



Preserved Mill in Historic District

## 6. APPENDICES

### Appendix A: Paterson Great Falls National Historical Park Enabling Legislation

TITLE VII—NATIONAL PARK SERVICE AUTHORIZATIONS  
Subtitle A—Additions to the National Park System  
SEC. 7001. NOTE: 16 USC 410III. PATERSON GREAT FALLS NATIONAL HISTORICAL  
PARK, NEW JERSEY

(a) Definitions.—In this section:

- (1) City.—The term “City” means the City of Paterson, New Jersey.
- (2) Commission.—The term “Commission” means the Paterson Great Falls National Historical Park Advisory Commission established by subsection (e)(1).
- (3) Historic district.—The term “Historic District” means the Great Falls Historic District in the State.
- (4) Management plan.—The term “management plan” means the management plan for the Park developed under subsection (d).
- (5) Map.—The term “Map” means the map entitled “Paterson Great Falls National Historical Park-Proposed Boundary”, numbered T03/80,001, and dated May 2008.
- (6) Park.—The term “Park” means the Paterson Great Falls National Historical Park established by subsection (b)(1)(A).
- (7) Secretary.—The term “Secretary” means the Secretary of the Interior.
- (8) State.—The term “State” means the State of New Jersey.

(b) Paterson Great Falls National Historical Park.—

- (1) Establishment.—
  - (A) In general.—Subject to subparagraph (B), there is established in the State a unit of the National Park System to be known as the “Paterson Great Falls National Historical Park”.
  - (B) Conditions for establishment.—The Park shall not be established until the date on which the Secretary determines that—
    - (i) (I) the Secretary has acquired sufficient land or an interest in land within the boundary of the Park to constitute a manageable unit; or
    - (II) the State or City, as appropriate, has entered into a written agreement with the Secretary to donate—
      - (aa) the Great Falls State Park, including facilities for Park administration and visitor services; or
      - (bb) any portion of the Great Falls State Park agreed to between the Secretary and the State or City; and
    - (ii) the Secretary has entered into a written agreement with the State, City, or other public entity, as appropriate, providing that—
      - (I) land owned by the State, City, or other public entity within the Historic District will be managed consistent with this section; and
      - (II) future uses of land within the Historic District will be compatible with the designation of the Park.
- (2) Purpose.—The purpose of the Park is to preserve and interpret for the benefit of present and future generations certain historical, cultural, and natural resources associated with the Historic District.
- (3) Boundaries.—The Park shall include the following sites, as generally depicted on the Map:
  - (A) The upper, middle, and lower raceways.
  - (B) Mary Ellen Kramer (Great Falls) Park and adjacent land owned by the City.
  - (C) A portion of Upper Raceway Park, including the Ivanhoe Wheelhouse and the Society for Establishing Useful Manufactures Gatehouse.
  - (D) Overlook Park and adjacent land, including the Society for Establishing Useful Manufactures Hydroelectric Plant and Administration Building.
  - (E) The Allied Textile Printing site, including the Colt Gun Mill ruins, Mallory Mill ruins, Waverly Mill ruins, and Todd Mill ruins.
  - (F) The Rogers Locomotive Company Erecting Shop, including the Paterson Museum.
  - (G) The Great Falls Visitor Center.

- (4) Availability of map.--The Map shall be on file and available for public inspection in the appropriate offices of the National Park Service.
- (5) Publication of notice.--Not later than 60 days after the date on which the conditions in clauses (i) and (ii) of paragraph (1)(B) are satisfied, the Secretary shall publish in the Federal Register notice of the establishment of the Park, including an official boundary map for the Park.

(c) Administration.—

- (1) In general.--The Secretary shall administer the Park in accordance with--
  - (A) this section; and
  - (B) the laws generally applicable to units of the National Park System, including--
    - (i) the National Park Service Organic Act (16 U.S.C. 1 et seq.); and
    - (ii) the Act of August 21, 1935 (16 U.S.C. 461 et seq.).
- (2) State and local jurisdiction.--Nothing in this section enlarges, diminishes, or modifies any authority of the State, or any political subdivision of the State (including the City)--
  - (A) to exercise civil and criminal jurisdiction; or
  - (B) to carry out State laws (including regulations) and rules on non-Federal land located within the boundary of the Park.
- (3) Cooperative agreements.--
  - (A) In general.--As the Secretary determines to be appropriate to carry out this section, the Secretary may enter into cooperative agreements with the owner of the Great Falls Visitor Center or any nationally significant properties within the boundary of the Park under which the Secretary may identify, interpret, restore, and provide technical assistance for the preservation of the properties.
  - (B) Right of access.--A cooperative agreement entered into under subparagraph (A) shall provide that the Secretary, acting through the Director of the National Park Service, shall have the right of access at all reasonable times to all public portions of the property covered by the agreement for the purposes of--
    - (i) conducting visitors through the properties; and
    - (ii) interpreting the properties for the public.
  - (C) Changes or alterations.--No changes or alterations shall be made to any properties covered by a cooperative agreement entered into under subparagraph (A) unless the Secretary and the other party to the agreement agree to the changes or alterations.
  - (D) Conversion, use, or disposal.--Any payment made by the Secretary under this paragraph shall be subject to an agreement that the conversion, use, or disposal of a project for purposes contrary to the purposes of this section, as determined by the Secretary, shall entitle the United States to reimbursement in amount equal to the greater of--
    - (i) the amounts made available to the project by the United States; or
    - (ii) the portion of the increased value of the project attributable to the amounts made available under this paragraph, as determined at the time of the conversion, use, or, disposal.
  - (E) Matching funds.--
    - (i) In general.--As a condition of the receipt of funds under this paragraph, the Secretary shall require that any Federal funds made available under a cooperative agreement shall be matched on a 1-to-1 basis by non-Federal funds.
    - (ii) Form.--With the approval of the Secretary, the non-Federal share required under clause (i) may be in the form of donated property, goods, or services from a non-Federal source.
- (4) Acquisition of land.--
  - (A) In general.--The Secretary may acquire land or interests in land within the boundary of the Park by donation, purchase from a willing seller with donated or appropriated funds, or exchange.
  - (B) Donation of state owned land.--Land or interests in land owned by the State or any political subdivision of the State may only be acquired by donation.
- (5) Technical assistance and public interpretation.—The Secretary may provide technical assistance and public interpretation of related historic and cultural resources within the boundary of the Historic District.

- (d) Management Plan.—
  - (1) In general.--Not later than 3 fiscal years after the date on which funds are made available to carry out this subsection, the Secretary, in consultation with the Commission, shall complete a management plan for the Park in accordance with--
    - (A) section 12(b) of Public Law 91-383 (commonly known as the “National Park Service General Authorities Act”) (16 U.S.C. 1a-7(b)); and
    - (B) other applicable laws.
  - (2) Cost share.--The management plan shall include provisions that identify costs to be shared by the Federal Government, the State, and the City, and other public or private entities or individuals for necessary capital improvements to, and maintenance and operations of, the Park.
  - (3) Submission to congress.--On completion of the management plan, the Secretary shall submit the management plan to--
    - (A) the Committee on Energy and Natural Resources of the Senate; and
    - (B) the Committee on Natural Resources of the House of Representatives.
- (e) Paterson Great Falls National Historical Park Advisory Commission.—
  - (1) Establishment.--There is established a commission to be known as the “Paterson Great Falls National Historical Park Advisory Commission”.
  - (2) Duties.--The duties of the Commission shall be to advise the Secretary in the development and implementation of the management plan.
  - (3) Membership.--
    - (A) Composition.--The Commission shall be composed of 9 members, to be appointed by the Secretary, of whom--
      - (i) 4 members shall be appointed after consideration of recommendations submitted by the Governor of the State;
      - (ii) 2 members shall be appointed after consideration of recommendations submitted by the City Council of Paterson, New Jersey;
      - (iii) 1 member shall be appointed after consideration of recommendations submitted by the Board of Chosen Freeholders of Passaic County, New Jersey; and
      - (iv) 2 members shall have experience with national parks and historic preservation.
    - (B) Initial appointments.—The Secretary shall appoint the initial members of the Commission not later than the earlier of--
      - (i) the date that is 30 days after the date on which the Secretary has received all of the recommendations for appointments under subparagraph (A); or
      - (ii) the date that is 30 days after the Park is established in accordance with subsection (b).
  - (4) Term; vacancies.--
    - (A) Term.--
      - (i) In general.--A member shall be appointed for a term of 3 years.
      - (ii) Reappointment.--A member may be reappointed for not more than 1 additional term.
    - (B) Vacancies.--A vacancy on the Commission shall be filled in the same manner as the original appointment was made.
  - (5) Meetings.--The Commission shall meet at the call of--
    - (A) the Chairperson; or
    - (B) a majority of the members of the Commission.
  - (6) Quorum.--A majority of the Commission shall constitute a quorum.
  - (7) Chairperson and vice chairperson.--
    - (A) In general.--The Commission shall select a Chairperson and Vice Chairperson from among the members of the Commission.
    - (B) Vice chairperson.--The Vice Chairperson shall serve as Chairperson in the absence of the Chairperson.
    - (C) Term.--A member may serve as Chairperson or Vice Chairman for not more than 1 year in each office.
  - (8) Commission personnel matters.--
    - (A) Compensation of members.--
      - (i) In general.--Members of the Commission shall serve without compensation.
      - (ii) Travel expenses.--Members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for an employee of an agency under subchapter I

of chapter 57 of title 5, United States Code, while away from the home or regular place of business of the member in the performance of the duties of the Commission.

(B) Staff.--

- (i) In general.--The Secretary shall provide the Commission with any staff members and technical assistance that the Secretary, after consultation with the Commission, determines to be appropriate to enable the Commission to carry out the duties of the Commission.
- (ii) Detail of employees.--The Secretary may accept the services of personnel detailed from--
  - (I) the State;
  - (II) any political subdivision of the State; or
  - (III) any entity represented on the Commission.

(9) FACA nonapplicability.--Section 14(b) of the Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Commission.

(10) Termination.--The Commission shall terminate 10 years after the date of enactment of this Act.

(f) Study of Hinchliffe Stadium.--

(1) In general.--Not later than 3 fiscal years after the date on which funds are made available to carry out this section, the Secretary shall complete a study regarding the preservation and interpretation of Hinchliffe Stadium, which is listed on the National Register of Historic Places.

(2) Inclusions.--The study shall include an assessment of--

- (A) the potential for listing the stadium as a National Historic Landmark; and
- (B) options for maintaining the historic integrity of Hinchliffe Stadium.

(g) Authorization of Appropriations.--There are authorized to be appropriated such sums as are necessary to carry out this section.



