

Consultation and Coordination



Chapter Five

CONSULTATION AND COORDINATION

PUBLIC INVOLVEMENT

PLANNING FOR THE future of the Ice Age Complex began in fall 2007 with a workshop to develop a set of desired future conditions for the site. This workshop involved representatives of the NPS Ice Age National Scenic Trail office, as well as the Wisconsin Department of Natural Resources, U.S. Fish and Wildlife Service, and Ice Age Trail Alliance (then called the Ice Age Trail Foundation). Shortly after that workshop, the decision was made to move beyond a set of desired future conditions to a full general management plan for the complex as a joint NPS/WDNR plan.

Meetings were held first with local officials in summer 2008 and then with the general public to announce the beginning of the planning process for the general management plan. The National Park Service solicited public comments on the scope of the plan by mailing newsletters to an extensive mailing list maintained by the Ice Age Trail offices, as well as a list maintained by the Department of Natural Resources. Notices were

published in local newspapers to announce the beginning of the planning process. A project website was made available through the NPS “Planning, Environment, and Public Comment” (PEPC) website (<http://parkplanning.nps.gov/>). Two public meetings, one in Cross Plains, Wisconsin, and the other in Middleton, Wisconsin, were well-attended. The public entered comments directly into the PEPC website and sent comments through the mail. Comments were also recorded on flipcharts at meetings. Public input yielded a total of 275 comments.

*History of the
planning process
through today.*



The planning team took public comments into account as it crafted the preliminary alternatives. The preliminary alternatives were then presented for public review in September 2009. The National Park Service prepared a second newsletter that presented the preliminary alternatives and announced public meetings. The newsletter was sent to members of the mailing list and uploaded to the NPS PEPC website, and notices were again published in local media to announce the meetings. The Ice Age National Scenic Trail staff and members of the local planning team offered tours of the complex to members of the community so they could get to know the site and be able to visualize how the management alternatives might change it. Local officials were briefed on the alternatives in advance of the general public. This second public input process yielded a total of 428 comments. The proposal to limit access to Old Sauk Pass prompted questions and concerns on the part of those living in the area of the complex, so a separate meeting was held with those neighbors and with representatives of the town of Cross Plains (which has authority over that road) to discuss the concerns. One result of this discussion was the town of Cross Plains' resolution included in this document as appendix B.

The planning team reviewed public comments on the preliminary alternatives and took those comments into account as it analyzed, in detail, the costs, advantages, and environmental impacts of the alternatives. That process also contributed to the creation of a new alternative ("Alternative 5: Preferred Alternative") that could potentially yield the highest advantage and best value. This general management plan / environmental impact statement was then written, reviewed internally, and distributed for public review and comment.

TRIBAL CONSULTATION

The following tribes were contacted in May 2008 (at the beginning of the planning process) to inquire of their interest in participating in the process:

Sac and Fox Nation of Oklahoma
 Sac and Fox Nation of Missouri
 in Kansas and Nebraska
 Bad River Band of Lake Superior Tribe
 of Chippewa
 Oneida Tribe of Indians in Wisconsin
 Red Cliff Band of Lake Superior Chippewa
 St. Croix Chippewa Indians of Wisconsin
 Forest County Potawatomi Community
 of Wisconsin
 Sokaogon Chippewa Community,
 Mole Lake Band
 Lac du Flambeau Band
 of Lake Superior Chippewa
 Lac Courte Oreilles Band
 of Lake Superior Chippewa
 Sac and Fox Tribe of the Mississippi
 in Iowa
 Stockbridge Munsee Community
 of Wisconsin
 Ho-Chunk Nation
 Menominee Indian Tribe of Wisconsin

None of these tribes responded to the invitational letters, but they were included on the mailing list and sent copies of the newsletters as the planning process progressed.



FEDERAL AGENCIES CONSULTATION

The following agencies were contacted in May 2008 (at the beginning of the planning process) to let them know the process had been initiated and to inquire of their interest in it:

- U.S. Fish and Wildlife Service,
Green Bay Field Office
- U.S. Natural Resources
Conservation Service
- U.S. Environmental Protection Agency
- U.S. Federal Highway Administration
- U.S. Geological Service
- U.S. Army Corps of Engineers
- U.S. Department of Agriculture
Forest Service

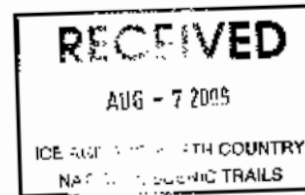
WISCONSIN STATE HISTORIC PRESERVATION OFFICE CONSULTATION

The Wisconsin Historical Society is the federally designated State Historic Preservation Office. The society was consulted before actions were proposed that could affect cultural resources at the Ice Age Complex. The structures at the core of the property that had belonged to the Wilkie family (and before them, the Lowe family) had not been formally evaluated for historic significance prior to initiation of the planning process. The National Park Service evaluated the structures and the landscape surrounding them and discussed their potential eligibility for listing in the National Register of Historic Places with the Wisconsin Historical Society. The society concluded that the Lowe-Wilkie farm is not eligible in the area of architecture or for its association with the area of settlement. The letter expressing the society's conclusion is included in this chapter.



