

CHAPTER 5

Consultation and Coordination

History of Public Involvement

This chapter describes the history of public involvement leading up to and during development of this Final Plan/EIS. Public participation in the planning process helps to ensure that the NPS fully understands and considers the public's interest. Through public involvement, the NPS shared information about the planning process, issues, and proposed actions. In turn, the planning teams were informed of the concerns and values of those groups and individuals that participated in the process. Government agencies and other public constituencies were also consulted as part of public involvement and in compliance with laws and regulations. With the help of public participation, the NPS is able to make better-informed decisions and improved plans.

Public and agency participation throughout the planning process allowed the planning team to:

- Analyze and incorporate comments from previous planning efforts.
- Collect scoping comments to help define the range of issues to be addressed.
- Provide opportunities for the public to obtain the knowledge necessary to make informed comments.
- Consult with other management agencies.
- Produce the best possible plan.

Public involvement has been extensive, beginning with the initial transportation study and continuing through review of the Draft Plan/EIS. A chronology of public and agency participation is provided below.

Grand Teton National Park Transportation Study

This initial study was completed between April 2000 and January 2001. Four meetings were held in the summer and fall of 2000 with a Technical Information Exchange Group. The group consisted of over 30 people representing a variety of public and private entities, ranging from local municipal and county governments to non-profit organizations and park concessioners. This group provided technical feedback on analysis and recommendations developed through the initial transportation study.

Three well-publicized community workshops (i.e., public meetings) were held in the summer and fall of 2000 to give the Jackson-area residents an opportunity to learn about and contribute to the study.

Initial Planning Workshops for Transportation Plan, September 17-19, 2001

An initial series of planning workshops were held on September 17-19, 2001, in Jackson, Wyoming. Separate meetings were conducted with approximately 30 park staff, representing a broad cross-section of functions (administrative, resource management, interpretation, and rangers); with the Technical Information Exchange Group; and with the public. The purpose of these meetings was to:

- Introduce the project.
- Reaffirm the Park's mission and significance.
- Assess existing conditions and identify desired future conditions.
- Identify actions that might help to bring about those desired future conditions.

Approximately 30 members of the public attended and participated in small breakout groups. Issues discussed are incorporated into the "Purpose of and Need for Action" section of Chapter 1.

To make the public aware of these meetings, an advertisement was placed in weekly papers (the Jackson Hole Guide and the Jackson Hole Daily) for the three Wednesdays prior to the public workshops. About 1 week prior to all public workshops, the Park issued a press release about the workshop, which usually resulted in an article about the upcoming meeting in both papers on the day of the meeting. There was a newspaper staff member at most of the public workshops, and an article was often written about the workshop in the week following the workshop. This process was repeated for each of the succeeding public workshops. Meeting notes were developed by the planning team and circulated to all attendees via email and hard copy.

Second Planning Workshops, December 11-13, 2001

A second round of planning workshops was held on December 11-13, 2001, in Jackson, Wyoming. Approximately 20 park staff, representing a range of



functions, were briefed on preliminary plan alternatives and their comments recorded. The same briefing was repeated for the Technical Information Exchange Group and members of the general public, with the public session organized as an “open house” format. Maps depicting plan alternatives were displayed, and members of the public had an opportunity to provide comments tied to specific geographic locations of proposals and on the range of proposed alternatives. Approximately 14 members of the public attended, as documented by sign-in sheets.

Publicity for these sessions was as for the initial round of planning workshops, which was discussed earlier in this section. Descriptions and maps of the alternatives were posted on the Park website for download. Meeting notes were developed by the planning team and circulated to all attendees via email and hard copy.

Initial Scoping Phase: December 13, 2001 — January 12, 2002

A press release, issued on December 6, 2001, initiated the first public scoping period for the Transportation Plan, which ran from December 13, 2001 through January 12, 2002. The press release was sent to all persons on a public contact list developed from Phase I and Transportation Plan public meeting sign in sheets, requests, public agencies, the Technical Information Exchange Group, and the Park list. This scoping was conducted pursuant to completing an Environmental Assessment of the Transportation Plan proposal. Approximately 20 discrete comments were received. Issues identified are summarized in the “Issues and Impact Topics” section of Chapter 1.