**P.L. 113-291**  
**The Carl Levin and Howard P. 'Buck' McKeon**  
**National Defense Authorization Act for Fiscal Year 2015**

**SEC. 3037. HINCHLIFFE STADIUM ADDITION TO PATERSON GREAT FALLS NATIONAL HISTORICAL PARK.**

- (a) Paterson Great Falls National Historical Park Boundary Adjustment.--Section 7001 of the Omnibus Public Land Management Act of 2009 (16 U.S.C. 410III) is amended as follows:
- (1) In subsection (b)(3)--
- (A) by striking "The Park shall" and inserting "(A) The Park shall";
  - (B) by redesignating subparagraphs (A) through (G) as clauses (i) through (vii), respectively; and
  - (C) by adding at the end the following: "(B) In addition to the lands described in subparagraph (A), the Park shall include the approximately 6 acres of land containing Hinchliffe Stadium and generally depicted as the 'Boundary Modification Area' on the map entitled 'Paterson Great Falls National Historical Park, Proposed Boundary Modification', numbered T03/120,155, and dated April 2014, which shall be administered as part of the Park in accordance with subsection (c)(1) and section 3 of the Hinchliffe Stadium Heritage Act."
- (2) In subsection (b)(4), by striking "The Map" and inserting "The Map and the map referred to in paragraph (3)(B)".
- (3) In subsection (c)(4)—
- (A) in subparagraph (A), by striking "The Secretary" and inserting "Except as provided in subparagraphs (B) and (C), the Secretary"; and
  - (B) by inserting after subparagraph (B) the following: "(C) Hinchliffe stadium.--The Secretary may not acquire fee title to Hinchliffe Stadium, but may acquire a preservation easement in Hinchliffe Stadium if the Secretary determines that doing so will facilitate resource protection of the stadium."
- (b) Additional considerations for Hinchliffe Stadium.—
- (1) In general.--In administering the approximately 6 acres of land containing Hinchliffe Stadium and generally depicted as the "Boundary Modification Area" on the map entitled "Paterson Great Falls National Historical Park, Proposed Boundary Modification", numbered T03/120,155, and dated April 2014, the Secretary of the Interior—
- (A) may not include non-Federal property within the approximately 6 acres of land as part of Paterson Great Falls National Historical Park without the written consent of the owner;
  - (B) may not acquire by condemnation any land or interests in land within the approximately 6 acres of land; and
  - (C) shall not construe the inclusion of Hinchliffe Stadium made by this section to create buffer zones outside the boundaries of the Paterson Great Falls National Historical Park.
- (2) Outside activities.--The fact that activities can be seen or heard from within the approximately 6 acres of land described in paragraph (1) shall not preclude such activities outside the boundary of the Paterson Great Falls National Historical Park.

113TH CONGRESS  
2D SESSION  
**H. R. 2430**  
IN THE SENATE OF THE UNITED STATES  
July 23, 2014

Received; read twice and referred to the Committee on Energy and Natural Resources  
**AN ACT**

To adjust the boundaries of Paterson Great Falls National Historical Park to include Hinchliffe Stadium, and for other purposes.

**Section 1. Short title**

This Act may be cited as the Hinchliffe Stadium Heritage Act.

**Sec. 2. Paterson Great Falls National Historical Park boundary adjustment**

Section 7001 of the Omnibus Public Land Management Act of 2009 (16 U.S.C. 410III) is amended as follows:

- (1) In subsection (b)(3)—
  - (A) by striking The Park shall and inserting (A) The Park shall;
  - (B) by redesignating subparagraphs (A) through (G) as clauses (i) through (vii), respectively; and
  - (C) by adding at the end the following:
    - (B) In addition to the lands described in subparagraph (A), the Park shall include the approximately 6 acres of land containing Hinchliffe Stadium and generally depicted as the *Boundary Modification Area* on the map entitled Paterson Great Falls National Historical Park, Proposed Boundary Modification, numbered T03/120,155, and dated April 2014, which shall be administered as part of the Park in accordance with subsection (c)(1) and section 3 of the Hinchliffe Stadium Heritage Act.
- (2) In subsection (b)(4), by striking The Map and inserting The Map and the map referred to in paragraph (3)(B).
- (3) In subsection (c)(4)—
  - (A) in subparagraph (A), by striking The Secretary and inserting Except as provided in subparagraphs (B) and (C), the Secretary; and
  - (B) by inserting after subparagraph (B) the following:
  - (C) Hinchliffe Stadium—

The Secretary may not acquire fee title to Hinchliffe Stadium, but may acquire a preservation easement in Hinchliffe Stadium if the Secretary determines that doing so will facilitate resource protection of the stadium.

**Sec. 3. Additional considerations for Hinchliffe Stadium**

In administering the approximately 6 acres of land containing Hinchliffe Stadium and generally depicted as the Boundary Modification Area on the map entitled Paterson Great Falls National Historical Park, Proposed Boundary Modification, numbered T03/120,155, and dated April 2014, the Secretary of the Interior—

- (1) may not include non-Federal property within the approximately 6 acres of land as part of Paterson Great Falls National Historical Park without the written consent of the owner;
- (2) may not acquire by condemnation any land or interests in land within the approximately 6 acres of land; and
- (3) shall not construe this Act or the amendments made by this Act to create buffer zones outside the boundaries of the Paterson Great Falls National Historical Park. That activities or uses can be seen, heard or detected from areas within the approximately 6 acres of land added to the Paterson Great Falls National Historical Park by this Act shall not preclude, limit, control, regulate or determine the conduct or management of activities or uses outside of the Paterson Great Falls National Historical Park.

## Appendix B: General Agreement to Establish and Preserve the Paterson Great Falls National Historical Park

### GENERAL AGREEMENT TO ESTABLISH AND PRESERVE THE PATERSON GREAT FALLS NATIONAL HISTORICAL PARK

Between

U.S. DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

THE CITY OF PATERSON, NEW JERSEY,  
AND  
THE PATERSON MUNICIPAL UTILITIES AUTHORITY

#### **I. BACKGROUND, AUTHORITY, AND PURPOSE:**

This agreement is entered into by and between the U.S. Department of the Interior, National Park Service (“NPS”); the City of Paterson, New Jersey (“City”); and the Paterson Municipal Utilities Authority (“PMUA”) (collectively “the Parties”) for the purpose of formalizing the parties’ intention to establish the Paterson Great Falls National Historical Park (“Park”) and to preserve, by and to the extent permitted by applicable law, the surrounding Great Falls National Historic Landmark District (“National Historic Landmark District”).

Congress authorized the Park’s establishment in § 7001 of the Act of March 30, 2009 (“Act”), Pub. L. No. 111-11, 123 Stat. 1183, codified at 16 U.S.C. § 410111. Under the Act the Park’s formal establishment requires (1) the Secretary of the Interior (“Secretary”) to acquire sufficient lands or an interest in lands within the Park’s boundary “to constitute a manageable unit” or (2) the State of New Jersey or the City to enter into an agreement with the Secretary to donate lands to the United States within the Park boundary. Additionally, the Act requires that the City and PMUA agree to manage the lands and future uses of lands that they own within the National Historic Landmark District in a manner consistent and compatible with the Park’s purpose.

As of the date of this agreement, the Great Falls State Park has been envisioned but has not been authorized or established (*Exhibit 1A – Great Falls State Park – Concept, 2008 – Map*). Within the envisioned state park area, as well as within the National Historic Landmark District, the City is the major landowner, along with its affiliate the PMUA. Accordingly, the Secretary has determined it appropriate to enter into this agreement with the City and with the PMUA in fulfillment of the terms of 16 U.S.C. § 410111(b)(1)(B)(i)(II)(bb). Beyond the fulfillment of the terms of the cited section, this agreement is not intended to preclude any potential future agreements with the State regarding State-owned lands in or near the National Historic Landmark District.

This agreement provides for the establishment of a manageable unit and donation of lands and interests in lands to the United States. Part V of the agreement prescribes the manner in which the City and the PMUA will ensure that uses of non-NPS public and private lands within the Park and the National Historic Landmark District are consistent and compatible with the Park’s purpose.



The Parties wish to collaborate and cooperate in the preservation of the National Historic Landmark District in furtherance of the Park's enabling law, the NPS's resource protection mandates and policies, and the City's Historic Preservation Ordinance.

## **II. DEFINITIONS:**

- A. **NPS:** National Park Service.
- B. **City:** City of Paterson, New Jersey.
- C. **Contaminants:** Any substance that is defined as a "pollutant or contaminant" pursuant to 42 U.S.C. § 9601(33).
- D. **PMUA:** Paterson Municipal Utilities Authority.
- E. **National Historic Landmark District:** Great Falls National Historic Landmark District.
- F. **HPC:** Paterson Historic Preservation Commission.
- G. **Manageable Unit:** As defined in P.L. 111-11 §7001.
- H. **Land Status Map:** NPS Lands map that shows the tracts and ownerships within a park boundary.
- I. **Land Protection Plan:** A plan that determines land acquisition priorities and interests to be acquired in conjunction with the Park General Management Plan.
- J. **LARS:** Land Acquisition Ranking System is the process by which Land and Water Conservation Funds (LWCF) are requested. LWCF funds are appropriated by Congress for land acquisition and any due diligence services required for land acquisition.
- K. **GMP:** A plan as described in 16 U.S.C. § 1a-7(b).
- L. **Advisory Commission:** The Paterson Great Falls National Historical Park Advisory Commission.
- M. **Preliminary Segment Map:** The Map that depicts the individual land ownerships found within the approved boundary.
- N. **Major work:** Any external modification of the type that under the Uniform Construction Code (UCC) would require a federal, state, or local development approval or permits, or any construction of new "structures" as defined by the UCC. On publicly-owned lands, any work that may not require local development approvals or permits shall be considered as major work if such work on private lands would require a local development approval or permit.

## **III. PATERSON GREAT FALLS NATIONAL HISTORICAL PARK RESPONSIBILITIES OF PARTIES.**

### **A. LAND ACQUISITION WITHIN THE PARK:**

#### **1. Purpose:**

To ensure that NPS, the City and the PMUA clearly understand the federal land acquisition process and acquisition phases that will allow for progressive resource protection of core properties, as funding is available, and as due diligence requirements are satisfied consistent

with all applicable laws, regulations and policies for federal land acquisition. All federal land acquisitions, including donations, are subject to federal due diligence requirements.

