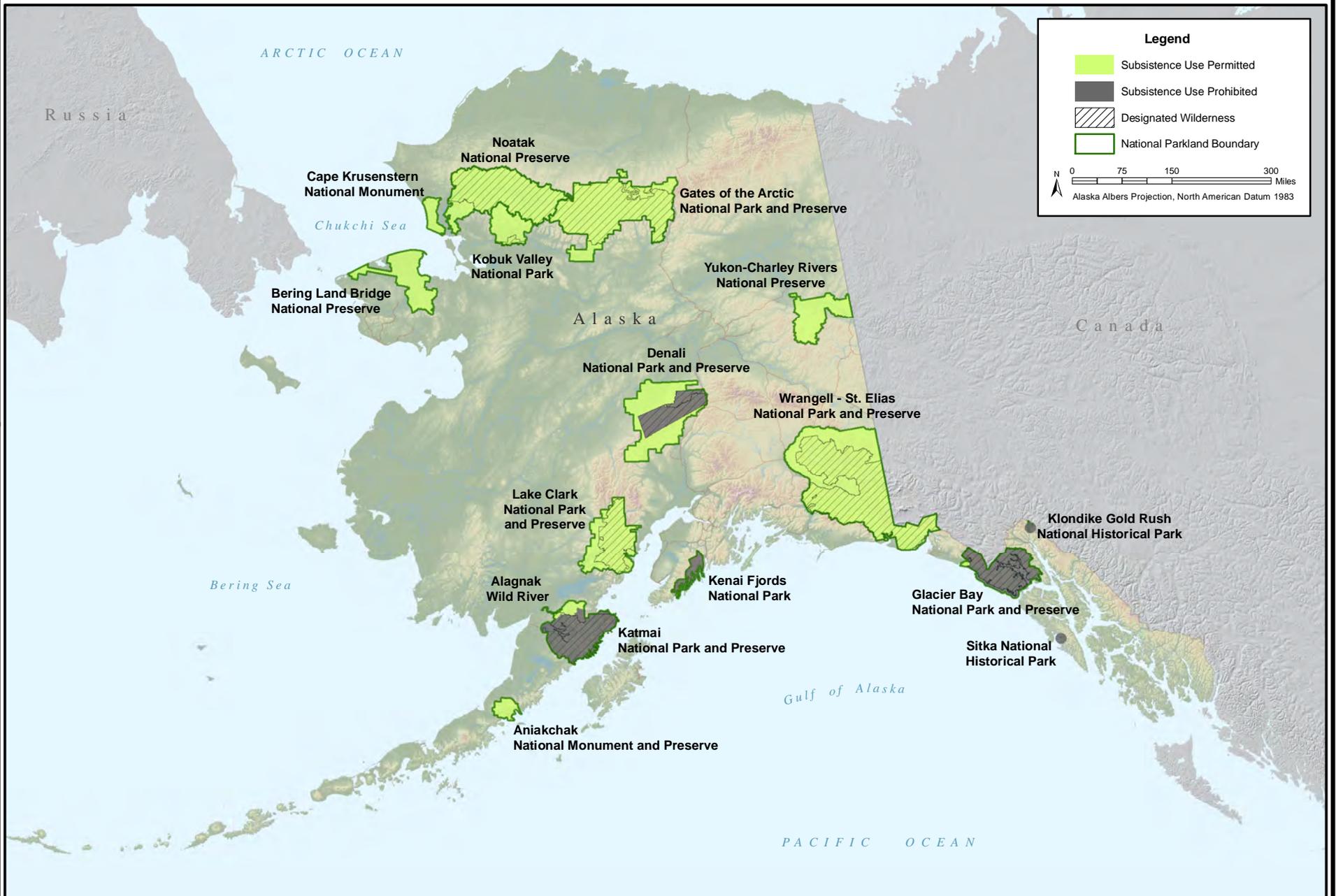
Before including your address, phone number, e-mail address, or other personal identifying information in your comment, you should be aware that your entire comment, including personal identifying information, may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee we be able to do so.

Mention by the U.S. Department of the Interior National Park Service of trade names or commercial products do not constitute endorsement or recommendation for use.

