# **CHAPTER 5: CONSULTATION AND COORDINATION**

# PUBLIC AND AGENCY INVOLVEMENT

The Final General Management Plan/ Environmental Impact Statement for Lincoln Boyhood National Memorial represents the professional judgment of the NPS staff and the public. Consultation and coordination among the agencies and the public were important throughout the planning process. The public had three primary avenues by which it participated during the development of the plan: participation in public meetings, responses to newsletters, and review and comment on the draft plan.

# PUBLIC MEETINGS AND NEWSLETTERS

Public meetings and newsletters were used to keep the public informed and involved in the planning process for Lincoln Boyhood National Memorial. A mailing list was compiled that consisted of members of governmental agencies, organizations, businesses, legislators, local governments, and interested citizens.

The notice of intent to prepare an environmental impact statement was published in the *Federal Register* on Wednesday, April 19, 2000.

The first newsletter issued on April 26, 2000, described the planning effort. Public meetings were held on May 3, 2000, at the Lincoln Boyhood National Memorial. The National Park Service received comments in the meetings and in the response to the first newsletter. A total of 19 electronic and mailed comments were received in response to this newsletter. These comments were considered/incorporated into the issues for the plan.

A second newsletter distributed in January 2004 described the draft alternative concepts

for managing the national park. A total of 25 electronic and mailed comments were received in response to that newsletter. The Draft General Management Plan/ Environmental Impact Statement for Lincoln Boyhood National Memorial was released on June 17, 2005. The announcement of availability of the draft plan was published in the Federal Register on June 17, 2005 (Federal Register Vol. 70, No. 116, p. 35250) and June 24, 2005 (Federal Register Vol. 70, No. 121, p. 36655). Copies were mailed to those who previously commented on the planning newsletter and to the individuals and organizations listed on the national memorial's mailing list. The review period closed at the end of the day on August 16, 2005.

The national memorial staff hosted public meetings on Wednesday, July 20, 2005. The first meeting was from 1:30 p.m. to 3:30 p.m. The second was from 5:30 p.m. to 7:30 p.m. Both meetings were held at the national memorial. The public meetings were advertised in the eight local and regional newspapers, including Evansville and Owensboro.

Twelve letters commenting on the *Draft General Management Plan/Environmental Impact Statement for Lincoln Boyhood National Memorial* were received. Overall, the comments were supportive of the NPS preferred alternative. The letters and responses to substantive comments are printed at the end of this chapter under the heading "Public Review of the Lincoln Boyhood National Memorial *Draft General Management Plan/Environmental Impact Statement.*"

# CONSULTATION WITH OTHER AGENCIES/ OFFICIALS AND ORGANIZATIONS (TO DATE)

# **Section 7 Consultation**

During the preparation of this document, NPS staff has coordinated with the U.S. Fish and Wildlife Service, Bloomington Field Office. Two consultation letters were received from the U.S. Fish and Wildlife Service and are available in appendix C.

In accordance with the Endangered Species Act and relevant regulations at 50 CFR Part 402, the National Park Service determined that the management plan is not likely to adversely affect any federally threatened or endangered species and sent a copy of the draft management plan to the U.S. Fish and Wildlife Service with a request for written concurrence with that determination.

In addition, the National Park Service has committed to consult on future actions conducted under the framework described in this management plan to ensure that such actions are not likely to adversely affect threatened or endangered species.

# **Section 106 Consultation**

Agencies that have direct or indirect jurisdiction over historic properties are required by Section 106 of the National Historic Preservation Act of 1966, as amended (16 USC 270, et seq.) to take into account the effect of any undertaking on properties eligible for listing in the National Register of Historic Places. To meet the requirements of 36 CFR 800, the National Park Service sent letters to the Indiana state historic preservation office (Indiana Department of Natural Resources, Division of Historic Preservation) and the Advisory Council on Historic Preservation on August 25, 2000, and on December 2, 2003, when planning resumed, inviting their

participation in the planning process. Both offices were sent all the newsletters.

Under the terms of stipulation VI.E of the 1995 programmatic agreement among the National Park Service, the Advisory Council on Historic Preservation, and the National Conference of State Historic Preservation Officers, the National Park Service,

in consultation with the SHPO [state historic preservation office], will make a determination about which are programmatic exclusions under IV.A and B, and all other undertakings, potential effects on those resources to seek review and comment under 36 CFR 800.4-6 during the plan review process.

## **Consultation with American Indians**

Letters were sent to the following American Indian groups on December 2, 2003, to invite their participation in the planning process:

- Peoria Tribe of Indians of Oklahoma
- Delaware National NAGPRA Office

Both tribes have responded to the letters (see appendix B) and identified their concerns especially in regards to archeological sites. The tribes had an opportunity to review and comment on the draft plan.

# FUTURE COMPLIANCE REQUIREMENTS

In the table below the specific undertakings of the preferred alternative are listed. Listed are the NPS determinations of how those individual undertakings relate to the 1995 programmatic agreement in relation to cultural resources.

TABLE 11. FUTURE COMPLIANCE REQUIRED FOR IMPLEMENTATION OF SPECIFIC ACTIONS

Action	Compliance Requirement
Construction of administrative offices behind memorial building.	Further SHPO review necessary during development of implementation plan.
Restore character of cloister area where possible.	
Reestablish roadway with parking east of the memorial building.	
Upgrade shelter at trail entrance to Cabin Site Memorial.	No further SHPO review.

# AGENCIES, ORGANIZATIONS, AND INDIVIDUALS RECEIVING A COPY OF THIS DOCUMENT

## **FEDERAL AGENCIES**

Advisory Council on Historic Preservation U.S. Department of Agriculture Natural Resources Conservation Service U.S. Forest Service, Hoosier National

U.S. Department of the Interior

Forest, Bedford Indiana

National Park Service

Superintendent, Abraham Lincoln Birthplace National Historic Site Superintendent, Lincoln Home

National Historic Site

Superintendent, George Rogers Clark National Historic Site

Superintendent, Indiana Dunes National Lakeshore

Midwest Regional Director

U.S. Fish and Wildlife Service Bloomington Field Office, Indiana

U.S. Geological Survey

U.S. Environmental Protection Agency U.S. Postal Service, Lincoln City, Indiana

# U.S. SENATORS AND REPRESENTATIVES

Office of Senator, The Honorable Evan Bayh Office of Senator, The Honorable Richard Lugar

U.S. Representative, The Honorable Mike Sodrel

U.S. Representative, The Honorable John Hostettler

## STATE AGENCIES

Indiana Department of Natural Resources Indiana Lincoln State Park Indiana State Historic Preservation Office Indiana State Museum & Historic Sites Indiana Historical Society Indiana Department of Tourism

## STATE OFFICIALS

Indiana Governor Mitch Daniels
Indiana State Senator Lindell Hume
Indiana State Senator Richard Young
Indiana State Representative Dave Crooks
Indiana State Representative Dennie Oxley II
Indiana State Representative Russell Stilwell

# AMERICAN INDIAN TRIBES TRADITIONALLY ASSOCIATED WITH PARKLANDS

Peoria Tribe of Indians of Oklahoma, Delaware National NAGPRA Office.