## **2. CITY AND PMUA AGREE:**

- a. To donate and convey to the United States and its assigns all vested fee simple interests or lesser interests that they hold to the lands described in **Exhibit 2 – Paterson Great Falls National Historical Park Preliminary Segment Map**, or a portion of those lands to be determined by the NPS. *Specifically excepted are the areas and access easements indicated in **Exhibit 3- Initial Land Acquisition Plan Prior to GMP** as being exempted from said donation.* With regard to the exception for the structure known as the “Hydroelectric Plant,” the NPS hereby confirms that it shall under no circumstances block access to the structure’s front and rear doors (also known as its east and west doors).
- b. That the said lands and or interests in lands will be donated in **Phases (Exhibit 3- Initial Land Acquisition Plan Prior to GMP)**, which may include partial donation, with remaining interests possibly donated in the future subsequent to the completion of the Park General Management Plan.
- c. The real-property interests that the City or the PMUA may donate to the United States include, but are not limited to: fee, easement, right of way, water rights, and scenic or preservation easements.
- d. Other public lands that remain under the ownership of the City or the PMUA within the boundaries of the Park will be administered and managed consistently with the Park’s purpose.
- e. Deleted by the parties.
- f. Donations of lands and buildings may be accepted by the United States at any time subsequent to the completion of the federal requirements for lands acquisition.
- g. All taxes, assessments, judgments, and encumbrances that are a lien against the lands at the time of conveyance to the United States must be satisfied as of record at or before the transfer of title. NPS may in its discretion decline to take title to a given lot unless all liens or encumbrances are cleared from the lands. The City and or the PMUA shall not be required to use their general revenues to remove any such liens but shall operate in good faith to secure grant funding from federal or state sources for such removal. Alternatively, the parties may agree to the donation of a mutually acceptable alternate lot or tract in order to satisfy the legislative mandate of a manageable unit.
- h. Upon the request of the NPS, to execute, record, and deliver appropriate, legally sufficient deed(s) to the United States.



- i. That loss or damage to any real or personal property by fire, vandalism, or acts of God shall be at the risk of the City and PMUA until the title to the lands and deed(s) to the United States have been accepted by the United States through its duly authorized representative. In the event that such loss or damage occurs, the United States may, without liability, refuse to accept conveyance of the title or the United States may elect to accept conveyance of title to such real property "as is." The City or the PMUA shall have no responsibility to repair, replace, or renovate any such affected structure unless dedicated insurance proceeds are available for such work.
- j. That the United States may acquire title to said land(s) by condemnation or other judicial proceedings in order to clear title, in which event the City agrees to cooperate with the United States in the prosecution of such proceedings and agrees that no consideration shall be payable by the United States.
- k. From the date hereof, officers and accredited agents of the United States shall have, at all proper times, rights and privileges to survey, obtain a condition assessment and enter upon said lands for all lawful purposes in connection with the donation.
- l. The terms and conditions of this agreement apply to and bind the successors and assigns of the City and PMUA.
- m. That any lands acquisition by the United States of America is contingent upon the consent of the NPS to the acquisition, the appropriation of sufficient funds, the satisfactory completion of required due diligence by the NPS, and NPS acceptance of the physical condition of the real property. Determination as to whether the physical conditions are acceptable shall be in the sole discretion of the NPS. If the NPS deems unacceptable any material facts relating to any of the real property owned by the City or the PMUA and proposed for donation to the United States, then the NPS, in its sole discretion, may decline to accept the donation of the property

### **3. NPS AGREES:**

- a. To acquire on behalf of the United States lands or interests in lands owned by the State or any political subdivision thereof within the boundary of the Park by donation. The NPS intends to pursue fee ownership of all lands.
- b. To accept lands from the PMUA and the City subject to access easements as are needed to enable utilization and maintenance of the PMUA's and the City's respective properties, subject to an NPS determination that such actions will not result in the impairment of Park resources.
- c. To prepare the deed(s) to the United States and obtain the title examination of the lands to be conveyed at its own expense.

- d. To perform the required due diligence and begin the lands acquisition process in Phases, once funds have been appropriated for this purpose.

#### **IV. PROPOSED INITIAL LANDS ACQUISITION – (Exhibit 3)**

##### **A. Phase I- Core Properties**

Essential tracts surrounding the falls will be used for Park Headquarters (SUM Building), Interpretation and Education. Tract 01-109 shall be conveyed subject to a reservation for use and occupancy of the second floor of the building (approximately 500 square feet) that will allow PMUA to continue its occupancy of office space in the SUM building (Tract 01-109), for so long as it is a functioning entity. The PMUA shall pay its own utilities and a mutually agreeable portion of maintenance costs commensurate to the portion of space retained and common areas utilized. In the alternative, the NPS may take control of the entire building, provided that the NPS offers to the PMUA an agreement for an equivalent amount of office space in an NPS-owned building within the Park Boundary, on the same terms and conditions. The said agreement shall include terms and conditions agreed to between the parties, including but not limited to the following: “PMUA shall indemnify, defend, and save and hold harmless the United States of America, its employees, agents, successors, and assigns, from and against, and reimburse the United States of America for any and all claims, demands, damages, injuries, losses, penalties, fines, costs, liabilities, causes of action, judgments, and expenses, including without limitation expenses incurred in connection with, or arising in any way with the reservation of use, occupancy or manner of use or occupancy of the premises by the PMUA.”

1. A total of four (4) Tracts will be acquired (donated) mostly in fee interest with some carve-outs, reservations and preservation easements subject to all applicable laws, regulations and policies:
  - a. 01-103 (substantially corresponding with Block 801, Lots 2 and 3);
  - b. 01-104 (substantially corresponding with Block 801, Lot 4);
  - c. 01-109 (substantially corresponding with Block 4601, Lots 1 and 2); and
  - d. 1-112 (substantially corresponding with Block 4609, Lot 1).

##### **B. Phase II -**

Acquire scenic easements on all other parcels with exclusive rights for NPS to acquire additional lands/interest after the completion of the GMP.

1. Federal due diligence requirements necessary to accept the donation of lands are as follows:
  - a. Title of the donation tracts must be in compliance with the Department of Justice Title Standards, 2001, which can be found at [www.justice.gov/enrd/2001-title-standards.pdf](http://www.justice.gov/enrd/2001-title-standards.pdf).



- b. Environmental Site Assessment must be in compliance with policies and guidelines found in the Department of the Interior Manual (602 DM 2). Any contaminant, as defined above, which is found on or under lands may be grounds for non-acceptance of the lands by the United States.  
<http://elips.doi.gov/elips/release/3047.htm>.
  - c. Where applicable, any appraisals required will conform to the Uniform Appraisal Standards for Federal Land Acquisitions, which can be found at [http://www.justice.gov/enrd/ENRD\\_Assets/Uniform-Appraisal-Standards.pdf](http://www.justice.gov/enrd/ENRD_Assets/Uniform-Appraisal-Standards.pdf). The landowner may waive the requirement of an appraisal.
  - d. NPS may, in its discretion, elect not to proceed with an acquisition if it is determined that the lot, a portion thereof, or an adjacent parcel, contains a contaminant, as defined above. In such an instance, the NPS and the donor (PMUA or City) shall collaborate in good faith in procuring grant funding for remediation, so that the lot may be re-offered to the NPS. If the lot is remediated to the full extent required by all applicable Federal and State laws, then the previously-donated lot may be re-offered to the NPS by PMUA or City, and in that event shall be accepted by the NPS. This Agreement shall impose no additional remediation duties upon a landowner, other than those already imposed by Federal law and/or New Jersey law. The City and the PMUA shall not be required to use their general revenues for remediation of any kind but shall operate in good faith to secure grant funding from Federal or State sources for such remediation. Alternatively, the parties may agree to the donation of a mutually acceptable alternate lot or tract in order to satisfy the legislative mandate of a manageable unit.
- 2. The NPS will recognize the City/PMUA's roles in the establishment of the Park when the same is officially established as a unit of the National Park System.
  - 3. The NPS agrees to receive and manage donated lands in accordance with the applicable laws, regulations, and policies governing the National Park System.
  - 4. The NPS, pursuant to 16 U.S.C. § 410III(c)(3)(E)(ii), further agrees that personal property ( but not real property or interests therein), goods or services donated by a non-Federal source for the purpose of creation of the Great Falls National Historical Park will form a non-Federal source of matching funds.

## **C. GENERAL MANAGEMENT PLAN:**

### **1. Purpose:**

A GMP is prepared to ensure that park managers and stakeholders share a clearly defined understanding of the conditions and strategies for resource protection, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and significance.

## **2. NPS AGREES:**

- a. To complete, subject to available funding, a GMP no later than three (3) fiscal years after the date on which funds are made available in accordance with the Statute, other applicable federal laws, NPS Management Policies, and relevant NPS Director's Orders. All Management Options for all lands within the boundary will be fully explored during the GMP.
- b. The GMP shall address means by which the NPS can collaborate with State and Local governmental and non-governmental entities devoted to Historic Preservation and Cultural Heritage.
- c. The GMP shall be guided by the Park's statutory goal of addressing "historical, cultural, and natural resources associated with the Historic District." Accordingly, the GMP through the foundation document process will identify the park's fundamental resources, values, and interpretive themes, which may include:

### **(1) Historic:**

- (a) **INDIGENOUS AMERICANS:** any available information regarding the relation of the Lenni Lenape tribes to the Falls.
- (b) **INDUSTRIAL ORIGINS:** origins of industrial use of the Falls, from the era of Alexander Hamilton through the entire time known as the American Industrial Revolution, including political, economic and engineering aspects of development.
- (c) **SILK:** growth of the silk industry in the City of Paterson.
- (d) **LABOR:** the 1925 silk strike.
- (e) **ARMAMENTS:** growth of defense industries in the City of Paterson, from Colt revolvers, through mobilization for the Second World War.

### **(2) Cultural:**

- (a) **IMMIGRATION AND ADAPTATION:** cultures of the various immigrants drawn to the City of Paterson by the silk industry, including migration from other regions within the United States, and how those cultures adapted.
- (b) **LITERATURE:** the Great Falls and the City of Paterson as a topic and setting of 20<sup>th</sup> and 21<sup>st</sup> century literature, such as varying images of the Great Falls within William Carlos Williams's book-length poem, *Paterson*; references in the poetry of Allen Ginsberg to his upbringing in Paterson; Paterson's role as the first locale addressed within *On the Road* by Jack Kerouac; and depictions of Paterson in the more recent Pulitzer-Prize-winning novel *The Brief Wondrous Life of Oscar Wao*, by Junot Díaz.
- (c) **PAINTING:** the Great Falls as a topic of landscape portraiture.

### **(3) Natural:**



- (a) **PHYSICAL ORIGINS OF THE GREAT FALLS:** including geologic descriptions.
- (b) **POLLUTION AND RECLAMATION:** the efforts to restore the Passaic River's water quality and wildlife.
- (c) **PAST AND FUTURE SOURCE OF RENEWABLE ENERGY:** the transition from water-powered factories to hydroelectric generation.