Alaska National Parklands

Subsistence Use

Alaska Region
National Park Service
U.S. Department of the Interior



**Eastern Interior Alaska Subsistence
Regional Advisory Council
c/o Office of Subsistence Management
101 12th Avenue, Room 110
Fairbanks, Alaska 99701
Phone: 1-(907)-456-0277 or 1-800-267-3997
Fax: 1-(907)-456-0208
E-mail: Vince_Mathews@fws.gov**

May 14, 2007

Marcia Blaszak, Regional Director
National Park Service – Alaska
240 West 5th Avenue
Anchorage, Alaska 99501

Subject: Gathering of Shed Antlers on National Park Service Lands

Dear Regional Director Blaszak:

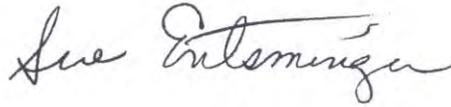
The Eastern Interior Alaska Subsistence Regional Advisory Council (Council) requests the prohibition of collecting antlers or horns, naturally shed or discarded by hunters, on National Park Service (NPS) lands be removed (36 CFR 2.1 (a) (1) (i)). We believe the NPS should allow this collection by Federally qualified subsistence users, as there is a long history of utilizing antlers and horns to make handicrafts, and other items, as an important part of the subsistence way of life in Alaska. We also believe that allowing this collection to occur would not result in any conservation concern (i.e. overharvest), because the making of handicrafts is labor intensive, time consuming and, thus, inherently limits the amount of resource that is sought and utilized at any given time.

Our Council became aware of this prohibition on NPS lands when we were developing our recommendation on Federal subsistence wildlife proposal, WP07-04, a combination of two proposals submitted by our Council and the Upper Tanana/40-Mile Fish and Game Advisory Committee. The proposal requested the Federal Subsistence Board to allow the sale of horns and antlers from goat, sheep, deer, elk, caribou, muskox, and moose that have been naturally shed or removed from the skull of an animal harvested on Federal public lands by Federally qualified subsistence users. It was noted in our Council meeting materials, as well as during the Federal Subsistence Board's deliberation, that shed antlers are not regulated under the Federal Subsistence Management Program. This factored into the Board's decision to adopt the proposal with the modification to address only animals "legally harvested", with clarifying language regarding removal of horns or antlers from the skull.

Thank you for your consideration of our request. The Council looks forward to your response outlining the steps that the National Park Service will be taking to correct this oversight of a

traditional subsistence activity on its lands. For your information, our next public meeting is scheduled for October 16-17, 2007 in Fort Yukon. If you have questions, please contact me directly (1-907-883-2833) or our Regional Coordinator, Vince Mathews. His contact information can be found in our letterhead.

Sincerely,

A handwritten signature in cursive script that reads "Sue Entsminger". The signature is written in black ink and is centered below the word "Sincerely,".

Sue Entsminger, Chair

cc: Eastern Interior Council members
Jack Reakoff, Chair, Western Interior Alaska Subsistence Regional Advisory Council
Don Rivard, Office of Subsistence Management



United States Department of the Interior

NATIONAL PARK SERVICE

Alaska Region
240 West 5th Avenue, Room 114
Anchorage, Alaska 99501

IN REPLY REFER TO:
L30(AKRO-SUB)

Sue Entsminger, Chair
Eastern Interior Regional Advisory Council
101 12th Avenue, Room 110
Fairbanks, Alaska 99701

Dear Ms. Entsminger:

The National Park Service (NPS) has received your letter of May 14, 2007, and as you know, a local NPS representative spoke to you in August to ensure we clearly understood your request. Based upon your letter and subsequent clarifications, we understand the following allowances are being sought:

- 1) That subsistence users be allowed to collect shed or discarded horns and antlers from NPS lands and that they could then be used for family or personal use.
- 2) That after such horns and antlers are collected, they could be made into handicrafts and sold, and
- 3) That horns and antlers could be sold in a raw state under the auspices of the Alaska National Interest Lands Conservation Act (ANILCA) definition of customary trade.

To evaluate your request, I convened a work group comprised of staff representing each park area in Alaska as well as members from our law enforcement and subsistence teams. This group met several times and then presented the issue to all of the park superintendents in the state. After carefully reviewing your request, we have developed a strategy to work with you on the first two issues mentioned above.