# **CITY AND COUNTY GOVERNMENTS**

Principal, Heritage High School, Lincoln City, Indiana

Mayor, City of Jasper, Indiana

Mayor, City of Huntingburg, Indiana

Mayor, City of Tell City, Indiana

Mayor, City of Rockport, Indiana

Michael Schriefer, Acting Superintendent of Schools, North Spencer School

Corporation

Spencer County Council, Rockport, Indiana Spencer County Board of Commissioners,

Rockport, Indiana

Lincoln City, Indiana

Town Council, Dale, Indiana

Town Council President Ken Sicard, Ferdinand, Indiana Town Council, Gentryville, Indiana Town of Orleans, Indiana, Robert F. Henderson

# **ORGANIZATIONS AND BUSINESSES**

Dale Chamber of Commerce **Dubois County Historical Society Dubois County Tourism Commission** Ferdinand Chamber of Commerce Historic Southern Indiana Holiday World & Splashin' Safari Huntingburg Chamber of Commerce Lincoln Club of Southern Indiana Lincoln Land Economic Development Perry County Chamber of Commerce Spencer County Historical Society Spencer County Regional Chamber of Commerce Spencer County Tourism Commission Spencer County Visitors Bureau, Vevah Harris, Executive Director Evansville Visitor & Convention Bureau Tell City Visitor & Convention Bureau The Lincoln Museum

# **INDIVIDUALS**

Mr. and Mrs. Donald Adams

Mr. Bill Bartelt

Mr. and Mrs. Richard Betz

Mr. Michael A. Crews

Mr. John Fleener

Mr. Richard Haller

Mrs. Barbara Hevron

Mr. David A. Hevron

Mr. James R. Hevron

Mr. Joe Hevron

Honorable. Baron Hill, former U.S.

Representative

Mrs. Helen Kennedy

Mrs. Pat Koch

Mrs. Iris Ludwig

Ms. Pamela Pelzel

Ms. Jerry Ann Piontkowski

Honorable Judge Wayne A. Roell

Mr. Gerald Sanders

Mrs. Ruth Taylor

Mr. Mike Verkamp

Ms. Kalia Vincent

Mr. Duane Walters

# PUBLIC REVIEW OF THE LINCOLN BOYHOOD NATIONAL MEMORIAL DRAFT GENERAL MANAGEMENT PLAN/ENVIRONMENTAL IMPACT STATEMENT

This section contains the comments received through letters and e-mails after the Draft General Management Plan/Environmental Impact Statement for Lincoln Boyhood National Memorial was released on June 17, 2005 (Federal Register Vol. 70, No. 116, p. 35250). The comment period was open through August 16, 2005. About 70 copies were sent to agencies, tribes, organizations, and individuals that were listed on the national memorial's mailing list. The NPS Midwest Regional Office distributed copies to other government agencies. In addition, the complete text of the Draft General Management Plan/Environmental Impact Statement was posted on the NPS web site. The National Park Service considered all written comments according to the requirements of 40 CFR 1503.

## **Written Comments**

In accordance with Council on Environmental Quality regulation implementing the National Environmental Policy Act, all letters from federal, state, or local agencies and American Indian Tribes, as well as all substantive public comments, must be reprinted in the Final Environmental Impact Statement. Responses must be provided to substantive comments. Comments are substantive if they:

- challenge accuracy of information
- dispute information accuracy
- suggest different viable alternatives
- provide new information that makes a change in the proposal

Comments are substantive if they raise, debate, or question a point of fact or policy. Comments in favor or against the proposed action or alternatives, or comments that only agree or disagree with NPS policy are not considered substantive.

Letters and e-mails about Draft General Management Plan/Environmental Impact Statement are reprinted here, with responses to substantive comments. Comments Responses



# United States Department of the Interior Fish and Wildlife Service



Bloomington Field Office (ES) 620 South Walker Street Bloomington, IN 47403-2121 Phone: (812) 334-4261 Fax: (812) 334-4273

Received DSC-P

June 16, 2005

JUN 2 1 2005

Mr. Stephan Nofield National Park Service Denver Service Center - Planning P.O. Box 25287 Denver, Colorado 80225-0287

Re: Lincoln Boyhood National Memorial - General Management Plan

Dear Mr. Nofield:

The U.S. Fish and Wildlife Service (FWS) has reviewed the Draft General Management Plan/Environmental Impact Statement for the Lincoln Boyhood National Memorial (DES-05-29) in Spencer County, Indiana.

These comments have been prepared under the authority of the Fish and Wildlife Coordination Act (16 U.S.C. 661 et. seq.) and are consistent with the intent of the National Environmental Policy Act of 1969, the Endangered Species Act of 1973, and the U.S. Fish and Wildlife Service's Mitigation Policy.

The FWS' Bloomington, Indiana Field Office reviewed the proposed general management plan during early coordination and provided comments in our letter of October 10, 2000. On May 16, 2003 we provided comments on the Memorial's Draft Fire Management Plan, and we responded to an additional endangered species consultation request in our letter of April 29, 2004. The impacts associated with Preferred Alternative C are minor, affecting less than 3 acres of partially wooded land. The FWS recommends that the project be designed to minimize clearing of mature native trees, with use of best management practices to minimize erosion and soil runoff.