**3. CITY and PMUA AGREE:** In order to facilitate development of the GMP, the City and the PMUA shall each have the following independent duties:

- a. Make non-privileged public records available to the NPS.
- b. Provide personnel to supply the NPS with any needed explanations of the said records, provided this will not interfere with required duties;
- c. Provide public meeting facilities, where the facilities are not otherwise needed by the City and the PMUA;
- d. Provide official and consolidated City comments on GMP documents, newsletters, and the draft GMP in a timely fashion as specified by periods prescribed by the NPS or federal laws or regulations;
- e. Serve as a cooperating agency in the GMP; and
- f. Appoint a liaison to the NPS for the GMP.

**D. MAINTENANCE & OPERATIONS:**

**1. Purpose:** This section is intended to ensure that NPS, the City, and the PMUA clearly understand the maintenance and operational responsibilities for lands or improvements within the Park's boundary both before and after the United States acquires those lands or improvements, in order to achieve the Park's purpose and to fulfill the NPS's mandate to conserve its resources unimpaired for the enjoyment of future generations.

**2. NPS WILL:**

- a. Not acquire the fee interest in any given real property until the NPS in fact has access to the appropriated funds needed to maintain the said property. The City understands, however, that the NPS cannot guarantee that Congress will appropriate any particular amount of funds for maintenance of the Park in future fiscal years.

**3. CITY and PMUA WILL:**

- a. Continue to maintain and operate all real and personal property within the boundary until fee interest or other legal controlling interests are conveyed to the United States.

#### **E. VISITOR SERVICES:**

1. **Purpose:** To ensure that NPS and City/PMUA clearly understand the interpretation and education responsibilities that will best achieve the park's purpose and significance and conserve its resources unimpaired for the enjoyment of future generations.

#### **2. NPS WILL:**

- a. Continue to coordinate and or manage volunteer and youth programs, in cooperation with groups including the Paterson Public Schools in order to specifically engage local youth in the new national park unit, contingent upon funding and consistent with all applicable laws, regulations, and policies.
- b. Upon execution of this agreement, and prior to NPS ownership, design and develop web and media content for the Park consistent with all applicable laws, regulations, and policies.
- c. Upon execution of this agreement, make a good faith effort to coordinate with the City's visitor information services.
- d. Upon acquisition of fee ownership or NPS legal controlling interest, provide interpretation and education of the core properties subject to all applicable laws, regulations, NPS policies and availability of funding.
- e. When the NPS acquires a manageable unit, the NPS will issue special event permits, or other appropriate authorizations for special events, where consistent with all applicable laws, regulations and policies, and subject to the availability of funding.

#### **3. CITY WILL:**

- a. Together with PMUA, coordinate with NPS on all visitor information services in the Park.

#### **F. LAW ENFORCEMENT:**

1. **Purpose:** Given the Park's size and its setting in an urban area, and given that any law enforcement personnel would have to traverse public streets in order to move between the Park's noncontiguous areas, appropriate use of local police would be advantageous to the Park's management.

#### **2. NPS WILL:**

- a. Install and monitor fire and intrusion alarms in all NPS owned structures;



- b. Consult with the Paterson Police Department to explore mutually advantageous working relationships;
- c. Enter into an appropriate agreement or contract with the Paterson Police Department to establish appropriate protocols for additional law enforcement service on lands owned by the United States or administered by the NPS, subject to the availability of appropriated funds. The agreement or contract shall outline the financial resources for services as permitted by law, regulation and policies.

### **3. CITY WILL:**

- a. Retain jurisdiction for its Police Department and emergency services to respond to emergencies, conduct law enforcement investigations and enforce the law as permitted by Federal and State law.
- b. Work with NPS and other applicable Federal law enforcement agencies to establish appropriate protocols with the Paterson Police Department in the Park.

## **V. NATIONAL HISTORIC LANDMARK DISTRICT.**

**A. Purpose:** The enabling legislation authorized the establishment of Paterson Great Falls National Historical Park when two additional actions have been completed. The second action, subject to the provisions of this Part, is that:

- I. Lands owned by the state, City, or other public entity within the National Historic Landmark District will be managed consistent with the Statute; and
- II. Future uses of lands within the National Historic Landmark District will be compatible with the designation of the Park.

**B. Cooperation:** In furtherance of this requirement, the Parties wish to collaborate and cooperate in the preservation of the National Historic Landmark District, through the following process:

### **1. THE CITY AND THE PMUA AGREE THAT:**

- a. Public lands that remain under the ownership of the City or the PMUA within the boundaries of the National Historic Landmark District will be administered and managed by the City and the PMUA consistent with the purposes and intent of the legislation and agreements creating and establishing the Park.
- b. The City and the PMUA agree to seek NPS advice and concurrence on major work (as defined in this agreement) on these properties. All such major work on these properties must be brought to the attention of the NPS at the earliest stage of consideration, and the NPS must be given the opportunity to comment on and concur with the proposed major work within thirty days of receiving notice of such major work via confirmed e-mail or confirmed fax transmission. NPS concurrence shall not be required in the event of an imminent hazard in need of immediate action or remediation.

## **2. CITY WILL:**

- a. Strengthen its Land Use Ordinances and Design Standards in order to protect the historic and natural resources of the National Historic Landmark District and will agree to the following provisions to meet its responsibilities for the establishment of the Park:
  - (1) The City will complete a re-examination of its 2003 Master Plan in accordance with the New Jersey Municipal Land Use Law. The Master Plan establishes the vision, goals, and priorities for the City. The re-examination will provide an opportunity for a comprehensive study of the City's development regulations, including but not limited to appropriate lands uses in all zones of the City, all redevelopment areas and their boundaries, and all regulations that define and control the City's historic preservation policy.
  - (2) The City Administration will work with the City Council to amend the City's lands use and subdivision ordinances in order to strengthen the role of historic preservation within the community. The ordinances will be amended, if required, to include:
    - (a) Specific criteria to be used for the historic designation of a site;
    - (b) Procedures to be used to designate a site as historic;
    - (c) Eligible uses for historically designated and preserved properties;
    - (d) Procedures for removing the historic preservation designation from properties;
    - (e) Application procedures; and
    - (f) Standards for review, design guidelines, and preventive maintenance.
- b. Re-establish a functioning Division of Redevelopment within the Department of Community Development. The Division will institute a Community Advisory Board as it considers re-development projects and make a good faith effort to incorporate the Board's recommendations in any Administrative decisions or in any recommendations for action to the City Council. NPS will be offered a seat on the Redevelopment Community Advisory Board.
- c. Enforce, through the Department of Community Development, its lands use ordinances as defined by the Code of the City of Paterson.
- d. In the event any real estate asset currently in public ownership within or adjacent to the historic areas whose redevelopment might impact the National Park is to be conveyed out of public ownership, submit a management and or development plan undertaken by the current or prospective owner for review and approval in writing by the NPS, within 60 days of the receipt of such management plan via certified mail or other acknowledged form of transmission. Under no circumstances shall such assets be conveyed without the management plan being submitted and approved by NPS. The approved management plan shall be included as a recorded restriction within the deed, as an attachment thereto,



or it shall be recorded with the County Registrar of Deeds separately and incorporated by reference.

- e. Notify the NPS of any proposed lands use development, or proposed alteration to any historic resource, land, building, or structure that may affect the National Historic Landmark District. The City shall deliver, mail, fax, or email such notice within 14 days of its receipt of an application for development, subdivision, building permit, variance application, or any other non-privileged document expressing intent to undertake such a project for any lands located within the National Historic Landmark District.
- f. Work with the NPS to foster appropriate and compatible uses and building treatments within the National Historic Landmark District that will serve the objectives of preservation, education, and visitor accommodations.

### **3. NPS WILL:**

- a. Work closely with the land owners to identify and encourage appropriate uses and treatments for the properties within the District.
- b. Participate in an advisory capacity with local land use review and offer written opinions on matters involving issues within the NHL District when appropriate. NPS advisory review and comment will be offered in a timely and efficient manner. NPS periods for consultation shall not interfere with the due process or compliance requirements of the Statutes of the State of New Jersey or of the City land use Ordinances, especially those concerning formal time limits for and action by executive staff and statutory boards.
- c. Assist the City in its lands use planning. NPS will advise the City and its land use statutory boards regarding the implementation of proposed lands uses and projects within the National Historic Landmark District.
- d. Work with the City to foster appropriate and compatible uses and building treatments within the National Historic Landmark District that will serve the objectives of preservation, education, and visitor accommodations.
- e. Designate the NPS Superintendent or other designee to serve as a community liaison, who in cooperation with a community committee will address the community's interest in various specific attractions and activities for the Park.
- f. Make available the NPS lead GMP planner to advise the City and its lands use independent statutory boards on the implementation of proposed lands uses and projects within the National Historic Landmark District during the GMP planning process.
- g. Work together with the City to foster appropriate and compatible uses and building treatments within the National Historic Landmark District that will serve the objectives of preservation, education, and visitor accommodations.

## **VI. AMENDMENTS OR MODIFICATIONS:**

Amendments or modifications to the agreement may be proposed at any time by any Party and shall become effective only upon written approval by all Parties whose rights under this Agreement are affected by the proposed modification; but any such Amendment shall not require approval by alleged third party beneficiaries, if any.

## **VII. TERM OF AGREEMENT:**

This agreement will be effective on the date of final signature and will remain in effect for so long as the Park is administered by the NPS as a unit of the national park system.

## **VIII. KEY OFFICIALS AND LIAISONS FOR SERVICE OF DOCUMENTS:**

1. **For DOL, NPS:** Northeast Region Regional Director
2. **For the City:** Mayor, City Clerk, Corporation Counsel, all to be served at 155 Market Street, Paterson, N.J. 07505.
3. **For the PMUA:** Chairman, Executive Director, General Counsel.

## **IX. GENERAL PROVISIONS**

**A. Non-Discrimination:** During the term of this Agreement, the parties will comply with applicable laws prohibiting discrimination on the grounds of race, color, national origin, disability, religion, or sex in employment and in providing for facilities and services to the public.

**B. NPS Appropriations:** Nothing contained in this Agreement shall be construed as binding the NPS to expend in any one fiscal year any sum in excess of appropriations made by Congress and available for the purposes of this Agreement for that fiscal year, or as involving the United States in any contract or other obligation for the future expenditure of money in excess of such appropriations or allocations.