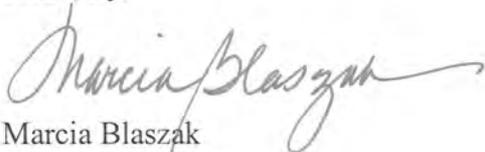
The NPS staff will first work with each park Subsistence Resource Commission to determine their individual interest and needs with these issues. Depending on the outcome of these discussions, the NPS will then develop options that meet agency and commission needs. These options will then be appropriately evaluated through the National Environmental Policy Act (NEPA) process. Depending on the outcome of this evaluation, regulations may then be developed under a formal rule making process. Since these steps may involve groups from around the state, the NEPA and the rule making process could take 18-24 months each. Please understand that there are no guarantees as to the outcome of the process, as the process will drive the decisions to be made.

As far as item number three above, unfortunately we cannot allow the selling of horns and antlers that have not been made into handicrafts, under customary trade provisions.

NPS staff knowledgeable about this request will attend your next meeting in Ft. Yukon in order to explain this strategy and process in detail.

I look forward to working with you, the Regional Advisory Council, as well as the Subsistence Resource Commissions on this request.

Sincerely,

A handwritten signature in cursive script that reads "Marcia Blaszak". The signature is written in black ink and is positioned above the printed name and title.

Marcia Blaszak
Regional Director

**Gates of the Arctic National Park
Subsistence Resource Commission
210 First Avenue
Fairbanks, AK 99701
Tel. (907) 455-0621**

Hunting Program Recommendation 99-01 (#20): Customary Trade

The National Park Service should revise customary trade regulations for Gates of the Arctic National Park and Preserve to better reflect traditional practices of local residents. The Commission recommended regulatory revisions to accommodate the following local customary practices:

- 1) Gathering plant materials for making and selling of handicrafts. These wild renewable materials include, but are not limited to roots, tree bark, wood and lichens. Uses include, but are not limited to making of snowshoes, dogsleds, baskets and various arts and crafts, etc. The materials are harvested in very limited amounts and the practice is not detrimental to park resources.
- 2) Another practice overlooked in National Park Service regulations is the small scale manufacture of handicraft articles from horn, antler and bone which are shed or are from animals that have died naturally or such parts discarded or by other subsistence users. The large-scale sale of these resources should not be allowed. The making of handicrafts is labor intensive, time consuming and inherently limits the amount of resource that is sought and utilized.



United States Department of the Interior

NATIONAL PARK SERVICE

Alaska Region
240 West 5th Avenue, Room 114
Anchorage, Alaska 99501

IN REPLY REFER TO:

N1427 (AKRO – SUBS)

OCT 17 2007

Mr. Pollack Simon, Sr., Chairman
Gates of the Arctic National Park
Subsistence Resource Commission
4175 Geist Road
Fairbanks, Alaska 99709-3420

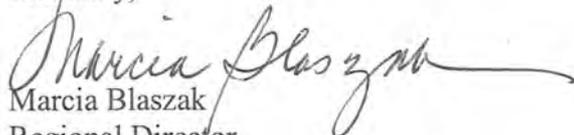
Dear Mr. Simon:

I am responding to your letter regarding Gates of the Arctic National Park Subsistence Resource Commission (SRC) Hunting Plan Recommendation 99-01 (#20) - Customary Trade on behalf of the Secretary of Interior. Your letter requests the National Park Service develop subsistence regulations to allow limited gathering of plant, horn, antler and bone materials for making and selling handicrafts articles. These recommendations appear consistent with provisions of the Alaska National Interest Lands Conservation Act (ANILCA), including Section 803 which provides for the making and selling of handicraft articles made from these types of materials. Gathering of plant material for handicrafts is already allowed in the Gates of the Arctic National Preserve. Gathering of plant, horn, antler, and bone materials in the park, and the addition of these to the current allowance of plant material in the preserve, will require new regulations.

Your recommendations will be appropriately evaluated through the National Environmental Policy Act (NEPA) process. Depending on the outcome of this evaluation, regulations may then be developed under a formal rule making process. Since these steps may involve input from around the state, the NEPA and the rule making process could take 18-24 months each. Please understand that there are no guarantees as to the outcome of the process, as the process will drive the decisions to be made.

We appreciate your interest in this important subsistence management issue. Thank you for your continued commitment of service to the SRC program. Your questions and comments are welcome and should be directed to the park superintendent at (907) 457-5752.