Alternatives Review Sessions, March 11-14, 2002

Alternatives were substantially revised following the December workshops. An interim review session was held in Jackson on the above dates to provide an opportunity for feedback from park staff and to engage members of the Technical Information Exchange Group in providing feedback on specific aspects of the implementation of plan proposals. Approximately 30 members of the group attended one of approximately 15 small group sessions held throughout the week and had an opportunity to provide specific feedback on plan proposals.

Third Planning Workshops, June 24-26, 2002

A third round of planning workshops was held on June 24-26, 2002, in Jackson, Wyoming. The purpose of these meetings was to review modifications to plan alternatives

based on feedback received in the December sessions, review preliminary impact analysis, and identify priorities for implementation.

Approximately 30 members of the public attended, as documented by sign-in sheets. Publicity for these sessions was as for the initial round of planning workshops. In addition, display boards depicting the alternatives were posted in the main Jackson Post Office approximately 1 week prior to the meeting so area residents would have an opportunity to become familiar with proposals. These maps and narrative descriptions were also made available on the Park website. Meeting notes were developed by the planning team and circulated to all attendees via email and hard copy.

Subsequent Scoping Phase: June 21, 2002 — July 20, 2002

The NPS conducted a second phase of public scoping (public meetings and solicitation of comments from state, county, and town agencies and organizations; park neighbors; SHPO; and associated American Indian tribes) for the Transportation Plan from June 21, 2002 to July 20, 2002. Because potential impacts of the Plan were deemed uncertain, the NPS proceeded with preparation of an EIS for the project and an additional scoping phase. Approximately 20 discrete comments were received during this scoping phase. Issues identified are summarized in the “Issues and Impact Topics” section of Chapter 1.

Interim Planning

Work continued on the Transportation Plan during 2002 and 2003. The initial approach of the Plan was to try to address comprehensively all of the Park’s transportation-related issues. An August 2003 internal review draft included several alternatives that were ambitious in terms of the level of transit service, development of an extensive pathway system, use of intelligent transportation systems, and other transit-related facilities. It became apparent that the scope of the initial alternatives was disproportionate to the types of transportation-related issues that exist in the Park, and would be financially and operationally infeasible to implement. In 2004, the NPS decided to scale back the plan to focus on actions that would be achievable within a 5- to 10-year period.

In September 2004, the NPS mailed the “Grand Teton National Park Transportation Plan Update” to interested parties announcing continuing work on the Plan with an expected release in spring 2005.



On January 20, 2005, a news release provided an update on the Grand Teton National Park Transportation Plan status.

Transportation Plan Draft Plan/EIS Release

The *Grand Teton National Park Transportation Plan/Draft Environmental Impact Statement* was released in May 2005 to the public. The public comment period for this Draft Plan/EIS originally extended from May 27 through August 1, 2005; however, on July 26, a press release and subsequent Federal Register Notice announced a further extension to August 25, 2005. This extension provided the public with additional time for submitting comments. The NPS solicited comments from state, county, and town agencies and organizations; park neighbors; SHPO; and associated American Indian tribes. The NPS also held a public meeting on June 28, 2005, in the town of Jackson, Wyoming.

Consultation with American Indian Tribes

On May 31, 2006, Grand Teton National Park sponsored an information exchange with representatives of American Indian tribes on various topics, including the Draft Plan/EIS. An additional consultation meeting to discuss pathway design locations and other tribal topics will take place in fall 2006.

Affiliated American Indian Tribes

- Crow Tribe.
- Northern Arapaho Tribe.
- Northern Cheyenne Tribe.
- Eastern Shoshone Tribe.
- Shoshone-Bannock Tribes.
- Blackfoot Tribe.
- Gros Ventre Tribe.
- Nez Perce Tribe.
- Confederated Salish and Kootenai Tribes.
- Coeur d'Alene Tribe.
- Confederated Tribes of the Colville Reservation.

Tribal Representatives

- Jo Ann White, Tribal Preservation Program, Fort Washakie, WY.
- George Reed, Cultural Affairs, Crow Tribe, Cabinet Head, Crow Agency, MT.