Endangered Species

The proposed project is within the range of the federally endangered Indiana bat (Myotis sodalis) and federally threatened bald eagle (Haliaeetus leucocephalus). There is no eagle nesting habitat in the area of concern. In accordance with endangered species recommendation #2 of our October, 2000 letter, if tree clearing in forested areas is avoided during the Indiana bat summer occupancy period (April 15 - September 15) the proposed project is not likely to adversely affect these listed species.

1. The National Park Service has adopted all U.S. Fish and Wildlife Service recommendations. These recommendations are described in Chapter 2 under "Mitigative Measures Common to All Alternatives."

Comments	Responses
Page 2 of 2	
Subject to the aforementioned seasonal restriction, this precludes the need for further consultation on this project as required under Section 7 of the Endangered Species Act of 1973, as amended. If, however, new information on endangered species at the site becomes available or if project plans are changed significantly, please contact our office for further consultation.	
For further discussion, please contact Mike Litwin at (812) 334-4261 ext. 205.	
Sincerely yours,  Michael L. Liliu  Scott E. Pruitt Field Supervisor	
cc: Regional Director, USFWS, Twin Cities, MN (ES-DHC) (Attn: Lyn MacLean) Virginia Laszewski, US EPA, B-19J, Chicago, IL	

Comments Responses 811 Constitution Weekliged O.S.C. United States Forest Hoosier National Forest Department of Service Supervisor's Office Bedford, IN 47421 Agriculture Phone: 812-275-5987 Fax: 812-279-3423 TDD: 1-800-877-8339 File Code: 1950-4-2 Date: August 8, 2005 Stephen Nofield Lincoln Boyhood National Memorial General Management Plan National Park Service, Denver Service Center - Planning PO Box 25287 Denver, CO 80225-0287 Dear Mr. Nofield, Thank you for allowing the Hoosier National Forest to respond to the Lincoln Boyhood National Memorial Draft General Management Plan/Environmental Impact Statement. We find your analysis thorough and informative. We support Alternative C, the Preferred Alternative, Exploring Lincolns' Indiana, for implementation as the General Management Plan for the next planning cycle. This alternative would provide the most diverse visitor experiences with the lowest overall increased cost to the government. Adding to the existing structures by expanding the Memorial building would meet the needs of both visitors and administrators in the shortest time and at the lowest cost. Using the existing structures at the Memorial would also add to a user's experience, by showing how the Memorial has evolved over time. The variety of management prescriptions would provide the opportunity for diverse experiences, thus meeting the needs of more visitors. The Informal Contemplative management prescription would provide a more natural and cultural setting. The Commemorative prescription would allow visitors to commemorate President Lincoln and his family, while the Interpretive/Historic prescription would provide visitors a more interactive experience. Providing self-directed. interactive, and formal interpretations of the site would give visitors opportunities to determine their own experience. Also, providing a mix of formal and self-directed interpretation may promote increased visitation. We also support the NPS goal of natural resource protection and preservation by providing improved wildlife habitat, encouraging native vegetation species, and promoting ecological processes. Invasive species represent major threats to aquatic and terrestrial ecosystems. These invasive species destroy wildlife habitat and can reduce biodiversity and degrade native ecosystem health. These invasive species were not a part of the ecosystem during President Lincoln's boyhood and should be reduced in the Memorial to protect ecosystem health and more 43 Caring for the Land and Serving People

Comments	Responses
closely represent the natural community as it was when President Lincoln lived in southern Indiana.	
Returning the natural areas to the oak-hickory forest that predominated during the time Abraham Lincoln lived there should be a high priority for the Memorial. Maintaining a healthy and diverse ecosystem is important to the natural community as is presenting the visitor with an approximation of what the area looked like when Lincoln lived there. A healthy and diverse ecosystem provides wildlife and plant habitat, promotes air and water quality, and provides for a better visitor experience.	
Thank you again, for accepting our comments on your proposal.	
Sincerely,  KENNETH G, DAY Forest Supervisor	

Comments Responses



#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION5 77 WEST JACKSON BOULEVARD CHICAGO, IL 80604-3590

AUG 1 1 2005

REPLY TO THE ATTENTION OF

B19-J

Mr. Nick Chevance United States Department of the Interior National Park Service Midwest Region 601 Riverfront Drive Omaha, Nebraska 68102

RE: Comments on the Draft General Management Plan (GMP)/Environmental Impact Statement (DEIS) for the Lincoln Boyhood National Memorial CEO#: 20050235

Dear Mr. Chevance:

The U.S. Environmental Protection Agency (U.S. EPA) has received the document listed above. Under the National Environmental Policy Act (NEPA), the Council on Environmental Quality regulations, and Section 309 of the Clean Air Act, U.S. EPA reviews and comments on major federal actions.

In the GMP/DEIS, the National Park Service examines three alternatives for the management of the Lincoln Boyhood National Memorial for the next 15 to 20 years. The document describes Alternatives A, B, and C, selecting C as the preferred alternative. Alternative A is the noaction alternative. Some of the management outcomes of alternative A would include: continuing with the existing modifications to Memorial Building structures that depart from the original historic design, continued inadequate parking and traffic disruption, and the limitations in providing comprehensive interpretation of the Lincoln story as a result of the current size and configuration of the Memorial Building. The concept for National Memorial management under Alternative B, "All Things Commemorative", would focus on the National Memorial's formal and informal commemorative settings. Alternative B would restore some elements of the Memorial Building and landscape to the original design and create a partnership with the adjacent Lincoln State Park in providing a new visitor center and shared administrative offices. Management under the preferred Alternative (C) would emphasize interpretive opportunities with an emphasis on the story of the Lincoln family in southern Indiana and the natural and sociopolitical environment of the times. Alternative C would also require the construction of a proposed addition behind the Memorial Building (or a new building). Therefore, both Alternative B and C would result in the loss of some vegetation, including trees and open fields, and disruption of soils in the same area. Overall, the impacts would be minor with proper mitigation and Best Management Practices (BMP's) utilized.

U.S. EPA rates the Draft Environmental Impact Statement (DEIS) and the preferred alternative C as LO, Lack of Objection. We do, however, have a few suggestions regarding voluntary tree loss mitigation, native landscaping, BMP's, and waste receptacles.