Sincerely,



Marcia Blaszak
Regional Director

cc:

Carolyn J. Howard, DOI, Office of Executive Secretariat
Judy Gottlieb, Associate Regional Director, Subsistence and Partnerships
Dave Mills, Subsistence Team Manager, Alaska Region
Jack Reakoff, Vice Chair, Gates of the Arctic National Park SRC
Superintendent, Gates of the Arctic National Park and Preserve

Table 2.1 Summary Comparison of the Alternatives

Alternative ► Element ▼	Alt. A No- Action	Alt. B Broad Eligibility and No Permits	Alt. C Eligibility Restricted by Areas with Discretionary Permits	Alt. D Eligibility Restricted by Areas and Species with Required Permits
Requires promulgation of new regulations	No	Yes	Yes	Yes
Eligible persons for Parks & Monuments:	N/A	People who live in a resident zone or have a Section 13.440 permit	People who live in a resident zone or have a Section 13.440 permit and who have a Federal Subsistence Board Customary & Traditional Use Finding for any wildlife species in each GMU or subunit in the park or monument.	People who live in a resident zone or have a Section 13.440 permit and who have a Federal Subsistence Board Customary & Traditional Use Finding for each wildlife species in each GMU or subunit in the park or monument.
Eligible person for Preserves are:	N/A	People who have a Federal Subsistence Board Customary & Tradition Use Finding for any wildlife species in the Preserve	People who have a Federal Subsistence Board Customary & Tradition Use Finding for any wildlife species in each GMU or subunit of the preserve	People who have a Federal Subsistence Board Customary & Tradition Use Finding for each wildlife species in each GMU or subunit of the preserve
Addresses request to allow collections.	No	Yes	Yes	Yes
Conditions placed on the collection of plant materials to make into handicrafts and sell	Allowed only in 2 units ¹	No	Discretionary (Pending consultation with appropriate SRC and a decision by Superintendent)	Mandatory
Conditions placed on the collection of horns, antlers, and bones for personal/family use or to make into handicrafts and sell	No collections allowed	No, except in emergency situations using closure authority and superintendents compendia; no individual permits to be required	Discretionary (Pending consultation with appropriate SRC and a decision by Superintendent)	Mandatory (Pending consultation with appropriate SRC and a decision by Superintendent)
Permit required	No	No	Discretionary (Pending consultation with appropriate SRC and decision by the Superintendent)	Yes

¹ Existing regulations allow collections of plants to make and sell handicrafts in KOVA and GAAR Preserve Western Unit.

Table 2.2 Summary Impacts of the Alternatives

Alternative ► Impact Topic ▼	Alt. A No-Action	Alt. B Broad Eligibility & No Permits	Alt. C Eligibility Limited to Areas & Discretionary Permits	Alt. D Eligibility Limited to Areas and Species with Permits
Subsistence	Minor <i>adverse</i> impact on subsistence gathering and uses	Minor <i>beneficial</i> impact on subsistence gathering and uses	Minor <i>beneficial</i> impact on subsistence gathering and uses, but more restrictive than alternative B with reduced collections areas and discretionary permits	Minor <i>beneficial</i> impact on subsistence gathering and uses, but more restrictive than alternatives B & C with limited collections areas and mandatory permits
Local Rural Economic Conditions	Minor adverse effects on subset of 75,000 local rural residents	Minor beneficial effects on a subset of 75,000 local rural residents	Minor beneficial effects on a slightly smaller subset of 75,000 local rural residents than for alternative B	Minor beneficial effects on a smaller and more local subset of 75,000 rural residents than alt's B & C
Cultural Resources	Minor adverse impact to ethnographic resources	Minor adverse impacts with minor positive effects on ethnographic resources	Minor adverse impacts with minor positive effects on ethnographic resources	Minor adverse impacts with minor positive effects on ethnographic resources
Vegetation	No effects	Minor adverse effects	Minor adverse effects, but less effect than in alternative B due to more restrictive collection areas and discretionary permitting.	Minor adverse effects, but fewer effects than in alternatives B & C due to more restrictions on collections.
Wildlife and Habitat	No effects	Minor adverse effects	Minor adverse effects, but slightly less than with alternative B	Minor adverse effects, but slightly less than alternatives B and C
Recreation and Scenic Values	No effects	Minor adverse effects	Minor adverse effects	Minor adverse effects
Wilderness	No effects	Minor adverse effects	Minor adverse effects	Minor adverse effects

Table 3.3 Rural Residents in GMUs with C&T for antlered or horned species and wolves by Preserve

