Criteria for New National Parks

Throughout the Nation, people are working to conserve natural resources, protect historic sites, and provide recreational opportunities for a growing population. Many communities also are looking for ways to combine conservation with efforts to attract visitors who will help support the local economy. The National Park Service is responsible for carefully screening proposals for new park units to assure that only the most outstanding resources are added to the National Park System. Regardless of economic considerations or other factors, a new national park area must meet criteria for national significance, suitability, and feasibility. Various other management options are also weighed. For those with proposals for consideration, this page explains the criteria applied by the National Park Service in evaluating new park proposals, outlines the study process, and lists some of the other ways to recognize and protect important resources outside of the National Park System.

National Significance

A proposed unit will be considered nationally significant if it meets all four of the following standards:

• It is an outstanding example of a particular type of resource.
• It possesses exceptional value or quality in illustrating or interpreting the natural or cultural themes of our Nation’s heritage.
• It offers superlative opportunities for recreation for public use and enjoyment, or for scientific study.
• It retains a high degree of integrity as a true, accurate, and relatively unaltered example of the resource.

Resource Evaluation

The following examples of natural and cultural resources are considered in evaluating the significance of a proposal for addition to the National Park System.

Natural Area examples may include:

• an outstanding site that illustrates the characteristics of a widespread landform or biotic area, that is still widespread;
• a good example of a natural landscape or biotic area of a type that was once widespread but is now vanishing due to human settlement and development;
• a landform or biotic area that has always been extremely uncommon in the region or nation;
• a site that possesses exceptional diversity of ecological components (species, communities, or habitats) or geological features (landforms, observable manifestations of geologic processes);
• a site that contains biotic species or communities whose natural distribution at that location (times them unusual) for example, a community relatively large population at the limit of its range or a disjunct isolated population;
• a site that harbors a concentrated population of a rare plant or animal species, particularly one officially recognized as threatened or endangered;
• a critical refuge that is necessary for the continued survival of a species;
• a site that contains rare or unusually abundant fossil deposits;
• an area that has outstanding scenic qualities such as dramatic topographic features, unusual contrasts in landforms or vegetation, spectacular vistas, or other special landscape features;
• a site that has an Invaluable ecological or geological importance benchmark due to an extensive and long-term record of research and scientific discovery.

Cultural Areas may be historic districts, sites, building structures, structures, or objects that possess exceptional value or quality in illustrating or interpreting our heritage and that possess a high degree of integrity of location, design, setting, materials, craftsmanship, feeling, and association.

Specific examples include:

• a resource that is associated with events that have made a significantly contribution contributed to and are identified with, or that outstandingly represent the broad national patterns of United States history, and from which an understanding and appreciation of those patterns may be gained;
• a resource that is importantly associated with the lives of persons nationally significant in the history of the United States history;
• a resource that embodies distinguishing characteristics of an architectural type, exceptional value for study of a period, style, or method of construction, or represents a significant, distinctive, and exceptionally unique whose components may lack individual distinction;
• a resource with several characteristics that may not be composed of integral parts of the environment not sufficiently significant by reason of historical association or artistic merit to warrant individual recognition but that collectively compose an entity of exceptional historical or artistic significance, or that outstandingly commemorates or illustrates a way of life or culture;
• a resource that has yielded or may be likely to yield information of major scientific importance by revealing new cultures, or by shedding light upon on periods of occupation over large areas of the United States.

Ordinarily cemeteries, birthplaces, graves of historical figures, properties owned by religious institutions or used for religious purposes, structures that have been moved from their original locations, and reconstructed historic buildings and properties that have achieved significance within in the past 50 years are not considered to be appropriate as additions to the National Park System, unless the property meets certain exceptions to the criteria.

Qualifications

How are national parks created? What qualities make an area eligible to be a national monument, historic site, recreation area, or other units of the National Park System? These questions are frequently asked by people throughout the country. Some people think a scenic part of their community deserves to be a national park. Others want national recognition for their favorite historic house or geological formation. These sites may deserve to be protected, but how do we decide if action should be taken at the state or local level instead of by the Federal Government, and if federal action is appropriate what agency should take the lead?

The National Park Service has established criteria for national significance, suitability, feasibility, and management alternatives that help answer these questions. This page presents the criteria and the study process established by Congress and in the National Park Service’s Management Policies. People with suggestions for new parks can use these criteria as a yardstick to see if their proposals are likely to merit further consideration.

Units of the National Park System are managed under mandates differing from those guiding many other Federal, State, and local agencies. The National Park Service is responsible for managing areas to provide for public enjoyment in such a way that will leave resources “unimpaired for the enjoyment of future generations.” Since 1872 the National Park System has grown to include almost 400 areas. The System will continue to evolve, reflecting the progression of history, new understandings of natural systems, and changes in patterns of recreation. However, the areas managed by the National Park Service are a small part of the broader system for protecting important places. Addition to the National Park Service is only one of many alternatives, and the National Park Service also operates several programs that help others preserve natural, cultural, and recreational areas outside of the System.