5

Sincerely,

Comments Responses TREE LOSS MITIGATION The DEIS identifies the loss of less than 0.5 acres of trees. The DEIS does not present mitigation measures for loss of these trees. U.S. EPA recommends voluntary mitigation for tree loss. Replacement trees should be planted to offset any unavoidable woodland losses. We 2. The National Park Service will continue generally recommend that native saplings be used, if practicable, at a minimum ratio of 1:1. The trees should be placed in an area close to the project site. Instead of burning or disposing of maintaining the forest setting and managing for removed trees in a landfill, they should be placed in woodland areas to help create and mitigate the natural reproduction of native tree species within the loss of wildlife habitat. Vegetation that cannot be used elsewhere should be mulched and given to citizens or reused during revegetation at the construction sites. Only native species should be used appropriate management zone. Cultural landscape to revegetate. In future NEPA documentation, please provide a mitigation plan for the loss of any planting will continue to be guided by the approved trees due to the project. "Cultural Landscape Report." NATIVE LANDSCAPING We suggest using native plants for the planting in any landscaped areas (as also put forth in 65 Fed. Reg., No.81, pg 24603 Presidential Memorandum). We suggest the use of nursery-3. The mitigative measures for erosion and exotic propagated transplants for those natives which are difficult to propagate from seed. Seeding and/or nursery plants are preferred to using natural succession. When seeding is implemented, we also species are described in Chapter 2 under "Mitigative suggest the use of a non-propogating nurse crop to help slower-growing natives take root. Measures Common to All Alternatives" on page 38 in the draft plan. The National Park Service will use best

BMP's The DEIS refers to possible soil erosion and the introduction of invasive species during construction. On page 95, the DEIS does state that, "mitigating measures would reduce the longterm impact of the construction, and this adverse impact would be considered moderate." Please discuss the BMP's that will be used to avoid and mitigate these impacts. If the BMP's are presented in a separate document, please reference the document in the Final EIS.

WASTE RECEPTACLES Does the NPS have any guidance pertaining to the use of recycling and trash containers for these types of sites? If there is guidance, please include those BMP's that relate to the preferred alternative in the Final EIS.

TYPOGRAPHICAL ERRORS On page 35 of the DEIS, the key for the map of Alternative C appears to have the labels switched for the following management prescriptions: Commemoration and Operational Support.

The DEIS was presented in an organized manner that provided most of the needed information. If you have any questions regarding U.S. EPA's comments, please contact Julie Guenther at (312) 886-3172 or email her at guenther.julia@epa.gov.

Kenneth A. Westlake, Chief Environmental Planning and Evaluation Branch

Kinnell A Wyellike

5. The correction has been made. Thank you.

species.

management practices to control erosion and exotic

4. NPS Management Policies 2001, section 9.1.6.1

waste reduction, reuse, and recycling programs.

Waste Management, guides the national memorial's

# Comments Responses \*SUMMARY OF RATING DEFINITIONS AND FOLLOW UP ACTION" Environmental Impact of the Action LO-Lack of Objections The EPA review has not identified any potential environmental impacts requiring substantive changes to the proposal. The review may have disclosed opportunities for application of mitigation measures that could be accomplished with no more than minor changes to the proposal. **EC-Environmental Concerns** The EPA review has identified environmental impacts that should be avoided in order to fully protect the environment. Corrective measures may require changes to the preferred alternative or application of mitigation measures that can reduce the environmental impacts. EPA would like to work with the lead agency to reduce these impacts. **EO-Environmental Objections** The EPA review has identified significant environmental impacts that must be avoided in order to provide adequate protection for the environment. Corrective measures may require substantial changes to the preferred alternative or consideration of some other project alternative (including the no action alternative or a new alternative). EPA intends to work with the lead agency to reduce these impacts. **EU-Environmentally Unsatisfactory** The EPA review has identified adverse environmental impacts that are of sufficient magnitude that they are unsatisfactory from the standpoint of public health or welfare or environmental quality. EPA intends to work with the lead agency to reduce these impacts. If the potential unsatisfactory impacts are not corrected at the final EIS stage, this proposal will be recommended for referral to the CEQ. Adequacy of the Impact Statement Category 1-Adequate The EPA believes the draft EIS adequately sets forth the environmental impact(s) of the preferred alterative and those of the alternatives reasonably available to the project or action. No further analysis or data collecting is necessary, but the reviewer may suggest the addition of clarifying language or information. Category 2-Insufficient Information The draft EIS does not contain sufficient information for the EPA to fully assess the environmental impacts that should be avoided in order to fully protect the environment, or the EPA reviewer has identified new reasonably available alternatives that are within the spectrum of alternatives analyzed in the draft EIS, which could reduce the environmental impacts of the action. The identified additional information, data, analyses, or discussion should be included in the final EIS. EPA does not believe that the draft EIS adequately assesses potentially significant environmental impacts of the action, or the EPA reviewer has identified new, reasonably available alternatives that are outside of the spectrum of alternatives analyzed in the draft EIS, which should be analyzed in order to reduce the potentially significant environmental impacts. EPA believes that the identified additional information, data analyses, or discussions are of such a magnitude that they should have full public review at a draft stage. EPA does not believe that the draft EIS is adequate for the purposes of the NEPA and/or Section 309 review, and thus should be formally revised and made available for public comment in a supplemental or revised draft EIS. On the basis of the potential significant impacts involved, this proposal could be a candidate for referral to the CEQ. From EPA Manual 1640 Policy and Procedures for the Review of the Federal Actions Impacting the Environment

