



# TABLE OF CONTENTS

<b>CHAPTER 1: INTRODUCTION</b>	<b>1</b>
Background of the Park	1
Establishment of San Juan Island National Historical Park	7
Purpose and Need for the Plan	8
Overview of Planning Process	9
 <b>CHAPTER 2: FOUNDATION FOR PLANNING</b>	 <b>13</b>
Foundation Statement	13
 <b>CHAPTER 3: SCOPE OF THE GMP/EIS</b>	 <b>21</b>
Planning Issues and Concerns	21
Issues and Concerns Not Addressed	24
Impact Topics	25
 <b>CHAPTER 4: ALTERNATIVES</b>	 <b>29</b>
Formulation of the Alternatives	29
Identification of the Preferred Alternative	30
Management Zones	30
Desired Conditions	33
Actions Common to All Alternatives	37
Alternative A – No Action	41
Alternative B	47
Alternative C—Preferred Alternative	57
User Capacity	68
Mitigation Measures	70
Other Actions and Alternatives Considered	73
Identification of the Environmentally Preferred Alternative	74
Summary of Costs	76
Summary of Alternatives	77
Summary of Impacts	88
 <b>CHAPTER 5: THE AFFECTED ENVIRONMENT</b>	 <b>97</b>
The Cultural Environment	97
The Natural Environment	114
Recreational Resources	157
Scenic Resources	160
Interpretation	163
Visitor Use	166
Socioeconomic Factors	168
Legal Agreements	177
Land Use Documents and Related Plans	177
Existing Park Development and Programs	184
Asset Business Plan for San Juan Island National Historical Park	188



<b>CHAPTER 6: ENVIRONMENTAL CONSEQUENCES</b>	<b>195</b>
Terms and Definitions	195
Effects on Cultural Resources	198
Effects on Natural Resources	206
Effects on Visitor Experience	219
Effects on Visitor Access and Transportation	225
Effects on Socioeconomics	227
Effects on Park Operations	230
Unavoidable Adverse Impacts	231
Irreversible and Irretrievable Commitments of Resources	232
Short-term Use vs. Long-term Productivity	232
 <b>CHAPTER 7: PUBLIC INVOLVEMENT</b>	 <b>235</b>
Public Scoping	235
Public Scoping Meetings	235
Summary of Scoping Comments	236
Agency Consultation and Coordination	239
Distribution of the Draft GMP/EIS	240
List of Draft GMP/EIS Recipients	279
 <b>APPENDICES</b>	 <b>282</b>
Appendix A: San Juan Island National Historical Park Legislation	283
Appendix B: Pertinent Laws, Policies, and Procedures	284
Appendix C: Analysis of Boundary Adjustment and Land Protection	291
 <b>LIST OF PREPARERS</b>	 <b>300</b>
Planning Team Composition and Functions	300
Consultants	301
Other Cooperating Entities	302
 <b>INDEX</b>	 <b>304</b>
 <b>GLOSSARY</b>	 <b>308</b>
 <b>ABBREVIATIONS AND ACRONYMS</b>	 <b>315</b>
 <b>BIBLIOGRAPHY</b>	 <b>316</b>

# LIST OF FIGURES

Figure 1: Regional Context	2
Figure 2: The San Juan Islands	3
Figure 3: San Juan Island	4
Figure 4: English Camp: Existing Conditions	5
Figure 5: American Camp: Existing Conditions	6
Figure 6: Alternative A: Management Zones for English Camp	41*
Figure 7: Alternative A: Management Zones for American Camp	41*
Figure 8: Alternative B: Management Zones and Schematic Design for English Camp	47*
Figure 9: Alternative B: Management Zones, Boundary Modification, and Schematic Design for American Camp	47*
Figure 10: English Camp: Boundary Modification for Alternatives B and C	55
Figure 11: Alternative C: Management Zones and Schematic Design for English Camp	58*
Figure 12: Alternative C: Management Zones, Boundary Modification, and Schematic Design for American Camp	58*
Figure 13: English Camp: Historic Conditions—1872	98
Figure 14: American Camp: Historic Conditions—1872	99
Figure 15: English Camp: Cultural Resources	106
Figure 16: American Camp: Cultural Resources	107
Figure 17: English Camp: Hydrology	122
Figure 18: American Camp: Hydrology	123
Figure 19: English Camp: Natural Resources	131*
Figure 20: American Camp: Natural Resources	131*
Figure 21: English Camp: County Zoning	170
Figure 22: American Camp: County Zoning	173

(\*Figures are located following the listed page number.)