**C. Lobbying with Appropriated Money:** No part of the money appropriated by any enactment of Congress shall, in the absence of express authorization by Congress, be used directly or indirectly to pay for any personal service, advertisement, telegram, telephone, letter, printed or written matter, or other device, intended or designed to influence in any manner a Member of Congress ("Member"), a jurisdiction, or an official of any government, to favor, adopt, or oppose, by vote or otherwise, any legislation, law, ratification, policy, or appropriation, whether before or after the introduction of any bill, measure, or resolution proposing such legislation, law ratification, policy, or appropriation; but this shall not prevent officers or employees of the United States or of its departments or agencies from communicating to any such Member or official, at his request, or to Congress or such official through the proper channels, requests for any legislation, law, ratification, policy, or appropriations that they deem necessary for the efficient conduct of public business, or from making any communication whose prohibition by this Section might, in the opinion of the Attorney General, violate the Constitution or interfere with the conduct of foreign policy, counter-intelligence, or national security activities. Violations of this section shall constitute violations of U.S. Code Title 31, Section 1352(a).



- D. Third Parties Not to Benefit: This Agreement does not grant rights or benefits of any nature to any third party.
- E. Compliance with Applicable Laws: This Agreement and performance hereunder are subject to all applicable laws, regulations, or official policies of the NPS existing on this date or as amended, modified, or superseded. Nothing in this Agreement shall be construed as in any way impairing the general powers of the NPS for supervision, regulation, and control of its property and resources under such applicable laws, regulations, and management policies. Nothing in this Agreement shall be inconsistent with or contrary to the purpose of or intent of any Act of Congress.
- F. Merger: This Agreement, including any attachments hereto, and/or documents incorporated by reference herein, contains the sole and entire agreement of the Parties.
- G. Waiver: Failure to enforce any provision of this Agreement by either party shall not constitute waiver of that provision. Waivers must be express and evidenced in writing.
- H. Counterparts: This Agreement may be executed in counterparts, each of which shall be deemed an original (including copies sent to a party by facsimile transmission) as against the party signing such counterpart, but which together shall constitute one and the same instrument.
- I. Partial Invalidity: If any provision of this Agreement or the application thereof to any party or circumstance shall, to any extent, be held invalid or unenforceable, the remainder of this Agreement or the application of such provision to the parties or circumstances other than those to which it is held invalid or unenforceable shall not be affected thereby, and each provision of this Agreement shall be valid and be enforced to the fullest extent permitted by law.
- J. Captions and Headings: The captions, headings, article numbers, and paragraph numbers and letters appearing in this Agreement are inserted only as a matter of convenience and in no way shall be construed as defining or limiting the scope or intent of the provisions of this Agreement nor in any way affecting this Agreement.
- K. No Member of or Delegate to Congress, or Resident Commissioner, shall be admitted to or share any part of this agreement, or to any benefits that may arise from; but this provision shall not be construed to extend to any agreement if made with a corporation for its general benefit.

**X. AUTHORIZING SIGNATURES:**

The persons signing and executing this agreement hereby represent that that they have duly obtained the authority required by law to execute this Agreement.

IN WITNESS HEREOF, the Parties hereto have signed their names and executed this agreement.

**DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE**

By Ken Salazar

Ken Salazar, Secretary of the Interior, United States of America

11/7/2011

Date

**CITY OF PATERSON, NEW JERSEY**

By Jeffery Jones

Jeffery Jones, Mayor of Paterson

November 7, 2011

Date

Acknowledged:

By Lonia Gordon, Deputy

Clerk

11/7/11

Date

**PATERSON MUNICIPAL UTILITIES AUTHORITY**

By Erik Lowe

Erik Lowe, Chairman

11/7/11

Date

## Appendix C: Agency Correspondence



### United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 28, 2012

Dr. Brice Obermeyer  
Delaware Tribe Historic Preservation Office  
1420 C of E Drive, Suite 190  
Emporia, KS 66801

Dear Dr. Obermeyer:

I am writing to inform you about the formation of a new unit of the National Park Service in northern New Jersey, which is named Paterson Great Falls National Historical Park (NHP). I invite you to consult about a General Management Plan and Environmental Impact Statement currently underway for the site. The purpose of a general management plan is to ensure that park managers and all interested parties including Indian tribes share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

The 33-acre Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ, and the related Historic District's natural, historic, and cultural resources. While the National Park Service (NPS) does not currently own any property within the boundary, the NPS will accept donations from willing property owners. For the foreseeable future, we anticipate that the majority of land and resources will remain under the ownership of others, but the NPS may provide management and technical assistance as needed.

I am very interested in information about the historical and cultural significance of the site to the Delaware Tribe, and other American Indian tribes, so that we can take it into consideration in the management of the site, as well as to inform the public education activities we are planning. According to a recent publication on the Munsee Indians, the falls was a place where "thousands" of Indians would gather during the annual shad run, after harvest time (p. 37). Also, the industrial operations at Paterson included wampum manufacturing for the Indian trade. "Continuing Indian demand for the beads during the nineteenth century would be satisfied by factories purpose-built in Paterson, New Jersey, and other cities" (p. 307). This information is taken from *The Munsee Indians: A History*, by Robert Grumet, a publication developed by the National Park Service (a copy of which was given to you during an earlier consultation). We do not have a lot of information other than this at the present time.

Individuals, organizations, elected officials, Indian tribes and public agencies, and are reaching out to these parties to identify issues and opportunities for this new park. Over the course of this process, we will use these comments to inform our general management plan.

If you have information or comments about the site, or questions about the planning process, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov). I look forward to speaking with you and collaborating with your tribe during this planning process. I will have a member of the planning team telephone you in a couple of weeks, to follow-up with this request. I would be happy to show Chief Pechonick and you around the site if you are able to visit sometime.

Sincerely;

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park





## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 28, 2012

Sam W. Beeler, III, Chief  
Sand Hill Indians, Inc.  
c/o P.O. Box 955  
Paterson, NJ 07544

Dear Chief Beeler,

I am writing to follow up on our recent telephone conversation about Paterson Great Falls National Historical Park (NHP), and to invite you to consult about a General Management Plan and Environmental Impact Statement currently underway for the site. The purpose of a general management plan is to ensure that park managers and all interested parties share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

The 33-acre Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ, and the related Historic District's natural, historic, and cultural resources. While the National Park Service (NPS) does not currently own any property within the boundary, the NPS will accept donations from willing property owners. For the foreseeable future, we anticipate that the majority of land and resources will remain under the ownership of others, but the NPS may provide management and technical assistance as needed.

I am seeking information about the historical and cultural significance of the site to all interested parties, so that we can take it into consideration in the management of the site, as well as to inform the public education activities we are planning. I would be interested to learn more about the kinds of information you described in our phone conversation about the importance of the site to members of the Sand Hills Indians, with proper regard for any topics that might be considered private and confidential in nature. According to a recent publication on the Munsee Indians, the falls was a place where "thousands" of Indians would gather during the annual shad run, after harvest time (p. 37). Also, the industrial operations at Paterson included wampum manufacturing for the Indian trade. "Continuing Indian demand for the beads during the nineteenth century would be satisfied by factories purpose-built in Paterson, New Jersey, and other cities" (p. 307). This information is taken from *The Munsee Indians: A History*, by Robert Grumet. We do not have a lot of other information related to American Indians at the present time.

In accordance with National Environmental Policy Act requirements and the National Historic Preservation Act, scoping efforts are currently underway to identify the concerns and interests of individuals, organizations, elected officials and public agencies, and are reaching out to these parties to identify issues and opportunities for this new park. Over the course of this process, we will use these comments to inform our general management plan.

If you have further information or comments about the site, or questions about the planning process, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov). I look forward to speaking with you and collaborating with you during this planning process. I will have a member of the planning team telephone you in a couple of weeks, to follow-up with this request. I would be happy to show you around the site if you are able to visit sometime.

Sincerely,

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park

enclosures



## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 28, 2012

Ms. Tamara Francis  
Cultural Preservation Director  
The Delaware Nation  
31064 State Highway 281  
Anadarko, OK 73005

Dear Ms. Francis:

I am writing to inform you about the formation of a new unit of the National Park Service in northern New Jersey, which is named Paterson Great Falls National Historical Park (NHP). I invite you to consult about a General Management Plan and Environmental Impact Statement currently underway for the site. The purpose of a general management plan is to ensure that park managers and all interested parties including Indian tribes share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

The 33-acre Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ, and the related Historic District's natural, historic, and cultural resources. While the National Park Service (NPS) does not currently own any property within the boundary, the NPS will accept donations from willing property owners. For the foreseeable future, we anticipate that the majority of land and resources will remain under the ownership of others, but the NPS may provide management and technical assistance as needed.

I am very interested in information about the historical and cultural significance of the site to the Delaware Nation, and other American Indian tribes, so that we can take it into consideration in the management of the site, as well as to inform the public education activities we are planning. According to a recent publication on the Munsee Indians, the falls was a place where "thousands" of Indians would gather during the annual shad run, after harvest time (p. 37). Also, the industrial operations at Paterson included wampum manufacturing for the Indian trade. "Continuing Indian demand for the beads during the nineteenth century would be satisfied by factories purpose-built in Paterson, New Jersey, and other cities" (p. 307). This information is taken from *The Munsee Indians: A History*, by Robert Grumet, a publication developed by the National Park Service (a copy of which was given to you during an earlier consultation). We do not have a lot of information other than this at the present time.

In accordance with National Environmental Policy Act requirements and the National Historic Preservation Act, scoping efforts are currently underway to identify the concerns and interests of individuals, organizations, elected officials, Indian tribes and public agencies, and are reaching out to these parties to identify issues and opportunities for this new park. Over the course of this process, we will use these comments to inform our general management plan.

If you have information or comments about the site, or questions about the planning process, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov). I look forward to speaking with you and collaborating with your tribe during this planning process. I will have a member of the planning team telephone you in a couple of weeks, to follow-up with this request. I would be happy to show President Holton and you around the site if you are able to visit sometime.

Sincerely,

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park





## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 28, 2012

Sherry White, Tribal Historic Preservation Officer  
Tribal Historic Preservation Office  
Stockbridge-Munsee Community  
P.O. Box 70  
Bowler, WI 54416

Dear Ms. White:

I am writing to inform you about the formation of a new unit of the National Park Service in northern New Jersey, which is named Paterson Great Falls National Historical Park (NHP). I invite you to consult about a General Management Plan and Environmental Impact Statement currently underway for the site. The purpose of a general management plan is to ensure that park managers and all interested parties including Indian tribes share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

The 33-acre Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ, and the related Historic District's natural, historic, and cultural resources. While the National Park Service (NPS) does not currently own any property within the boundary, the NPS will accept donations from willing property owners. For the foreseeable future, we anticipate that the majority of land and resources will remain under the ownership of others, but the NPS may provide management and technical assistance as needed.