Comments Responses Mitchell E. Daniels, Jr., Governor Kyle J. Hupfer, Director Indiana Department of Natural Resources ion of Wistoric Preservation & Archaeology+412 W. Washington Street, W274-Indianapolis, IN: 46206-2719 Phone 317-212-1640+Fun 317-212-0000 - dipu@doc.IX gov July 20, 2005 Randy Wester JUL 2 2 2005 Superintendent National Park Service Lincoln Boyhood National Memorial PO Box 1816 Lincoln City, Indiana 47552 Federal Agency: National Park Service Re: Draft general management plan/environmental impact statement concerning the Lincoln Boyhood National Dear Mr. Wester: 6. In accordance with section 106 of the Pursuant to Section 106 of the National Historic Preservation Act (16 U.S.C. § 470f) and 36 C.F.R. Part 800, the staff of the Indiana State Historic Preservation Officer ("Indiana SHPO") has conducted an analysis of the materials dated June 17, 2005, and received National Historic Preservation Act the on June 29, 2005, for the above indicated project at the Lincoln Boyhood National Memorial in Spencer County, Indiana. National Park Service will consult with Ideally, we believe that Option B would have many advantages for the facility in terms of restoring the Memorial Building to more of Indiana's state historic preservation officer its original function, accommodating parking with no adverse effect to the property, and moving the administrative functions away from the Memorial Building. Furthermore, we believe that closing a portion of CR 300 would benefit the farm site. early in the planning and design process. The proposed project has not been listed on the Given the fiscal impact mentioned in the plan about Option B, we agree that Option C is preferable to Option A. However, we are concerned with the construction of a new administration wing or building as it will affect the Memorial Building. Is there currently NPS 5-year capital construction plan, and information available that explains how this will be accomplished? Is it possible to reconfigure the 1960s addition to allow for therefore a site plan has not yet been administrative functions? prepared. In terms of potential impact on archaeological resources, we note that all of the proposed alternatives will consider the archaeological resources present within the Lincoln Boyhood National Memorial in planning proposals. This should include cultural resource inventories on lands that could be affected by ground-disturbing activities. Any archaeological investigations should must be done in 7. NPS policies and management guidance for accordance with the Secretary of the Interior's "Standards and Guidelines for Archaeology and Historic Preservation" (48 F.R. 44716). A description of the survey methods and results must be submitted to the Division of Historic Preservation and Archaeology archeological surveys and actions are described in Chapter 2 "Mitigative Measures A copy of the revised 36 C.F.R. Part 800 that went into effect on August 5, 2004, may be found on the Internet at www.achp.gov for Common to All Alternatives," page 37. your reference. If you have questions about our comments, please call our office at (317) 232-1646. Questions about archaeological issues should be directed to Christopher Koeppel. Questions about buildings or structures should be directed to Karie A. Brudis. Deputy State Historic Preservation Officer

Responses

Comments

DNR

Indiana Department of Natural Resources

Received DSC-P

JUL 1 1 2005

Mitchell E. Daniels, Jr., Governor Kyle J. Hupter, Director

Environmental Unit Division of Water 402 W. Washington Street, Rm. W264 Indianapolis, IN 46204-2641

July 6, 2005

Mr. Stephan Nofield National Park Service Denver Service Center – Planning PO Box 25287 Denver, Colorado 80225-0287

RE: Lincoln Boyhood National Memorial General Management Plan ~ DNR # CTS-ER- 11688

Dear Mr. Nofield:

This is an informational letter in response to your request for an Environmental Review received at the Division of Water on July 5, 2005 for the above project in Spencer County. We would like you to know that the review is in process. Please refer to the above DNR # when calling and on all future correspondence regarding this project.

For your information, please send any future Environmental Review requests to:

Department of Natural Resources Division of Water, Environmental Unit Christie Kiefer, Environmental Coordinator 402 West Washington Street, W264 Indianapolis, IN 46204-2641

For future reference, always send three (3) entire copies of your Environmental Review request (in the same envelope preferably). When we receive these, we route one entire copy for review by the Division of Water and the Division of Nature Preserves, the second copy to the Division and Fish and Wildlife, and the third copy is forwarded to the Division of Historic Preservation for a separate review. However, if you have already sent or are going to send an Environmental Review request to the Division of Historic Preservation separately, please state it on your cover sheet and submit only two (2) copies. Please note that a separate copy of this review was not forwarded to the Division of Historic Preservation by the Environmental Unit. If this project requires a review by the State Historic Preservation Officer of the Division of Historic Preservation at (317) 232-1646.

If you have any questions or comments, please contact me at (317) 232-4160 or toll free at (877) 928-3755. You may also email me at aslott@dnr.IN.gov or contact Christie Kiefer at the number above.

Sincerely

Alysson C. Slott-Oliger Environmental Secretary

Co	omments	Responses
"Ken / Monica / Megan Sicard" <sicard@psci.net> 07/09/2005 03:47 PM EST</sicard@psci.net>	To: <libo_superintendent@nps.gov> cc: Subject: Response to Draft General Management Plan</libo_superintendent@nps.gov>	
Council President I read through	a draft version of the General Boyhood National Memorial. As Town the Plan and Environmental Statement. I the information I favor Alternative C.	8. Lincoln Boyhood National Memorial recognizes that the
location of Highway 231 on your Holiday World traffic comes along great advertisement by the peopl past. Some come back. You will feel you tourist totals will suffer up what I do not see in the Plan is a	ly estimated the impact of the new summer attendance. Quite a bit of g the current Highway 231 and you get le seeing the Memorial as they travel lose this when the Highway is moved. I nless you plan to do road advertisement. In means to advertise the Memorial on the oln Boyhood Memorial is a well kept is an enjoyable place to visit.	adjacent Lincoln State Park and other area attractions provide a critical mass of activities that result in increased visitation to the national memorial. When U.S. 231 is rerouted, the National Park Service will work with the Indiana Department of Transportation to install appropriat directional signs to the national memorial. In addition, the National Park Service will work with other regional attractions in marketing the other visitor opportunities in
Ferdinand, IN 47532		Spencer County, Indiana.
Yours truly, Ken Sicard, Town Co Ferdinand, Indiana	ouncil President	

	Comments	Responses
	"Robert F. Henderson" <rfh@netsurfusa.net>  07/30/2005 08:37 PM EST  To: <li>libo_superintendent@nps.gov&gt; cc: Subject: Gen Mgt. Plan for LIBO</li></rfh@netsurfusa.net>	-
	To Whom It May Concern:	
9	I have read the draft General Mgt. Plan/Environmental Impact Statement for Lincoln Boyhood. I would like to take this opportunity to strongly encourage the NPS follow Alternative C for its long-term plans for this National Treasure located in So. Indiana.  It is important that the Lincoln Living Historical Farm & its current interpretive efforts focusing on life in early Indiana and the Lincoln family remain intact for future generations.  With the approaching 200th anniversary celebration of Lincoln's birth in 2009 we must all renew and rededicate our efforts in helping to educate & inform and continue to inspire others about Indiana's Lincoln & his family.  And while it was not addressed in this report it is my sincere hope that when funding permits there will be rehab of the museum area as a whole to enhance the visitor experience to the memorial bldg.  As a lifelong student and admirer of Lincoln, the LIBO retains a very special place in my heart, mind and memories.  Cordially, The Honorable Robert F. Henderson Town of Orleans	9. Alternative C provides for enhancing the visitor and interpretive services at the memorial building and provides additional space by moving most of the administrative functions into a new area.