Species/ Preserve	Caribou	Moose	Deer	Sheep	Mt. Goat	Muskox	Wolf
ANIA	Residents of 9B,9C, 9E, 17, Nelson Lagoon & Sand Point	Residents of 9A, B, C, & E					Residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
BELA	<u>In GMU 22</u> , residents of 21D, 22, 23, and 24; <u>In GMU 23</u> , residents of 21D, 22, 23, 24 (Wiseman), 26A, and Galena	<u>In GMU 22</u> , residents of GMU 22; <u>in GMU 23</u> , residents of GMU 23.				<u>In GMU 22B</u> west of Darby Mtns, residents of 22B & 22C; <u>in GMU 22D</u> , residents of 22 B –E, but not St. Lawrence Is.; <u>in GMU 22E</u> , residents of 22 E, but not Little Diomedes Is.	<u>In GMU 22</u> residents of 21D (N & W of Yukon River), 22, 23, and Kotlik; <u>in GMU 23</u> residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
DENA	<u>In GMU 16B</u> , all rural residents; <u>in GMU 19C</u> , residents of 19C, Lime Village, McGrath, Nicholai, and Telida; <u>in GMU 19D</u> , residents of 19D, Lime Village, Sleetmute, and Stony River; <u>in GMU 20C</u> , residents of 20C east of Teklanika River, in Cantwell, Lake Minchumina, Manley Hot Springs, Minto, Nenana, Nikolai, Tanana, Telida and between MP 216-239 and 300-309 of Parks Hwy; no	<u>In GMU 16B</u> , residents of 16B; <u>in GMU 19C</u> , residents of 19; <u>in GMU 19D</u> , residents of 19 and Lake Minchumina; <u>in GMU 20C</u> , residents of 20C (not in DENA) and Cantwell, Manley, Minto, Nenana, Nikolai, Tanana, Telida, McKinley Village, and between MP 216-		<u>In GMU 16B</u> , no subsistence priority; <u>in GMU 19</u> , all rural residents.			<u>In GMUs 16, 19, & 20</u> , residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon

Species/ Preserve	Caribou	Moose	Deer	Sheep	Mt. Goat	Muskox	Wolf
	subsistence for NPS residents at DENA HQ.	239 and 300-309 of Parks Hwy.					
GAAR	In GMU 23, residents of 21D (west of Koyukuk & Yukon rivers), 22, 23, Wiseman, 26A, & Galena; in GMU 24, residents of 24, Anaktuvuk Pass, Galena, Kobuk, Koyukuk, Stevens Village, & Tanana; in GMU 26A, residents of 26, Anaktuvuk Pass, & Point Hope; in GMU 26B, residents of 26, Anaktuvuk Pass, Point Hope, & along Dalton Hwy in 24.	In GMU 23, residents of 23; in GMU 24, residents of 24, Anaktuvuk Pass, Galena, & Koyukuk; in GMU 26, residents of 26, Anaktuvuk Pass, and Point Hope (not Prudhoe Bay workers)		In GMU 23, residents of 23; in GMU 24, residents of 24 residing north of the Arctic Circle, Anaktuvuk Pass, Allakaket, Alatna, Hughes, & Huslia; in GMU 26A, residents of 26, Anaktuvuk Pass & Point Hope; in GMU 26B, residents of 26, Anaktuvuk Pass, Point Hope, & Wiseman.			In GMUs 23, 24, & 26, residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
GLBA		Residents of 5A	Rural residents of Yakutat		Residents of 5A		Residents of 5A
KATM	Residents of 9B, 9C, 17, and Egegik	Residents of 9A, 9B, 9C, & 9E					Residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
LACL	In GMU 9B, residents of 9B, 9C, & 17; in GMU 17B, residents of 9B, Lime Village, and Stony River; in GMU 19B, residents of 19A, 19B, 18 upstream of and including Johnson River, St. Marys, Marshall, Pilot Station, & Russian Mission	In GMU 9B, residents of 9A, 9B, 9C, & 9E; in GMU 17B, residents of 17, Nondalton, Levelock, Goodnews Bay, and Platinum; in GMU 19B, residents of 19A, 19B, 18 upstream of and including		In GMU 9B, residents of Iliamna, Newhalen, Nondalton, Pedro Bay, & Port Alsworth; in GMU 17B, all rural residents.			In GMUs 9, 17, & 19, residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon

Species/ Preserve	Caribou	Moose	Deer	Sheep	Mt. Goat	Muskox	Wolf
		Johnson River, St. Marys, Marshall, Pilot Station, & Russian Mission					
NOAT	Residents of 21D, 22, 23, 23 (Wiseman), 26A & Galena	Residents of 23		Residents of 23 north of Arctic Circle & Point Lay		Residents of 23	Residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
WRST	<u>In GMU 11</u> north of Sanford River, residents of 11, 12, 13A-D, Healy Lake, Chickaloon, & Dot Lake; <u>in remainder GMU 11</u> , residents of 11, 13A-D & Chickaloon; <u>in GMU 12</u> , residents of 12, Dot Lake, Chistochina, Gakona, Mentasta Lake, & Slana.	<u>In GMU 5</u> , residents of 5; <u>in GMU 6</u> , residents of 5A, 6A-C; <u>in GMU 11 north of Sanford River</u> , residents of 11, 12, 13A-D, Healy Lake, Chickaloon, & Dot Lake; <u>in remainder GMU 11</u> , residents of 11, 13A-D & Chickaloon; <u>in GMU 12</u> , residents of 12, 13A-D, Chickaloon, Dot Lake, and Healy Lake (see manual for details)	<u>In GMU 5B</u> , residents of Yakutat; <u>in GMU 6</u> , all rural residents.	<u>In GMU 11</u> north of Sanford R., residents in GMU 12, Chistochina, Chitina, Copper Center, Dot Lake, Gakona, Glennallen, Gulkana, Healy Lake, Kenny Lake, Mentasta Lake, Slana, McCarthy/ South Wrangell/ South Park, Tazlina, Tonsina, Nabesna Road MP 0-46 and McCarthy Road MP 0-62. <u>In remainder GMU 11</u> , residents of Chistochina, Chitina, Copper Center, Dot Lake, Gakona, Glennallen, Gulkana, Helay Lake, Kenny Lake, Mentasta Lake, Slana, McCarthy/ South Wrangell/ South Park, Tazlina, Tonsina, Tok Cutoff Road MP 79-110, Nabesna Road MP 0-46 and McCarthy Road MP 0-62. <u>In GMU 12</u> , residents in GMU 12, Chistochina, Mentasta, Dot Lake, and Healy Lake.	<u>In GMU 5B</u> , residents of 5B; <u>in GMU 6A</u> , residents of 5A, 6C, Chenega Bay, and Tatitlek; <u>in GMU 11</u> , residents of 11, Chitina, Chistochina, Copper Center, Gakona, Glennallen, Gulkana, Mentasta Lake, Slana, Tazlina, Tonsina, & Dot Lake.		<u>In GMU 5B</u> , all residents of 5A; <u>In GMU 6A</u> , residents of 5A, 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon; <u>in GMU 11 & 12</u> , residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon

YUCH	<u>In GMU 20E</u> , rural residents of 12, 20D & E	<u>In GMU 20E</u> , rural residents of 20E, 12 (north of WRST Preserve), Circle, Central, Dot Lake, Healy Lake, and Mentasta Lake.					<u>In GMUs 20E & 25 B&C</u> , residents of 6, 9, 10 (Unimak Is. Only), 11-13, 16-26, & Chickaloon
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Table 3.29 Distribution of wildlife with horns and antlers by NPS units in Alaska

SPECIES PARK	Moose	Caribou	Deer	Dall's Sheep	Mt. Goat	Muskox	Bison
Alagnak	X	X					
Aniakchak	X	X					
Bering Land Bridge	X	X				X	
Cape Krusenstern	X	X		X		X	
Denali	X	X		X	X		
Gates of the Arctic	X	X		X		X	
Glacier Bay	X		X		X		
Katmai	X	X					
Kobuk Valley	X	X		X		X	
Lake Clark	X	X		X			
Noatak	X	X		X		X	
Wrangell-St. Elias	X	X	X	X	X		X
Yukon- Charley	X	X		X		X	

APPENDIX A ALTERNATIVE REVISED REGULATIONS

[Note: The subsistence regulations for Alaska in 36 CFR Part 13, Subpart F amend in part the NPS general system-wide regulations and the Alaska general region-wide regulations (see 36 CFR 13.2(c)). For that reason, the likely location of the suggested revisions below is in Subpart F between 13.400 and 13.495.]