I am very interested in information about the historical and cultural significance of the site to the Stockbridge-Munsee Community, and other American Indian tribes, so that we can take it into consideration in the management of the site, as well as to inform the public education activities we are planning. According to a recent publication on the Munsee Indians, the falls was a place where "thousands" of Indians would gather during the annual shad run, after harvest time (p. 37). Also, the industrial operations at Paterson included wampum manufacturing for the Indian trade. "Continuing Indian demand for the beads during the nineteenth century would be satisfied by factories purpose-built in Paterson, New Jersey, and other cities" (p. 307). This information is taken from *The Munsee Indians: A History*, by Robert Grumet, a publication developed by the National Park Service (a copy of which was given to you during an earlier consultation). We do not have a lot of information other than this at the present time.

In accordance with National Environmental Policy Act requirements and the National Historic Preservation Act, scoping efforts are currently underway to identify the concerns and interests of individuals, organizations, elected officials, Indian tribes and public agencies, and are reaching out to these parties to identify issues and opportunities for this new park. Over the course of this process, we will use these comments to inform our general management plan.

If you have information or comments about the site, or questions about the planning process, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov). I look forward to speaking with you and collaborating with your tribe during this planning process. I will have a member of the planning team telephone you in a couple of weeks, to follow-up with this request. I would be happy to show President Chicks and you around the site if you are able to visit sometime.

Sincerely;

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park





## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 15, 2012

Daniel Saunders, Deputy State Historic Preservation Officer  
New Jersey Department of Environmental Protection  
Historic Preservation Office  
P.O. Box 420  
Trenton, NJ 08625-0420

Dear Mr. Saunders,

As a follow up to our initial meeting on March 14, 2012, the purpose of this letter is to begin formal consultation and brief you about a General Management Plan and Environmental Impact Statement currently underway for Paterson Great Falls National Historical Park (NHP). The purpose of a general management plan is to ensure that park managers and stakeholders share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ and the related Historic District's natural, historic, and cultural resources. The legislated boundary for the park includes approximately 33 publicly owned acres, including the sites known as Mary Ellen Kramer Park, Overlook Park, the Allied Textile Printing (ATP) site and most of the raceways. While the National Park Service (NPS) does not currently own any property within the boundary, the enabling legislation provides for the NPS to accept donations from willing property owners. While land acquisition for some parcels has begun, for the foreseeable future we anticipate that the majority of land and resources will remain under the public ownership of others. However, the NPS may provide management and technical assistance as needed, in particular as the City seeks to expend available State Green Acres and other funds within the park boundaries.

In accordance with National Environmental Policy Act requirements and the National Historic Preservation Act, scoping efforts are currently underway to identify the concerns and interests of individuals, organizations, elected officials, and public agencies. We held a series of open houses in November 2011 to introduce the public and other interested parties to the planning process and solicit comments. Since November, we have continued to reach out to individuals, organizations, and agencies to identify issues and opportunities for this new park. Over the course of this process, we will use those comments to inform our general management plan.

We look forward to meeting with the New Jersey State Historic Preservation Officer and staff to discuss the planning process, the unique resources located within the boundary, and any issues that might be addressed in the plan. We are enclosing a copy of the Paterson Great Falls NHP General Management Plan Newsletter #1 which will provide you with a general overview of the planning process. You can also find additional information on our park website at <http://www.nps.gov/pagr>. If you have any questions, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov). I look forward to speaking with you and collaborating with your office during this planning process.

Sincerely,

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park



## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 15, 2012

Eric Davis, Supervisor  
U.S. Fish and Wildlife Service  
New Jersey Field Office  
927 North Main Street, Building D  
Pleasantville, New Jersey 08232  
ATTENTION: ESA Consultation

Dear Mr. Davis,

The purpose of this letter is to inform you about a General Management Plan and Environmental Impact Statement currently underway for Paterson Great Falls National Historical Park (NHP). The purpose of a general management plan is to ensure that park managers and stakeholders share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ and the related Historic District's natural, historic, and cultural resources. The legislated boundary for the park includes approximately 33 publicly owned acres, including Mary Ellen Kramer Park, Overlook Park, and the Allied Textile Printing site. While land acquisition for some parcels has begun, for the foreseeable future we anticipate that the majority of land and resources will remain under the public ownership of others. However, the NPS may provide management and technical assistance as needed, in particular as the City of Paterson seeks to expend available State Green Acres and other funds within the park boundaries.

This letter is to inform you that we have begun the National Environmental Policy Act (NEPA) process and serve as a record that the NPS is initiating consultation with your agency pursuant to the requirements of the 1973 Endangered Species Act, as amended. According to information available on your website, we believe that one endangered species potentially occurs within the general vicinity of Paterson Great Falls NHP: the Indiana Bat (*Myotis sodalis*). We are requesting information concerning the potential for additional federal and state rare, threatened, and endangered species; special status species; or designated critical habitats documented or reasonably suspected within 0.5 miles of the project site, which is depicted on the enclosed map. We are also coordinating with the New Jersey Division of Fish and Wildlife's Endangered and Nongame Species Program to obtain and review their file information.

We look forward to hearing from you and will send copies of the draft general management plan and environmental impact statement when that becomes available. If you have any questions or need additional information, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov).

Sincerely;

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park

enclosures



## United States Department of the Interior

NATIONAL PARK SERVICE  
Paterson Great Falls National Historical Park  
72 McBride Avenue Extension  
Paterson, NJ 07501

March 15, 2012

Dave Jenkins, Chief  
New Jersey Division of Fish and Wildlife  
Bureau of Endangered and Non-game Species  
Mail Code 501-03  
PO Box 420  
501 East State Street  
3rd Floor  
Trenton, NJ 08625-0420

Dear Mr. Jenkins,

The purpose of this letter is to inform you about a General Management Plan and Environmental Impact Statement currently underway for Paterson Great Falls National Historical Park (NHP). The purpose of a general management plan is to ensure that park managers and stakeholders share a clearly defined understanding of the resource conditions, opportunities for visitor experiences, and general kinds of management, access, and development that will best achieve the park's purpose and conserve its resources. This will be Paterson Great Falls NHP's first general management plan.

Paterson Great Falls NHP was designated as America's 397th national park on November 7, 2011. This place was set aside by Congress to preserve and interpret the majestic Great Falls of Paterson, NJ and the related Historic District's natural, historic, and cultural resources. The legislated boundary for the park includes approximately 33 publicly owned acres, including Mary Ellen Kramer Park, Overlook Park, and the Allied Textile Printing site. While land acquisition for some parcels has begun, for the foreseeable future we anticipate that the majority of land and resources will remain under the public ownership of others. However, the NPS may provide management and technical assistance as needed, in particular as the City of Paterson seeks to expend available State Green Acres and other funds within the park boundaries.

We have begun the National Environmental Policy Act (NEPA) consultation process with the U.S. Fish and Wildlife Service (FWS) pursuant to the requirements of the 1973 Endangered Species Act, as amended. According to information available on the U.S. FWS website, we believe that one federally-listed endangered species potentially occurs within the general vicinity of Paterson Great Falls NHP: the Indiana Bat (*Myotis sodalis*). We are requesting additional information from your office concerning the potential for state rare, threatened, and endangered species; special status species; or designated critical habitats documented or reasonably suspected within 0.5 miles of the project site, which is depicted on the enclosed map.

We look forward to hearing from you. If you have any questions or need additional information, please feel free to contact me at (973) 523-2630 or [Darren\\_Boch@nps.gov](mailto:Darren_Boch@nps.gov).

Sincerely,

Darren Boch, Superintendent  
Paterson Great Falls National Historical Park

enclosures



## Appendix D: Interpretive Theme Matrix

### What are Interpretive Themes?

- Park interpretive themes are organization tools.
- Themes are a framework for interpretive decisions.
- Themes reveal meaning and help explore the question, “What do the events of the past have to do with me and my times?” Themes help explain why park stories are relevant to people unconnected to them.
- Themes aren’t intended for public consumption. What matters to the public is how themes are fulfilled through interpretation services.

### About the Interpretive Theme Matrix:

An interpretive theme matrix is a chart that shows the scope of potential stories that can be told in a park within the framework of the park interpretive themes.

The chart format offers an easy way for people to see the concepts, ideas, and stories that are represented by the park interpretive themes. It is especially useful as a guide for park staff and others who develop interpretive programming and media. The matrix shows a theme title, the interpretive theme statement, and examples of concepts and stories that could be covered under that theme.

**What to look for:** Themes are designed to accommodate a range of stories, perspectives, and ongoing scholarship. The “concepts” and “topics and stories” are examples of the types of stories that could illustrate the themes. This is not all-inclusive (in fact it could never be) nor do they exclude any topic. An interpretive theme is successful only if other concepts and stories could be included within it.

### The Natural Beauty that Inspired and Powered a Revolution

The Great Falls in the heart of Paterson have drawn people and inspired them—both for its natural beauty and for the power and the energy that it promises.

**About this theme:** This theme focuses on the falls, including natural history, their power, and potential to inspire.

Concepts	Topics and Stories
<b>Theme # 1</b>	
<b>Natural History</b> <ul style="list-style-type: none"><li>• Illustrate how Paterson’s Great Falls has been recognized as a national treasure for its natural beauty as well as for its cultural and historic significance. Investigate how the natural environment and the built environment are inextricably intertwined.</li><li>• Describe the size and scale of falls and its situation along the Passaic River; “unusual” as waterfalls go, i.e. second highest waterfall in the eastern United States. Describe the unique geology that created the falls. Show the exposed volcanic rock beneath the falls. Explain and illustrate the geology of the site and the larger watershed and river valley. Explain the natural history of the site.</li><li>• Explore how the falls has long been both a source of manufacturing growth and intense industrial development as well as a refuge for city dwellers and workers seeking relief from the industrial city and continues to provide a refuge in the post industrial city.</li></ul>	<ul style="list-style-type: none"><li>• National Natural Landmark (1966)</li><li>• National Historic Landmark (1976)</li><li>• Height and volume of water dropping at the falls</li><li>• Geology</li><li>• Hydrology</li><li>• Columnar basalt; basaltic cliffs illustrate formation of region</li><li>• Fragility of natural resources</li><li>• History and use of water power (then and now)</li></ul>