Proposals for additions to the National Park System may come from the public, state, and local officials, Indian tribes, members of Congress, or the National Park Service. To be eligible for favorable consideration as a unit of the National Park System, an area must possess nationally significant natural, cultural, or recreational resources; be a suitable and feasible addition to the system; and require direct NPS management instead of protection by some other governmental agency or by the private sector.

Suitability

An area that is nationally significant also must meet criteria for suitability and feasibility to qualify as a potential addition to the National Park System. To be suitable for inclusion in the System an area must represent a natural or cultural theme or type of recreational resource that is not already adequately represented in the National Park System or is not comparably represented and protected for public enjoyment by another land-managing entity. Adequacy of representation is determined on a case-by-case basis by comparing the proposed area to other units in the National Park System for differences or similarities in the character, quality, quantity, or combination of resources, and opportunities for public enjoyment.

Feasibility

To be feasible as a new unit of the National Park System an area’s natural systems and/or historic settings must be of sufficient size and appropriate configuration to ensure long-term protection of the resources and to accommodate public use. It must have potential for efficient administration at a reasonable cost. Important feasibility factors include landownership, acquisition costs, life cycle maintenance costs, access, threats to the resource, and staff or development requirements.
New Park Criteria

Management Options

Alternatives to National Park Service management might adequately protect resources even if they are significant, allowing additions to the System. Studies of potential new park units evaluate management alternatives that may include continued management by state or local governments, Indian tribes, the private sector, or other federal agencies; technical or financial assistance from established programs or special projects; management by others as a designated national natural landmark, national historic landmark, national wild and scenic river, national trail, biosphere reserve, state or local park, or some other specially designated and protected area.

Alternatives involving federal agencies include designation of federal lands as wilderness, areas of critical environmental concern, national conservation areas, national recreation areas, national seashores, and marine sanctuaries; and national wildlife refuges. Some areas have been recognized by Congress as being affiliated with the National Park System and are managed by others under terms of a cooperative agreement with the National Park Service, but are not units of the System. Additions to the System to evaluate boundary adjustments may provide adequate protection and opportunity for public enjoyment.

Procedures

Areas are usually added to the National Park System by an act of Congress. However, before Congress decides about creating a new park it needs information about the quality of the resources and whether it meets established criteria. The National Park Service answers such questions by conducting studies that gather basic data about an area to determine its level of significance. If an area meets the standards of national significance, additional information is gathered about its suitability and feasibility as a park unit and alternatives for management and protection. If an area does not meet the standards of national significance, the National Park Service will suggest other appropriate state, local, or private actions. The following summary outlines basic steps in the study process, including opportunities for public involvement, the role of Congress in setting park boundaries and deciding what uses will be allowed in a new park. Additional steps are described for areas that may be available for resources of state, local, or national significance.

Study Process

Criteria for park units are applied by the professional staff of the National Park Service. The first step is usually a reconnaissance survey to collect basic information that will help evaluate the resource’s significance. If an area appears to have potential as a unit of the National Park System, Congress will be asked to authorize a detailed study of management options.

The 1998 National Parks Omnibus Management Act established the process for identifying and authorizing studies of new units. The National Park Serviceást determines which areas are suitable candidates for Congress. Individual members of Congress propose study authorizations, and Congress decides which studies to authorize. The National Park Service can collect basic information to determine if an area is a good candidate for study, but before a complete study for inclusion in the National Park System is initiated it must be authorized by a specific act of Congress.

Studies are conducted in consultation with other interested federal, state, and local agencies, Indian tribes, and the public. The format for public involvement is determined by the study team considering the type of resource and level of interest in the proposal. The public may be invited to participate through informal contacts, workshops, meetings, and opportunities to review draft documents. At least one public meeting in the vicinity of the study area is required.

Boundaries

Studies of potential new park units discuss various boundary configurations. Selection of a park boundary is often a compromise between the ideal and what is practical considering costs and other factors. The National Park Service also considers the need for boundary adjustments as part of the planning process for exiting units of the National Park System. The National Park Service has broad authority to study potential additions to the National Park System, but the boundaries of existing parks and does not need specific authority from Congress to evaluate boundary adjustment.

Boundary studies are often similar to studies of potential new parks but apply somewhat different criteria. Boundary revisions may be recommended to include significant features or opportunities for public enjoyment related to the purposes of the park, to address operational and management issues such as access and boundary identification along topographic or natural features or roads, or to protect park resources critical to the park’s purposes. Boundary studies discuss management options and whether lands will be feasible to administer, considering size, configuration, ownership, costs, and other factors.