	Comments	Responses
"Mike Schriefer" <mschrief@psci.net> 07/26/2005 01:20 PM EST</mschrief@psci.net>	To: <libo_superintendent@nps.gov> cc: Subject: Lincoln Boyhool Memorial-General Management Plan</libo_superintendent@nps.gov>	
National Memorial. The me school/middle school camp schools. Because of the cl memorial building for visits corporation.  I wholeheartedly support serve to enhance the experimemorial. I believe the ex	proposed improvements to the Lincoln Boyhood emorial is located next door to our high ous. The memorial has been very important to our oseness we use the interpretative area and the by students from all grade levels in our that Alternative C. I feel that this alternative will only rience that our students receive in visiting the apprience that our students receive there makes sure in the National Park System.	
Michael Schriefer, Superintendent North Spencer County School Corporation		

Responses

Comments		
"Vevah Harris"		
<tourinfo@psci.net></tourinfo@psci.net>	To: "Randy Wester" <randy_wester@nps.gov></randy_wester@nps.gov>	
07/14/2005 09:20 AM EST	cc: Subject: Management Plan Response	

#### Randy,

After reviewing the Lincoln Boyhood National Memorial General Management Plan options, I would like to express my strong support for Alternative C. It is my personal opinion that the park is in need of more exhibits in the visitor center and more interpretive programs overall. With the Abraham Lincoln Bicentennial approaching, it is my hope the National Parks will finally invest more in Lincoln Boyhood National Memorial and what programs it has to offer to educate the public on Abraham Lincoln's boyhood years in Southern Indiana. Here are my thoughts on a few specific management plan items:

I believe it is particularly important to add more exhibits and interactive programs to the visitor center. This will provide more valuable educational experiences for visitors year-round, when the living historical farm is closed or when weather inhibits visitors from visiting the outside areas. I believe it would be a mistake not to enhance the center and counter-productive to revert the visitors center design back to its original open design.

The Lincoln City Post Office located within the visitors center may not have a great deal of business on a daily basis; but I feel it is a valuable asset to the property. I also believe it would be beneficial to offer an annual picture postmark of Lincoln during the month of his birthday, similar to what the Santa Claus Post Office offers in December. This would increase business for the post office and increase awareness about Abraham Lincoln around the country during the month of February.

There needs to be more office space in the back of the center to accommodate the Park staff more effectively. Currently, the offices are divided in two locations, which I believe creates a disconnect among administration and front-line staff. Accessibility is always important for staff and visitors. And, (as I have personally learned) adequate, functional office space is imperative for an organized, efficient operation.

I believe it would be beneficial to close the county road cutting through the property next to the Living Historical Farm. The traffic is a distraction to the

#### COMMENTS AND RESPONSES

farm's operation and defeats the purpose of the pioneer setting. It's difficult for visitors to imagine a pioneer homestead with traffic zipping by the garden and cabin. The traffic also presents a hazard to visitors and natural wildlife in the area as well.

Lincoln Boyhood National Memorial is and has always been a beautiful property providing excellent educational programs on Abraham Lincoln and pioneer life. However, the park has changed very little over the past 20 to 30 years and it is past due for some improvements. In fact, judging from my own experience of working at the property in 1976 to what I have seen presently, the only significant change I have noticed is the orientation film. There have been a few other very minor changes in the office arrangements, a few exhibits, a few more split rail fences, etc. It is time the National Parks invested substantially the preservation and enhancement of this historic treasure --especially with the Lincoln Bicentennial approaching.

Thank you for your efforts at Lincoln Boyhood National Memorial. I appreciate being included in your survey and hope my thoughts on the matter are somewhat helpful. Should you have any questions regarding my comments, please do not hesitate to contact me.

Sincerely, Vevah Harris, Executive Director Spencer County Visitors Bureau, Santa Claus, Indiana <a href="mailto:TourInfo@psci.net">TourInfo@psci.net</a>, www.LegendaryPlaces.org

Comments Responses Lincoln Boyhood National Memorial - General Management Plan National Park Service, Denver Service Center - Planning Stephan Nofield PO Box 25287 Denver, CO 80225-0287 Superintendent, Randy Wester Lincoln Boyhood National Memorial P.O. box 1816 Lincoln city, IN 47552 Dear Sirs: Have read the May 2005 Lincoln Boyhood National Memorial Draft General Management Plan and Environmental Impact Statement and would like to make the following comments. Alternative A-No Action If there were no future funds available to the park system then this would seem to be the logical alternative, as it only seems to add new wayside exhibits along the natural trail. But this does not seem to be a progressive direction for the park. Alternative B—All Things Commemorative Do not even care to discuss this thought process as it does not include any interaction for visitors and the learning process would be so slight. Abraham Lincoln would not want to just be commemorated; learning and experiencing are the ways to honor him. Children and adults can best learn about pioneer life best by keeping the costumed interpretation and demonstrations. This is a highlight of the park experience. Since funding is a major concern in these times the cost of this plan does not seem feasible. But there does need to be better communication between the two parks for visitors. Ideas like reopening the cloister area seems to be two steps backwards rather than moving forward. The enclosure gives one a chance to reflect and learn about Abraham Lincoln in a quiet peaceful atmosphere. Administrative offices should be maintained in this building and additional space added. The staff would be present to help out when a number of guests come at one time. Extending the roadway east for overflow parking is a good idea and establishing new shaded picnic area is also a much-needed addition. Removing the exiting shelter does not seem to make sense as it is needed for hikers for a place to sit and possibly get out of an unexpected rain. Use this facility to inform.