No Action Alternative

Alternative A:

No Change – The current restrictions on the collection and use of plants and shed or discarded wildlife parts for subsistence use by local rural residents would remain unchanged.

Action Alternatives

Alternative B - Collections Unlimited and No Permits:

13.4xx

(a) Local rural residents may collect shed or discarded wildlife parts and plant materials not otherwise regulated in this Part for:

- (1) personal or family use and barter, or
- (2) the making and selling of handicraft articles

(b) For purposes of this section *handicraft* is a finished product in which the shape and appearance of the natural material has been substantially changed by the skillful use of hands, such as sewing, carving, etching, scrimshawing, painting, or other means, and which has substantially greater monetary and aesthetic value than the unaltered natural material alone.

(d) For purposes of this section the definition of *local rural resident* in 13.420(1), (2) includes for preserves federally qualified subsistence users eligible to take any wildlife species within the preserve in accordance with regulations adopted by the Federal Subsistence Board.

(e) Optional (prohibition is also in 2.1): Collection of horns, antlers, bones, and plants is prohibited except as authorized by this section or 2.1 of this chapter.

Alternative C – Collections Limited by Areas and Discretionary Permits:

13.4xx

(a) In accordance with conditions established by the superintendent, local rural residents may collect shed or discarded wildlife parts and plant material not otherwise regulated in this Part for:

- (1) personal or family use and barter, or
- (2) the making and selling of handicraft articles.

(b) Violating conditions established by the superintendent is prohibited.

(c) For purposes of this section *handicraft* is a finished product in which the shape and appearance of the natural material has been substantially changed by the skillful use of hands, such as sewing, carving, etching, scrimshawing, painting, or other means, and which has substantially greater monetary and aesthetic value than the unaltered natural material alone.

(d) For purposes of this section the definition of *local rural resident* in 13.420(1), (2) includes for preserves federally qualified subsistence users eligible to take any wildlife species within the applicable GMU in the preserve in accordance with regulations adopted by the Federal Subsistence Board.

(e) Optional (prohibition is also in 2.1): Collection of horns, antlers, bones, and plants is prohibited except as authorized by this section or 2.1 of this chapter.

Alternative D – Collections Limited by Area and Species with Permits (NPS Preferred):

13.4xx

(a) The superintendent may issue local rural residents a permit for the collection of shed or discarded wildlife parts and plant material not otherwise regulated in this Part for:

- (1) personal or family use, or
- (2) the making and selling of handicraft articles.

(b) Violating permit conditions established by the superintendent is prohibited.

(c) For purposes of this section *handicraft* is a finished product in which the shape and appearance of the natural material has been substantially changed by the skillful use of hands, such as sewing, carving, etching, scrimshawing, painting, or other means, and which has substantially greater monetary and aesthetic value than the unaltered natural material alone.

(d) For purposes of this section the definition of *local rural resident* in 13.420(1), (2) includes for preserves federally qualified subsistence users eligible to take any wildlife species within the applicable GMU in the preserve in accordance with regulations adopted by the Federal Subsistence Board.

(e) For all local rural residents of parks, monuments, and preserves, collection of shed or discarded wildlife parts is limited to such wildlife parts for which the collecting local rural resident has a Customary and Traditional (C&T) use determination by the Federal Subsistence Board for that species of wildlife in that location.

(f) Optional (prohibition is also in 2.1): Collection of horns, antlers, bones, and plants is prohibited except as authorized by this section or 2.1 of this chapter.

Appendix C

Possible Management Conditions for Collections

- 1.) A report of materials collected will be submitted by the collector at the end of the collection period.
- 2.) A collector may designate another qualified person to collect for them under specific conditions.
- 3.) The use of collected horns, antlers, bones and other animal parts or plants may be made into *handicrafts* (as defined by (36 CFR 13.xxx) (the intention is to use the same definition as the Federal Subsistence Board and State of Alaska definition) and sold, bartered or traded as part of customary trade.
- 4.) Horns or antlers may not be attached to any part of the skull or made to represent a big game trophy.
- 5.) Collections are limited to (__Number annually) (__Number per day) (__Number in possession) (__Number of pounds daily, annually or in possession).
- 6.) The following areas: _____, in (park, monument or preserve) are closed to collecting during the specified time period.
- 7.) Sales, by the collector may not constitute a significant commercial enterprise.
- 8.) The sale of raw/un-worked material is prohibited.