- Dean Don't Mix, Cultural Affairs, Crow Tribe, Crow Agency, MT.
- Conrad Fisher, Cultural Resources, Northern Cheyenne Tribal Council, Lame Deer, MT.
- Yvette Tuell, Natural Resources Coordinator, Shoshone-Bannock Tribes, Fort Hall, ID.
- Claude Broncho, Fish and Wildlife Representative, Shoshone-Bannock Tribes, Fort Hall, ID.
- Lori Edmo-Suppah, Sho-Ban News, Fort Hall, ID.
- Darrell "Curley" Youpee, Fort Peck Assiniboine and Sioux Tribes, Cultural Resource/InterTribal Bison Cooperative, Poplar, MT.
- Tim Mentz, Standing Rock Sioux Tribe, Tribal Historic Preservation Office, Fort Yates, ND.
- Elaine Quiver, Oglala Sioux Tribe, Pine Ridge, SD.
- Antoine Incashola, Director, Salish Cultural Committee, St. Ignatius, MT.
- Terry Gray, NAGPRA Representative, Rosebud Sioux Tribe C/O Sinte Gleska University, Mission, SD.
- Rodney Bordeaux, Chairman, Rosebud Sioux Tribe, Mission, SD.
- Andy Joseph, Jr., Confederated Tribes of Colville, Nespelem, WA.
- John Strombeck, Treasurer, Nez Perce Tribe, Lapwai, ID.
- Haman Wise, Eastern Shoshone Tribal Elder, Fort Washakie, WY.
- Delphine Clair, Eastern Shoshone Tribal Elder, Fort Washakie, WY.

Yellowstone National Park

- Frank Walker, Deputy Superintendent.
- Glenn Plumb, Chief, Natural Resources.
- Katie White, Anthropology Technician.
- Rosemary Sucec, Cultural Anthropologist.

Grand Teton National Park

- Jim Bellamy, Deputy Superintendent.
- Sue Consolo-Murphy, Chief, Science Resource and Management.
- Jacquelin St. Clair, Archeologist.
- Alice Hart, Curator.

- Suzy Schulman, Planner.
- Reuben Noah, Museum Technician.
- Brian Joseph, Archeological Technician.

List of Preparers/EIS Team

Table 26 lists the preparers of the Final Plan/EIS and the Draft Plan/EIS (released May 2005).

U.S. Fish and Wildlife Service

- Barry Reiswig, Manager, National Elk Refuge.
- Lewis Carroll, U.S. Fish and Wildlife Service, Washington, D.C.

TABLE 26 EIS LIST OF PREPARERS	
Name	Title/Role
Final Plan/EIS List of Preparers	
National Park Service	
Steve Cain	Senior Wildlife Biologist, Grand Teton National Park
Richard Easterbrook	GIS Specialist, Grand Teton National Park
Andy Fisher	Chief Ranger, Grand Teton National Park
Peter Lindstrom	Cartographic Technician, Grand Teton National Park
Gary Pollock	Management Assistant, Grand Teton National Park
Suzy Schulman	Park Planner, Grand Teton National Park
Mary Gibson Scott	Superintendent, Grand Teton National Park
John Stewart	Chief of Professional Services, Grand Teton National Park
Sena Wiley	Civil/Highways Engineer, Grand Teton National Park
Margaret Wilson	Outdoor Recreation Planner, Grand Teton National Park
A/E Consultants	
Lane Allgood	Public Involvement Specialist, North Wind, Inc.
Greg Bosen	Systems Analyst, North Wind, Inc.
Kris Burnham	Document Control Specialist, North Wind, Inc.
Carol Cole	Public Involvement Specialist, North Wind, Inc.
Jace Fahnestock	Principal Scientist, North Wind, Inc.
Kelly Green	NEPA Specialist, North Wind, Inc.
Russ McFarling	Consulting Biologist, North Wind, Inc.
Lori McNamara	Document Control Specialist, North Wind, Inc.
Travis Moedl	Technical Editor, North Wind, Inc.
Scott Webster	Biologist, North Wind, Inc.
Draft Plan/EIS List of Preparers	
National Park Service	
Kerri Cahill	Planner, NPS/Denver Service Center
Joe Evans	Chief Ranger, NPS/Rocky Mountain National Park
Cam Hugie	Former Chief of Professional Services, NPS/Grand Teton National Park
David Kreger	Natural Resource Specialist, NPS/Denver Service Center
Gary Pollock	Management Assistant, NPS/Grand Teton National Park