Comments	Responses
Alternative C-Preferred Alternative, Exploring Lincoln's Indiana	
Keeping the national memorial as an interpretive area seems to be the best use of this area. The enclosure with displays, museum, and movie are good for orienting visitors. The building façade is quite impressive and definitely memorializes Abraham Lincoln. Adding administrative offices to the back of the existing building will not take away from the appearance as this part of the building is not seen by most visitors. Having the offices, library, research area and personnel close-by would seem to be the most logical plan for continuity.	
Extending the roadway east for overflow parking seems imperative and hopefully with anticipated programs for the bicentennial (2008-2010) it will definitely be needed. The parking issue does need to be addressed. Addition of a shaded picnic area would be well received by the public. It would give one a chance to sit and reflect on the surroundings and the importance of Abraham Lincoln and his family and pioneer life.	
Any improvement to the trails is always an asset. Informative signs along the way keep one's interest. Well-manicured areas seem to be more pleasing to the eye rather than overgrown grass. The reasoning might be to return it to a natural terrain but well placed trees, wildflowers, split-rail fences and mowed grass is much more appealing and shows more care and respect. Keep with the designed formal landscape to reflect respect.	
I continue to voice my concern about the traffic on the rug in Nancy Hanks Lincoln Hall. Will there be funds to replace it when it becomes to worn? Hopefully it is rotated and turned frequently to keep the wear-and-tear even.	
This is a special park and I wish you continued success on maintaining the cemetery, memorial and cabin site and trails. Please encourage the employees to learn as much as they can of this area so they are able to answer visitor's questions correctly and with knowledgeable answers and to be versed in the State Park history as well.	
Abraham Lincoln came in second (just under Ronald Reagan) in a recent program on Discovery Channel as the Greatest American. Considering most voters were not history students does show how important he is to America and the fact that his life, character, leadership and ideas were formed here, makes this a very important and special location in the history of America.	
Barbara Hevron	
Newburgh, IN 47630	

Comments	Responses
August 15, 2005	·
Re: Lincoln Boyhood National Memorial Draft General Management Plan Environmental Impact Statement	
I will open my comments by addressing the three Alternatives as outlined in this document:	
Alternative A, No-Action alternative—As time moves forward habits change as well as technology and after following this plan for 24 years with some changes having been made as time went on it would not be responsible to continue in this manner.	
Alternative B, All Things CommemorativeThis is the least desirable alternative to me but does have one good feature (a joint visitors center) not included in the other two alternatives. (See below)	
Alternative C, Preferred Alternative, Exploring Lincoln's Indiana is also my preferred alternative in most part, with hopefully some modifications.	
Alternative B has one option that I feel merits further discussion. The building of a joint National Memorial/Lincoln State Park Visitors Center would present a more complete history for visitors to this area. This idea would open to the visitor more information about Lincoln's youth and some very important locations that helped develop his character during his youth and time in Indiana. This would also allow the memorial building to return to more of a monument and place of memorial rather than a welcome center.  The rest of alternative B, I feel would be a big step backwards as I can remember when	
most of the things being talked about were not in place and how much they have added to the facility. I am talking about the Living Farm with the costumed interpretation and the enclosure of the cloister area. These are both very positive additions to the memorial.	
Alternative C I believe is the best but with some modifications—mainly a joint visitors center.	
The present visitor orientation and interpretation area is inadequate to handle the number of visitors that visit the park. It is the fee collection area, the sales office for the bookstore, the interpretative information counter and any thing else the visitor may want to know about the memorial. At present there is no other feasible place to locate these areas. Consequently, if a joint visitor center is not feasible then I agree that the present building needs to be expanded. The administration staff needs to be in this facility as well, to have a feeling to what is going on and what is needed.	
1 O The railroad tracks were briefly addressed in the Chapter 1 of this document and the conclusion was that the idea of removing and relocating the tracks was dismissed and this	10. (Please refer to responses on the next page.)

Comments Responses

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issue is not explored further in this general management plan. I feel to totally dismiss the railroad tracks from this plan is not wise. The land now owned by the railroads (7.67 acres by NPS figures) is as important to the Memorial as any of the other acreage in the farm. The railroad tracks also create a safety hazard where they cross the two walking trails that lead to the Living Farm. This safety hazard needs to be addressed. Unless there is a document that I am not aware of, the National Park Service does not own the

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is a document that I am not aware of, the National Park Service does not own the property where the Spring Site sits. If this is fact, how do we explain the placement of the fence and the trail at the Spring site with it being on private property? In the draft general management plan it is stated (Lincoln Boyhood National Memorial currently includes the significant sites that interpret the history of the Lincoln family in southern Indiana). I'm not sure this is in National Park Service's best interest to say we control all the significant sites of the Lincoln Farm area when in fact it is not the case and to dismiss discussing this in the master plan or to at least inform that there are still sites not owned by Lincoln Boyhood National Memorial.

In the section of Chapter 2 talking about the management prescriptions—I agree with most. A couple of the prescriptions being the informal contemplative prescription I do not believe would give the visitor enough information to let them come away with a complete understanding of what they are seeing and the history behind it. In the natural resources prescription the planting and management of mixed-stage oak-hickory forest would be a plus to the wooded areas, but the idea of leaving the areas where the public parks their vehicles and walks to the various exhibits overgrown and not manicured to me does not memorialize or honor the Lincolns but shows disrespect to them in this overgrown manner.

The picnic/rest and relaxation areas proposed near the east parking area at the memorial building and at the interpretive shelter need to be thought through very thoroughly and made large enough to handle school size groups or others groups at each site. If they are not this large I do not feel they will fulfill the need that has existed in this area for many years.

I disagree with some of the conclusions and how they were reached.

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Boundary Adjustments--Lincoln Boyhood National Memorial currently includes the significant sites that interpret the history of the Lincoln family in southern Indiana. This statement leads one to believe that the Memorial contains the original farm and important sites, while in fact unless there are documents I do not know about, there may be as much as 28.67 acres of the original farm not in control of the National Memorial.

Freight trains and vehicular traffic within the National Memorial—The freight trains have been dismissed as a non-issue in this plan. I believe they not only distract but are also a large safety issue. Yet the plan states that car traffic that is unrelated to the national memorial distracts from the mission and visitor experiences of the national memorial. Therefore, the national park service wants to close one of the roadways. I feel this above conclusion was not reached on a level playing field using the same reasoning for both issues, and to not give the railroad tracks, as much or more importance than the roadways

10. The National Park Service does not have ownership of the railroad right-of-way that crosses the national memorial. In addition, the agency has no jurisdiction to manage the use of these tracks.

Two trains per day is the frequency of use on the railroad tracks that cross the national memorial. The trains travel at a very slow speed. NPS staff has searched and found no records of any accidents or incidents between trains and trail users or with vehicles on County Road 300.