## The Natural Beauty that Inspired and Powered a Revolution

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Concepts	Topics and Stories
<b>Theme # 1</b>	
<p><b>Energy</b></p> <ul style="list-style-type: none"> <li>Describe the many attempts to harness the natural power of the river and the falls— from L'Enfant's unrealized design though the S.U.M.'s successful alterations in the 19th and 20th centuries (raceways, sluice gates, etc.) Describe the (natural and kinetic) power of the river and how it and the raceways can be converted to energy for manufacturing and other uses. Describe how water is used as a resource and converted to energy. Explore the engineering and different ways people used the river and falls area for power over time.</li> <li>Illustrate how the Passaic River and falls area has served as a center for energy production—waterpower, steam power, hydroelectric power—and provides a place to understand the role of energy production and consumption in American society: the limits of growth; the environmental consequences; the changing technologies, and the ongoing demand for energy in the modern global economy.</li> <li>Compare and contrast how water power has been used; “then and now”. Describe the transition from mechanical water power to electrical generation.</li> <li>Explain and debate conservation and energy issues. Challenge people about how the US uses energy and resources. Explain water power as a “green” resource; renewable energy resource and issues related to it.</li> </ul> <p><b>Inspiration</b></p> <ul style="list-style-type: none"> <li>Describe the juxtaposition of the inspirational falls and natural landscape both in the heart and as the “heart” of a densely populated industrial city and illustrate how the falls could be an oasis, a place for respite and a place to contemplate “Magnificent Acts of Nature”. Explore how the tangible and visible connections between the power of nature and the power of industry (all within a city center) make Paterson unique.</li> <li>Explore the aesthetics of the falls and the people who used it for inspiration (individuals, people of the city, artists, etc.).</li> <li>Connect artistic creations in literature and other arts to their authors' inspiration in Paterson.</li> </ul> <p><b>Tourism and Gathering Place</b></p> <ul style="list-style-type: none"> <li>Describe the use of the falls over time as an attraction and for recreation and tourism—especially in the 19th century.</li> <li>Explain American Indian Lenni Lenape views about the water as sacred.</li> <li>Describe steps taken to “maintain” a “natural wonder” and keep it in balance over time</li> </ul>	<ul style="list-style-type: none"> <li>Technology; changes in technology over time</li> <li>The raceway system</li> <li>Water power, then and now</li> <li>Industrial use of water to dump and carry away effluents</li> <li>Power plant</li> <li>Global vs. local: water for power has to be local.</li> <li>Edison-designed (?) hydro-electric plant</li> <li>Cycle from nature to industry to pollution to clean-up</li> <li>Human attraction to falls—aesthetics; what draws people to the falls (and has for 10K+ years).</li> <li>American Indian history and cultural significance of the falls and river</li> <li>Man's interpretation and use of natural resources for the: <ul style="list-style-type: none"> <li>- Sacred</li> <li>- Industrial</li> <li>- Political + social (the environmental movement)</li> <li>- Artistic/artists</li> </ul> </li> <li>Vacation memorabilia</li> <li>Paterson in popular culture</li> </ul>

## The Economic Vision that Shaped America

Paterson was founded on Alexander Hamilton's vision that freedom and independence for the United States would be based in a manufacturing economy that required a diversity of talents with promises of a better life for its people.

**About this theme:** This theme is about Alexander Hamilton's vision and how it shaped a US manufacturing economy.

Concepts	Topics and Stories
<b>Theme # 2</b>	
<p><b>Hamilton's Vision and the S.U.M.</b></p> <ul style="list-style-type: none"> <li>Describe how Alexander Hamilton's vision for economic independence as the practical source of freedom and independence for the United States. Explain why this vision is complicated and contested by scholars.</li> <li>Describe the origins, history and local, regional and national impacts of the Society of Useful Manufactures (SUM). Describe the infrastructure created by the S.U.M. as a utility, land developer and power supplier. Debate how Hamilton's vision survived, but the SUM offered "rocky" alternatives.</li> <li>Compare and contrast Hamilton's practical views of industry/manufacturing with Jefferson's philosophical ideal for an agrarian America. Evaluate if Jefferson's vision for democracy could have been fully realized without Hamilton's vision for industry as a base for economic independence. Evaluate the impact of Hamilton's industrial/manufacturing economy ideas in the context of 18th century agrarian economy.</li> <li>Explore Hamilton's ideas about how economic independence would make the U.S. independent of foreign supplies—especially for military purposes. Describe Paterson's landscape as a planned manufacturing city and a center for a major concentration of industry (scale and intent) and as the physical embodiment of Hamilton's vision.</li> <li>Provide historical and global context for Hamilton's vision and for the Paterson story. Describe the relationships between British mercantilism and democracy. (For example: French Revolution, fears of England's manufacturing power; US situation at the end of the 18th century; skilled labor from Europe; international silk story; responses to global-local/global commerce.)</li> <li>Describe fears of large scale ventures including dumping goods and capital capacity production. Describe the backlash from what was considered an elitist venture in Paterson.</li> <li>Describe that powering American manufacturing is not a triumphal vision; the evidence that it is a conflicted vision is that today it is in ruin, rather than driving the modern economy. [per scholars]</li> </ul>	<ul style="list-style-type: none"> <li>Alexander Hamilton</li> <li>Hamilton's vision for industry and economic independence affected the country</li> <li>How economic independence is connected to military independence.</li> <li>Industrial revolution</li> <li>Hamilton and Paterson; Paterson as Hamilton's experiment and proving ground</li> <li>Society for Useful Manufacturers (SUM)</li> <li>The effect of the longevity of SUM (1791-1945)</li> <li>Emergence of "American Corporation" model vs. government model; albeit an organization with quasi-government powers; NJ's first corporation</li> <li>Manufacturing and importance of specific industries: locomotives, silk, jacquard, guns (1st Colt Revolver site), sail cloth (innovation and production), paper: continuous roll innovation and production; dyes, etc.</li> <li>Volatility of speculation</li> <li>First viable submarine test by Holland</li> <li>Inventors and innovations</li> <li>Engineering</li> <li>The US national economy- growth and change over time</li> <li>Industry leaders-People (such as): <ul style="list-style-type: none"> <li>Samuel Colt</li> <li>John Ryle</li> <li>Pierre L'Enfant</li> <li>Thomas Rogers</li> <li>John Holland</li> </ul> </li> <li>Raceway system as first attempt to harness power of a major river; engineering complexity</li> <li>Sluice gates (how things work)</li> </ul>



## The Economic Vision that Shaped America

Paterson was founded on Alexander Hamilton's vision that freedom and independence for the United States would be based in a manufacturing economy that required a diversity of talents with promises of a better life for its people.

**About this theme:** This theme is about Alexander Hamilton's vision and how it shaped a US manufacturing economy.

Concepts	Topics and Stories
<b>Theme #2</b>	
<p><b>Innovation</b></p> <ul style="list-style-type: none"> <li>Describe how opportunity, problem-solving, and innovation characterized a series of technology improvements and inventions associated with Paterson. Describe the pioneering role of individual industries and their effect on Paterson, the region, the nation and the world. For example: silk, jacquard, locomotives, guns, sailcloth, paper, dyes, and others.</li> <li>Describe how industry, innovation and manufacturing in Paterson affected the nation, corporation, workers, and ordinary Americans (in both positive and negative ways).</li> <li>Compare and contrast Paterson and its industries to other manufacturing centers such as Trenton, Philadelphia, and Lowell.</li> </ul> <p><b>The Economy and Trade</b></p> <ul style="list-style-type: none"> <li>Explore the concept of the modern "silk road"—describe how international connections between people and cultures are forged based on trade. Describe how economies are based in terms of networks, "networks of enterprise"; not a single action (incubator).</li> <li>Describe how Paterson's proximity and connections to New York City are historically important and persist today (population, immigration, markets, transportation, etc.). Discuss markets; strike of 1913; supply chains and intellectual connections between the cities.</li> </ul>	<ul style="list-style-type: none"> <li>Describe how Paterson mirrored the American industrial / manufacturing age in its rise and fall</li> <li>Industrial and human stories of : <ul style="list-style-type: none"> <li>Struggles and set-backs</li> <li>Successes</li> </ul> </li> <li>Archaeology</li> <li>Immigration</li> <li>Tench Cox</li> <li>English towns that exported their labor [force] to Paterson</li> <li>Building trade workers</li> <li>"Who built America"?</li> <li>Skilled labor center</li> <li>Cotton era and workers (women, children)</li> <li>Skills to certain types of immigrants.</li> <li>1890's: N. Italians-experience in silk</li> <li>Anarchist traditions (trade union activists that fee labor struggles)</li> <li>Worker training as an expensive undertaking.</li> <li>Anarchists (various)</li> <li>JP Machtane, Paterson Labor Standard; connect to Samuel Gompers</li> <li>Saul Stenton (1930's) Polish dye worker, worked in 1920's</li> <li>Socialist mayor</li> <li>Labor cycles</li> <li>Union and labor history and impacts</li> <li>Labor leaders</li> <li>Industry leaders</li> <li>Child labor</li> <li>Labor history, exploitation (of people, resources), reform</li> <li>Manufactured goods: the effect of luxury goods that were readily accessible to middle and lower classes.</li> <li>Abolition/industry/Hamilton and his views on slavery</li> </ul>

## Innovation and Opportunity—the Power of American Manufacturing

Through diversification of industries, technological innovation, and successive waves of industry and immigration, for more than two centuries Paterson continued to exemplify and reinvent Hamilton’s vision of a planned manufacturing center.