TABLE 26
EIS LIST OF PREPARERS

Name	Title/Role
Judith Rozel	Chief of Concessions Management, NPS/Zion National Park
Victoria Stinson	Landscape Architect, NPS/Denver Service Center
A/E Consultants	
Robin Anawalt	Editing and Production, RED, Inc.
Tom Campbell	Wildlife Biologist/Consultant, Biota Research and Consulting
James Charlier	Transportation Planner/Consultant, Charlier Associates, Inc.
Kristin Danford	Landscape Architect, Wenk Associates
Paula Daukas	Contributing Author/Technical Expert, URS Corporation
Ron Dutton	Socioeconomic Analyst, Hammer, Seiler, George
Jessica Green	Transportation Planner/Consultant, Charlier Associates, Inc.
Courtney E. Kelley	Wetland Consultant, Biota Research and Consulting
Jane Kulik	A/E Project Manager, Wenk Associates
Brenda Miller	Editing/Word Processing Assistance, URS Corporation
Jessica Mitchell	Biota Research and Consulting
Bob Mutaw	Contributing Author/Technical Expert of Cultural Resources, URS Corporation
Susan Pella	Editing/Word Processing Assistance, URS Corporation
Lisa Pine	Contributing Author, URS Corporation
Cynthia Riegel	Botanist/Consultant, Biota Research and Consulting
Aileen Torres	Editing/Word Processing Assistance, URS Corporation
Nancy VanDyke	Project Manager, URS Corporation
Russell Yawger	Landscape Architect, Wenk Associates
Other	
Renee Sigel	Transportation Planner, FHWA – CFCHD
Juan Aguirre	Senior Design Engineer, FHWA – Western Federal Lands Highway Division

Agencies/Organizations/Individuals Contacted

The following agencies, organizations, and individuals were contacted during the preparation of this document.

Federal Agencies

- U.S. Army Corps of Engineers, Omaha District.
- U.S. Department of the Interior, Fish and Wildlife Service, Ecological Services, Cheyenne Office.
- Federal Highway Administration.
- U.S. Department of the Agriculture, Forest Service, Bridger-Teton National Forest.
- U.S. Department of the Agriculture, Forest Service, Caribou-Targhee National Forest.

U.S. Department of the Interior, National Park Service

- Joan Anzelmo, Chief of Public Affairs and Partnerships.
- Jim Bellamy, Deputy Superintendent, Grand Teton National Park.
- Sue Consolo-Murphy, Chief of Science and Resource Management, Grand Teton National Park.
- Sarah Dewey, Wildlife Biologist, Grand Teton National Park.
- Chris Finlay, Chief of Facility Maintenance, Grand Teton National Park.
- Karen Frauson, South District Ranger, Grand Teton National Park.

- Patrick Hattaway, North District Ranger, Grand Teton National Park.
- Pam Holtman, Former Park Historian, Grand Teton National Park.
- Kip Knapp, Former South District Ranger, Grand Teton National Park.
- Steve P. Martin, Deputy Director, National Park Service, Washington, D.C.
- Dr. Kelly McCloskey, Plant Ecologist, Grand Teton National Park.
- Sue O’Ney, Hydrologist, Grand Teton National Park.
- Terry Roper, Fee and Revenue Business Manager, Grand Teton National Park.
- Jackie Skaggs, Public Affairs Specialist, Grand Teton National Park.
- Mallory Smith, Chief of Business Resources, Grand Teton National Park.
- Jacquelin St. Clair, Archeologist, Grand Teton National Park.
- Sue Wolff, Wildlife Biologist, Grand Teton National Park.

Intermountain Region, National Park Service

- Michael D. Snyder, National Park Service, Intermountain Regional Director.
- Christine L. Turk, Planning and Environmental Quality Coordinator, Intermountain Region.
- Lori Domler, NEPA/106 Specialist, Intermountain Region.
- Cheryl Eckhardt, NEPA/106 Specialist, Intermountain Region.

State and County Agencies and Local Governments

- Wyoming Department of Environmental Quality.
- Wyoming Game and Fish Department.
- Wyoming Office of Federal Land Policy.
- Wyoming Department of State Parks and Cultural Resources — State Historic Preservation Office.
- Wyoming Department of Transportation.
- Teton County Commissioners.
- Teton County Planning Office.

- Town of Jackson.
- Jackson Hole Chamber of Commerce.