The State Historic Preservation Office received a copy of the notification letter indicating the National Park Service and the Wisconsin Department of Natural Resources were initiating a General Management Plan for the Ice Age Complex at Cross Plains. The National Park Service sent the letter to the State Historic Preservation Office, along with federal agencies, at the beginning of the General Management Plan process. Two examples of the notification letter are included in this chapter.

CONSULTATION LETTERS AND RESPONSES



July 21, 2009

Pamela Schuler
National Park Service
Ice Age National Scenic Trail
North Country National Scenic Trail
700 Rayovac Dr
Madison WI 53711-2468

Dear Ms. Schuler:

Thank you for the opportunity to comment on the potential National Register eligibility of the Lowe-Wilkie Farm located in the Town of Cross Plains, Dane County. We have had the opportunity to review the submitted information and offer the following comments. We do not believe the property to be eligible in the area of architecture or for its association with the area of settlement. The stone house has been altered and the modern addition, while the work of prominent architect William Kaeser, is not a significant example of modern design. Further research may show that the property may be eligible for its association with Dr. Wilkie (and Jane Wilkie) in the areas of medicine and the conservation movement; however, more information is needed to fully assess the potential eligibility in these areas.

If you have any questions regarding the State or the National Register of Historic Places in Wisconsin, please call me at (608) 264-6501, or I may be reached by e-mail at daina.penkiunas@wisconsinhistory.org.

Sincerely,

Daina Penkiunas
State and National Register Coordinator
Wisconsin Historical Society

Collecting, Preserving and Sharing Stories Since 1846
816 State Street Madison, Wisconsin 53706
wisconsinhistory.org



United States Department of the Interior

NATIONAL PARK SERVICE
Ice Age & North Country
National Scenic Trails
700 Rayovac Drive
Madison, Wisconsin 53711-2468



IN REPLY REFER TO:

D18 IATR (Ice Age Complex, Cross Plains)
May 27, 2008

Mr. Don Abney
Sac & Fox Nation of Oklahoma
Route 2, Box 246
Stroud, Oklahoma 74079

Dear Mr. Abney:

The National Park Service and the Wisconsin Department of Natural Resources are initiating a General Management Plan for the Ice Age National Scenic Trail (NST) Interpretive Site and the Ice Age National Scientific Reserve Unit in the Town of Cross Plains, Dane County, Wisconsin. For the purposes of this planning, we are calling this the "Ice Age Complex at Cross Plains." Lying within the Complex's boundary is Shovelers Sink, a U. S. Fish and Wildlife Service Waterfowl Production Area. Enclosed is a map of the project.

At this time, we are gathering information as required by the provisions of the National Historic Preservation Act and the National Environmental Policy Act. We invite you to provide or refer us to any available information that would help us to understand the significance and nature of any traditional cultural concerns that may exist in the project areas. Please indicate on the enclosed maps, if possible, areas of specific concern. This information will be used to help formulate realistic alternatives for the Complex and evaluate the potential impacts of those alternatives as we proceed with the planning and environment impact process.

General management planning is the broadest level of decision-making for national park areas. General Management Plans (GMP) provide the park with a "big picture" and long-term goals that guide actions for 15-20 years. The GMP will define:

- natural and cultural resource conditions to be achieved and maintained over time
- conditions for visitors to understand, enjoy, and appreciate the park's significant resources
- appropriate levels of management activities, visitor use, and development
- indicators and standards for maintaining the desired conditions

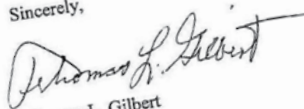
More detailed site specific actions such as site plans or vegetative management plans will be addressed in subsequent planning.

The GMP for the Ice Age Complex at Cross Plains will take approximately 3 years to complete. During the week of August 25, 2008, we will hold the first series of open-house meetings to begin the development of a vision for the Complex and obtain input from landowners, public officials, and interested citizens. We will send an invitational letter to you and welcome your participation.