11. The Lincoln Spring site is on property owned by the railroad and is within the boundaries of the national memorial. The railroad infrastructure is fenced from the area used by visitors. The National Park Service will continue to work with the owners of the railroad in managing and interpreting the site. NPS staff has searched for and found no records of accidents between visitors and trains at this site.

Access from the Lincoln Living Historical Farm to the Lincoln Spring requires visitors to walk across County Road 300 using the designated crosswalk. NPS staff will work with Spencer County to ensure that appropriate safety standards are in place, such as signing for crosswalks and installing traffic-calming devices.

12. The general management plan did not propose any boundary adjustments because a review of Lincoln-related sites outside the national memorial and Lincoln State Park do not possess the level of integrity necessary for consideration for national significance.

#### Comments

is a mistake. In the draft it is referenced more than once that local residents must travel on national memorial roads to reach their destinations. As far as I know most of these roads are still in the jurisdiction of Spencer County, Indiana.

I also do not think enough thought or options went into the request for the closure of County Road 300E. As no where in the draft plan was it addressed as to what provisions were to be made for the traffic patterns or the railroad with the closure of County Road 300E.

Under Methods and Assumptions For Analyzing Impacts—the draft talks about who was consulted and had input into the plan. It says opinions from visitors and neighbors as well as others were included in this planning process. I contacted some of the neighbors and asked it they had been contacted personally about the draft plan and none I talked to said they had been contacted. I know there were public meetings but most people and especially elderly ones feel intimidated in public meetings. A couple of neighbors said they were going to make comments.

I did write a letter to the Spencer County Commissioners objecting to the closure of County Road 300 E and my reasoning. I am enclosing a copy of that letter for your record.

I also feel that the Bicentennial of Lincoln's birth in 2009 needs to be addressed in this master plan, if for no other reason than to have some planning of how to prepare to handle possible upcoming events with crowd size, parking plans ect.

Abraham Lincoln is such a popular president and the Spencer County area has a wealth of resources that pertain to Lincoln's life that should be developed and commemorate his formative years. There is no other Lincoln site within the National or States parks systems that have more sites of historical value to the life of Abraham Lincoln. These could be developed into an astonishing exhibit of his youth and early manhood.

Within the boundaries of Lincoln State Park lie several various sites of importance to the life of Lincoln, including Little Pigeon Baptist Church, Grave of his sister Sarah Lincoln Gribsy, the spring site by which the church was located, Samuel Howell's home site, Gordon mill site and house, Lincoln school sites including the Crawford school site and possibly the third school attended by Lincoln being the Azel Dorsey School and the James Gentry home site. Besides these sites there is evidence of two roads that were used in the period the Lincoln's were in Indiana. One being the road that passed between the church and cometery that was the Troy-Vinconnes Road and the road that passed west of the Howell house that was the way the residents from what is now Lincoln City traveled to reach the Little Pigeon Church. (This information taken from Research Proposal #26, The Historic Sites Of Lincoln State Park)

Imagine if you can locate these sites and even putting a replica of the structures that stood there with interpretive information what this would add to the experience.

# Responses

13. The draft preferred alternative proposed that the National Park Service would work with Spencer County in closing a portion of County Road 300 (between County Road 1625N and the parking lot south of the Cabin Site Memorial) once the U.S. 231 reroute is complete. The objective of the road closure was to enhance the visitor experience and improve safety.

Based upon public input, the planning team revisited the objectives and proposed a different action given the current community needs.

The preferred alternative has been revised to retain the portion of County Road 300 between County Road 1625N and the parking lot south of the Cabin Site Memorial. To address the objectives of enhancing visitor safety and experience, the NPS staff would coordinate with Spencer County in using appropriate traffic-calming techniques to slow the speed of vehicles in the national memorial to that level used for school zones in Spencer County.

14. The implementation of the preferred alternative provides the desired visitor and resource conditions that supports the Bicentennial celebration. In addition, NPS staff is working with other regional and national organizations and agencies in developing programs that celebrate the Bicentennial. These program-oriented planning efforts are outside the scope of the general management plan.

Comments Responses I realize to do these things takes funding, but after seeing the amount of money spent at the Lincoln Home National Historic Site this would be a small amount in comparison. I feel it is the Park's responsibly to present, preserve and protect the area and impress on everyone involved what important resources are located in Spencer County, Indiana. I will include the following documents with this letter. 1. My comments dated May 15, 2000 on this master plan. 2. My comments on February 26, 2004 on this master plan 3. Letter to Spencer County Commissioners dated March 3, 2005 4. This letter dated August 14, 2005 on master plan 5. A CD with all these documents in Microsoft Word format. I hope you will take the time to consider my comments and reports as the master plan is completed. Lincoln City was my home and I have seen so many changes both positive and negative and I feel after my generation any personal accounts will be gone. Therefore, I feel it is my responsibility to present to the park my thoughts and concerns so these ideas can be addressed and possibly incorporated in the upcoming master plan and bicentennial plans. Thank you for your considerations, James R. Hevron Newburgh, Indiana 47630

Comments	Responses
Joe A. Hevron	
Wednesday, July 20, 2005	
Department of the Interior:	
Enclosed is my letter of January 10, 1980, in reference to the master plan for the Lincoln Boyhood. I still feel very strongly about this and my opinion has not changed one degree.	
Respectfully,	
Joe A. Hevron	

Comments	Responses
January 10, 1980	
Mr. W. Dennis Beach, Superintendent Lincoln Boyhood National Hemorial Lincoln City, IN 47552	
Dear Mr. Beach:	
Having always been an avid booster of the Lincoln Parks, it was with a great deal of interest to read the Haster Plan and Interpretive Prospectus for the Lincoln Boyhood National Memorial.	
Approximately fifty years ago, my grandmother, Eliza Romine Hevron conveyed a large parcel of land to the State of Indiana for what is now the nucleus of Lincoln State Park. Approximately twenty years ago, my uncle James Hevron and my two brothers and myself conveyed another parcel of real estate to the State of Indiana for Park purposes and to increase their acreage for recreational needs. As you can see from the above statements we feel we have made more than a significant contribution to the Park Systems.	
However, in the past few years a number of things have happened which I feel were in total disregard of people's rights and interest and certainly have caused great inconvenience to the Citizens of this Community.	
I would like to go on record as being totally opposed to any further road closings, relocations of any types or disruption of services.	
Respectfully,	
Joe A. Hevron	