Other Organizations

- AllTrans.
- American Alpine Club (Climber’s Ranch).
- Barker-Ewing Scenic Tours.
- Boy Scouts of America.
- Exum Mountain Guides.
- Flagg Ranch.
- Fort Jackson Float Trips.
- Friends of Pathways.
- Fund for Animals.
- Grand Teton National Park Foundation.
- Grand Teton Natural History Association.
- Greater Yellowstone Coalition.
- Gros Ventre River Ranch.
- Heart 6 Float Trips.
- Idaho National Laboratory.
- Jack Dennis Fishing Trips.
- Jackson Hole Airport.
- Jackson Hole Chamber of Commerce.
- Jackson Hole Conservation Alliance.
- Jackson Hole Mountain Guides.
- Jackson Hole Mountain Resort.
- Jackson Hole Trail Rides.
- Jorgenson Engineering.
- Lost Creek Ranch.
- Moose Enterprises, Inc.
- National Elk Wildlife Refuge.
- National Parks Conservation Association.
- Nelson Engineering.
- Northwestern University.
- O.A.R.S., Inc.



- R Lazy S Ranch (C-H Corporation).
- Rendezvous Engineering.
- Solitude Float Trips.
- Signal Mountain Lodge.
- START.
- Teton County.
- Teton County Pathways/Parks & Recreation.
- Teton Science School.
- Teton Valley Ranch.
- The Murie Center.
- Trail Creek Ranch.
- Vail Associates, Grand Teton Lodge.
- Wilderness Adventures.

List of Recipients

The following agencies, organizations, and groups were sent copies of the Draft EIS:

Elected Officials

- U.S. Representative Barbara Cubin (Wyoming).
- U.S. Senator Michael Enzi (Wyoming).
- U.S. Senator Craig Thomas (Wyoming).

Federal Agencies

- Advisory Council on Historic Preservation.
- U.S. Army Corps of Engineers, Omaha District.
- U.S. Department of Agriculture, Bridger-Teton National Forest and Targhee National Forest.
- U.S. Department of the Interior, Fish and Wildlife Service, Cheyenne Office.
- U.S. Department of the Interior, Fish and Wildlife Service, National Elk Refuge.
- U.S. Department of the Interior, National Park Service, Yellowstone National Park.
- U.S. Environmental Protection Agency, Region 8.
- Greater Yellowstone Ecosystem Interagency Visitor Center.

Affiliated American Indian Tribes

- Crow Tribal Council.

- Northern Arapaho Business Council.
- Northern Cheyenne Tribal Council.
- Eastern Shoshone Business Council.
- Shoshone-Bannock Tribes.
- The Confederated Salish and Kootenai Tribes.
- Blackfeet Tribe.
- Nez Perce Tribe.
- Kootenai Tribe.
- Fort Belknap Tribe.
- Confederated Tribes of the Colville.

State and Local Agencies

- Town of Jackson (Planning, Pathways).
- Jackson Hole Chamber of Commerce.
- START.
- Teton County Historic Preservation Board.
- Teton County Library.
- Teton County Commissioners.
- Teton County Planning Office.
- Wyoming Department of Environmental Quality.
- Wyoming Department of Transportation.
- Wyoming Game and Fish Department.
- Wyoming Office of Federal Land Policy.
- Wyoming Office of the Governor.
- Wyoming Department of State Parks and Cultural Resources — State Historic Preservation Office.

Other Agencies and Organizations

- Audubon Society.
- Citizens for Teton Valley.
- Defenders of the Rockies.
- Craighead Environmental Research Institute.
- Friends of Pathways.
- Grand Teton National Park Foundation.
- Grand Teton Natural History Association.
- Greater Yellowstone Coalition.

- Jackson Hole Bird Club.
- Jackson Hole Conservation Alliance.
- Jackson Hole Historical Society and Museum.
- Jackson Hole Land Trust.
- The Murie Center.
- The Nature Conservancy.
- National Parks Conservation Association.
- Teton Group of the Sierra Club.
- Teton Science School.
- The Wilderness Society.
- Wyoming Wildlife Federation.

Individuals

A list of individuals and additional organizations that received the project scoping materials and/or the Draft Plan/EIS and/or the Final Plan/EIS is kept in the Planning Office at Grand Teton National Park.