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IN AMERICA** 

We appreciate your cooperation in the GMP process and any input you can provide within your area of expertise and jurisdiction. If you have any questions or comments regarding the GMP, please contact Pam Schuler, Ice Age NST Manager, at 608-441-5610 or pam_schuler@nps.gov.

Sincerely,



Thomas L. Gilbert
Superintendent

TLG:kk

Enclosures



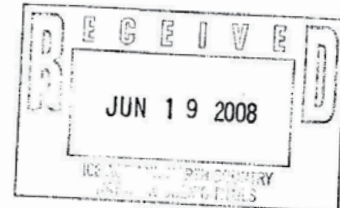


United States Department of the Interior

FISH AND WILDLIFE SERVICE

Green Bay ES Field Office
2661 Scott Tower Drive
New Franken, Wisconsin 54229-9565
Telephone 920/866-1717
FAX 920/866-1710

June 17, 2008



Memorandum

To: Superintendent, Ice Age and North Country National Scenic Trails, Madison, WI
From: Field Supervisor, Ecological Services Field Office, Green Bay, WI
Re: Management Plan for Ice Age Complex at Cross Plains, Dane County, WI

The U.S. Fish and Wildlife Service (Service) has received your request relative to your proposed project. The project entails the preparation of a General Management Plan for your Ice Age Complex at Cross Plains, located in the township of Cross Plains in Dane County, Wisconsin. You asked that we provide information on plans and activities relative to Shoveler's Sink, a U.S. Fish and Wildlife Service Waterfowl Production Area which lies within the Complex's boundary. You also requested information on federally-listed threatened and endangered species that may be present in the project area. Our comments follow.

Federally-Listed Species, Candidate Species, and Critical Habitat

Currently, our records indicate that there are no federally-listed threatened or endangered species or critical habitat known to be present at the project site. This precludes the need for further action on this project as required by the 1973 Endangered Species Act, as amended. Should additional information on listed or proposed species or their critical habitat become available or if project plans change or if portions of the proposed project were not evaluated, it is recommended that you contact our office for further review.

As noted in your letter, the Shoveler's Sink Waterfowl Production Area is located within your project boundary. This property is administered by our Leopold Wetland Management District, W10040 Cascade Mountain Road, Portage, WI 53901. Questions regarding the plans and activities related to this property should be directed to the Project Leader Mr. Steve Lenz, who may also be contacted at Telephone 608-742-7100, Extension 11.

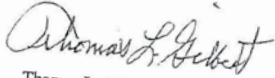
We appreciate the opportunity to respond. Questions pertaining to these comments can be directed to Mr. Joel Trick at 920-866-1737.

Louise Clemency
Louise Clemency

cc: Leopold Wetland Management District, Portage, WI Attn: Steve Lenz

We appreciate your cooperation in the GMP process and any input you can provide within your area of expertise and jurisdiction. If you have any questions or comments regarding the GMP, please contact Pam Schuler, Ice Age NST Manager, at 608-441-5610 or pam_schuler@nps.gov.

Sincerely,



Thomas L. Gilbert
Superintendent

TLG:kk

Enclosure



United States Department of the Interior

NATIONAL PARK SERVICE
Ice Age & North Country
National Scenic Trails
700 Rayovac Drive
Madison, Wisconsin 53711-2468



IN REPLY REFER TO:

D18 IATR (Ice Age Complex, Cross Plains)

May 27, 2008

Ms. Patricia Leavenworth
Natural Resources Conservation Service
8030 Excelsior Drive, Suite 200
Madison, Wisconsin 53717

Dear Ms. Leavenworth:

The National Park Service and the Wisconsin Department of Natural Resources are initiating a General Management Plan for the Ice Age National Scenic Trail (NST) Interpretive Site and the Ice Age National Scientific Reserve Unit in the Town of Cross Plains, Wisconsin. For the purposes of this planning, we are calling this the "Ice Age Complex at Cross Plains." Lying within the Complex's boundary is Shovelers Sink, a U. S. Fish and Wildlife Service Waterfowl Production Area. Enclosed is a map of the project.

At this time, we are gathering information on plans and activities related to the project area, as required by the National Environmental Policy Act (NEPA). Please send us information on relevant planning documents and any current, planned, or potential projects that should be considered. This information will be used to help formulate realistic alternatives for the Complex and evaluate the potential impacts of those alternatives as we proceed with the planning and environment impact process.

General management planning is the broadest level of decision-making for national park areas. General Management Plans (GMP) provide the park with a "big picture" and long-term goals that guide actions for 15-20 years. The GMP will define:

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