About his theme: This theme is about deindustrialization and the opportunities that come with reinvention

Concepts	Topics and Stories
<b>Theme #3</b>	
<p><b>Cycles of Industry and Changing Economy</b></p> <ul style="list-style-type: none"> <li>• Illustrate that while Paterson marks a beginning for US industry, the landscape tells a story of an “unplanned end” to European immigration and manufacturing in the United States. It begs the question—what comes next?</li> <li>• Examine manufacturing as the model for the American economy (19th to 20th centuries) and how shifting or reimagining that model also means rethinking our nation’s place in the world. Challenge people to consider where does the US go next to base its economy?</li> <li>• Illustrate in the built environment the social and environmental legacy of the “unplanned end” of manufacturing in Paterson.</li> <li>• Show how the story of the ATP site, its history, demise, and contemporary choices and decisions about its restoration are illustrations of Paterson’s cycle of reinventing its economic base.</li> <li>• Explore the issues, choices, and ramifications of the question, where does a society invent and invest itself—and how?</li> <li>• Contrast Paterson’s cycles of industrial “boom and bust” with the more limited or single industry cycles that characterized most other American manufacturing cities. Explore what made Paterson different. How did/does Paterson show that resilience and strength? What has remained unchanged in the city? What has been reinvented? Compare and contrast changes in Paterson and the continuity in the community. [Scholars discussion “continuity and change”.]</li> <li>• Explore if it is prudent/how to extend the life of a dying industry. Discuss the cycles and compare and contrast what happens under different scenarios. Examples: uneven pace of development in different sectors and places. Illustrate what happens when industry resists changing processes or labor (Philadelphia example). What happens in forced liquidation from national companies (a form of corporate takeover; Trenton example). When Finance Capital buys and sell firms (1960’s examples) and capital flight—when people just go elsewhere (1970’s examples).</li> <li>• Discuss deindustrialization that was specific to Paterson. Finishing and dying needed water so skilled work stayed in Paterson; lower skills went to [where] Pennsylvania. Describe both the progress and successes brought by change and industry and the struggles and setbacks.</li> </ul>	<ul style="list-style-type: none"> <li>• US manufacturing economy</li> <li>• Immigration stories</li> <li>• People of the city/diversity/changes in immigration and settlement over time</li> <li>• Labor milestones and their effect—such as the 8 hour work day (8 hrs work, 8 hrs rest, 8 hrs “What we may”); Labor Day</li> <li>• Cultural significance of the site to the Dutch</li> <li>• Rags to riches stories</li> <li>• Diversity</li> <li>• Factory and other historic buildings</li> <li>• Explore how Paterson’s industrialists exemplified Hamilton’s vision for America—immigrants who can be mobile and rise to wealth and status.</li> <li>• Ethnic tensions/strife</li> <li>• What archaeology reveals about manufacturing/life in Paterson</li> <li>• Inventions and Inventiveness</li> <li>• Inventors</li> <li>• Role of religion, school, community, food, culture</li> <li>• History of technology</li> <li>• Industrial espionage</li> <li>• Labor publications</li> <li>• Context of what was happening in the US and how that was reflected in Paterson</li> <li>• What makes silk different from other textiles. (Constant attention and fixing; fragile textiles; dying; weaving went to PA, finishing was done in Paterson.)</li> <li>• Link Paterson labor movements to NYC, Greenwich Village; Madison Square Garden</li> <li>• John Reid</li> </ul>

## Innovation and Opportunity—the Power of American Manufacturing

Through diversification of industries, technological innovation, and successive waves of industry and immigration, for more than two centuries Paterson continued to exemplify and reinvent Hamilton's vision of a planned manufacturing center.

About his theme: This theme is about deindustrialization and the opportunities that come with reinvention

Concepts	Topics and Stories
Theme #3	
<ul style="list-style-type: none"> <li>Discuss deindustrialization that was specific to Paterson. Finishing and dying needed water so skilled work stayed in Paterson; lower skills went to [where] Pennsylvania. Describe both the progress and successes brought by change and industry and the struggles and setbacks.</li> <li>Debate what was/is the power of American manufacturing?</li> <li>Describe the interrelationships between machine trade and textiles—how they were fully integrated—and how this paralleled other places (such as Lowell, Philadelphia).</li> </ul> <p><b>Human Impacts</b></p> <ul style="list-style-type: none"> <li>Explore how industry and manufacturing promised a better life for Americans and immigrants and drew people to Paterson. Evaluate if/ how that promise was kept and where (and for whom) it fell short.</li> <li>Explore how successions of people looking for a better life for themselves and their families came to Paterson. Examine what shifts and transitions are happening now? How does that compare and contrast with previous transitions?</li> <li>Describe the “factory experience” for workers and trace how it reflected its own times and how it changed over time. Compare and contrast the factory experience through stories of management and labor, the skilled and unskilled, managers and owners, etc.</li> </ul>	<ul style="list-style-type: none"> <li>Dangerous work for big payoffs. (Modern relevance of this)</li> <li>Natural resources required for manufacturing.</li> <li>Textile info</li> <li>Debate-is/should Paterson today be a place of hope or sorrow?</li> <li>Painter Thomas Cole’s “Course of Empire” five painting series.</li> </ul>



## Race, Recreation, and Respite

While the nation struggled with issues of race and civil rights, Paterson's Hinchliffe Stadium was home field for two Negro League baseball teams—the New York Black Yankees and New York Cubans—and a municipal sports and entertainment venue that offered respite from factory work and fostered civic pride.

**About this theme:** While the nation struggled with issues of race and civil rights, Paterson's Hinchliffe Stadium was home field for two Negro League baseball teams—the New York Black Yankees and New York Cubans—and a municipal sports and entertainment venue that offered respite from factory work and fostered civic pride.

Concepts	Topics and Stories
<b>Theme # 4</b>	
<b>Recreation</b> <ul style="list-style-type: none"> <li>Explore how activities at Hinchliffe Stadium gave working-class citizens of Paterson access to world-class spectator sports such as Negro League baseball, professional football, Diamond Gloves boxing matches, car and motorcycle races, and soccer matches. Describe how these recreational opportunities had an effect on quality of life and provided mill and factory workers with respite from work.</li> <li>Describe how Hinchliffe Stadium (a.k.a. "City Stadium") was both a municipal and an aspirational enterprise built by public funds at the start of the Great Depression and meant as a sports haven for a generation of working-class kids struggling through hard times in a city dependent on industry. Illustrate the ways in which the stadium helped to foster civic pride and hope among the working-class citizens of Paterson. Explain why the stadium was nicknamed "The House that Silk Built," as it was paid for by the donations and sacrifice of Paterson workers; constructed by and for the people of the industry. Describe how workers laid off from the mills found work under a New Deal financed program to provide enhancements to the stadium (1932–34). Describe how dye workers held union meetings at the stadium during the Depression.</li> <li>Describe the location of the stadium—sited above the Great Falls by the Olmsted Brothers firm—so patrons would have a view of Paterson's industrial, social, and natural landscape.</li> <li>Describe the ways in which Hinchliffe Stadium served as a social outlet. For example, it provided balance for factory workers "eight hours for work, eight hours for rest and eight hours of what we will"; it provided a venue for professional level play for African and Latino Americans in a segregated society; and provided opportunities for Patersonians to enjoy sports and entertainment. Describe the economic and social impact of a professional sports venue in Paterson. Explore how high-profile events and athletes sparked regional and national interest in Paterson.</li> </ul>	<ul style="list-style-type: none"> <li>Leisure for the working class</li> <li>"Jim Crow" laws and their social impact</li> <li>Segregation of baseball</li> <li>Negro League Baseball <ul style="list-style-type: none"> <li>Larry Doby</li> <li>Satchel Paige</li> <li>Josh Gibson</li> <li>Judy Johnson</li> <li>Oscar Charleston</li> <li>James "Cool Papa" Bell Teams: <ul style="list-style-type: none"> <li>NY Black Yankees</li> <li>NY Cubans</li> </ul> </li> </ul> </li> <li>Other sports <ul style="list-style-type: none"> <li>Eleanor Egg (runner)</li> <li>Albert Vande Weghe (swimmer-Olympic silver-medalist).</li> </ul> </li> <li>Sports in the 20th century</li> <li>Community spirit</li> <li>Race relations</li> <li>WPA and economic opportunities during the Great Depression</li> <li>Diversity</li> <li>Entertainment in Paterson</li> <li>High school sports—racial integration</li> <li>Local sports stars who became professionals</li> <li>Entertainment and sports as a "social safety valve"</li> <li>WPA</li> <li>Olmsted Brothers landscape architects</li> <li>Union Meetings</li> <li>Duke Ellington</li> <li>Auto Racing</li> <li>Boxing</li> <li>Soccer</li> <li>Abbott and Costello</li> </ul>

## Race, Recreation, and Respite

While the nation struggled with issues of race and civil rights, Paterson's Hinchliffe Stadium was home field for two Negro League baseball teams—the New York Black Yankees and New York Cubans—and a municipal sports and entertainment venue that offered respite from factory work and fostered civic pride.

**About this theme:** While the nation struggled with issues of race and civil rights, Paterson's Hinchliffe Stadium was home field for two Negro League baseball teams—the New York Black Yankees and New York Cubans—and a municipal sports and entertainment venue that offered respite from factory work and fostered civic pride.

### Concepts

#### Theme # 4

##### Negro League Baseball

- Examine how Negro League baseball came to Paterson. Explain how Hinchliffe Stadium was home to professional black sports during the Jim Crow era and featured some of the greatest ballplayers in America who were denied access to the major leagues based on their race. Describe how Paterson's municipal stadium hosted Negro League baseball games and served as the home field for the New York Black Yankees and New York Cubans.
- Describe how play at the stadium impacted careers of Negro League baseball players and especially many future Hall-of-Fame players, such as Josh Gibson, Judy Johnson, Oscar Charleston, James "Cool Papa" Bell, Satchel Paige, and Paterson's Larry Doby.
- Explore the social impact on Paterson by having two Negro League teams use Hinchliffe Stadium as home field.
- Weigh and evaluate the effects of segregated baseball and of desegregating major league baseball.

##### Recreation and Entertainment as Economic Drivers

- Describe how Hinchliffe Stadium was created to be a "paying investment" for Paterson. Evaluate effect of Hinchliffe Stadium over time as an economic driver for the city of Paterson over time (from its construction through its heyday until today).
- Describe the context and creation of Hinchliffe Stadium. Weigh historical and contemporary justifications for investing significant amounts of public funding for project with periodic, specialized use such as a stadium. Trace how tourist dollars help to support local economies. Describe the economic opportunities (jobs) created by construction of the stadium.
- Weigh and debate the relative costs and value of historic preservation as an economic driver for a city and region. Pose and explore questions such as: Who decides what's saved? How are preservation priorities made?
- Describe how, when major league baseball was desegregated, the stadium began a new role as a sports and entertainment center. Explain how, with a 10,000-seat capacity (more with temporary bleacher seating) the stadium was able to become a venue for a range of sports and entertainment events such as: football, boxing, auto-racing, and track and field as well as functioning as a stadium for Paterson schools. Describe how Paterson honored two of its most-celebrated athletes—runner Eleanor Egg and swimmer Albert Vande Weghe (Olympic silver-medalist).
- Trace the demise of Hinchliffe Stadium as an active venue. Discuss the fiscal choices made [by the School District] that diverted funding to maintain the stadium. Describe the challenges and current efforts to restore the stadium.

##### Entertainment

- Discuss the use of Hinchliffe Stadium as an entertainment venue. Describe the performers, concerts, and shows that took place there. Identify the musicians, comedians, and other entertainers who came to Paterson to perform.
- Examine the non-sporting community events and activities (such as use by the Paterson School District) and how they fostered community spirit and pride.

**Note:** The concepts, ideas, and topics listed here are a representative, partial list. They represent *some* examples representing *types* of stories that *could* illustrate the concepts. They are not all-inclusive (in fact they could never be) nor are they intended to exclude any topic. A park interpretive theme is successful only if other topics and stories could be included within it.

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